## **HOUSE BILL 465**

m C3 m 2lr0901 m CF~SB~456

By: Delegate Hammen

Introduced and read first time: February 2, 2012 Assigned to: Health and Government Operations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 18, 2012

CHAPTER

## 1 AN ACT concerning

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## Health Insurance - Health Benefit Plan Premium Rate Review

FOR the purpose of prohibiting a carrier that issues or delivers a health benefit plan in the State from charging a premium to certain persons or changing a premium before the applicable premium rate or premium rate change is filed with and approved by the Maryland Insurance Commissioner; requiring any applicable premium rate or premium rate change to be filed with the Commissioner at least a certain period of time before its proposed effective date; requiring the Commissioner to require a carrier to provide certain information under certain circumstances; extending the period of time before the proposed effective date of a premium rate filing under certain circumstances; authorizing the Commissioner to authorize an earlier or later effective date of a premium rate filing: providing that a premium rate filing is deemed approved unless disapproved by the Commissioner within a certain period of time in accordance with certain provisions of law and certain regulations applicable to certain carriers; requiring the Commissioner to disapprove or modify a proposed premium rate filing under certain circumstances; requiring the Commissioner to consider certain factors in a certain manner in determining whether to disapprove or modify a premium rate filing; requiring each premium rate filing and any supporting information filed to be open to public inspection; authorizing a carrier to request a certain finding by the Commissioner; authorizing a person to obtain copies of a premium rate filing and any supporting information; authorizing the Commissioner to require a carrier to demonstrate that its premium rates and method for setting premium rates for a health benefit plan are not inadequate, unfairly discriminatory, or excessive in

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



	2	HOUSE BILL 465
1		relation to benefits, notwithstanding the Commissioner's previous approval;
2		requiring the Commissioner to issue a certain order to a carrier under certain
3		circumstances; requiring the Commissioner to hold a hearing before issuing a
4		certain order and to provide written notice of the hearing; providing that an
5		order does not affect a certain health benefit plan; providing that each decision
6		or finding of the Commissioner about premium rates is subject to judicial
7		review; providing that a nonprofit health service plan and a health maintenance
8		organization that offer a certain health benefit plan are subject to certain
9		provisions of law; establishing the provisions of law that prevail if there is a
10		conflict between certain provisions of law; providing for the application of this
11		Act; defining certain terms; and generally relating to health benefit plan
12		premium rate review under health insurance.
13	BY a	adding to
14		Article – Insurance
15		Section 11-601 through 11-603 to be under the new subtitle "Subtitle 6. Health
16		Benefit Plan Premium Rate Review"
17		Annotated Code of Maryland
18		(2011 Replacement Volume)
19	BV 1	rangaling and rappacting with amandments

- 19 BY repealing and reenacting, with amendments,
- 20 Article – Insurance

- Section 14-126(a) and (b)(3)21
- 22 Annotated Code of Maryland
- 23 (2011 Replacement Volume)
- 24BY repealing and reenacting, with amendments,
- 25 Article – Health – General
- Section 19–713(a) 26
- 27 Annotated Code of Maryland
- 28(2009 Replacement Volume and 2011 Supplement)
- 29 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 30 MARYLAND, That the Laws of Maryland read as follows:
- 31 **Article - Insurance**
- SUBTITLE 6. HEALTH BENEFIT PLAN PREMIUM RATE REVIEW. 32
- 33 11-601.
- 34 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 35 INDICATED.
- "CARRIER" MEANS A PERSON THAT: 36 (B)

1	(1)	OFFERS A HEALTH BENEFIT PLAN IN THE STATE; AND
2	(2)	is:
3		(I) AN INSURER;
4		(II) A NONPROFIT HEALTH SERVICE PLAN; OR
5		(III) A HEALTH MAINTENANCE ORGANIZATION.
6 7	(C) "CONISSUED A HEALTH	TRACT HOLDER" MEANS A PERSON TO WHICH A CARRIER HA BENEFIT PLAN.
8	(D) (1)	"HEALTH BENEFIT PLAN" MEANS:
9 10 11		(I) A HEALTH INSURANCE CONTRACT, A NONPROFI E PLAN CONTRACT, OR A HEALTH MAINTENANC ONTRACT THAT INCLUDES BENEFITS FOR MEDICAL CARE; OR
12 13 14		(II) A CERTIFICATE OF HEALTH INSURANCE ISSUED OF MARYLAND RESIDENT UNDER A CONTRACT ISSUED TO A STATE OF ANY OTHER STATE.
15	(2)	"HEALTH BENEFIT PLAN" DOES NOT INCLUDE:
16 17	FOLLOWING:	(I) ONE OR MORE, OR ANY COMBINATION OF TH
18 19	INCOME INSURAN	1. COVERAGE ONLY FOR ACCIDENT OR DISABILIT
20 21	LIABILITY INSURA	2. COVERAGE ISSUED AS A SUPPLEMENT TO NCE;
22 23	LIABILITY INSURA	3. LIABILITY INSURANCE, INCLUDING GENERA NCE AND AUTOMOBILE LIABILITY INSURANCE;
24 25	INSURANCE;	4. WORKERS' COMPENSATION OR SIMILA
26		5. AUTOMOBILE MEDICAL PAYMENT INSURANCE;
27		6. CREDIT-ONLY INSURANCE;

