

# SENATE BILL 26

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CF HB 9

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By: **Senator Pipkin**

Introduced and read first time: October 17, 2011

Assigned to: Rules

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## A BILL ENTITLED

1 AN ACT concerning

2 **Environment – County Plans – Authority**

3 FOR the purpose of repealing the authority of the Department of the Environment to  
4 order a person to prepare and submit certain subdivision plans and  
5 specifications under certain circumstances; repealing the Department's  
6 authority to order the installation of certain water supply or sewerage systems  
7 for subdivisions under certain circumstances; repealing a requirement that a  
8 certain county plan be approved by the Department; requiring a county to  
9 review a certain county plan in accordance with a schedule set by the county  
10 instead of the Department; eliminating a requirement that a county governing  
11 body submit a revision or amendment to a certain county plan to the  
12 Department; repealing a requirement that a county adopt a revision or  
13 amendment to a certain county plan if the Department requires the revision or  
14 amendment; repealing the Department's authority to approve, disapprove, or  
15 modify certain plans, revisions, or amendments; repealing a requirement that  
16 the Department submit certain plans, revisions, or amendments to the  
17 Department of Natural Resources, the Department of Planning, and the  
18 Department of Agriculture under certain circumstances; repealing a  
19 requirement that the Secretary of the Environment give certain notices under  
20 certain circumstances; eliminating the Department's authority to specify certain  
21 locations for certain facilities under certain circumstances; requiring a certain  
22 financial management plan to be approved by a county instead of the  
23 Department; authorizing a county, instead of the Department, to file a certain  
24 civil action under certain circumstances; repealing a certain term; and generally  
25 relating to the authority of the Department of the Environment and county  
26 water and sewer planning.

27 BY repealing and reenacting, with amendments,

28 Article – Environment

29 Section 9–206, 9–501, 9–503, 9–510, 9–521(c), and 9–1703(a)

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 Annotated Code of Maryland  
2 (2007 Replacement Volume and 2011 Supplement)

3 BY repealing  
4 Article – Environment  
5 Section 9–507 and 9–508  
6 Annotated Code of Maryland  
7 (2007 Replacement Volume and 2011 Supplement)

8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF  
9 MARYLAND, That the Laws of Maryland read as follows:

10 **Article – Environment**

11 9–206.

12 [(a)] With respect to land that is platted for subdivision, a person may not  
13 offer any of the land for sale or development or erect a permanent building on the  
14 land, unless there have been submitted to the Department:

15 (1) A plat of the subdivision;

16 (2) A statement of the methods, consistent with Subtitle 5 of this title,  
17 by which the subdivision is to be supplied with water and sewerage service; and

18 (3) Any other information that the Department requires.

19 [(b)] On the basis of information provided under subsection (a) of this section,  
20 the Department may order:

21 (1) Preparation and submission, within any time the Department sets,  
22 of any plans and specifications that the Department considers necessary to provide for  
23 adequate water supply and sewerage service to the subdivision; and

24 (2) Installation, within any time the Department sets, of the whole or  
25 any part of a water supply system or sewerage system for the subdivision that:

26 (i) Conforms to the plans submitted to the Department and to  
27 any revision of the plans that the Department approves; and

28 (ii) In the judgment of the Department, is needed for the public  
29 health.]

30 9–501.

31 (a) In this subtitle the following words have the meanings indicated.

1 (b) "Community sewerage system" means a publicly or privately owned  
2 sewerage system that serves at least 2 lots.

3 (c) "Community water supply system" means a water supply system that  
4 serves at least 2 lots.

5 (d) (1) "County plan" means a comprehensive plan for adequately  
6 providing throughout the county, including all towns, municipal corporations, and  
7 sanitary districts in the county, the following facilities and services by public or  
8 private ownership:

9 (i) Water supply systems;

10 (ii) Sewerage systems;

11 (iii) Solid waste disposal systems;

12 (iv) Solid waste acceptance facilities; and

13 (v) Systematic collection and disposal of solid waste, including  
14 litter.

15 (2) "County plan" includes a revised or amended county plan.

16 (e) "Individual sewerage system" means a sewerage system that serves only  
17 1 lot.

