F3, F1, B5 2lr1797

By: Delegates Mitchell, Clippinger, Conaway, Glenn, Hammen, Harrison, McIntosh, Oaks, B. Robinson, Rosenberg, Stukes, and Tarrant

Introduced and read first time: February 10, 2012

Assigned to: Appropriations

A BILL ENTITLED

1 AN ACT concerning

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Baltimore City Public School Construction Authority

3 FOR the purpose of establishing the Baltimore City Public School Construction 4 Authority; providing for the purpose, duties, membership, appointment, terms, 5 and compensation of the Authority; authorizing the Authority to hold title to 6 certain property purchased or financed through a certain block grant; 7 authorizing the Authority to acquire land, school sites, and buildings and to 8 improve and transfer buildings; authorizing the Authority to use alternative 9 financing methods and issue bonds to finance public school construction 10 projects; establishing the rights and duties associated with the bonding 11 authority of the Authority; requiring the State to provide a certain block grant 12 each year to Baltimore City for certain public school construction projects and requiring the Authority to administer and manage the block grant; providing for 13 the initial amount, the source of funding, and an annual increase in the amount 14 15 of a certain annual block grant for certain school construction projects in 16 Baltimore City; specifying the uses for a certain block grant; authorizing the 17 Baltimore City Board of School Commissioners and the Authority to acquire, construct, reconstruct, equip, maintain, repair, or renovate facilities at any 18 19 location in Baltimore City through another entity acting as its agent and enter 20 into contracts with public or private entities for such purposes; defining certain 21 terms; providing that certain authority granted under this Act is not in 22 derogation of certain other existing authority; submitting this Act to a 23 referendum of the qualified voters of Baltimore City; and generally relating to 24 the Baltimore City Public School Construction Authority.

25 BY repealing and reenacting, with amendments,

Article – Education

Section 4–114, 4–115(a), (b), and (c)(1), 4–126, 4–301, 4–306.1, 4–306.2, 4–306.3,

4–306.4, 4–306.5, 4–306.6, and 5–301(d) through (j)

Annotated Code of Maryland



1	(2008 Replacement Volume and 2011 Supplement)			
2 3 4 5 6	BY adding to Article – Education Section 4–306.1 and 5–301(d) Annotated Code of Maryland (2008 Replacement Volume and 2011 Supplement)			
7 8 9 10 11	BY repealing and reenacting, without amendments, Article – Education Section 5–301(c) Annotated Code of Maryland (2008 Replacement Volume and 2011 Supplement)			
12 13	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:			
14	Article - Education			
15	4–114.			
16 17	(a) All property granted, conveyed, devised, or bequeathed for the use of a particular public school or school system:			
18 19 20	(1) Except as provided in subsection (c) of this section, shall be held in trust for the benefit of the school or school system by the appropriate county board or, for real property in Baltimore City, by the Mayor and City Council of Baltimore; and			
21	(2) Is exempt from all State and local taxes.			
22 23	(b) Money invested in trust for the benefit of the public schools for any county or city is exempt from all State and local taxes.			
24 25 26	(c) (1) A private entity may hold title to property used for a particular public school or local school system if the private entity is contractually obligated to transfer title to the appropriate county board on a specified date.			
27 28 29 30	(2) The conveyance of title of school property to a private entity for a specified term under this subsection may not be construed to prohibit the allocation of construction funds to an approved school construction project under the Public School Construction Program.			
31 32 33	(3) A county or county board may convey or dispose of surplus land under the jurisdiction of the county or county board in exchange for public school construction or development services.			