COVERAGE FOR ON-SITE MEDICAL CLINICS; AND

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1	8. OTHER SIMILAR INSURANCE COVERAGE, AS
2	SPECIFIED IN FEDERAL REGULATIONS ISSUED PURSUANT TO P.L. 104-191,
3	UNDER WHICH BENEFITS FOR MEDICAL CARE ARE SECONDARY OR INCIDENTAL
4	TO OTHER INSURANCE BENEFITS;
	· · · · · · · · · · · · · · · · · · ·
5	(II) THE FOLLOWING BENEFITS IF THEY ARE PROVIDED
6	UNDER A SEPARATE POLICY, CERTIFICATE, OR CONTRACT OF INSURANCE OR
7	ARE OTHERWISE NOT AN INTEGRAL PART OF A HEALTH BENEFIT PLAN:
8	1. LIMITED SCOPE DENTAL OR VISION BENEFITS;
0	9 DENEETED FOR LONG WERM CARE NURGING HOME
9	2. BENEFITS FOR LONG-TERM CARE, NURSING HOME
LO	CARE, HOME HEALTH CARE, COMMUNITY-BASED CARE, OR ANY COMBINATION
1	OF THESE BENEFITS; AND
12	3. OTHER SIMILAR LIMITED BENEFITS AS SPECIFIED
13	IN FEDERAL REGULATIONS ISSUED PURSUANT TO P.L. 104–191;
LO	IN PEDERAL REGULATIONS ISSUED I CRECANT TO I.L. 104 101,
L <b>4</b>	(III) THE FOLLOWING BENEFITS IF OFFERED AS
L <b>5</b>	INDEPENDENT, NONCOORDINATED BENEFITS:
16	1. COVERAGE ONLY FOR A SPECIFIED DISEASE OR
L <b>7</b>	ILLNESS; AND
18	2. HOSPITAL INDEMNITY OR OTHER FIXED
19	INDEMNITY INSURANCE; OR
20	(IV) THE FOLLOWING BENEFITS IF OFFERED AS A SEPARATE
21	POLICY, CERTIFICATE, OR CONTRACT OF INSURANCE:
22	1. MEDICARE SUPPLEMENTAL HEALTH INSURANCE,
23	AS DEFINED IN § 1882(G)(1) OF THE SOCIAL SECURITY ACT;
) 1	2. COVERAGE SUPPLEMENTAL TO THE COVERAGE
24	
25	PROVIDED UNDER CHAPTER 55 OF TITLE 10, UNITED STATES CODE; AND

