HOUSE BILL 570

C2, Q7 2lr1642 CF SB 452

By: Delegates Davis, Haddaway-Riccio, Howard, Love, McHale, Schulz, Stifler, Vaughn, and Walker Walker, Burns, Hershey, Impallaria, W. Miller, Olszewski, and Schuh

Introduced and read first time: February 3, 2012

Assigned to: Economic Matters

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 7, 2012

CHAPTER	
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1 AN ACT concerning

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Other Tobacco Products Licenses - Repeal <u>- Restrictions on Sale,</u> <u>Distribution, and Shipment - Exemptions</u>

FOR the purpose of providing that certain provisions of law relating to the regulation of other tobacco products do not apply to a seller located outside the State when selling, holding for sale, shipping, or delivering certain cigars or pipe tobacco to consumers in the State; providing that certain provisions of law regulating the sale and distribution of other tobacco products do not apply to the order. purchase, sale, or shipment of certain cigars or pipe tobacco by a licensed other tobacco products retailer or licensed tobacconist; and generally relating to the regulation of other tobacco products. repealing provisions of law related to the requirement that a person have a license whenever the person acts in the State as an other tobacco products manufacturer, retailer, storage warehouse, or wholesaler or tobacconist; repealing certain record-keeping and reporting requirements for an other tobacco products wholesaler; repealing the authority for the Comptroller to adopt regulations to require a common carrier that brings other tobacco products into the State to submit certain information to the Comptroller; repealing certain requirements for a person who ships, imports, or sells other tobacco products into or within the State; repealing certain prohibitions on selling or shipping other tobacco products that are ordered or purchased by mail or through a computer network, telephonic network, or other electronic network; repealing certain prohibitions on delivery of other tobacco products directly to a consumer; requiring a person who transports other

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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tobacco products by vehicle on a public road to have certain information in the vehicle: repealing references to provisions repealed under this Act: repealing the prohibition on a county, municipal corporation, special taxing district, or other political subdivision from imposing a tax on other tobacco products; repealing the requirement that a wholesaler shall complete and file with the Comptroller a tobacco tax return for other tobacco products on or before a certain day; requiring a wholesaler to complete and file with the Comptroller a tobacco tax return for other tobacco products on a date specified by the Comptroller in regulation; requiring the tobacco tax to be paid by the wholesaler who sells the other tobacco products to a consumer; requiring a retailer or consumer to pay the tobacco tax on other tobacco products on which the tobacco tax has not been paid; requiring the Comptroller to adopt regulations establishing a system of administering, collecting, and enforcing the tobacco tax on other tobacco products; providing for specific regulations which the Comptroller may adopt to establish a system of administering, collecting, and enforcing the tobacco tax on other tobacco products; repealing a requirement that a person subject to the tobacco tax post security as an other tobacco products wholesaler; altering a certain penalty for a person who willfully ships, imports, sells into or within, or transports within the State other tobacco products on which the tobacco tax has not been paid; altering the definition of certain terms; defining certain terms; and generally relating to the regulation of other tobacco products in the State.

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22
     BY repealing
23
           Article - Business Regulation
           Section 16.5-101 through 16.5-218 and the title "Title 16.5. Other Tobacco
24
                 Products Licenses"
25
           Annotated Code of Maryland
26
27
           (2010 Replacement Volume and 2011 Supplement)
28
     BY adding to
           Article - Business Regulation
29
           Section 16-217
30
           Annotated Code of Maryland
31
           (2010 Replacement Volume and 2011 Supplement)
32
33
     BY adding to
           Article – Business Regulation
34
           Section 16.5–103 to be under the amended subtitle "Subtitle 1. Definitions;
35
                 General Provisions"
36
           Annotated Code of Maryland
37
38
           (2010 Replacement Volume and 2011 Supplement)
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BY repealing and reenacting, with amendments.

