## **SENATE BILL 451**

Q4, R2 1lr1433

By: Senators Manno and Miller

Introduced and read first time: February 4, 2011

Assigned to: Budget and Taxation

## A BILL ENTITLED

1 AN ACT concerning

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## Transportation - Sales and Use Tax - Funding for Mass Transit Projects

FOR the purpose of requiring the Comptroller to distribute certain sales and use tax revenues collected on the sale of motor fuel to the Mass Transit Facility Revenue Account of the Transportation Trust Fund and the Transportation Trust Fund; repealing an exemption under the sales and use tax for the sale of motor fuel that is subject to the motor fuel tax; providing an exemption under the sales and use tax for certain motor fuel that is exempt from the motor fuel tax; altering the rate of the motor carrier tax to include a certain per gallon sales and use tax equivalent rate; altering a credit allowed against the motor carrier tax to include certain sales and use tax that the motor carrier paid on motor fuel bought in the State: establishing a sales and use tax rate for certain motor fuel; providing for the computation of a sales and use tax on certain motor fuel; allowing a certain exception; altering certain exemptions under the sales and use tax relating to motor fuel; requiring a buyer to pay the sales and use tax on certain sales of motor fuel that are exempt from the tax and allowing the buyer to file a claim for refund of the tax paid; providing for the prepayment of the sales and use tax for motor fuel by a person who is required to pay the motor fuel tax for that fuel and for the collection of the amounts prepaid from certain purchasers of the motor fuel; requiring certain persons to file certain reports or provide certain invoices or other evidence of collection of the prepayment amounts; establishing a certain prepayment rate for a certain period; authorizing the Comptroller to determine certain prepayment rates; creating a Mass Transit Facility Revenue Account in the Transportation Trust Fund; specifying the purpose of the Account; establishing the composition of the Account; providing for the disbursement of funds from the Account; providing for the payment of certain taxes on certain tax-paid motor fuel held as of a certain date; defining a certain term; and generally relating to certain taxes and the distribution of certain tax revenues.

BY repealing and reenacting, with amendments,

TRUST FUND.

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- 1 Article – Tax – General 2 Section 2-1302.2, 9-204, 9-214, 11-104(b), 11-208(c), 11-221(a), 11-301, 3 11-601(b)(3), and 13-901(g)Annotated Code of Maryland 4 5 (2010 Replacement Volume) 6 BY adding to Article – Tax – General 7 Section 11–101(n–1), 11–104(a–1), 11–408(d), and 11–410 8 Annotated Code of Maryland 9 (2010 Replacement Volume) 10 11 BY repealing and reenacting, with amendments, 12 Article – Transportation 13 Section 3–216(c) Annotated Code of Maryland 14 (2008 Replacement Volume and 2010 Supplement) 15 16 BY adding to Article – Transportation 17 18 Section 7–309 Annotated Code of Maryland 19 (2008 Replacement Volume and 2010 Supplement) 20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 2122MARYLAND. That the Laws of Maryland read as follows: Article - Tax - General 23 242-1302.2.25 After making the distributions required under §§ 2–1301 through 2-1302.1 of this subtitle, THE COMPTROLLER MONTHLY SHALL: 26 27 **(1)** DISTRIBUTE 25% OF THE REVENUE FROM THE SALES AND USE TAX COLLECTED ON THE SALE OF MOTOR FUEL IN MONTGOMERY COUNTY, 28 PRINCE GEORGE'S COUNTY, AND BALTIMORE CITY TO THE MASS TRANSIT 29 FACILITY REVENUE ACCOUNT IN THE TRANSPORTATION TRUST FUND: AND 30 31 **(2)** DISTRIBUTE THE REMAINING REVENUE FROM THE SALES AND 32 USE TAX COLLECTED ON THE SALE OF MOTOR FUEL TO THE TRANSPORTATION
- 34 (B) AFTER MAKING THE DISTRIBUTIONS REQUIRED UNDER §§ 2–1301 35 THROUGH 2–1302.1 OF THIS SUBTITLE AND SUBSECTION (A) OF THIS SECTION,

