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SB 729/11 – B&T & FIN			CF S	B27
R2, P1, Q7			2 lr	4576

## By: Delegates Hershey, Boteler, Cluster, Eckardt, Haddaway–Riccio, Hough, Jacobs, McComas, McDermott, Smigiel, and Vitale

Introduced and read first time: October 17, 2011 Assigned to: Rules and Executive Nominations

## A BILL ENTITLED

## 1 AN ACT concerning

## 2 Transportation – Transit Authorities – Red Line and Purple Line

3 FOR the purpose of establishing the Red Line Transit Authority and the Purple Line 4 Transit Authority to finance, construct, and operate the Red Line and the  $\mathbf{5}$ Purple Line light rail transit lines; providing for the members, appointment, 6 terms, chairs, and staff of the Authorities; prohibiting the Department of 7 Transportation from exercising jurisdiction or authority over the Red Line and 8 the Purple Line light rail transit lines; authorizing the Authorities to take 9 certain actions in the performance of their duties; authorizing the Authorities to 10 tax to the same extent as the State within certain districts for the purpose of financing the Red Line and the Purple Line transit facilities and transit service; 11 12authorizing the Authorities to provide for the collection of any tax and to grant 13exemptions from any tax; authorizing the Authorities to issue revenue bonds 14 payable from certain fees, fares, and taxes for the purpose of financing transit 15facilities; providing that bonds issued by the Authorities do not constitute a debt 16 or pledge of the full faith and credit of certain entities; providing that bonds 17issued by the Authorities do not obligate certain entities to impose any tax; 18 requiring the Authorities to determine certain matters concerning bonds they 19 issue; providing for the issuance and execution of the bonds; authorizing the 20Authorities to issue bonds to refinance the cost of transit facilities; authorizing 21the Authorities to issue revenue refunding bonds for certain purposes; 22authorizing the Authorities to issue interim certificates or temporary bonds; 23authorizing the Authorities to issue bond anticipation notes; authorizing 24revenue bonds issued by the Authorities to be secured by certain trust 25agreements; requiring certain fees, fares, and taxes designated by the 26Authorities as security for bonds to be adjusted in a certain manner; requiring 27that certain revenues of the Authorities shall be deemed to be trust funds to be 28used only in a certain manner: authorizing the trustee or a holder of revenue 29bonds issued by the Authorities to bring a legal action to enforce certain rights 30 and compel the performance of certain duties; providing that bonds issued by

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



$1 \\ 2 \\ 3 \\ 4 \\ 5$	the Authorities are securities in which certain persons may invest and that may be deposited with certain persons; exempting revenue bonds issued by the Authorities from taxation; defining certain terms; and generally relating to the creation of the Red Line Transit Authority and the Purple Line Transit Authority to finance, construct, and operate certain transit lines.					
	<ul> <li>Article – Transportation</li> <li>Section 9–101 through 9–413 to be under the new title "Title 9. Regional Transit</li> <li>Authorities"</li> <li>Annotated Code of Maryland</li> </ul>					
$\begin{array}{c} 12\\ 13 \end{array}$						
14	Article – Transportation					
15	TITLE 9. REGIONAL TRANSIT AUTHORITIES.					
16	SUBTITLE 1. DEFINITIONS.					
17	9–101.					
18 19	(A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.					
20	(B) "AUTHORITIES" MEANS:					
21	(1) THE RED LINE TRANSIT AUTHORITY; AND					
22	(2) THE PURPLE LINE TRANSIT AUTHORITY.					
23	(C) "COST" HAS THE MEANING STATED IN § 3–101 OF THIS ARTICLE.					
24	(D) "DISTRICT" MEANS:					
$\begin{array}{c} 25\\ 26 \end{array}$	(1) THE RED LINE TRANSIT DISTRICT, CONSISTING OF BALTIMORE CITY AND BALTIMORE COUNTY; OR					
27 28	(2) THE PURPLE LINE TRANSIT DISTRICT, CONSISTING OF MONTGOMERY COUNTY AND PRINCE GEORGE'S COUNTY.					
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1 (F) "PURPLE LINE" MEANS A LIGHT RAIL TRANSIT LINE FROM 2 BETHESDA IN MONTGOMERY COUNTY TO NEW CARROLLTON IN PRINCE 3 GEORGE'S COUNTY.

