EMERGENCY BILL

1lr0328 CF SB 692

By: Delegate Feldman and the Speaker (By Request - Administration) and Delegates Arora, Barkley, Barve, Cane, Carr, Conaway, Cullison, DeBoy, Dumais, Frick, Frush, Gilchrist, Gutierrez, Healey, Hixson, Hucker, Ivey, Kaiser, A. Kelly, Kipke, Kramer, Lafferty, Lee, Luedtke, McMillan, A. Miller, Mizeur, Pendergrass, Reznik, B. Robinson, S. Robinson, Simmons, Summers, F. Turner, V. Turner, Waldstreicher, Washington, and Zucker

Introduced and read first time: February 3, 2011 Assigned to: Economic Matters

Committee Report: Favorable with amendments House action: Adopted Read second time: March 22, 2011

CHAPTER _____

1 AN ACT concerning

2 Maryland Electricity Service Quality and Reliability Act <u>– Safety Violations</u>

FOR the purpose of requiring the Public Service Commission to adopt certain 3 4 regulations on or before a certain date that implement certain service quality $\mathbf{5}$ and reliability standards relating to the delivery of electricity to retail 6 customers by electric companies; requiring certain regulations to include certain 7 service quality and reliability standards, include account for certain major 8 outages, and require an electric company to file a corrective action plan if it fails 9 to meet certain service quality and reliability standards; authorizing the Commission to include in certain regulations a separate reliability standard for 10 each electric company, and require the use of nationally recognized standards 11 12for certain purposes; requiring the Commission, in adopting certain regulations, 13 to consider certain standards, ensure certain service quality and reliability standards are cost-effective, and consider certain factors relating to vegetation 14 management; requiring the Commission, on or before a certain date, and each 15year thereafter, to determine whether certain electric companies have met 16 17certain service quality and reliability standards; requiring the Commission to 18take certain appropriate enforcement action against an a certain electric 19company if the electric company fails to meet certain service quality and

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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reliability standards; requiring that certain civil penalties be credited to a 1 $\mathbf{2}$ certain electric company's residential ratepayers in a manner determined by the 3 Commission authorizing the Commission to impose certain civil penalties on or 4 after a certain date; prohibiting an electric company from recovering the cost of $\mathbf{5}$ a certain civil penalty from ratepayers; providing that certain provisions 6 relating to corrective action taken by the Commission against an electric 7company that fails to meet certain service quality and reliability standards do 8 not apply to electric cooperatives; requiring each electric company to submit to 9 the Commission a certain annual performance report; setting forth required 10 contents of the annual performance report; requiring the Commission to hold a 11 certain hearing at the request of an electric company; altering the maximum daily civil penalty that may be imposed on a public service company for certain 12safety violations; removing a certain cap on the total civil penalty that may be 13 imposed for a related series of safety violations; declaring a certain goal of the 14State; providing that certain regulations may this Act does not apply to small 15rural electric cooperatives or municipal electric companies; providing that this 16 17Act may not be construed to limit the Commission's authority to adopt and 18 enforce engineering and safety standards for electric companies; providing that 19certain authorization for the Commission to impose certain civil penalties does 20not apply to a violation of a certain provision as that provision applies to electric 21cooperatives; requiring the Commission to establish a certain workgroup to 22provide certain recommendations; defining certain terms; making this Act an emergency measure; and generally relating to electricity reliability standards. 23

24 BY adding to

- 25 Article Public Utilities
- 26 Section 7–213
- 27 Annotated Code of Maryland
- 28 (2010 Replacement Volume)
- 29 BY repealing and reenacting, with amendments,
- 30 <u>Article Public Utilities</u>
- 31 <u>Section 13–201 and 13–202</u>
- 32 <u>Annotated Code of Maryland</u>
- 33 (2010 Replacement Volume)

34 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 35 MARYLAND, That the Laws of Maryland read as follows:

- 36 Article Public Utilities
- 37 **7–213.**

38 (A) (1) IN THIS SECTION, THE FOLLOWING WORDS HAVE THE 39 MEANINGS INDICATED.

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1 (2) "SYSTEM-AVERAGE INTERRUPTION DURATION INDEX" OR 2 "SAIDI" MEANS THE AVERAGE DURATION OF POWER OUTAGES FOR EACH 3 ELECTRICITY CUSTOMER CALCULATED BY DIVIDING THE TOTAL OF ALL 4 CUSTOMER INTERRUPTION DURATIONS BY THE TOTAL NUMBER OF CUSTOMERS 5 SERVED <u>SUM OF THE CUSTOMER INTERRUPTION HOURS DIVIDED BY THE TOTAL</u> 6 <u>NUMBER OF CUSTOMERS SERVED</u>.