- the Comptroller shall pay into the Transportation Trust Fund established under § 3–216 of the Transportation Article:
- 3 (1) for each fiscal year beginning before July 1, 2013, 5.3% of the remaining sales and use tax revenue; and
- 5 (2) for each fiscal year beginning on or after July 1, 2013, 6.5% of the remaining sales and use tax revenue.
- 7 9–204.
- 8 (A) For each type of motor fuel used in the operation of a commercial motor 9 vehicle on a highway in this State, the motor carrier tax rate is **THE SUM, FOR EACH** 10 **GALLON OF FUEL USED, OF:**
- 11 (1) the motor fuel tax rate for that type of motor fuel in effect when the return period begins [, for each gallon of motor fuel used]; AND
- 13 (2) THE PER GALLON SALES AND USE TAX EQUIVALENT RATE FOR
  14 THAT TYPE OF MOTOR FUEL, AS DETERMINED BY THE COMPTROLLER, IN
  15 EFFECT WHEN THE RETURN PERIOD BEGINS.
- 16 (B) (1) FOR EACH TYPE OF MOTOR FUEL, ON OR BEFORE THE 15TH
  17 DAY OF MARCH, JUNE, SEPTEMBER, AND DECEMBER OF EACH YEAR, THE
  18 COMPTROLLER SHALL DETERMINE A PER GALLON SALES AND USE TAX
  19 EQUIVALENT RATE TO BE EFFECTIVE FOR THE CALENDAR QUARTER BEGINNING
  20 ON THE FIRST DAY OF THE FOLLOWING MONTH.
- 21 (2) THE PER GALLON SALES AND USE TAX EQUIVALENT RATE
  22 SHALL BE BASED ON THE STATE SALES AND USE TAX IMPOSED ON THE SALE OF
  23 A GALLON OF THAT TYPE OF MOTOR FUEL, USING THE ARITHMETIC AVERAGE
  24 SELLING PRICE, EXCLUDING SALES TAX, FOR THE PRECEDING CALENDAR
  25 QUARTER AS DETERMINED BY THE COMPTROLLER.
- 26 9–214.
- 27 (a) A motor carrier may claim a credit against the motor carrier tax to the extent of the motor fuel tax AND THE SALES AND USE TAX that the motor carrier paid on motor fuel bought in the State.
- 30 (b) If the credit allowed under subsection (a) of this section for a return 31 period exceeds the motor carrier tax due in the period, then, in accordance with 32 regulations of the Comptroller, the motor carrier may:
- 33 (1) apply the excess credit to the motor carrier tax due within the next 34 2 years; or

- 1 (2) apply for a refund of the excess credit under § 13-901 of this 2 article. 3 11-101. (N-1) "VENDING OR OTHER SELF-SERVICE MACHINE" INCLUDES A 4 5 GASOLINE OR SPECIAL FUEL PUMP AT A RETAIL SERVICE STATION. 6 11-104.7 (A-1) THE SALES AND USE TAX RATE FOR THE SALE OF MOTOR FUEL IS 4% 8 OF THE TAXABLE PRICE OF THE MOTOR FUEL.
- 9 (b) (1) [If] EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, IF a retail sale of tangible personal property or a taxable service is made through a vending or other self—service machine, the sales and use tax rate is 6%, applied to 94.5% of the gross receipts from the vending machine sales.
- 13 (2) If A RETAIL SALE OF MOTOR FUEL IS MADE THROUGH A
  14 VENDING OR OTHER SELF-SERVICE MACHINE, THE SALES AND USE TAX RATE IS
  15 4%, APPLIED TO 96.25% OF THE GROSS RECEIPTS FROM THE VENDING MACHINE
  16 SALES OF MOTOR FUEL.
- 17 11–208.
- 18 (c) The sales and use tax does not apply:
- 19 (1) to a sale of an aircraft, motor vehicle, railroad rolling stock, or vessel that is used principally to cross State lines in interstate or foreign commerce;
- 21 (2) to a sale of a replacement part or other tangible personal property, 22 **NOT INCLUDING MOTOR FUEL,** to be used physically in, on, or by a conveyance 23 described in item (1) of this subsection; or
- 24 (3) except for a rental, to a sale of a motor vehicle, other than a house 25 or office trailer, that will be titled or registered in another state.
- 26 11-221.
- 27 (a) The sales and use tax does not apply to:
- 28 (1) a sale of an admission by a person whose gross receipts from the 29 sale are subject to the admissions and amusement tax;