SIMILAR SUPPLEMENTAL COVERAGE PROVIDED

- **3.** 27 TO COVERAGE UNDER AN EMPLOYER SPONSORED PLAN.
- "MEDICAL CARE" MEANS: 28 **(E)**

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- 1 (1) ITEMS OR SERVICES FOR THE DIAGNOSIS, CURE, MITIGATION, 2 TREATMENT, OR PREVENTION OF A DISEASE, INJURY, OR CONDITION
- 3 AFFECTING ANY STRUCTURE OR FUNCTION OF THE BODY; AND
- 4 (2) TRANSPORTATION PRIMARILY FOR AND ESSENTIAL TO 5 MEDICAL CARE DESCRIBED IN ITEM (1) OF THIS SUBSECTION.
- 6 **11-602.**
- THIS SUBTITLE APPLIES TO A CARRIER THAT ISSUES OR DELIVERS A HEALTH BENEFIT PLAN IN THE STATE.
- 9 11-603.
- 10 (A) A CARRIER SUBJECT TO THIS SUBTITLE MAY NOT CHARGE A
  11 PREMIUM TO A CONTRACT HOLDER OR TO AN INDIVIDUAL COVERED UNDER A
  12 HEALTH BENEFIT PLAN BEFORE THE APPLICABLE PREMIUM RATE IS FILED
  13 WITH AND APPROVED BY THE COMMISSIONER.
- 14 (B) A CARRIER SUBJECT TO THIS SUBTITLE MAY NOT CHANGE THE
  15 PREMIUM CHARGED TO A CONTRACT HOLDER OR TO AN INDIVIDUAL COVERED
  16 UNDER A HEALTH BENEFIT PLAN UNTIL THE APPLICABLE PREMIUM RATE
  17 CHANGE HAS BEEN FILED WITH AND APPROVED BY THE COMMISSIONER.
- 18 (C) (1) (H) ANY APPLICABLE PREMIUM RATE OR PREMIUM RATE
  19 CHANGE OF A CARRIER SUBJECT TO THIS SUBTITLE SHALL BE FILED WITH THE
  20 COMMISSIONER AT LEAST 90 DAYS BEFORE ITS PROPOSED EFFECTIVE DATE.
- 21 (H) IF THE PREMIUM RATES FILED ARE NOT ACCOMPANIED
  22 BY INFORMATION SUFFICIENT FOR THE COMMISSIONER TO DETERMINE
  23 WHETHER THE PREMIUM RATE FILING MEETS THE REQUIREMENTS OF THIS
  24 SUBTITLE, THE COMMISSIONER SHALL REQUIRE THE CARRIER TO PROVIDE THE
  25 NEEDED INFORMATION.
- 26 (HI) IF THE COMMISSIONER REQUIRES ADDITIONAL
  27 INFORMATION, THE 90-DAY PERIOD UNDER SUBPARAGRAPH (I) OF THIS
  28 PARAGRAPH SHALL BEGIN AGAIN ON THE DATE THE REQUIRED INFORMATION IS
  29 RECEIVED BY THE COMMISSIONER.
- 30 (IV) ON WRITTEN APPLICATION BY THE CARRIER, THE
  31 COMMISSIONER MAY AUTHORIZE A PROPOSED PREMIUM RATE THAT THE
  32 COMMISSIONER HAS APPROVED TO BECOME EFFECTIVE:

$\frac{1}{2}$	1. BEFORE THE EXPIRATION OF THE 90-DAY REVIEW PERIOD; OR
3	2. AT A LATER DATE.
4	(2) A PREMIUM RATE FILING IS DEEMED APPROVED UNLESS
5	DISAPPROVED BY THE COMMISSIONER WITHIN THE 90-DAY PERIOD OR ANY
6	EXTENSION OF THE 90-DAY PERIOD DESCRIBED IN PARAGRAPH (1) OF THIS
7	SUBSECTION.
8	<del>(3)</del> :
9	(I) FOR INSURERS, IN ACCORDANCE WITH § 12–203 OF THIS
10	ARTICLE AND REGULATIONS ADOPTED UNDER TITLE 31, SUBTITLE 10 OF THE
11	CODE OF MARYLAND REGULATIONS;
12	(II) FOR NONPROFIT HEALTH SERVICE PLANS, IN
13	ACCORDANCE WITH § 14–126 OF THIS ARTICLE; AND
10	ACCORDANCE WITH § 14–120 OF THIS ARTICLE, AND
14	(III) FOR HEALTH MAINTENANCE ORGANIZATIONS, IN
15	ACCORDANCE WITH § 19–713 OF THE HEALTH – GENERAL ARTICLE AND
16	REGULATIONS ADOPTED UNDER TITLE 31, SUBTITLE 12 OF THE CODE OF
17	MARYLAND REGULATIONS.
18	(2) (I) THE COMMISSIONER SHALL DISAPPROVE OR MODIFY A
19	PROPOSED PREMIUM RATE FILING IF THE PROPOSED PREMIUM RATES APPEAR,
20	BASED ON STATISTICAL ANALYSIS AND REASONABLE ASSUMPTIONS, TO BE
21	INADEQUATE, UNFAIRLY DISCRIMINATORY, OR EXCESSIVE IN RELATION TO
22	BENEFITS.
23	(II) IN DETERMINING WHETHER TO DISAPPROVE OR
$\frac{23}{24}$	MODIFY A PREMIUM RATE FILING OF A CARRIER, THE COMMISSIONER SHALL
25	CONSIDER, TO THE EXTENT APPROPRIATE:
20	CONSIDER, TO THE EXTENT ATTROTRIATE.
26	1. PAST AND PROSPECTIVE LOSS EXPERIENCE IN
27	AND OUTSIDE THE STATE;
28	2. UNDERWRITING PRACTICE AND JUDGMENT, TO
29	THE EXTENT APPROPRIATE;
30	3. A REASONABLE MARGIN FOR RESERVE NEEDS;
31	A DACT AND DESCRIPTION EVERYORG PORT
31	4. PAST AND PROSPECTIVE EXPENSES, BOTH COUNTRYWIDE AND THOSE SPECIFICALLY APPLICABLE TO THE STATE; AND
$o_{\Delta}$	COUNTRIWIDE AND INUSE SPECIFICALLY APPLICABLE TO THE STATE; AND