18 (f) "Individual water supply system" means a water supply system that  
19 supplies water to only 1 lot.

20 (g) "Litter" means any:

21 (1) Waste material;

22 (2) Refuse;

23 (3) Garbage;

24 (4) Trash;

25 (5) Debris;

26 (6) Dead animal; or

27 (7) Other discarded material.

28 (h) "Lot" means a parcel of land, including a part of a subdivision, that:

1 (1) Is used or is intended to be used as a building site; and

2 (2) Is not intended to be further subdivided.

3 (i) “Multiuse sewerage system” means a sewerage system that:

4 (1) Serves only 1 lot;

5 (2) Serves a number of individuals;

6 (3) Has a treatment capacity of more than 5,000 gallons a day; and

7 (4) Is not publicly owned or operated.

8 (j) “Multiuse water supply system” means an individual water supply  
9 system that:

10 (1) Has the capacity to supply more than 5,000 gallons of water a day;

11 and

12 (2) Serves a number of individuals.

13 (k) [(1) “Proposed county plan” means a county plan that:

14 (i) Has been adopted by the county governing body; and

15 (ii) Has not been approved by the Department.

16 (2) “Proposed county plan” includes any proposed amendment or  
17 revision of the county plan.

18 (l) “Sewage” means any human or animal excretion, street wash, domestic  
19 waste, or industrial waste.

20 [(m)] (L) (1) “Sewerage system” means:

21 (i) The channels used or intended to be used to collect and  
22 dispose of sewage; and

23 (ii) Any structure and appurtenance used or intended to be used  
24 to collect or prepare sewage for discharge into the waters of this State.

25 (2) “Sewerage system” includes any sewer of any size.

26 (3) “Sewerage system” does not include the plumbing system inside  
27 any building served by the sewerage system.

1           **[(n)] (M)**   “Solid waste acceptance facility” means any sanitary landfill,  
2 incinerator, transfer station, or plant whose primary purpose is to dispose of, treat, or  
3 process solid waste.

4           **[(o)] (N)**   (1)   “Solid waste disposal system” means any publicly or  
5 privately owned system that:

6                           (i)   Provides a scheduled or systematic collection of solid waste;

7                           (ii)   Transports the solid waste to a solid waste acceptance  
8 facility; and

9                           (iii)   Treats or otherwise disposes of the solid waste at the solid  
10 waste acceptance facility.

11                   (2)   “Solid waste disposal system” includes each solid waste acceptance  
12 facility that is used in connection with the solid waste disposal system.

13           **[(p)] (O)**   (1)   “Subdivision” means any division of a tract or parcel of land  
14 into at least 2 lots, for the purpose of sale or building development.

15                   (2)   “Subdivision” includes any change in street lines or lot lines.

16                   (3)   Except as provided in paragraph (4) of this subsection,  
17 “subdivision” does not include any division of land into parcels of more than 3 acres, if  
18 the division:

19                           (i)   Is for agricultural purposes; and

20                           (ii)   Does not involve any new street or easement of access.

21                   (4)   In Carroll County, “subdivision” does not include:

22                           (i)   Any division of land into parcels of more than 3 acres, if the  
23 division:

24                                   1.   Is for agricultural purposes; and

25                                   2.   Does not involve any new street or easement of access;  
26 or

27                           (ii)   A remainder parcel of land of 25 acres or more that exists as  
28 a result of the division of a large parcel into at least 2 smaller parcels, provided that  
29 any occupied dwelling on the remainder parcel is serviced by a properly functioning  
30 sewerage disposal system and potable water supply.

1            **[(q)] (P)**     (1)    “Water supply system” means a publicly or privately owned  
2 or operated:

3                            (i)     Source and the surrounding area from which water is  
4 supplied for drinking or domestic purposes; and

5                            (ii)    Structure, channel, or appurtenance used or intended to be  
6 used to prepare water for use or to deliver water to a consumer.

7                            (2)    “Water supply system” does not include the plumbing system  
8 inside any building that is served by the water supply system.

9    9–503.