1 2 3 4	(2) a sale of a communication service, other than a taxable service, rendered by a person whose charge for a communication service is or would be subject to the federal excise tax as described in § 4251 of the Internal Revenue Code in effect on July 1, 1979;
5 6	(3) a [sale] USE of a motor fuel that is subject to [the motor fuel tax or] the motor carrier tax;
7 8	(4) A SALE OF A MOTOR FUEL THAT IS EXEMPT FROM THE MOTOR FUEL TAX UNDER § 9–303(C) OF THIS ARTICLE;
9 10 11	[(4)] (5) except for a rental, a sale of a motor vehicle, other than a house or office trailer, that is subject to the motor vehicle excise tax under § 13–809 or § 13–811 of the Transportation Article;
12 13	[(5)] (6) a lease of a motor vehicle that is leased for a period of at least 1 year;
14 15 16 17	[(6)] (7) a rental of a motion picture, motion picture trailer, or advertising poster for display on theater premises by a person whose gross receipts from the activity related to the rental is subject to the admissions and amusement tax; or
18 19	[(7)] (8) except for a rental, a sale of a vessel that is subject to the excise tax under § 8–716 of the Natural Resources Article.
20	11–301.
21	The sales and use tax is computed on:
22	(1) the taxable price of each separate sale;
23 24	(2) if a combined sale is made, the combined taxable price of all retail sales on the same occasion by the same vendor to the same buyer; or
25 26	(3) if retail sales of tangible personal property or a taxable service are made through vending or other self—service machines:
27 28	(I) EXCEPT AS PROVIDED IN ITEM (II) OF THIS ITEM, 94.5% of the gross receipts from the retail sales; OR
29 30	(II) 96.25% OF THE GROSS RECEIPTS FROM THE RETAIL SALES OF MOTOR FUEL.

31 11–408.

- 1 (D) (1) EXCEPT AS PROVIDED BY THE COMPTROLLER BY 2 REGULATION AND EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS 3 SUBSECTION, IF THE SALE OF MOTOR FUEL IS EXEMPT UNDER THIS TITLE:
- 4 (I) THE SALES AND USE TAX ON THE SALE OF THE MOTOR 5 FUEL SHALL BE PAID WHEN THE SALE IS MADE; AND
- 6 (II) THE BUYER WHO PAYS THE SALES AND USE TAX MAY 7 FILE A CLAIM FOR A REFUND WITH THE COMPTROLLER.
- 8 (2) PARAGRAPH (1) OF THIS SUBSECTION DOES NOT APPLY TO 9 MOTOR FUEL THAT IS EXEMPT FROM THE MOTOR FUEL TAX.
- 10 **11–410.**
- 11 (A) (1) EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION, A 12 PERSON WHO IS REQUIRED TO PAY TO THE COMPTROLLER THE MOTOR FUEL
- 13 TAX ON MOTOR FUEL SHALL PREPAY THE SALES AND USE TAX FOR THAT MOTOR
- 14 FUEL TO THE COMPTROLLER AS PROVIDED IN THIS SECTION.
- 15 (2) THE PREPAYMENT OF SALES AND USE TAX FOR MOTOR FUEL
- 16 REQUIRED UNDER THIS SECTION SHALL BE PAID WHEN THE MOTOR FUEL TAX
- 17 ON THAT MOTOR FUEL IS DUE.
- 18 (3) (I) A PERSON REQUIRED TO PREPAY THE SALES AND USE
- 19 TAX FOR MOTOR FUEL SHALL REPORT AND PAY THE PREPAYMENT AMOUNTS TO
- 20 THE COMPTROLLER FOR THE PERIOD IN WHICH THE MOTOR FUEL BECOMES
- 21 SUBJECT TO THE MOTOR FUEL TAX.
- 22 (II) THE REPORT REQUIRED UNDER THIS PARAGRAPH
- 23 SHALL BE IN THE FORM REQUIRED BY THE COMPTROLLER AND SHALL INCLUDE
- 24 THE INFORMATION REQUIRED BY THE COMPTROLLER.
- 25 (B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS
- 26 SUBSECTION:
- 27 (I) IF A PERSON WHO IS REQUIRED TO PREPAY THE SALES
- 28 AND USE TAX TO THE COMPTROLLER FOR MOTOR FUEL SELLS THE MOTOR
- 29 FUEL, THE PERSON SHALL COLLECT THE AMOUNT OF THE PREPAYMENT FROM
- 30 THE PURCHASER; AND
- 31 (II) ON EACH SUBSEQUENT SALE OF MOTOR FUEL FOR
- 32 WHICH THE SALES AND USE TAX HAS BEEN PREPAID UNDER THIS SECTION,