(3) "SYSTEM-AVERAGE INTERRUPTION FREQUENCY INDEX" OR
"SAIFI" MEANS THE AVERAGE NUMBER OF POWER OUTAGES FOR EACH
<u>ELECTRICITY CUSTOMER CALCULATED BY DIVIDING THE TOTAL NUMBER OF</u>
<u>CUSTOMER INTERRUPTIONS BY THE TOTAL NUMBER OF CUSTOMERS SERVED</u>
<u>SUM OF THE NUMBER OF CUSTOMER INTERRUPTIONS DIVIDED BY THE TOTAL</u>
<u>NUMBER OF CUSTOMERS SERVED</u>.

13(B)IT is the goal of the State that each electric company14RANK IN THE TOP QUARTILE OF ELECTRIC COMPANIES NATIONALLY WITH THE15HIGHEST LEVELS OF SERVICE QUALITY AND RELIABILITY.

16 (B) IT IS THE GOAL OF THE STATE THAT EACH ELECTRIC COMPANY 17 PROVIDE ITS CUSTOMERS WITH HIGH LEVELS OF SERVICE QUALITY AND 18 RELIABILITY IN A COST-EFFECTIVE MANNER, AS MEASURED BY OBJECTIVE AND 19 VERIFIABLE STANDARDS, AND THAT EACH ELECTRIC COMPANY BE HELD 20 ACCOUNTABLE IF IT FAILS TO DELIVER RELIABLE SERVICE ACCORDING TO 21 THOSE STANDARDS.

22(C)**REGULATIONS ADOPTED UNDER THIS**THIS SECTION MAY DOES NOT23APPLY TO SMALL RURAL ELECTRIC COOPERATIVES OR MUNICIPAL ELECTRIC24COMPANIES.

25 (D) ON OR BEFORE JULY 1, 2012, THE COMMISSION SHALL ADOPT 26 REGULATIONS THAT IMPLEMENT SERVICE QUALITY AND RELIABILITY 27 STANDARDS RELATING TO THE DELIVERY OF ELECTRICITY TO RETAIL 28 CUSTOMERS BY ELECTRIC COMPANIES <u>THROUGH THEIR DISTRIBUTION</u> 29 <u>SYSTEMS</u>, USING:

- 30 (1) SAIFI;
- 31 (2) SAIDI; AND

32(3) ANY OTHER STANDARDPERFORMANCE MEASUREMENTTHAT33THE COMMISSION DETERMINES TO BE REASONABLE.

34 (E) (1) THE REGULATIONS ADOPTED UNDER SUBSECTION (D) OF 35 THIS SECTION SHALL:

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1 (1) **(I)** INCLUDE SERVICE QUALITY AND RELIABILITY STANDARDS, INCLUDING STANDARDS RELATING TO: 2 3 (I) 1. **SERVICE INTERRUPTION;** <u>2.</u> 4 (III) DOWNED WIRE **REPAIR** RESPONSE; $\mathbf{5}$ (III) 3. **SERVICE QUALITY** CUSTOMER COMMUNICATIONS; (IV) 6 4. **VEGETATION MANAGEMENT;** 7 5. **PERIODIC EQUIPMENT INSPECTIONS;** 8 (V) **6**. ANNUAL RELIABILITY REPORTING; AND 9 (VI) 7. ANY OTHER STANDARDS ESTABLISHED BY THE 10 COMMISSION; 11 **(II)** ACCOUNT FOR MAJOR OUTAGES CAUSED BY EVENTS 12OUTSIDE THE CONTROL OF AN ELECTRIC COMPANY; AND 13 (III) FOR AN ELECTRIC COMPANY THAT FAILS TO MEET THE 14APPLICABLE SERVICE QUALITY AND RELIABILITY STANDARDS, REQUIRE THE 15COMPANY TO FILE A CORRECTIVE ACTION PLAN THAT DETAILS SPECIFIC 16 ACTIONS THE COMPANY WILL TAKE TO MEET THE STANDARDS. 17(2) THE REGULATIONS ADOPTED UNDER SUBSECTION (D) OF 18 THIS SECTION MAY INCLUDE A SEPARATE RELIABILITY STANDARD FOR EACH 19 ELECTRIC COMPANY IN ORDER TO ACCOUNT FOR SYSTEM RELIABILITY 20**DIFFERENTIATING FACTORS, INCLUDING:** 21**(I)** SYSTEM DESIGN; 22**(II) EXISTING INFRASTRUCTURE;** 23(III) CUSTOMER DENSITY; AND 24(IV) GEOGRAPHY; AND. 25REQUIRE THE USE OF NATIONALLY RECOGNIZED STANDARDS (3) 26**TO NORMALIZE:** 27(I) **MAJOR OUTAGE EVENTS**;