4 (G) "RED LINE" MEANS A LIGHT RAIL TRANSIT LINE FROM WOODLAWN 5 IN BALTIMORE COUNTY TO JOHNS HOPKINS BAYVIEW MEDICAL CENTER 6 CAMPUS IN BALTIMORE CITY.

7 (H) "TRANSIT FACILITY" HAS THE MEANING STATED IN § 7–101 OF THIS 8 ARTICLE.

9 (I) "TRANSIT SERVICE" HAS THE MEANING STATED IN § 7–101 OF THIS 10 ARTICLE.

SUBTITLE 2. RED LINE TRANSIT AUTHORITY AND PURPLE LINE TRANSIT
 AUTHORITY.

13 **9–201.** 

14THERE IS A RED LINE TRANSIT AUTHORITY AND A PURPLE LINE15TRANSIT AUTHORITY.

16 **9–202.** 

17 (A) THE RED LINE TRANSIT AUTHORITY CONSISTS OF EIGHT MEMBERS 18 AS FOLLOWS:

19(1) Two members appointed by the County Executive of20BALTIMORE COUNTY, SUBJECT TO THE CONFIRMATION OF THE COUNTY21COUNCIL;

22(2) Two members appointed by the Mayor of Baltimore23City, subject to the confirmation of the City Council; and

24(3)FOUR MEMBERS APPOINTED BY THE GOVERNOR, SUBJECT TO25THE ADVICE AND CONSENT OF THE SENATE.

26 (B) THE GOVERNOR SHALL DESIGNATE THE CHAIR OF THE AUTHORITY.

27 (C) EACH MEMBER OF THE AUTHORITY SERVES FOR A TERM OF 4 28 YEARS AND UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES. 1 (D) THE TERMS OF THE MEMBERS OF THE AUTHORITY BEGIN ON JULY 2 1 IN THE YEAR OF APPOINTMENT.

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3 (E) A MEMBER APPOINTED TO FILL A VACANCY IN AN UNEXPIRED TERM
 4 SERVES ONLY FOR THE REMAINDER OF THAT TERM.

5 (F) A MEMBER OF THE AUTHORITY IS ENTITLED TO REIMBURSEMENT 6 FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS 7 PROVIDED IN THE STATE BUDGET.

8 **9–203.** 

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9 (A) THE PURPLE LINE TRANSIT AUTHORITY CONSISTS OF EIGHT 10 MEMBERS AS FOLLOWS:

11 (1) TWO MEMBERS APPOINTED BY THE COUNTY EXECUTIVE OF 12 MONTGOMERY COUNTY, SUBJECT TO THE CONFIRMATION OF THE COUNTY 13 COUNCIL;

14 (2) TWO MEMBERS APPOINTED BY THE COUNTY EXECUTIVE OF
 15 PRINCE GEORGE'S COUNTY, SUBJECT TO THE CONFIRMATION OF THE COUNTY
 16 COUNCIL; AND

17(3)FOUR MEMBERS APPOINTED BY THE GOVERNOR, SUBJECT TO18THE ADVICE AND CONSENT OF THE SENATE.

19 (B) THE GOVERNOR SHALL DESIGNATE THE CHAIR OF THE AUTHORITY.

20 (C) EACH MEMBER OF THE AUTHORITY SERVES FOR A TERM OF 4 21 YEARS AND UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.

22 (D) THE TERMS OF THE MEMBERS OF THE AUTHORITY BEGIN ON JULY 23 1 IN THE YEAR OF APPOINTMENT.

24(E) A MEMBER APPOINTED TO FILL A VACANCY IN AN UNEXPIRED TERM25SERVES ONLY FOR THE REMAINDER OF THAT TERM.

26 (F) A MEMBER OF THE AUTHORITY IS ENTITLED TO REIMBURSEMENT 27 FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS 28 PROVIDED IN THE STATE BUDGET.