(2010 Replacement Volume and 2011 Supplement)

Article – Business Regulation Section 16–219 16.5–217

Annotated Code of Maryland

1	BY repealing and reenacting, with amendments,
2	Article - Tax - General
3	Section 12-101, 12-102, 12-103, 12-104, 12-201, 12-202, 12-301, 12-302,
4	13-825(h), and 13-1015
5	Annotated Code of Maryland
6	(2010 Replacement Volume and 2011 Supplement)
7	BY adding to
8	Article - Tax - General
9	Section 12–306
10	Annotated Code of Maryland
11	(2010 Replacement Volume and 2011 Supplement)
12 13 14	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 16.5–101 through 16.5–218 and the title "Title 16.5. Other Tobacco Products Licenses" of Article – Business Regulation of the Annotated
15	Code of Maryland be repealed.
16 17	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
L /	read as follows.
18	Article - Business Regulation
19	Subtitle 1. Definitions; GENERAL PROVISIONS.
20	<u>16.5–103.</u>
21 22 23 24	NOTWITHSTANDING ANY OTHER PROVISION OF THIS TITLE, THIS TITLE DOES NOT APPLY TO A SELLER LOCATED OUTSIDE THE STATE WHEN SELLING, HOLDING FOR SALE, SHIPPING, OR DELIVERING PREMIUM CIGARS OR PIPE TOBACCO TO CONSUMERS IN THE STATE.
25	<u>16.5–217.</u>
26 27	(a) This section applies to a person who is engaged in the business of selling or distributing other tobacco products.
28 29 30	(b) (1) THIS SUBSECTION DOES NOT APPLY TO THE ORDER, PURCHASE, SALE, OR SHIPMENT OF PREMIUM CIGARS OR PIPE TOBACCO BY A LICENSED OTHER TOBACCO PRODUCTS RETAILER OR LICENSED TOBACCONIST.
31 32	[(1)] (2) Except as provided in paragraph [(2)] (3) of this subsection, a person covered under this section may not:

$\frac{1}{2}$	(i) sell or ship other tobacco products, ordered or purchased by mail or through a computer network, telephonic network, or other electronic network						
3 4	by a consumer or other unlicensed recipient, directly to a consumer or other unlicensed recipient in this State; or						
5	(ii) cause other tobacco products, ordered or purchased by mail						
6	or through a computer network, telephonic network, or other electronic network by a						
7 8	consumer or other unlicensed recipient, to be shipped directly to a consumer or other unlicensed recipient in this State.						
9	[(2)] (3) A licensed other tobacco products retailer or licensed						
10	tobacconist may deliver not more than two packages of other tobacco products directly						
11	to a consumer if the delivery is made by the licensed other tobacco products retailer or						
12 13	licensed tobacconist or an employee of the licensed other tobacco products retailer or licensed tobacconist.						
14	(c) (1) A licensee who sells or ships other tobacco products in violation of						
15 16	this section or causes other tobacco products to be shipped in violation of this section is:						
10	<u>15.</u>						
17	(i) subject to discipline by the Comptroller under § 16.5–208 of						
18	this subtitle; and						
19	(ii) guilty of a felony and on conviction is subject to a fine not						
20	exceeding \$50 for each package of other tobacco products transported or imprisonment						
21	not exceeding 2 years or both.						
22	(2) A person other than a licensee who sells or ships other tobacco						
23	products in violation of this section or causes other tobacco products to be shipped in						
24	violation of this section is guilty of a felony and on conviction is subject to a fine not						
25	exceeding \$50 for each package of other tobacco products transported or imprisonment						
26	not exceeding 2 years or both.						
27	16-217.						
28	THE COMPTROLLER BY REGULATION MAY REQUIRE A COMMON CARRIER						
29	THAT BRINGS CIGARETTES INTO THE STATE TO SUBMIT TO THE COMPTROLLER						
30	A COPY OF ANY FREIGHT BILL RELATING TO THE CIGARETTE SHIPMENT.						
31	16-219.						
32	(a) IN THIS SECTION, "OTHER TOBACCO PRODUCTS" HAS THE MEANING						
33	STATED IN § 12-101 OF THE TAX GENERAL ARTICLE.						