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		อ.	ANY	OTHER	RELEVANT	FACTURS	IN AND	OUISIDE

- 2 THE STATE.
- 3 (1) EACH PREMIUM RATE FILING AND ANY
- 4 SUPPORTING INFORMATION FILED UNDER THIS SUBTITLE SHALL BE OPEN TO
- 5 PUBLIC INSPECTION AS SOON AS FILED.
- 6 (II) A CARRIER MAY REQUEST A FINDING BY THE
- 7 COMMISSIONER THAT CERTAIN INFORMATION FILED WITH THE COMMISSIONER
- 8 BE CONSIDERED CONFIDENTIAL COMMERCIAL INFORMATION UNDER §
- 9 10-617(D) OF THE STATE GOVERNMENT ARTICLE AND NOT SUBJECT TO PUBLIC
- 10 INSPECTION.
- 11 ON REQUEST AND PAYMENT OF A REASONABLE
- 12 FEE, A PERSON MAY OBTAIN COPIES OF A PREMIUM RATE FILING AND ANY
- 13 SUPPORTING INFORMATION.
- 14 (D) NOTWITHSTANDING THE COMMISSIONER'S PREVIOUS APPROVAL
- 15 OF A PREMIUM RATE FILING OF A CARRIER SUBJECT TO THIS SECTION, THE
- 16 COMMISSIONER, AT ANY TIME, MAY REQUIRE THE CARRIER TO DEMONSTRATE
- 17 THAT, BASED ON STATISTICAL ANALYSIS AND REASONABLE ASSUMPTIONS AND
- 18 CONSIDERING THE FACTORS LISTED IN SUBSECTION (C)(3) (C)(2) OF THIS
- 19 SECTION, ITS PREMIUM RATES FOR A HEALTH BENEFIT PLAN ARE NOT
- 20 INADEQUATE, UNFAIRLY DISCRIMINATORY, OR EXCESSIVE IN RELATION TO
- 21 BENEFITS.
- 22 (E) (1) IF, AFTER THE APPLICABLE REVIEW PERIOD ESTABLISHED
- 23 UNDER SUBSECTION (C) OF THIS SECTION, THE COMMISSIONER FINDS THAT
- 24 THE PREMIUM RATES IN A PREMIUM RATE FILING OF A CARRIER SUBJECT TO
- 25 THIS SECTION ARE INADEQUATE, UNFAIRLY DISCRIMINATORY, OR EXCESSIVE,
- 26 AS DETERMINED UNDER SUBSECTION (C)(2) OF THIS SECTION, THE
- 27 COMMISSIONER SHALL ISSUE TO THE CARRIER AN ORDER THAT:
- 28 (I) SPECIFIES THE REASONS WHY THE PREMIUM RATE
- 29 FILING <del>WAS NOT APPROVED</del> IS INADEQUATE, UNFAIRLY DISCRIMINATORY, OR
- 30 <u>EXCESSIVE IN RELATION TO BENEFITS</u> UNDER SUBSECTION <del>(C)(3)</del> <u>(C)(2)</u> OF
- 31 THIS SECTION; AND
- 32 (II) STATES WHEN, WITHIN A REASONABLE PERIOD AFTER
- 33 THE ORDER, THE PREMIUM RATE FILING WILL NO LONGER BE EFFECTIVE.
- 34 (2) (I) THE COMMISSIONER SHALL HOLD A HEARING BEFORE
- 35 ISSUING AN ORDER UNDER PARAGRAPH (1) OF THIS SUBSECTION.