29 **9–204.** 

THE RED LINE TRANSIT AUTHORITY AND THE PURPLE LINE TRANSIT 1  $\mathbf{2}$ AUTHORITY ARE ENTITLED TO THE STAFF PROVIDED IN THE STATE BUDGET. 3 SUBTITLE 3. JURISDICTION AND POWERS. 4 9-301. THE RED LINE TRANSIT AUTHORITY SHALL:  $\mathbf{5}$ (A) 6 (1) FINANCE, CONSTRUCT, OPERATE, REPAIR, AND MAINTAIN IN 7 GOOD ORDER THE RED LINE TRANSIT FACILITY AND TRANSIT SERVICE; AND 8 (2) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, HAVE GENERAL AND EXCLUSIVE JURISDICTION OVER THE RED LINE TRANSIT 9 10 FACILITY AND TRANSIT SERVICE. 11 THE DEPARTMENT MAY NOT EXERCISE JURISDICTION **(B)** OR AUTHORITY OVER THE RED LINE TRANSIT FACILITY AND TRANSIT SERVICE. 12 9-302. 13 THE PURPLE LINE TRANSIT AUTHORITY SHALL: (A) 14 15(1) FINANCE, CONSTRUCT, OPERATE, REPAIR, AND MAINTAIN IN GOOD ORDER THE PURPLE LINE TRANSIT FACILITY AND TRANSIT SERVICE; AND 16 NOTWITHSTANDING ANY OTHER PROVISION OF LAW, HAVE 17(2) GENERAL AND EXCLUSIVE JURISDICTION OVER THE PURPLE LINE TRANSIT 18 FACILITY AND TRANSIT SERVICE. 19 20**(B)** THE DEPARTMENT MAY NOT EXERCISE JURISDICTION OR AUTHORITY OVER THE PURPLE LINE TRANSIT FACILITY AND TRANSIT SERVICE. 21229-303. 23THE AUTHORITIES MAY DO THE FOLLOWING IN THE EXERCISE OF THEIR 24**POWERS AND PERFORMANCE OF THEIR DUTIES:** 25(1) ACQUIRE, HOLD, AND DISPOSE OF PROPERTY; (2) 26SUE AND BE SUED IN THEIR OWN NAME; 27(3) **MAKE CONTRACTS AND AGREEMENTS;** 

EXPERTS, MANAGERS, AND ANY OTHER AGENTS OR EMPLOYEES; (5) APPLY FOR AND RECEIVE GRANTS FROM A FEDERAL AGENCY **OR ANY OTHER SOURCE;** (6) **CONDEMN PROPERTY IN ACCORDANCE WITH TITLE 12 OF THE REAL PROPERTY ARTICLE;** FIX, REVISE, CHARGE, AND COLLECT RENTALS, RATES, FEES, (7) FARES, AND OTHER CHARGES FOR THE USE OF THEIR FACILITIES OR SERVICES; AND (8) ADOPT RULES AND REGULATIONS TO CARRY OUT THE **PROVISIONS OF THIS TITLE.** SUBTITLE 4. FINANCING OF TRANSIT FACILITIES AND TRANSIT SERVICES. 9-401. FOR THE PURPOSE OF FINANCING THE RED LINE AND THE PURPLE LINE TRANSIT FACILITIES AND TRANSIT SERVICE, THE AUTHORITIES MAY, WITHIN THE LIMITS OF THEIR RESPECTIVE DISTRICTS, EXERCISE THE POWER TO TAX TO THE SAME EXTENT AS THE STATE, PROVIDE FOR THE COLLECTION OF ANY TAX, AND GRANT EXEMPTIONS FROM ANY TAX. 9-402. TO FINANCE THE COST OF TRANSIT FACILITIES, THE AUTHORITIES (A)

MAY ISSUE REVENUE BONDS, NOTES, OR OTHER EVIDENCE OF OBLIGATION,
PAYABLE SOLELY FROM THE RENTALS, RATES, FEES, FARES, AND TAXES EACH
AUTHORITY IS EMPOWERED TO IMPOSE UNDER THIS TITLE.

25 (B) BOND PROCEEDS MAY BE USED SOLELY FOR PAYING THE COST OF 26 TRANSIT FACILITIES.