1	(B) A person who transports eigarettes OR OTHER TOBACCO PRODUCTS	by
2	vehicle on a public road shall have in the vehicle a delivery ticket or invoice th	
3	states:	
4	(1) the name and address of the seller or consignor;	
5	(2) the name and address of a buyer or consignee who is:	
6	(i) a person in the State authorized by Title 12 of the Tax	
7	General Article to hold unstamped cigarettes OR OTHER TOBACCO PRODUCTS	
8	which the tobacco tax has not been paid; or	
	•	
9	(ii) a person in another jurisdiction authorized to hold cigarett	es
10	OR OTHER TOBACCO PRODUCTS on which the tax imposed by that jurisdiction h	as
11	not been paid; and	
12	(3) the quantity and brands of the cigarettes OR OTHER TOBACC	₩
13	PRODUCTS that are being transported.	
- 1		
14	(b) The Comptroller by regulation may require a common carrier that brin	
15	eigarettes into the State to submit to the Comptroller a copy of any freight bill relative	1g
16	to the cigarette shipment.]	
17	Article - Tax - General	
18	12–101.	
19	(a) In this title the following words have the meanings indicated.	
20	(b) "Cigarette" means any size or shaped roll for smoking that is made	of
21	tobacco or tobacco mixed with another ingredient and wrapped in paper or in a	
22	other material except tobacco.	•
23	(c) <u>{"Manufacturer" means a person who acts as a manufacturer as defin</u>	ed
24	in § 16-201 of the Business Regulation Article or as an other tobacco produc	ts
25	manufacturer as defined in § 16.5–101 of the Business Regulation Article.	
26	(d)] "Other tobacco product" means:	
27	(1) any cigar or roll for smoking, other than a cigarette, made in who	مل
28	or in part of tobacco; or	10
40	of the part of topacoo, or	
29	(2) any other tobacco or product made primarily from tobacco, oth	er
30	than a cigarette, that is intended for consumption by smoking or chewing or as snuff.	

1	(e) "Other tobacco products retailer" means a person authorized under §
2	16.5-205(b) of the Business Regulation Article to purchase other tobacco products on
3	which the tobacco tax has not been paid.
4	(f)] (D) "Sell" means to exchange or transfer, or to make an agreement to
5	exchange or transfer, title or possession of property, in any manner or by any means,
6	for consideration.
7	{(g)} (E) "Tax stamp" means a device in the design and denomination that
8	the Comptroller authorizes by regulation for the purpose of being affixed to a package
9	of cigarettes as evidence that the tobacco tax is paid.
10	(h) "Tobacconist" means a person authorized under § 16.5-205(e) of the
11	Business Regulation Article to purchase other tobacco products on which the tobacco
12	tax has not been paid.
13	(i)]-(F) "Unstamped cigarettes" means a package of cigarettes to which tax
14	stamps are not affixed in the amount and manner required in § 12-304 of this title.
1 5	[6] (C) "Wholesale price" means the price for which a wholesaler have
15 16	(j)] (G) "Wholesale price" means the price for which a wholesaler buys other tobacco products, exclusive of any discount, trade allowance, rebate, or other
17	reduction.
1 /	reduction.
18	{(k)} (H) "Wholesaler" means, unless the context requires otherwise[,]:
19	(1) a person who acts as a wholesaler as defined in § 16-201 of the
20	Business Regulation Article [or as an other tobacco products wholesaler as defined in §
21	16.5-101 of the Business Regulation Article]; OR
22	(2) A PERSON WHO:
23	(I) HOLDS OTHER TOBACCO PRODUCTS FOR SALE TO
24	ANOTHER PERSON FOR RESALE; OR
25	(II) SELLS OTHER TOBACCO PRODUCTS TO ANOTHER
26	PERSON FOR RESALE.
27	12-102.
28	(a) Except as provided in § 12-104 of this subtitle, a tax is imposed on
29	eigarettes and other tobacco products in the State.
30	(b) A county, municipal corporation, special taxing district, or other political
31	subdivision of the State may not impose a tax on cigarettes [or other tobacco
32	products].