10            (a)     Each county shall have a county plan or a plan with adjoining counties  
11 that:

12                            (1)     [Is approved by the Department;

13                            (2)]    Covers at least the 10–year period next following adoption by the  
14 county governing body; and

15                            **[(3)] (2)**    Deals with:

16                                            (i)     Water supply systems;

17                                            (ii)    Sewerage systems;

18                                            (iii)   Solid waste disposal systems;

19                                            (iv)    Solid waste acceptance facilities; and

20                                            (v)    The systematic collection and disposal of solid waste,  
21 including litter.

22            (b)     Except as provided in § 9–515 of this subtitle, each county governing body  
23 shall review its county plan at least once every 3 years in accordance with a schedule  
24 set by the **[Department] COUNTY**.

25            (c)     Each county governing body shall adopt **[and submit to the Department]**  
26 a revision or amendment to its county plan if[:

27                            (1)    **The] THE** governing body considers a revision or amendment  
28 necessary[; or

29                            (2)    **The Department requires a revision or amendment].**

1 (d) (1) Before a county governing body adopts any revision or amendment  
2 to its county plan or adopts a new county plan, the governing body shall:

3 (i) Conduct a public hearing on the county plan, revision, or  
4 amendment that may be conducted jointly with other public hearings or meetings; and

5 (ii) Give the principal elected official of each municipal  
6 corporation that is affected notice of the county plan, revision, or amendment at least  
7 14 days before the hearing.

8 (2) (i) Notice of the time and place of the public hearing, together  
9 with a summary of the plan, revision, or amendment, shall be published in at least 1  
10 newspaper of general circulation in the county once each week for 2 successive weeks,  
11 with the first publication of notice appearing at least 14 days before the hearing.

12 (ii) Notice of the public hearing may be a part of the general  
13 notice listing all other items to be considered during the public hearing or meeting.

14 [9-507.

15 (a) When a county governing body submits its proposed county plan or a  
16 proposed revision or amendment of its county plan to the Department, the Department  
17 may:

18 (1) Approve the proposal;

19 (2) Disapprove the proposal;

20 (3) If the part approved includes all of the required elements of a  
21 county plan, approve the proposal in part and disapprove it in part; or

22 (4) Modify or take other appropriate action on the proposal.

23 (b) Before the Department approves or disapproves, in whole or in part, a  
24 proposed county plan or a proposed revision or amendment of a county plan, the  
25 Department shall submit the proposal:

26 (1) To the Department of Natural Resources for advice on natural  
27 resources matters;

28 (2) To the Department of Planning for advice on the consistency of the  
29 proposal with the local master plan and other appropriate matters; and

30 (3) To the Department of Agriculture for advice on the impact of water  
31 and sewerage service and solid waste facilities on productive or potentially productive  
32 agricultural land.

1 (c) (1) Except as otherwise provided in this subsection, the Department  
2 shall approve, disapprove, or partially approve and partially disapprove each proposed  
3 county plan or proposed revision or amendment to a county plan within 90 days after  
4 the proposal is submitted to the Department.

5 (2) For good cause and after notice to the county involved, the  
6 Department may extend the 90-day review period of paragraph (1) of this subsection  
7 for an additional 90 days.

8 (d) If the Department does not disapprove, in whole or in part, a proposed  
9 county plan or a proposed revision or amendment of a county plan within the review  
10 period provided in subsection (c) of this section, the proposal is approved.

11 (e) (1) Before the Department takes any action under subsection (a) of  
12 this section, a county may use its proposed county plan or proposed revision or  
13 amendment of its county plan at the county's own risk, if the county governing body  
14 has adopted the proposed county plan, revision, or amendment.

15 (2) After the county governing body adopts the proposed county plan, a  
16 person shall follow the provisions of that plan except to the extent that the  
17 Department modifies or disapproves that plan.]

18 [9-508.

19 (a) If the Department disapproves, in whole or in part, a proposed county  
20 plan or a proposed revision or amendment of a county plan, the Department shall give  
21 the county a written notice of disapproval that states the reasons for disapproval.

22 (b) At any time up to 6 months after a county receives the notice of  
23 disapproval, the county governing body may ask the Secretary to reconsider the  
24 disapproval in accordance with the rules and regulations of the Department.]

25 9-510.

26 (a) In addition to the powers set forth elsewhere in this subtitle, the  
27 Department may:

28 (1) Conduct surveys and research to carry out the provisions of this  
29 subtitle; and

30 (2) [Specify the] **RECOMMEND A** location for any sewage treatment  
31 facility discharge point that is included in any county plan.