27 **9–403.** 

28 (A) BONDS ISSUED BY THE AUTHORITIES UNDER THIS SUBTITLE MAY 29 NOT:

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CONSULTING ENGINEERS, ACCOUNTANTS, CONSTRUCTION AND FINANCIAL

EMPLOY AND FIX THE COMPENSATION OF ATTORNEYS,

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CONSTITUTE A DEBT OF THE STATE OR A POLITICAL 1 (1)  $\mathbf{2}$ SUBDIVISION OF THE STATE OTHER THAN THE AUTHORITIES, AND SHALL SO 3 STATE ON THEIR FACE; 4 CONSTITUTE A PLEDGE OF THE FULL FAITH AND CREDIT OF (2)  $\mathbf{5}$ THE AUTHORITIES OR THE STATE OR A POLITICAL SUBDIVISION OF THE STATE; 6 OR 7(3) DIRECTLY OR INDIRECTLY OBLIGATE THE STATE OR A 8 POLITICAL SUBDIVISION OF THE STATE TO IMPOSE ANY TAX, AND SHALL 9 CONTAIN A STATEMENT ON THEIR FACE TO THAT EFFECT. 10 **(B)** THE AUTHORITIES SHALL DETERMINE THE FOLLOWING **CONCERNING BONDS ISSUED BY THE AUTHORITIES:** 11 12(1) DATE OF ISSUE; 13(2) **INTEREST RATE;** 14(3) DATE AND AMOUNT OF MATURITY, EXCEPT THAT A BOND MAY 15NOT MATURE MORE THAN 40 YEARS AFTER ITS DATE OF ISSUE; 16 (4) FORM AND MANNER OF EXECUTION; 17MANNER OF SALE; AND (5) 18 (6) ANY OTHER MATTER RELATING TO THE FORM, TERMS, 19CONDITIONS, ISSUANCE, SALE, AND DELIVERY OF THE BONDS. THE AUTHORITIES MAY ISSUE BONDS: 20(C) 21(1) WITHOUT OBTAINING THE CONSENT OF ANY 22INSTRUMENTALITY, AGENCY, OR UNIT OF THE STATE; AND 23WITHOUT ANY PROCEEDINGS OR THE HAPPENING OF ANY (2) CONDITIONS OR THINGS OTHER THAN THOSE SPECIFICALLY REQUIRED BY THIS 2425SUBTITLE. 26(1) CONSOLIDATED TRANSPORTATION (D) BONDS SHALL BE 27EXECUTED ON BEHALF OF THE AUTHORITIES BY THE MANUAL OR FACSIMILE

28 SIGNATURE OF THE CHAIRS OF THE AUTHORITIES.

1(2)OTHER SIGNATURES ON THE BONDS MAY BE EITHER MANUAL2OR FACSIMILE.

3 (E) IF AN INDIVIDUAL WHOSE MANUAL OR FACSIMILE SIGNATURE 4 APPEARS ON ANY BOND OR COUPON CEASES TO SERVE IN AN AUTHORIZED 5 CAPACITY BEFORE THE DELIVERY OF THE BOND, THE SIGNATURE 6 NEVERTHELESS IS AS VALID AND SUFFICIENT FOR ALL PURPOSES AS IF THE 7 INDIVIDUAL HAD REMAINED IN THAT CAPACITY UNTIL DELIVERY OF THE BOND.

8 **9–404.** 

9 (A) WITHOUT THE APPROVAL OF THE GENERAL ASSEMBLY, THE 10 AUTHORITIES MAY ISSUE BONDS TO REFINANCE ALL OR ANY PART OF THE COST 11 OF TRANSIT FACILITIES FOR WHICH AN AUTHORITY PREVIOUSLY ISSUED BONDS 12 UNDER THIS SUBTITLE.

(B) IF, BY REASON OF INCREASED CONSTRUCTION COSTS, ERROR IN
ESTIMATES, OR OTHERWISE, THE PROCEEDS OF THE REVENUE BONDS OF ANY
ISSUE ARE LESS THAN THE AMOUNT REQUIRED FOR THE PURPOSE FOR WHICH
THE BONDS ARE AUTHORIZED, ADDITIONAL REVENUE BONDS MAY BE ISSUED IN
A SIMILAR MANNER TO PROVIDE THE AMOUNT OF THE DEFICIENCY.