1	12-103.
2	(a) A rebuttable presumption exists that any cigarette or other tobacco
3	product in the State is subject to the tobacco tax.
4	(b) Cigarettes or other tobacco products are contraband tobacco products if
5	they:
6	(1) are possessed or sold in the State in a manner that is not
7	authorized under this title or under Title 16-for Title 16.5] of the Business Regulation
8	Article; or
9	(2) are transported by vehicle in the State by a person who does not
0	have, in the vehicle, the records required by § 16-219 [or § 16.5-215] of the Business
1	Regulation Article for the transportation of cigarettes or other tobacco products.
12	(c) A person who possesses cigarettes or other tobacco products has the
13	burden of proving that the cigarettes or other tobacco products are not subject to the
L 4	tobacco tax.
15	12–104.
16	(a) "Consumer" means a person who possesses cigarettes or other tobacco
1 7	products for a purpose other than selling or transporting the cigarettes or other
18	tobacco products.
19	(b) The tobacco tax does not apply to:
20	(1) cigarettes that a licensed wholesaler under Title 16 of the Business
21	Regulation Article is holding for sale outside the State or to a United States armed
22	forces exchange or commissary;
23	(2) other tobacco products that [an other tobacco products] A
24	wholesaler [licensed under Title 16.5 of the Business Regulation Article] is holding for
25	sale outside the State or to a United States armed forces exchange or commissary; or
26	(3) cigarettes or other tobacco products that:
27	(i) a consumer brings into the State:
28	1. if the quantity brought from another state does not
29	exceed:
30	Δ for a nonvesident consumer traveling through this
50 31	A. for a nonresident consumer traveling through this State, other tobacco products having a retail value of \$25 or 1 carton of cigarettes; or
<i>,</i> _	NUMBER OUTS TO DESCRIPTION OF STREET STREET AND ASSESSED ASSESSED ASSESSED.

1	B. for any other consumer, other tobacco products having
2	a retail value of \$5 or 2 packages of cigarettes; or
3	2. if the quantity brought from a United States armed
4	forces installation or reservation does not exceed:
5	A. for a consumer who is a member of an armed forces
6	unit or who is entitled by law to make a purchase at an armed forces exchange, other
7	tobacco products having a retail value of \$50 or 2 cartons of cigarettes; or
8	B. for any other consumer, other tobacco products having
9	a retail value of \$5 or 2 packages of cigarettes that were bought at an armed forces
10	exchange or commissary;
11	(ii) a person is transporting by vehicle in the State if the person
12	has, in the vehicle, the records required by § 16-219 [or § 16.5-215] of the Business
13	Regulation Article for the transportation of cigarettes or other tobacco products; or
14	(iii) are held in storage in a licensed storage warehouse on behalf
15	of a licensed cigarette manufacturer [or an other tobacco products manufacturer].
16	12-201.
17	(a) A manufacturer shall complete and file with the Comptroller a tobacco
18	tax return:
19	(1) on or before the 15th day of the month that follows the month in
20	which the manufacturer distributes in the State free sample cigarettes of the
21	manufacturer; and
22	(2) if the Comptroller so specifies, by regulation, on other dates for
23	each month in which the manufacturer does not distribute any sample cigarettes.
24	(b) {A licensed other tobacco products manufacturer shall file the
25	information return that the Comptroller requires.
26	(e)] A licensed storage warehouse operator [and a licensed other tobacco
27	products storage warehouse operator] shall file the information return that the
28	Comptroller requires.
29	12-202.
30	(a) A wholesaler shall complete and file with the Comptroller a tobacco tax
31	return:
32	(1) for cigarettes:

1	(i) on or before the 21st day of the month that follows the
2	month in which the wholesaler has the first possession, in the State, of unstamped
3	cigarettes for which tax stamps are required; and
4	(ii) if the Comptroller so specifies, by regulation, on other dates
5	for each month in which the wholesaler does not have the first possession of any
6	unstamped cigarettes in the State; and
7	(2) for other tobacco products, on for before the 21st day of the month
8	that follows the month in which the wholesaler has possession of other tobacco
9	products on which the tobacco tax has not been paid THE DATES AND FOR THE
10	PERIODS THAT THE COMPTROLLER SPECIFIES BY REGULATION.
11	(b) Each noturn shall state the grantity of signmetter on the sub-legale price of
$\frac{11}{12}$	(b) Each return shall state the quantity of cigarettes or the wholesale price of
14	other tobacco products sold during the period that the return covers.
13	12-301.
14	In this subtitle, "licensed wholesaler" means a wholesaler who is licensed under
15	Title 16, Subtitle 2 of the Business Regulation Article to act as a wholesaler for under
16	Title 16.5, Subtitle 2 of the Business Regulation Article to act as an other tobacco
17	products wholesaler].
18	12-302.
19	(a) A manufacturer of sample cigarettes shall pay the tobacco tax on those
20	cigarettes distributed in the State without charge, in the manner that the Comptroller
21	requires by regulation, with the return that covers the period in which the
22	manufacturer distributed those cigarettes.
23	(b) The wholesaler who first possesses in the State unstamped eigarettes for
24	which tax stamps are required shall pay the tobacco tax on those cigarettes by buying
25	and affixing tax stamps.
26	(c) (1) The tobacco tax on other tobacco products shall be paid by the
27	wholesaler who sells the other tobacco products to a retailer OR CONSUMER in the
28	State.
29	(2) If a retailer or consumer possesses other tobacco
30	PRODUCTS IN THE STATE ON WHICH THE TOBACCO TAX HAS NOT BEEN PAID,
31	THE RETAILER OR CONSUMER SHALL PAY THE TOBACCO TAX ON THOSE OTHER
$\frac{31}{32}$	TOBACCO PRODUCTS.
99	[(d) (1) A ligarized other tobases products retailed as a ligarized telescopic
33	(d) (1) A licensed other tobacco products retailer or a licensed tobacconist
34	shall pay the tobacco tax on other tobacco products on which the tobacco tax has not
35	been paid by filing a quarterly tax return, with any supporting schedules, on forms

1 2		he following dates covering tax liabilities in the
3	3 (i) January 2	11.
4	4 (ii) April 21;	
5	5 (iii) July 21; a	nd
6	6 (iv) October 2	L
7	` /	tobacco products retailer or a licensed tobacconist
8	8 required to file a tax return under	paragraph (1) of this subsection shall pay a tobacco
9	9 tax at the rate provided in § 12-	105(b) of this title based on the invoice amount
0	10 charged by the licensed other to	bacco products manufacturer, exclusive of any
1	1 discount, trade allowance, rebate, e	other reduction-
		• • • • • • • • • • • • • • • • • • •
12	2 12-306.	
13	3 (A) BY REGULATION, TH	E COMPTROLLER SHALL ESTABLISH A SYSTEM
14	4 of administering, collecti	IG, AND ENFORCING THE TOBACCO TAX ON
L 5	5 OTHER TOBACCO PRODUCTS.	
16	6 (B) REGULATIONS ADOP	FED UNDER THIS SECTION MAY INCLUDE:
7	7 (1) SELF-ASSESSM	ENT, FILING OF RETURNS, AND MAINTENANCE
8	8 AND RETENTION OF RECORDS BY	•
		Wildeline ou well ments,
19	9 (2) PAYMENT OF T	HE TAX BY:
20	20 (I) A WHO	LESALER WHO SELLS OTHER TOBACCO
	21 PRODUCTS TO A RETAILER OR CO	
4 L	Thobacis to William on Co	MOUNDAIN THE STATE, OR
22	22 (II) A RETAI	LER OR CONSUMER WHO POSSESSES OTHER
	` '	FATE ON WHICH THE TOBACCO TAX HAS NOT
		THE ON WHICH THE TOBRECO THE HAS NOT
4	24 BEEN PAID; AND	
25	25 (3) ANY OTHER PR	OVISION THAT THE COMPTROLLER CONSIDERS
	` '	D ECONOMICALLY ADMINISTER, COLLECT, AND
	27 ENFORCE THE TAX.	b Economicated administrat, correct, and
<i>- 1</i>	ENPORCE THE TAX.	
28	28 13 825.	
29	29 (h) (1) The Comptrolle i	may require a person subject to the tobacco tax to
	30 post security for the tax in the follow	
-	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	υ ·

