## **SENATE BILL 1084**

F2 0 lr 3524

By: Senator Conway Senators Conway and Harrington

Introduced and read first time: March 3, 2010

Assigned to: Rules

Re-referred to: Education, Health, and Environmental Affairs, March 5, 2010

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments

Read second time: March 29, 2010

| CHAPTER |  |
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## 1 AN ACT concerning

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## Maryland Higher Education Commission – Review of Program Proposals

- 3 FOR the purpose of requiring the Maryland Higher Education Commission to review 4 certain program proposals through certain processes, including certain 5 testimony and the weighing of evidence; requiring the Commission to adopt 6 certain regulations that provide for the receipt of certain comments and 7 objections under certain circumstances; altering certain circumstances under 8 which and certain deadlines by which the Commission must act on certain 9 program proposals before a proposal is deemed approved; requiring the Commission to make certain determinations through certain processes, 10 11 including receiving certain testimony and the weighing of evidence; requiring 12 the Commission to adopt certain regulations; repealing a certain provision that 13 states that a certain decision is final and not subject to further appeal or review; 14 providing for the application of this Act; and generally relating to the review of 15 program proposals by the Maryland Higher Education Commission.
- 16 BY repealing and reenacting, with amendments,
- 17 Article Education
- 18 Section 11–206(b) and  $\frac{(e)(2)}{2}$  and  $\frac{(6)}{6}$  (e)(6) and 11–206.1(f)
- 19 Annotated Code of Maryland
- 20 (2008 Replacement Volume and 2009 Supplement)
- 21 BY repealing and reenacting, without amendments,
- 22 Article Education

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

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| 1<br>2<br>3    | Section 11–206(e)(1) <u>and (2)</u> and 11–206.1(e)<br>Annotated Code of Maryland<br>(2008 Replacement Volume and 2009 Supplement)   |  |  |  |  |  |  |  |  |  |  |
|----------------|--|--|--|--|--|--|--|--|--|--|--|
| 4<br>5         | SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:   |  |  |  |  |  |  |  |  |  |  |
| 6              | Article - Education  |  |  |  |  |  |  |  |  |  |  |
| 7              | 11–206.  |  |  |  |  |  |  |  |  |  |  |
| 8<br>9<br>10   | (b) (1) Prior to the proposed date of implementation, the governing body of an institution of postsecondary education shall submit to the Commission each proposal for:              |  |  |  |  |  |  |  |  |  |  |
| 11             | (i) A new program; or  |  |  |  |  |  |  |  |  |  |  |
| 12             | (ii) A substantial modification of an existing program.  |  |  |  |  |  |  |  |  |  |  |
| 13<br>14<br>15 | (2) The Commission shall review each such proposal THROUGH A  DELIBERATIVE FACT-FINDING PROCESS, INCLUDING RECEIVING WITNESS  TESTIMONY AND THE WEIGHING OF EVIDENCE and:            |  |  |  |  |  |  |  |  |  |  |
| 16<br>17       | (i) With respect to each public institution of postsecondary education, either approve or disapprove the proposal;   |  |  |  |  |  |  |  |  |  |  |
| 18<br>19<br>20 | (ii) With respect to each nonpublic institution of higher education, either recommend that the proposal be implemented or that the proposal not be implemented; and                  |  |  |  |  |  |  |  |  |  |  |
| 21<br>22       | (iii) With respect to a private career school, either approve or disapprove the proposal.  |  |  |  |  |  |  |  |  |  |  |
| 23<br>24       | (3) THE COMMISSION SHALL ADOPT REGULATIONS THAT PROVIDE FOR:   |  |  |  |  |  |  |  |  |  |  |
| 25<br>26<br>27 | (I) THE THE RECEIPT OF COMMENTS AND OBJECTIONS FROM APPROPRIATE PARTIES FOLLOWING SUBMISSION OF A COMPLETED PROPOSAL; AND  |  |  |  |  |  |  |  |  |  |  |
| 28<br>29<br>30 | (II) THE REVIEW OF OBJECTIONS RECEIVED BY THE COMMISSION IN ACCORDANCE WITH A DELIBERATIVE FACT-FINDING PROCESS, INCLUDING RECEIVING WITNESS TESTIMONY AND THE WEIGHING OF EVIDENCE. |  |  |  |  |  |  |  |  |  |  |
| 31             | [(3)] (4) If the Commission DOES NOT RECEIVE ANY COMMENTS  |  |  |  |  |  |  |  |  |  |  |

