CONSTITUTIONAL AMENDMENT

SB 998/10 – B&T

B1

By: Senators Pipkin and Brinkley

Introduced and read first time: February 4, 2011 Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

$\mathbf{2}$

State Budget

3 FOR the purpose of proposing an amendment to the Maryland Constitution 4 authorizing the General Assembly to increase or add Executive Department $\mathbf{5}$ items in the budget bill, subject to a certain limitation; providing for the veto of 6 certain budget bill items; providing for the reversion to original appropriations 7of certain vetoed items in the budget bill; providing that certain vetoed items in 8 the budget bill shall be void; authorizing the President of the Senate and the 9 Speaker of the House of Delegates to convene in extraordinary session to 10 consider whether to override a vetoed item in the budget bill; authorizing the 11 General Assembly to override budget bill item vetoes; establishing the manner 12in which and the time at which budget bill items become law; clarifying 13language; and submitting this amendment to the qualified voters of the State 14 for their adoption or rejection.

15 BY proposing an amendment to the Maryland Constitution

- 16 Article II Executive Department
- 17 Section 17

18 BY proposing an amendment to the Maryland Constitution

- 19 Article III Legislative Department
- 20 Section 14 and 52(6)

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 22 MARYLAND, (Three-fifths of all the members elected to each of the two Houses 23 concurring), That it be proposed that the Maryland Constitution read as follows:

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Article II – Executive Department

25 17.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



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To guard against hasty or partial legislation and encroachment of the 1 (a) $\mathbf{2}$ Legislative Department upon the co-ordinate Executive and Judicial Departments. 3 every Bill passed by the House of Delegates and the Senate, before it becomes a law, 4 shall be presented to the Governor of the State. If the Governor approves [he] THE $\mathbf{5}$ BILL, THE GOVERNOR shall sign it [, but if not he]. EXCEPT FOR THE BUDGET 6 BILL, IF THE GOVERNOR DISAPPROVES THE BILL, THE GOVERNOR shall return 7it with [his] objections to the House in which it originated, which House shall enter 8 the objections at large on its Journal and proceed to reconsider the Bill. Each House 9 may adopt by rule a veto calendar procedure that permits Bills that are to be 10 reconsidered to be read and voted upon as a single group. The members of each House shall be afforded reasonable notice of the Bills to be placed on each veto calendar. 11 12Upon the objection of a member, any Bill shall be removed from the veto calendar. If, 13after such reconsideration, three-fifths of the members elected to that House pass the 14Bill, it shall be sent with the objections to the other House, by which it shall likewise 15be reconsidered, and if it passes by three-fifths of the members elected to that House 16 it shall become a law. The votes of both Houses shall be determined by yeas and nays, and the names of the persons voting for and against the Bill shall be entered on the 17 18Journal of each House respectively.

19 (b) If any Bill presented to the Governor while the General Assembly is in 20 session is not returned by [him] THE GOVERNOR with [his] objections within six 21 days (Sundays excepted), the Bill shall be a law in like manner as if [he] THE 22 GOVERNOR signed it, unless the General Assembly, by adjournment, prevents its 23 return, in which case it shall not be a law.

(c) Any Bill presented to the Governor within six days (Sundays excepted),
prior to adjournment of any session of the General Assembly, or after such
adjournment, shall become law without the Governor's signature unless it is vetoed by
the Governor within 30 days after its presentment.

28(d) Any Bill, EXCEPT THE BUDGET BILL, vetoed by the Governor shall be 29returned to the House in which it originated immediately after the House has 30 organized at the next regular or special session of the General Assembly, OTHER THAN IN EXTRAORDINARY SESSION CONVENED UNDER SUBSECTION (G) OF THIS 3132SECTION. The Bill may then be reconsidered according to the procedure specified in 33 this section. Any Bill enacted over the veto of the Governor, or any Bill which shall 34become law as the result of the failure of the Governor to act within the time specified. shall take effect 30 days after the Governor's veto is over-ridden, or on the date 3536 specified in the Bill, whichever is later. If the Bill is an emergency measure, it shall 37 take effect when enacted. No such vetoed Bill shall be returned to the Legislature 38 when a new General Assembly of Maryland has been elected and sworn since the 39 passage of the vetoed Bill.