18 **9–405.** 

19 (A) IN THIS SECTION, "REFUNDING" MEANS THE RETIREMENT AND 20 CANCELLATION OF BONDS, INCLUDING REVENUE BONDS OF PRIOR ISSUES, 21 AFTER THEIR ACQUISITION BY OR FOR THE AUTHORITIES, WHETHER BEFORE, 22 AT, OR AFTER MATURITY, EITHER IN EXCHANGE FOR OTHER BONDS OR BY 23 PAYMENT, PURCHASE, OR REDEMPTION WITH THE PROCEEDS OF THE SALE OF 24 OTHER BONDS.

25 (B) THE AUTHORITIES MAY ISSUE REVENUE REFUNDING BONDS FOR:

(1) REFUNDING ANY BONDS ISSUED UNDER THIS SUBTITLE OR
 ANY REVENUE BONDS OF PRIOR ISSUES, INCLUDING THE PAYMENT OF ANY
 REDEMPTION PREMIUM ON THE BONDS AND ANY INTEREST ACCRUED OR TO
 ACCRUE TO THE DATE OF REDEMPTION OF THE BONDS; AND

30(2)CONSTRUCTING IMPROVEMENTS OR EXTENSIONS TO OR31ENLARGEMENTS OF ANY TRANSIT FACILITY.

32 **9–406.** 

1 BEFORE THE PREPARATION OF DEFINITIVE BONDS, THE AUTHORITIES 2 MAY ISSUE INTERIM CERTIFICATES OR TEMPORARY BONDS, WITH OR WITHOUT 3 COUPONS, EXCHANGEABLE FOR DEFINITIVE BONDS WHEN THE DEFINITIVE 4 BONDS HAVE BEEN EXECUTED AND ARE AVAILABLE FOR DELIVERY.

5 **9–407.** 

6 (A) THE AUTHORITIES MAY ISSUE BOND ANTICIPATION NOTES, 7 PAYABLE TO THE BEARER OR REGISTERED HOLDER OF THE NOTES OUT OF THE 8 FIRST PROCEEDS OF THE NEXT SALE OF BONDS ISSUED UNDER THIS SUBTITLE.

9 (B) THE ISSUANCE OF BOND ANTICIPATION NOTES, THE DETAILS OF 10 THEIR ISSUANCE, THE RIGHTS OF THEIR HOLDERS, AND THE RIGHTS, DUTIES, 11 AND OBLIGATIONS OF THE AUTHORITIES WITH RESPECT TO THEM ARE 12 GOVERNED BY THE PROVISIONS OF THIS SUBTITLE RELATING TO THE ISSUANCE 13 OF THE BONDS IN ANTICIPATION OF THE SALE OF WHICH THE NOTES ARE 14 ISSUED, INSOFAR AS THOSE PROVISIONS ARE APPLICABLE.

15 **9–408.** 

16 (A) REVENUE BONDS ISSUED UNDER THIS SUBTITLE MAY BE SECURED 17 BY A TRUST AGREEMENT BETWEEN THE RED LINE TRANSIT AUTHORITY OR THE 18 PURPLE LINE TRANSIT AUTHORITY AND A CORPORATE TRUSTEE, WHICH MAY 19 BE ANY TRUST COMPANY OR BANK HAVING TRUST POWERS WITHIN OR WITHOUT 20 THE STATE.

(B) THE TRUST AGREEMENT MAY PLEDGE OR ASSIGN ALL OR ANY PART
OF THE REVENUES OF THE RED LINE TRANSIT AUTHORITY OR THE PURPLE
LINE TRANSIT AUTHORITY OR OF ANY TRANSIT FACILITY BUT MAY NOT
MORTGAGE ANY PART OF ANY TRANSIT FACILITY.