OR OBJECTIONS TO THE COMPLETED PROPOSAL AND fails to act within [60] 90

- days of the date of submission of the completed proposal, the proposal shall be deemed 1 2 approved. 3 Except as provided in paragraph [(3)] (4) of this subsection, [(4)] **(5)** 4 a public institution of postsecondary education and private career school may not 5 implement a proposal without the prior approval of the Commission. 6 [(5)] **(6)** Except as provided in paragraph [(3)] (4) of this subsection, 7 and subject to the provisions of § 17-105 of this article, a nonpublic institution of 8 higher education may implement a proposal that has not received a positive 9 recommendation by the Commission. 10 [(6)] **(7)** If the Commission disapproves a proposal, the (i) Commission shall provide to the governing body that submits the proposal a written 11 12 explanation of the reasons for the disapproval. 13 (ii) After revising a proposal to address the Commission's reasons for disapproval, the governing body may submit the revised proposal to the 14 15 Commission for approval. 16 (e) (1) In this subsection, "governing board" includes the board of trustees 17 of a community college. 18 (2) The Commission shall adopt regulations festablishing THAT: 19 <del>(I)</del> REQUIRE A DELIBERATIVE FACT FINDING PROCESS. 20 INCLUDING RECEIVING WITNESS TESTIMONY AND THE WEIGHING OF EVIDENCE; 21 AND 22 **ESTABLISH** standards for determining whether 2 or more <del>(III)</del> 23 programs are unreasonably duplicative. 24 (6)Prior to imposing a sanction under paragraph (5) of this 25 subsection, the Commission shall give notice of the proposed sanction to the governing board of each affected institution. 26 27 Within 20 days of receipt of the notice, any affected (ii) 28 institution may request an opportunity to meet with the Commission and present 29 objections. 30 2. If timely requested, the Commission shall provide 31 such opportunity prior to the Commission's decision to impose a sanction.
- 32 **[**(iii) The Commission's decision shall be final and is not subject to further administrative appeal or judicial review.]
- 34 11-206.1.

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- 1 (e) Within 30 days of receipt of a notice of an institution's intent to establish 2 a new program in accordance with subsection (b) of this section, the Commission may 3 file, or the institutions of higher education in the State may file with the Commission, 4 an objection to implementation of a proposed program provided the objection is based 5 on:
- 6 (1) Inconsistency of the proposed program with the institution's 7 approved mission for a public institution of higher education and the mission 8 statement published in the official catalog of a nonpublic institution of higher 9 education;
- 10 (2) Not meeting a regional or statewide need consistent with the 11 Maryland State Plan for Postsecondary Education;
- 12 (3) Unreasonable program duplication which would cause 13 demonstrable harm to another institution; or
- 14 (4) Violation of the State's equal educational opportunity obligations 15 under State and federal law.
- 16 (f) (1) If an objection is filed under subsection (e) of this section by the 17 Commission or an institution within 30 days of receipt of a notice of an institution's 18 intent to establish a new program, the Commission shall immediately notify the 19 institution's governing board and president.
- 20 (2) [The] THROUGH A DELIBERATIVE FACT-FINDING PROCESS, 21 INCLUDING RECEIVING WITNESS TESTIMONY AND THE WEIGHING OF EVIDENCE, 22 THE Commission shall determine if an institution's objection is justified based on the 23 criteria in subsection (e) of this section.
- 24 (3) An objection shall be accompanied by detailed information 25 supporting the reasons for the objection.
- 26 (4) If the Commission determines that an objection is justified, the Commission shall negotiate with the institution's governing board and president to modify the proposed program in order to resolve the objection.
  - (5) If the objection cannot be resolved within  $\{30\}$  days of receipt of an objection, the Commission shall make a final determination on approval of the new program for a public institution of higher education or a final recommendation on implementation for a nonpublic institution of higher education.
- 33 <u>SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be</u> 34 <u>construed to apply only prospectively and may not be applied or interpreted to have</u> 35 <u>any effect on or application to any cause of action arising before the effective date of</u> 36 <u>this Act.</u>

| SECTION $\stackrel{2}{=}$ 3. effect July 1, 2010. | AND | BE | IT | FURTHER | ENACTED,      | That thi    | s Act | shall  | ta |
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|   |     |    |    |         |               |             | Gove  | ernor. |    |
|   |     |    |    |         | Pres          | sident of t | he Se | enate. |    |
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