32 (b) In addition to the duties set forth elsewhere in this subtitle, the  
33 Department shall adopt rules and regulations:



- 1           (1) To carry out the provisions of this subtitle;
- 2           (2) To control, limit, or prohibit the installation and use of:
- 3                 (i) Water supply systems; and
- 4                 (ii) Sewerage systems;
- 5           (3) To require that, before installation of individual water supply  
6 systems or individual sewerage systems, consideration be given to:
- 7                 (i) Present and future population density;
- 8                 (ii) Size of parcels;
- 9                 (iii) Contour of the land;
- 10                (iv) Porosity and absorbency of the soil;
- 11                (v) Ground water conditions;
- 12                (vi) Availability of water from unpolluted aquifers;
- 13                (vii) Type of construction of community water supply systems;
- 14                (viii) Type of construction of community sewerage systems;
- 15                (ix) Size of the proposed development; and
- 16                (x) Any other pertinent factors;
- 17           (4) To require that, giving consideration to the factors in item (3) of  
18 this subsection, areas be served by community facilities if the Department finds them  
19 to be reasonably necessary:
- 20                 (i) By installation of the community water supply system,  
21 community sewerage system, or solid waste disposal system; and
- 22                 (ii) By connection of all premises to or service to all premises by  
23 the community water supply system, community sewerage system, or solid waste  
24 disposal system;
- 25           (5) To require that community water supply systems, community  
26 sewerage systems, and solid waste disposal systems be constructed to allow the  
27 connection of those systems to a larger system, if that larger system becomes  
28 available;

1           (6) To allow a person to install an individual water supply system or  
2 an individual sewerage system in any area where a community water supply system  
3 or a community sewerage system is not available or required to be installed in the  
4 area if:

5                   (i) The Department finds that the individual system is  
6 adequate and safe for use before a community system is scheduled to be available in  
7 the area; and

8                   (ii) The individual system is constructed in the most economical  
9 and convenient way to permit connection to a community system in the area, and the  
10 person guarantees the connection to a community system:

11                           1. When the county governing body where the area is  
12 located sets a time; and

13                           2. In accordance with this subtitle, any rules and  
14 regulations adopted under this subtitle, and any other State law or county  
15 requirement by:

16                                   A. Posting a bond to secure actual construction and  
17 installation of the systems with satisfactory surety for the benefit of the county  
18 governing body; or

19                                   B. Making any other arrangement that the Department  
20 considers necessary and adequate to carry out the provisions of this subtitle;

21           (7) If a solid waste disposal system is not available or required to be  
22 installed in any area as provided in item (4) of this subsection, to allow a person to  
23 provide a solid waste acceptance facility in the area without a systematic collection  
24 and transportation system;

25           (8) To require that, before issuance of a permit for construction of a  
26 community or multiuse sewerage system, a financial management plan sufficient to  
27 ensure the dependable and safe operation of the system has been adopted within the  
28 county plan [and approved by the Department]; and

29           (9) To require that:

30                   (i) Before issuance of a permit for construction of a privately  
31 owned community water supply system that will serve 4 or more residential lots or 2  
32 or more other lots, the applicant has proposed a financial management plan sufficient  
33 to ensure the dependable and safe operation of the system, and the plan has been  
34 approved by the [Department] COUNTY; and

35                   (ii) The applicant shall comply with the plan as approved by the  
36 [Department] COUNTY.

1 9-521.

2 (c) (1) An applicant who violates § 9-510(b)(9) of this subtitle, or who  
3 violates any regulation adopted under § 9-510(b)(9) of this subtitle, is liable for a civil  
4 penalty not to exceed \$500 per violation to be collected in a civil action filed by [the  
5 Department] A COUNTY in the circuit court for any county.

6 (2) Each day a violation continues under this subsection constitutes a  
7 separate violation of this subsection.

8 9-1703.

9 (a) Each county shall submit a recycling plan to the Secretary for approval  
10 [when the county submits its county plan to the Secretary] in accordance with the  
11 provisions of § 9-505 of this title.

12 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
13 June 1, 2012.