40 (e) [The] EXCEPT FOR THE BUDGET BILL, THE Governor shall have 41 power to disapprove of any item or items of any Bills making appropriations of money 42 embracing distinct items, and the part or parts of the Bill approved shall be the law, 43 and the item or items of appropriations disapproved shall be void unless repassed

according to the rules or limitations prescribed for the passage of other Bills over the
 Executive veto.

3 (F) THE GOVERNOR MAY APPROVE OR DISAPPROVE ITEMS IN THE 4 BUDGET BILL AS FOLLOWS:

5 (1) THE GOVERNOR MAY VETO ONLY ITEMS RELATING TO THE 6 EXECUTIVE DEPARTMENT THAT HAVE BEEN INCREASED OR ADDED BY THE 7 GENERAL ASSEMBLY. THE GOVERNOR MAY NOT VETO ANY OTHER ITEMS IN 8 THE BILL.

9 IF THE GOVERNOR VETOES AN ITEM THAT HAD BEEN (2) **INCREASED BY THE GENERAL ASSEMBLY AND THE GENERAL ASSEMBLY DOES** 10 11 NOT OVERRIDE THE VETO UNDER SUBSECTION (G) OF THIS SECTION, THAT ITEM SHALL REVERT TO THE APPROPRIATION ORIGINALLY SUBMITTED BY THE 1213GOVERNOR. Тне ORIGINAL APPROPRIATION SHALL THEN BE LAW IMMEDIATELY WITHOUT FURTHER ACTION BY THE GOVERNOR. 14

15 (3) IF THE GOVERNOR VETOES AN ITEM THAT HAD BEEN ADDED
16 BY THE GENERAL ASSEMBLY AND THE GENERAL ASSEMBLY DOES NOT
17 OVERRIDE THE VETO UNDER SUBSECTION (G) OF THIS SECTION, THAT ITEM
18 SHALL BE VOID.

19(4) ITEMS NOT DISAPPROVED BY THE GOVERNOR SHALL BE LAW20IMMEDIATELY WITHOUT FURTHER ACTION BY THE GOVERNOR.

IF THE GOVERNOR VETOES AN ITEM IN THE BUDGET BILL, 21(1) (G) 22THE GENERAL ASSEMBLY MAY CONVENE IN EXTRAORDINARY SESSION WITHIN 23**30** DAYS AFTER THE DATE OF THE VETO TO CONSIDER WHETHER TO OVERRIDE THE VETO. IF THE GENERAL ASSEMBLY WISHES TO CONSIDER WHETHER TO 2425OVERRIDE THE GOVERNOR'S VETO OF AN ITEM IN THE BUDGET BILL, THE 26PRESIDENT OF THE SENATE AND THE SPEAKER OF THE HOUSE OF DELEGATES 27JOINTLY SHALL ISSUE A PROCLAMATION SPECIFYING THE DATE ON WHICH TO 28CONVENE IN EXTRAORDINARY SESSION.

29 (2) THE SOLE PURPOSE OF AN EXTRAORDINARY SESSION UNDER 30 THIS SUBSECTION SHALL BE TO CONSIDER WHETHER TO OVERRIDE THE 31 GOVERNOR'S VETO OF AN ITEM IN THE BUDGET BILL. THE GENERAL 32 ASSEMBLY MAY NOT CONSIDER THE OVERRIDE OF THE GOVERNOR'S VETO OF 33 ANY OTHER BILL.

34 (3) (I) THE BUDGET BILL SHALL BE RETURNED BY THE
 35 GOVERNOR TO THE HOUSE IN WHICH IT ORIGINATED, AND EACH VETOED ITEM
 36 SHALL BE CONSIDERED INDIVIDUALLY.