- IF PROPERTY IS PURCHASED OR FINANCED THROUGH THE 1 **(4)** 2 BLOCK GRANT UNDER § 5-301(D) OF THIS ARTICLE, THE BALTIMORE CITY 3 Public School Construction Authority established under § 4–306.1 OF THIS TITLE MAY HOLD TITLE TO PROPERTY. 4 5 4-115. 6 In this subtitle [, "county] THE FOLLOWING WORDS HAVE THE (a) **(1)** MEANINGS INDICATED. 7 8 "AUTHORITY" MEANS THE BALTIMORE CITY PUBLIC SCHOOL 9 CONSTRUCTION AUTHORITY ESTABLISHED UNDER § 4–306.1 OF THIS TITLE. 10 **(3)** "COUNTY council" means, in Baltimore City, the Mayor and City Council of Baltimore. 11 12 With the approval of the State Superintendent, each county board AND (b) 13 THE AUTHORITY may: Buy or otherwise acquire land, school sites, or buildings; and 14 (1) Rent, repair, improve, and build school buildings or approve 15 (2)16 contracts for doing so, if the plans conform to the bylaws, rules, and regulations of the 17 State Board. 18 (c) (1) (i) Except as provided in this subsection, if, with the approval of the State Superintendent, a county board **OR THE AUTHORITY** finds that any land, 19 20 school site, or building no longer is needed for school purposes, it shall inform the county commissioners or county council of [the county board's] THE determination 2122under this subparagraph. 23 When the county commissioners or county council receive (ii) 24notice under subparagraph (i) of this paragraph, the county commissioners or county 25council shall notify the county board OR THE AUTHORITY within 30 days after receiving the notice from the county board **OR THE AUTHORITY**: 26 27 1. Of the need to transfer the land, school site, or 28 building to the county commissioners or county council if the land, school site, or 29 building is an integral component of an existing economic development plan that will,
- That the county commissioners or county council have no existing plans for the use of the land, school site, or building.

in the judgment of the county commissioners or county council, significantly benefit

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the county; or

- 1 (iii) If the county commissioners or county council provide 1. 2 the required notice to the county board **OR THE AUTHORITY** under subparagraph 3 (ii) of this paragraph or a public charter school does not need the school site or building under § 9-111 of this article, the land, school site, or building shall be 4 5 transferred by the county board **OR THE AUTHORITY** to the county commissioners or 6 county council and may be used, sold, leased, or otherwise disposed of, except by gift, 7 by the county commissioners or county council; or
- 2. If the county commissioners or county council provide the required notice to the county board **OR THE AUTHORITY** under subparagraph (ii)2 of this paragraph, the county board **OR THE AUTHORITY** shall comply with the provisions of § 9–111 of this article.
- 12 4–126.

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- 13 (a) In this section, "alternative financing methods" includes:
- 14 (1) Sale—leaseback arrangements, in which a county board **OR THE**15 **AUTHORITY** agrees to transfer title to a property, including improvements, to a
 16 private entity that simultaneously agrees to lease the property back to the county
 17 board **OR THE AUTHORITY** and, on a specified date, transfer title back to the county
 18 board **OR THE AUTHORITY**;
 - (2) Lease-leaseback arrangements, in which a county board **OR THE AUTHORITY** leases a property to a private entity that improves the property and leases the property, with the improvements, back to the county board **OR THE AUTHORITY**;
 - OR THE AUTHORITY contracts with a private entity for the acquisition, design, construction, improvement, renovation, expansion, equipping, or financing of a public school, and may include provisions for cooperative use of the school or an adjacent property and generation of revenue to offset the cost of construction or use of the school;
- 29 (4) Performance-based contracting, in which a county board **OR THE** 30 **AUTHORITY** enters into an energy performance contract to obtain funding for a project with guaranteed energy savings over a specified time period;
 - (5) Preference—based arrangements, by which a local governing body gives preference first to business entities located in the county and then to business entities located in other counties in the State for any construction that is not subject to prevailing wage rates under Title 17, Subtitle 2 of the State Finance and Procurement Article; and