- 1 EACH SELLER SHALL COLLECT THE AMOUNT OF THE PREPAYMENT FROM THE
- 2 PURCHASER.
- 3 (2) PARAGRAPH (1) OF THIS SUBSECTION DOES NOT APPLY TO A
  4 SELLER WHO MAKES A RETAIL SALE OF THE MOTOR FUEL.
- 5 (3) EACH SELLER OTHER THAN A SELLER WHO MAKES A RETAIL
- 6 SALE OF THE MOTOR FUEL SHALL PROVIDE THE PURCHASER WITH AN INVOICE
- 7 FOR, OR OTHER EVIDENCE OF, THE COLLECTION OF THE PREPAYMENT
- 8 AMOUNTS WHICH SHALL BE SEPARATELY STATED.
- 9 (C) (1) A PERSON WHO HAS PREPAID THE SALES AND USE TAX TO THE
- 10 COMPTROLLER UNDER SUBSECTION (A) OF THIS SECTION OR HAS PAID THE
- 11 PREPAYMENT TO A SELLER UNDER SUBSECTION (B) OF THIS SECTION IS
- 12 ALLOWED A CREDIT:
- 13 (I) IF THE PERSON MAKES A RETAIL SALE OF THE MOTOR
- 14 FUEL, AGAINST THE PERSON'S SALES AND USE TAX LIABILITY FOR THE PERIOD
- 15 IN WHICH THE PERSON MAKES A RETAIL SALE OF THE MOTOR FUEL; OR
- 16 (II) IF THE PERSON SUBSEQUENTLY USES THE MOTOR FUEL,
- 17 AGAINST THE PERSON'S SALES AND USE TAX LIABILITY FOR THE PERIOD IN
- 18 WHICH THE PERSON USES THE MOTOR FUEL.
- 19 (2) TO BE ENTITLED TO THE CREDIT, THE PERSON WHO MAKES A
- 20 RETAIL SALE OF THE MOTOR FUEL OR WHO USES THE MOTOR FUEL SHALL
- 21 RETAIN FOR INSPECTION BY THE COMPTROLLER ANY RECEIPTS, INVOICES, OR
- 22 OTHER DOCUMENTS SHOWING THE AMOUNT OF SALES AND USE TAX PREPAID TO
- 23 A SELLER, TOGETHER WITH THE EVIDENCE OF PAYMENT.
- 24 (D) (1) (I) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS
- 25 SUBSECTION, THE SALES AND USE TAX PREPAYMENT REQUIRED UNDER THIS
- 26 SECTION IS AN AMOUNT PER GALLON OF MOTOR FUEL AS ESTABLISHED BY THE
- 27 COMPTROLLER.
- 28 (II) THE COMPTROLLER SHALL DETERMINE THE SALES AND
- 29 USE TAX PREPAYMENT RATE FOR EACH FISCAL YEAR BASED ON THE STATE
- 30 SALES AND USE TAX RATE APPLIED TO THE ARITHMETIC AVERAGE RETAIL
- 31 SELLING PRICE, EXCLUDING THE SALES AND USE TAX, OF GASOLINE IN THE
- 32 STATE, AS DETERMINED BY THE COMPTROLLER FOR THE CALENDAR YEAR
- 33 THAT ENDED PRIOR TO THE BEGINNING OF THE FISCAL YEAR.
- 34 (III) THE PREPAYMENT RATE SHALL BE ROUNDED TO THE
- 35 NEAREST HALF CENT FOR EACH GALLON.