25 **9–409.** 

THE RENTALS, RATES, FEES, FARES, AND TAXES DESIGNATED AS SECURITY FOR BONDS ISSUED UNDER THIS SUBTITLE SHALL BE FIXED AND ADJUSTED SO AS TO PROVIDE FUNDS THAT ARE SUFFICIENT AS LONG AS THE BONDS ARE OUTSTANDING AND UNPAID TO PAY THE PRINCIPAL OF AND THE INTEREST ON THE BONDS AS THEY BECOME DUE AND PAYABLE.

31 **9–410.** 

32ALL MONEY THAT IS RECEIVED BY THE AUTHORITIES AS PROCEEDS FROM33THE SALE OF REVENUE BONDS, NOTES, OR OTHER EVIDENCES OF OBLIGATION34UNDER THIS SUBTITLE AND, BY WAY OF RENTALS, RATES, FEES, FARES, AND

1 TAXES, THAT IS DESIGNATED BY ANY TRUST AGREEMENT AS SECURITY FOR THE

2 BONDS, NOTES, OR OTHER EVIDENCES OF OBLIGATION SHALL BE DEEMED TO BE 3 TRUST FUNDS TO BE HELD AND APPLIED ONLY AS PROVIDED IN THIS SUBTITLE.

4 **9–411.** 

5 EXCEPT TO THE EXTENT RESTRICTED BY THE TRUST AGREEMENT, THE 6 TRUSTEE OR ANY HOLDER OF REVENUE BONDS ISSUED UNDER THIS SUBTITLE 7 OR OF ANY OF THE COUPONS APPERTAINING TO THE BONDS MAY:

8 (1) BRING A SUIT OR OTHER PROCEEDING TO PROTECT AND 9 ENFORCE ANY RIGHT UNDER THE LAWS OF THE STATE OR UNDER THE TRUST 10 AGREEMENT; AND

11 (2) ENFORCE AND COMPEL THE PERFORMANCE OF ALL DUTIES 12 REQUIRED BY THIS SUBTITLE OR BY THE TRUST AGREEMENT TO BE 13 PERFORMED BY THE AUTHORITIES OR BY ANY OF THEIR OFFICERS, INCLUDING 14 THE FIXING, CHARGING, IMPOSING, AND COLLECTING OF RENTALS, RATES, 15 FEES, FARES, AND TAXES.

16 **9–412.** 

17 **BONDS ISSUED UNDER THIS SUBTITLE ARE SECURITIES:** 

18 (1) IN WHICH ALL PUBLIC OFFICERS AND PUBLIC BODIES OF THE 19 STATE AND ITS POLITICAL SUBDIVISIONS, ALL INSURANCE COMPANIES, STATE 20 BANKS AND TRUST COMPANIES, NATIONAL BANKING ASSOCIATIONS, SAVINGS 21 BANKS, SAVINGS AND LOAN ASSOCIATIONS, INVESTMENT COMPANIES, 22 EXECUTORS, ADMINISTRATORS, TRUSTEES, AND OTHER FIDUCIARIES MAY 23 PROPERLY AND LEGALLY INVEST FUNDS, INCLUDING CAPITAL IN THEIR 24 CONTROL OR BELONGING TO THEM; AND

(2) THAT MAY BE PROPERLY AND LEGALLY DEPOSITED WITH AND
 RECEIVED BY ANY STATE OR COUNTY OFFICER OR ANY AGENCY OR POLITICAL
 SUBDIVISION OF THE STATE FOR ANY PURPOSE FOR WHICH THE DEPOSIT OF
 BONDS OR OBLIGATIONS OF THE STATE IS AUTHORIZED BY LAW.

29 **9–413.** 

30THE REVENUE BONDS, NOTES, AND OTHER EVIDENCES OF OBLIGATION31ISSUED UNDER THIS SUBTITLE, THEIR TRANSFER, THE INTEREST PAYABLE ON32THEM, AND ANY INCOME DERIVED FROM THEM, INCLUDING ANY PROFIT33REALIZED IN THEIR SALE OR EXCHANGE, SHALL BE EXEMPT FROM TAXATION BY

1 THE STATE OR BY ANY OF ITS POLITICAL SUBDIVISIONS, MUNICIPAL 2 CORPORATIONS, OR PUBLIC AGENCIES.

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 4 October 1, 2012.