1 (III) ANOMALOUS EVENTS THAT DO NOT ACHIEVE MAJOR $\mathbf{2}$ **OUTAGE STATUS;** 3 (III) YEAR-TO-YEAR WEATHER IMPACTS; AND 4 (IV) OTHER FACTORS THAT THE COMMISSION IDENTIFIES. $\mathbf{5}$ (3) IN ADOPTING THE REGULATIONS REQUIRED UNDER 6 SUBSECTION (D) OF THIS SECTION, THE COMMISSION SHALL: 7CONSIDER APPLICABLE STANDARDS OF THE INSTITUTE **(I) OF ELECTRICAL AND ELECTRONICS ENGINEERS:** 8 9 **(II)** ENSURE THAT THE SERVICE QUALITY AND RELIABILITY 10 STANDARDS ARE COST-EFFECTIVE; AND 11 (III) WITH RESPECT TO STANDARDS RELATING TO 12 **VEGETATION MANAGEMENT, CONSIDER:** LIMITATIONS ON AN ELECTRIC COMPANY'S RIGHT 131<u>.</u> 14TO ACCESS PRIVATE PROPERTY; AND 152. CUSTOMER ACCEPTANCE OF VEGETATION 16 MANAGEMENT INITIATIVES. 17**(F)** (1) ON OR BEFORE JULY 1, 2013, AND JULY 1 OF EACH YEAR THEREAFTER, THE COMMISSION SHALL DETERMINE WHETHER EACH ELECTRIC 18 19 COMPANY HAS MET THE SERVICE QUALITY AND RELIABILITY STANDARDS ADOPTED BY THE COMMISSION FOR THAT ELECTRIC COMPANY UNDER 20SUBSECTION (D) OF THIS SECTION. 2122THIS PARAGRAPH DOES NOT APPLY TO ELECTRIC (2) **(I)** 23**COOPERATIVES.** 24**(II)** THE COMMISSION SHALL TAKE **APPROPRIATE** 25CORRECTIVE ACTION AGAINST AN ELECTRIC COMPANY THAT FAILS TO MEET ANY OR ALL OF THE APPLICABLE SERVICE QUALITY AND RELIABILITY 2627STANDARDS ADOPTED BY THE COMMISSION UNDER THIS SECTION, INCLUDING, ON OR AFTER JULY 1, 2014, THE IMPOSITION OF APPROPRIATE CIVIL 28PENALTIES FOR NONCOMPLIANCE AS PROVIDED IN § 13–201 OF THIS ARTICLE. 2930 (3) NOTWITHSTANDING § 13-201 OF THIS ARTICLE, CIVIL 31 PENALTIES COLLECTED UNDER THIS SECTION SHALL BE CREDITED TO THE

ELECTRIC COMPANY'S RESIDENTIAL RATEPAYERS IN A MANNER THE 1 $\mathbf{2}$ **COMMISSION DETERMINES.** 3 (4) (III) AN ELECTRIC COMPANY MAY NOT RECOVER THE COST 4 OF ANY CIVIL PENALTY PAID UNDER THIS SECTION FROM RATEPAYERS. $\mathbf{5}$ (1) ON OR BEFORE MAY FEBRUARY 1 OF EACH YEAR, EACH (G) ELECTRIC COMPANY SHALL SUBMIT TO THE COMMISSION AN ANNUAL 6 7 PERFORMANCE REPORT THAT SUMMARIZES THE ACTUAL ELECTRIC SERVICE **RELIABILITY RESULTS FOR THE PRECEDING YEAR.** 8 9 (2) THE ANNUAL PERFORMANCE REPORT SHALL INCLUDE: 10 ELECTRIC COMPANY'S **(I)** THE 3-YEAR AVERAGE 11 **PERFORMANCE RESULTS;** 12**(II) ACTUAL YEAR-END PERFORMANCE MEASURE RESULTS;** 13(III) AN ASSESSMENT OF THE RESULTS AND EFFECTIVENESS 14OF THE RELIABILITY OBJECTIVES, PLANNED ACTIONS AND PROJECTS, PROGRAMS, AND LOAD STUDIES IN ACHIEVING AN ACCEPTABLE RELIABILITY 1516 LEVEL; AND 17(IV) ANNUAL INFORMATION THAT THE COMMISSION 18 DETERMINES NECESSARY TO ASSESS THE ELECTRIC COMPANY'S EFFORTS TO MAINTAIN RELIABLE ELECTRIC SERVICE TO ALL CUSTOMERS IN THE ELECTRIC 1920**COMPANY'S SERVICE TERRITORY, INCLUDING:** 211. CURRENT YEAR EXPENDITURES, LABOR 22RESOURCE HOURS, AND PROGRESS MEASURES FOR EACH CAPITAL AND 23MAINTENANCE PROGRAM DESIGNED TO SUPPORT THE MAINTENANCE OF 24**RELIABLE ELECTRIC SERVICE;** 252. THE NUMBER OF OUTAGES BY OUTAGE TYPE; 3. 26THE NUMBER OF OUTAGES BY OUTAGE CAUSE; 27**4**. THE TOTAL NUMBER OF CUSTOMERS THAT 28**EXPERIENCED AN OUTAGE; AND** 295. THE TOTAL CUSTOMER MINUTES OF OUTAGE 30 TIME.