1 (II) IF THREE-FIFTHS OF THE MEMBERS ELECTED TO THAT 2 HOUSE VOTE TO OVERRIDE THE VETO OF AN ITEM, IT SHALL BE SENT TO THE 3 OTHER HOUSE FOR CONSIDERATION.

4 (III) IF THREE-FIFTHS OF THAT HOUSE VOTE TO OVERRIDE 5 THE VETO OF THE ITEM, THAT ITEM SHALL REVERT TO THE APPROPRIATION 6 ORIGINALLY PASSED BY THE GENERAL ASSEMBLY. THE APPROPRIATION AS 7 ORIGINALLY PASSED SHALL THEN BECOME LAW IMMEDIATELY, WITHOUT 8 FURTHER ACTION BY THE GOVERNOR OR THE GENERAL ASSEMBLY.

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Article III – Legislative Department

10 14.

11 The General Assembly shall meet on the second Wednesday of January, 12nineteen hundred and seventy-one, and on the same day in every year thereafter, and at no other time, unless convened BY JOINT PROCLAMATION OF THE PRESIDENT 13 OF THE SENATE AND THE SPEAKER OF THE HOUSE OF DELEGATES UNDER 14 SECTION 17(G) OF ARTICLE II OF THIS CONSTITUTION OR by Proclamation of the 1516 Governor. [A] THE GOVERNOR SHALL ISSUE A Proclamation convening the General Assembly in extraordinary session [must be issued by the Governor] if a majority of 17the members elected to the Senate and a majority of the members elected to the House 18 of Delegates join in a petition to the Governor requesting that [he] THE GOVERNOR 19 20convene the General Assembly in extraordinary session, and the Governor shall 21convene the General Assembly on the date specified in the petition. This section does 22not affect the Governor's power to convene the General Assembly in extraordinary 23session pursuant to Section 16 of Article II of this Constitution.

24 **5**2.

25(6)The General Assembly shall not amend the Budget Bill so as to affect 26either the obligations of the State under Section 34 of Article III of the Constitution, or 27the provisions made by the laws of the State for the establishment and maintenance of 28a system of public schools or the payment of any salaries required to be paid by the 29State of Maryland by the Constitution [thereof; and the]. **THE** General Assembly may 30 amend the bill by increasing or diminishing [the] items therein relating to the General 31Assembly, [and] by increasing or diminishing [the] items therein relating to the 32 judiciary. [but except as hereinbefore specified, may not alter the said bill except to 33 strike out or reduce items therein, provided, however, that the] AND BY INCREASING, 34DIMINISHING, OR ADDING ITEMS RELATING TO THE EXECUTIVE DEPARTMENT AS LONG AS THE TOTAL OF THE APPROPRIATION FOR THE EXECUTIVE 3536 DEPARTMENT APPROVED BY THE GENERAL ASSEMBLY DOES NOT EXCEED THE 37 TOTAL ALLOWANCE FOR THE EXECUTIVE DEPARTMENT SUBMITTED BY THE GOVERNOR. THE salary or compensation of any public officer [shall] MAY not be 38

decreased during his term of office[; and such bill, when and as passed by both
Houses, shall be a law immediately without further action by the Governor]. WHEN
PASSED BY BOTH HOUSES, THE BILL SHALL BE PRESENTED TO THE GOVERNOR
FOR APPROVAL OR DISAPPROVAL ACCORDING TO SECTION 17 OF ARTICLE II OF
THIS CONSTITUTION.

6 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 7 determines that the amendment to the Maryland Constitution proposed by this Act 8 affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the 9 Maryland Constitution concerning local approval of constitutional amendments do not 10 apply.

SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section 11 proposed as an amendment to the Maryland Constitution shall be submitted to 12gualified voters of the State at the next general election to be held in November, 2012 13 14for their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that general election, the vote on this proposed amendment to the Constitution 1516 shall be by ballot, and upon each ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment," as now 17provided by law. Immediately after the election, all returns shall be made to the 18 19Governor of the vote for and against the proposed amendment, as directed by Article 20XIV of the Maryland Constitution, and further proceedings had in accordance with 21Article XIV.