# Department of Legislative Services <br> Maryland General Assembly 2011 Session <br> FISCAL AND POLICY NOTE 

House Bill 1070
(Delegate Ivey, et al.)
Ways and Means

## Income Tax - Millionaires Tax - Sunset Repeal

This bill makes permanent the $6.25 \%$ personal income tax rate that was imposed on taxpayers with net taxable income in excess of $\$ 1$ million in tax years 2008 through 2010.

The bill takes effect July 1, 2011, and applies to tax year 2011 and beyond.

## Fiscal Summary

State Effect: General fund revenues increase by $\$ 75.3$ million in FY 2012 due to the imposition of the $6.25 \%$ rate. Future years reflect annualization and the current income tax revenue forecast. Expenditures are not affected.

| (\$ in millions) | FY 2012 | FY 2013 | FY 2014 | FY 2015 | FY 2016 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| GF Revenue | $\$ 75.3$ | $\$ 63.3$ | $\$ 71.9$ | $\$ 81.4$ | $\$ 92.5$ |
| Expenditure | 0 | 0 | 0 | 0 | 0 |
| Net Effect | $\$ 75.3$ | $\$ 63.3$ | $\$ 71.9$ | $\$ 81.4$ | $\$ 92.5$ |

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect
Local Effect: None.
Small Business Effect: Meaningful.

## Analysis

Current Law: Exhibit 1 and Exhibit 2 show the State income tax rates for tax years 2008 through 2010 and for tax year 2011, when the $6.25 \%$ income tax rate is no longer in effect.

## Exhibit 1 <br> Maryland State Income Tax Rates

Tax Years 2008-2010

| Single, Dependent Filer, Married <br> Filing Separate |  |  | Joint, Head of Household, Widower |  |
| :--- | :---: | :---: | :---: | :---: |
| $\underline{\text { Rate }}$ | $\underline{\text { Maryland Taxable Income }}$ |  | Rate | $\underline{\text { Maryland Taxable Income }}$ |
| $2.00 \%$ | $\$ 1-\$ 1,000$ |  | $2.00 \%$ | $\$ 1-\$ 1,000$ |
| $3.00 \%$ | $\$ 1,001-\$ 2,000$ | $3.00 \%$ | $\$ 1,001-\$ 2,000$ |  |
| $4.00 \%$ | $\$ 2,001-\$ 3,000$ | $4.00 \%$ | $\$ 2,001-\$ 3,000$ |  |
| $4.75 \%$ | $\$ 3,001-\$ 150,000$ | $4.75 \%$ | $\$ 3,001-\$ 200,000$ |  |
| $5.00 \%$ | $\$ 150,001-\$ 300,000$ | $5.00 \%$ | $\$ 200,001-\$ 350,000$ |  |
| $5.25 \%$ | $\$ 300,001-\$ 500,000$ | $5.25 \%$ | $\$ 350,001-\$ 500,000$ |  |
| $5.50 \%$ | $\$ 500,001-\$ 1,000,000$ | $5.50 \%$ | $\$ 500,001-\$ 1,000,000$ |  |
| $6.25 \%$ | Excess of $\$ 1$ Million | $6.25 \%$ | Excess of \$1 Million |  |

## Exhibit 2 <br> Maryland State Income Tax Rates <br> Tax Year 2011

| Single, Dependent Filer, Married <br> Filing Separate <br> Maryland Taxable Income |  |  | Joint, Head of Household, Widower <br> Rate | Raryland Taxable Income <br> Rate |
| :--- | :---: | :---: | :---: | :---: |
| $2.00 \%$ | $\$ 1-\$ 1,000$ |  | $2.00 \%$ | $\$ 1-\$ 1,000$ |
| $3.00 \%$ | $\$ 1,001-\$ 2,000$ | $3.00 \%$ | $\$ 1,001-\$ 2,000$ |  |
| $4.00 \%$ | $\$ 2,001-\$ 3,000$ | $4.00 \%$ | $\$ 2,001-\$ 3,000$ |  |
| $4.75 \%$ | $\$ 3,001-\$ 150,000$ | $4.75 \%$ | $\$ 3,001-\$ 200,000$ |  |
| $5.00 \%$ | $\$ 150,001-\$ 300,000$ | $5.00 \%$ | $\$ 200,001-\$ 350,000$ |  |
| $5.25 \%$ | $\$ 300,001-\$ 500,000$ | $5.25 \%$ | $\$ 350,001-\$ 500,000$ |  |
| $5.50 \%$ | Excess of $\$ 500,000$ | $5.50 \%$ | Excess of $\$ 500,000$ |  |
|  |  |  |  |  |