1		(i)	for a m	anufacturer or wholesaler:
2			1. \$	10,000, plus
3			2. ŧ	he amount, if any, by which the tobacco tax due for
4	any 1 month exce	eds \$1(
5		(ii)	for a su	bwholesaler or vending machine operator:
6			1. \$	1,000, plus
7			2. ŧ	he amount, if any, by which the tobacco tax due for
8	any 1 month excee	e ds \$1,	000[; and]
9		(iii)	for an c	ther tobacco products wholesaler:
0			1. €	5,000, plus
1			2. ŧ	he amount, if any, by which the tobacco tax due for
12	any 1 month excee	eds \$5,		, , , ,
13	(2)	Evec	at aa n	rovided in paragraph (5) of this subsection, the
L4	` '			on from posting security for the tobacco tax if the
15	person is and has			
16		(i)		l as required under § 16-202 of the Business
L 7				holesaler [or § 16.5–201 to act as an other tobacco
18	products wholesal	er]; an	d	
19		(ii)	1. i	n continuous compliance with the tobacco tax laws,
20	as determined und	der par		3) of this subsection; and
21			2. i	n continuous compliance with the conditions of the
22	person's security p	osted		
23	(3)			of paragraph (2) of this subsection, a person is in
24	any time during the			obacco tax laws for a period if the person has not, at
10	any office during of	nat per	104.	
26		(i)	failed t	o pay any tobacco tax or any tobacco tax assessment
27	when due;			
28		(ii)	failed to	o file a tobacco tax return when due; or
29		(iii)	othorwi	se violated any of the provisions of Title 12 or Title
30	13 of this article o	` '		tle 16.51 of the Business Regulation Article

	(4)	(i)		exemption	grantec		paragraj		of	this
guhacetion	is offer	ive or	lv to t	he extent 1	that a ne	raon'a no	tential toh	acco ta	v lia	hility
doog not o	vanad a	n om	$\frac{1}{2}$	otorminod	hrr the	Comptrol	lon basad	on the	201	01110)
uves nut e.	xceeu a	.11 2.111	Junt u	eterimmeu				1 (0)	per	8∪11 8
experience	-during	; the	-b-yea						- 01	this
subsection.										

- (ii) The Comptroller may revoke an exemption granted to a person under paragraph (2) of this subsection if the person at any time fails to be in continuous compliance with the tobacco tax laws, as described in paragraph (3) of this subsection.
- 10 (iii) The Comptroller may reinstate an exemption revoked under 11 subparagraph (ii) of this paragraph if the person meets the requirements of paragraph 12 (2)(i) and (ii) of this subsection for a period of 2 years following the revocation.
 - (5) The Comptroller may not exempt a person from posting a bond or other security for the tobacco tax unless the Comptroller determines that the person is solvent and financially able to pay the person's potential tobacco tax liability.
 - (6) If a corporation is granted an exemption from posting a bond or other security for the tobacco tax, any officer of the corporation who exercises direct control over its fiscal management is personally liable for any tobacco tax, interest and penalties owed by the corporation.
- 20 13-1015.

A person who willfully ships, imports, sells into or within, or transports within, this State eigarettes or other tobacco products on which the tobacco tax has not been paid in violation of Title 12 of this article or § [16-219, § 16-222, § 16.5-215, or § 16.5-216] 16-219 OR § 16-222 of the Business Regulation Article is guilty of a felony and, on conviction, is subject to a fine not exceeding \$50 for each carton of eigarettes [or each package of other tobacco products] transported or imprisonment not exceeding 2 years or both.

SECTION 3. 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July June 1, 2012.