HOUSE BILL 391

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$		(3) AT THE REQUEST OF AN ELECTRIC COMPANY, THE ON SHALL HOLD A HEARING TO DISCUSS THE ANNUAL PERFORMANCE THE ELECTRIC COMPANY.
4 5 6		THIS SECTION MAY NOT BE CONSTRUED TO LIMIT THE ON'S AUTHORITY TO ADOPT AND ENFORCE ENGINEERING AND SAFETY S FOR ELECTRIC COMPANIES.
7	<u>13–201.</u>	
8 9	<u>(a)</u> this article:	This section does not apply to a violation of the following provisions of
10		(1) <u>Title 5, Subtitle 4;</u>
11		<u>(2)</u> <u>Title 7, Subtitle 1;</u>
12		(3) § 7–213 AS IT APPLIES TO ELECTRIC COOPERATIVES;
13		(4) <u>Title 8, Subtitles 1 and 3;</u>
14		[(4)] (5) <u>Title 9, Subtitle 3; and</u>
15		[(5)] (6) <u>Title 8, Subtitle 4.</u>
16 17 18 19	<u>violates a p</u>	(1) Except as provided in paragraph (2) of this subsection, the may impose a civil penalty not exceeding \$10,000 against a person who rovision of this division, or an effective and outstanding direction, ruling, or regulation of the Commission.
$\begin{array}{c} 20\\ 21 \end{array}$	<u>carrier for e</u>	(2) The civil penalty that the Commission may impose on a common ach violation may not exceed \$2,500.
$\frac{22}{23}$	<u>(c)</u> authorized b	(1) <u>A civil penalty may be imposed in addition to any other penalty</u> by this division.
24		(2) Each violation is a separate offense.
$\frac{25}{26}$	<u>offense.</u>	(3) Each day or part of a day the violation continues is a separate
27 28	(d) considering:	The Commission shall determine the amount of any civil penalty after
29		(1) the number of previous violations of any provision of this article;

	8 HOUSE BILL 391
1	(2) the gravity of the current violation;
$2 \\ 3$	(3) the good faith efforts of the violator in attempting to achieve compliance after notification of the violation; and
4 5	(4) any other matter that the Commission considers appropriate and relevant.
${6 \over 7}$	(e) <u>A civil penalty collected under this section shall be paid into the General</u> <u>Fund of the State.</u>
8	<u>13–202.</u>
9 10	(a) In this section, "safety violation" means a condition or activity likely to cause injury or harm to an individual or property.
$\frac{11}{12}$	(b) This section does not apply to a safety violation by a gas company that is subject to § 13–203 of this subtitle.
$13 \\ 14 \\ 15 \\ 16$	(c) (1) Subject to paragraph (2) of this subsection, a public service company that violates a provision of this division that relates to safety is subject to a civil penalty not exceeding [\$500] \$10,000 for each violation for each day that the violation persists.
17	(2) [The maximum civil penalty may not exceed:
18	(i) \$50,000 for a related series of violations; or
19 20 21	(ii) for] FOR a common carrier, THE MAXIMUM CIVIL PENALTY MAY NOT EXCEED \$500 for each violation or related series of violations stemming from a single safety inspection.
$\begin{array}{c} 22\\ 23 \end{array}$	(d) In determining the amount of a civil penalty imposed under this section, the Commission shall consider the:
$\begin{array}{c} 24 \\ 25 \end{array}$	(1) appropriateness of the penalty to the size of the public service company:
$\frac{26}{27}$	(2) <u>number of previous violations of this article by the public service</u> <u>company:</u>
28	(3) gravity of the current violation; and
29 30	(4) good faith of the public service company in attempting to achieve compliance after notification of the violation.

1 (e) The public service company involved may request reconsideration of a 2 penalty imposed under this section within 30 days after the date of notification of the 3 determination.

4 <u>SECTION 2. AND BE IT FURTHER ENACTED, That the Public Service</u> 5 <u>Commission shall convene a stakeholder workgroup to provide recommendations</u> 6 <u>regarding the regulations to be adopted by the Commission under this Act.</u>

SECTION 2. 3. AND BE IT FURTHER ENACTED, That this Act is an emergency measure, is necessary for the immediate preservation of the public health or safety, has been passed by a yea and nay vote supported by three-fifths of all the members elected to each of the two Houses of the General Assembly, and shall take effect from the date it is enacted.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.