- 1 (2) SUBJECT TO PARAGRAPH (3) OF THIS SUBSECTION, THE PREPAYMENT RATE FOR THE PERIOD FROM JULY 1, 2011, THROUGH JUNE 30, 2012, SHALL BE 13 CENTS FOR EACH GALLON OF MOTOR FUEL.
- 4 (3) THE COMPTROLLER MAY ADJUST THE PREPAYMENT RATE OR
  5 MAY ESTABLISH SEPARATE PREPAYMENT RATES FOR DIFFERENT TYPES OF
  6 MOTOR FUEL IF:
- 7 **(I)** AS A RESULT  $\mathbf{OF}$ SIGNIFICANT INCREASES  $\mathbf{OR}$ 8 DECREASES IN THE PRICE OF MOTOR FUEL, THE ESTABLISHED PREPAYMENT 9 RATE RESULTS IN PREPAYMENTS THAT ARE CONSISTENTLY HIGHER OR 10 SIGNIFICANTLY LOWER THAN THE SALES AND USE TAX IMPOSED ON THE SALE 11 OR USE OF THE MOTOR FUEL; OR
- 12 (II) THE COMPTROLLER OTHERWISE DETERMINES THAT IT
  13 IS APPROPRIATE TO ADJUST THE PREPAYMENT RATE OR ESTABLISH SEPARATE
  14 PREPAYMENT RATES FOR DIFFERENT TYPES OF MOTOR FUEL.
- 15 11–601.
- 16 (b) (3) A vendor who makes a sale subject to the sales and use tax under a 17 prepayment authorization or through a vending **OR OTHER SELF-SERVICE** machine 18 shall pay the sales and use tax on that sale with the return that covers the period in 19 which the vendor makes that sale.
- 20 13–901.
- 21 (g) A claim for refund of sales and use tax may be filed by a claimant who:
- 22 (1) pays the tax on a sale exempt under § 11–216 of this article;
- 23 (2) refunds the tax to a buyer in a cancelled or rescinded sale under § 24 11–403(c) of this article;
- 25 (3) pays the tax in a cancelled or rescinded sale for which the vendor 26 refuses to refund the tax as required under § 11–403(c) of this article; [or]
- 27 (4) pays the tax under § 11–408(c) of this article on a cash sale or sale 28 for use that is not a retail sale; **OR**
- 29 (5) PAYS THE TAX UNDER § 11–408(D) OF THIS ARTICLE ON A 30 SALE OF THE MOTOR FUEL THAT IS EXEMPT FROM THE SALES AND USE TAX.

1 3–216.

- 2 (c) (1) There shall be maintained in the Transportation Trust Fund one or 3 more sinking fund accounts to which shall be credited and from which shall be paid, 4 from the proceeds of the taxes levied and imposed for that purpose or from any other 5 funds of the Department, amounts sufficient at all times to meet the debt service on 6 all bonds of prior issues and consolidated transportation bonds from time to time 7 outstanding and unpaid.
- 8 (2) (i) The Gasoline and Motor Vehicle Revenue Account, **THE**9 **MASS TRANSIT FACILITY REVENUE ACCOUNT,** the Driver Education Account, and
  10 the Motorcycle Safety Program Account shall be maintained in the Transportation
  11 Trust Fund.
- 12 (ii) In each fiscal year, the Department shall budget from 13 federal funds available to the Department, other funds in the Transportation Trust 14 Fund, and any other funds available to the Department, an amount sufficient to fund 15 projects and programs determined by the Secretary to be necessary to achieve the 16 bicycle and pedestrian transportation goals identified for the fiscal year under Title 2, 17 Subtitle 6 of this article.
- 18 **7–309.**

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- 19 (A) THERE IS A MASS TRANSIT FACILITY REVENUE ACCOUNT IN THE 20 TRANSPORTATION TRUST FUND.
- 21 (B) THE PURPOSE OF THE ACCOUNT IS TO PROVIDE FUNDING FOR NEW 22 MASS TRANSIT FACILITIES SPECIFIED IN A TRANSIT PLAN IN MONTGOMERY 23 COUNTY, PRINCE GEORGE'S COUNTY, AND BALTIMORE CITY.
- (C) AFTER DEDUCTIONS PROVIDED BY LAW, REVENUES COLLECTED FROM THE SALES AND USE TAX ON MOTOR FUEL UNDER § 2–1302.2(A)(1) OF THE TAX GENERAL ARTICLE SHALL BE CREDITED TO THE MASS TRANSIT FACILITY REVENUE ACCOUNT.
- 28(D) FUNDS FOR NEW MASS TRANSIT **FACILITY PROJECTS** IN 29MONTGOMERY AND PRINCE GEORGE'S COUNTIES, AND BALTIMORE CITY FROM 30 THE ACCOUNT SHALL BE DISBURSED BASED ON THE PERCENTAGE OF REVENUES RECEIVED FROM MONTGOMERY AND PRINCE GEORGE'S COUNTIES, 31 AND BALTIMORE CITY. 32
  - SECTION 2. AND BE IT FURTHER ENACTED, That each person holding tax—paid motor fuel, excluding aviation fuel, for sale at the start of business on July 1, 2011, shall compile and file an inventory of the motor fuel held at the close of business on June 30, 2011, and remit within 30 days:

## SENATE BILL 451

1	(1) any additional motor fuel tax that is due on the motor fuel; and
2 3 4	(2) the prepayment of the sales and use tax for that motor fuel as required under § 11–410 of the Tax – General Article, as enacted by Section 1 of this Act.
5 6	SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2011.