- 1 (II) THE COMMISSIONER SHALL GIVE WRITTEN NOTICE OF 2 THE HEARING TO THE CARRIER AT LEAST 10 DAYS BEFORE THE HEARING.
- 3 (III) THE WRITTEN NOTICE SHALL SPECIFY THE MATTERS TO 4 BE CONSIDERED AT THE HEARING.
- 5 (3) AN ORDER ISSUED UNDER PARAGRAPH (1) OF THIS 6 SUBSECTION DOES NOT AFFECT A HEALTH BENEFIT PLAN ISSUED OR 7 DELIVERED BEFORE THE EXPIRATION OF THE PERIOD STATED IN THE ORDER.
- 8 (F) EACH DECISION OR FINDING OF THE COMMISSIONER ABOUT
  9 PREMIUM RATES MADE UNDER THIS SUBTITLE IS SUBJECT TO JUDICIAL REVIEW
  10 IN ACCORDANCE WITH SUBTITLE 5 OF THIS TITLE.
- 11 14–126.
- 12 (a) (1) A corporation subject to this subtitle may not amend its certificate of incorporation, bylaws, or the terms and provisions of contracts issued or proposed to be issued to subscribers to the plan until the proposed amendments have been submitted to and approved by the Commissioner and the applicable fees required by § 2–112 of this article have been paid.
- 17 (2) (I) A corporation subject to this subtitle may not change the 18 table of rates charged or proposed to be charged to subscribers for a form of contract 19 issued or to be issued for health care services until the proposed change has been 20 submitted to and approved by the Commissioner.
- 21 (II) 1. A NONPROFIT HEALTH SERVICE PLAN THAT
  22 OFFERS A HEALTH BENEFIT PLAN, AS DEFINED IN § 11–601 OF THIS ARTICLE, IS
  23 SUBJECT TO TITLE 11, SUBTITLE 6 OF THIS ARTICLE FOR THE HEALTH BENEFIT
  24 PLAN.
- 25 **2.** If the provisions of Title 11, Subtitle 6 of This article conflict with the provisions of this section, the Provisions of Title 11, Subtitle 6 of this article shall prevail.
- 28 (3) The Commissioner shall approve an amendment to the articles of incorporation or bylaws under paragraph (1) of this subsection unless the 30 Commissioner determines the amendment is contrary to the public interest.
- 31 (b) (3) (i) The Commissioner shall disapprove or modify the proposed 32 change if:

1 2 3	1. the table of rates appears by statistical analysis and reasonable assumptions to be INADEQUATE, UNFAIRLY DISCRIMINATORY, OF excessive in relation to benefits; or
4 5 6	2. the form contains provisions that are unjust, unfair inequitable, inadequate, misleading, or deceptive or encourage misrepresentations of the coverage.
7 8	(ii) <u>In determining whether to disapprove or modify the form of table of rates, the Commissioner shall consider, TO THE EXTENT APPROPRIATE:</u>
9 10	1. past and prospective loss experience within and outside the State;
11 12	<u>appropriate];</u> underwriting practice and judgment [to the extent
13	<u>a reasonable margin for reserve needs;</u>
14 15	4. past and prospective expenses, both countrywide and those specifically applicable to the State; and
16 17	5. any other relevant factors within and outside the State.
18	Article – Health – General
19	19–713.
20 21 22	(a) <b>(1)</b> Each health maintenance organization shall file with the Commissioner and pay the applicable filing fee as provided in § 2–112 of the Insurance Article, before they become effective:
23 24	[(1)] (I) All rates that the health maintenance organization charges subscribers or groups of subscribers; and
25 26	[(2)] (II) The form and content of each contract between the health maintenance organization and its subscribers or groups of subscribers.
27 28 29 30	(2) (I) A HEALTH MAINTENANCE ORGANIZATION THAT OFFERS A HEALTH BENEFIT PLAN, AS DEFINED IN § 11–601 OF THE INSURANCE ARTICLE, IS SUBJECT TO TITLE 11, SUBTITLE 6 OF THE INSURANCE ARTICLE FOR THE HEALTH BENEFIT PLAN.

31 (II) IF THE PROVISIONS OF TITLE 11, SUBTITLE 6 OF THE 32 INSURANCE ARTICLE CONFLICT WITH THE PROVISIONS OF THIS SECTION, THE

Speaker of the House of Delegates.
Governor.
Approved:
oury 1, 2012.
SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take exactly 1, 2012.
health benefit plan rate filings received by the Maryland Insurance Commissione or after the effective date of this Act.
SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall apply t

President of the Senate.