Background: Due to the State's fiscal crisis in the early 1990s, the General Assembly approved a temporary $6 \%$ income tax rate on taxable income over $\$ 100,000$ for single
taxpayers and $\$ 150,000$ for joint returns. The $6 \%$ rate applied for tax years 1992 through 1994 only. Chapter 4 of 1997 reduced the top marginal rate from $5 \%$ to $4.75 \%$.

Chapter 3 of the 2007 special session enacted several changes to the personal income tax, including an increase in the top marginal income tax rate from $4.75 \%$ to $5.5 \%$. Chapter 10 of 2008 repealed the sales and use tax on computer services imposed by Chapter 3 and established an income tax rate of $6.25 \%$ on net taxable income in excess of $\$ 1$ million for tax years 2008 through 2010. The Comptroller's Office advises that the total amount of revenue from the $6.25 \%$ rate totaled $\$ 70.5$ million in tax year 2008, $\$ 49.7$ million in tax year 2009, and an estimated $\$ 51.9$ million in tax year 2010.

State Revenues: The bill permanently extends the personal income tax rate of $6.25 \%$ on net taxable income in excess of $\$ 1$ million beginning in tax year 2011, with general fund revenues increasing by $\$ 54.5$ million in tax year 2011 and by $\$ 61.3$ million in tax year 2012. As a result, fiscal 2012 revenues increase by $\$ 75.3$ million, reflecting the change in tax year 2011 and about $35 \%$ of the change in tax year 2012. Beginning in fiscal 2013, the revenue estimates reflect annualization. In tax year 2008, taxpayers in Montgomery County and Baltimore County constituted about two-thirds of the taxpayers with net taxable income over $\$ 1$ million. Exhibit 3 shows the fiscal impact of the $6.25 \%$ rate in fiscal 2012 through 2016.

## Exhibit 3 <br> Fiscal Impact of $\mathbf{6 . 2 5 \%}$ Income Tax Rate (\$ in Millions)

| $\frac{\text { FY 2012 }}{\$ 75.3}$ | $\frac{\text { FY 2013 }}{\$ 63.3}$ | $\frac{\text { FY 2014 }}{\$ 71.9}$ | $\frac{\text { FY 2015 }}{\$ 81.4}$ | FY 2016 |
| :--- | :--- | :--- | :--- | :--- |
| $\$ 92.5$ |  |  |  |  |

Small Business Effect: Small businesses that are partnerships, S corporations, limited liability companies, and sole proprietorships would be meaningfully impacted by the bill. Any of these small businesses with higher amounts of taxable income would be negatively impacted through increased income tax liabilities. An unknown number of impacted businesses would be small businesses. For a small business having multiple owners or partners, the business would not be impacted unless the business had net profits high enough to distribute in excess of $\$ 1$ million to any individual or partner.

## Additional Information

Prior Introductions: HB 1177 of 2010 received a hearing in the House Ways and Means Committee, but no further action was taken. SB 913 of 2010 proposed to extend the $6.25 \%$ income tax rate through tax year 2014. SB 913 received a hearing in the Senate Budget and Taxation Committee, but no further action was taken.

Cross File: None.

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$\mathrm{mm} / \mathrm{jrb}$
Analysis by: Robert J. Rehrmann
Direct Inquiries to:
(410) 946-5510
(301) 970-5510