1 2 3 4 5	(6) Design-build arrangements, that permit a county board OR THE AUTHORITY to contract with a design-build business entity for the combined design and construction of qualified education facilities, including financing mechanisms where the business entity assists the local governing body in obtaining project financing.
6 7 8	(b) Except when prohibited by local law, in order to finance or to speed delivery of, transfer risks of, or otherwise enhance the delivery of public school construction, a county OR THE AUTHORITY may:
9	(1) Use alternative financing methods;
10 11 12 13	(2) Engage in competitive negotiation, rather than competitive bidding, in limited circumstances, including construction management at—risk arrangements and other alternative project delivery arrangements, as provided in regulations adopted by the Board of Public Works;
14 15 16	(3) Accept unsolicited proposals for the development of public schools in limited circumstances, as provided in regulations adopted by the Board of Public Works; and
17 18 19	(4) Use quality-based selection, in which selection is based on a combination of qualifications and cost factors, to select developers and builders, as provided in regulations adopted by the Board of Public Works.
20 21 22 23	(c) The Board of Public Works shall adopt regulations requiring a project that qualifies for alternative financing methods under this section to meet requirements regarding the advantages of the project to the public that include provisions addressing:
24	(1) The probable scope, complexity, or urgency of the project;
25 26	(2) Any risk sharing, added value, education enhancements, increase in funding, or economic benefit from the project that would not otherwise be available;
27	(3) The public need for the project; and
28	(4) The estimated cost or timeliness of executing the project.
29 30	(d) Projects that qualify for alternative financing methods under this subsection:
31 32 33	(1) Shall meet the educational standards, design standards, and procedural requirements under this article and under regulations adopted by the Board of Public Works; and

$\frac{1}{2}$	(2) by:	Cons	istent with the requirements of this article, shall be approved
3		(i)	The county governing body;
4		(ii)	The State Superintendent of Schools; or
5 6	Board of Public W	(iii) Vorks.	The Interagency Committee on School Construction and the
7 8 9	(e) Use of alternative financing methods under this section may not be construed to prohibit the allocation of State funds for public school construction to a project under the Public School Construction Program.		
10 11	* *	•	oard OR THE AUTHORITY may not use alternative financing on without the approval of the county governing body.
12 13 14	(g) The Board of Public Works shall adopt regulations recommended by the Interagency Committee on School Construction to implement the provisions of this section, including:		
15 16	(1) evaluation of uns		elines for the content of proposals, for the acceptance and proposals, and for accepting competing unsolicited proposals;
17 18	(2) agreement govern	_	irements for the content and execution of a comprehensive arrangement authorized under this section;
19	(3)	Guid	elines for content and issuance of solicitations;
20	(4)	Requ	irements for the prequalification of bidders or offerors;
21 22	(5) proposals and pro		irements for public notice of solicited and unsolicited execution of a comprehensive agreement;
23 24 25		cts that	lations that require compliance with requirements applicable would otherwise be in effect under the State procurement law competitively bid; and
26 27 28	-		Regulations that require that contracts and subcontracts at of Title 17, Subtitle 2 and Title 14 of the State Finance and are requirements would otherwise be applicable; and
29 30 31 32	preference first to	busine	Regulations that specify elements to be included in any gement adopted by a local governing body that gives ess entities located in the county and then to business entities es in the State for any construction that is not subject to

- 1 prevailing wage rates under Title 17, Subtitle 2 of the State Finance and Procurement
- 2 Article.
- $3 \quad 4-301.$
- 4 (a) In this subtitle the following words have the meanings indicated.
- 5 (B) "AUTHORITY" MEANS THE BALTIMORE CITY PUBLIC SCHOOL CONSTRUCTION AUTHORITY ESTABLISHED UNDER § 4–306.1 OF THIS SUBTITLE.
- 7 **[(b)] (C)** "Board" means the Baltimore City Board of School Commissioners of the Baltimore City Public School System.
- 9 **[(c)] (D)** "Bonds" means revenue bonds, refunding bonds, certificates, notes, 10 demand notes, commercial paper, other evidence of indebtedness, and, where 11 applicable, bond anticipation notes.
- 12 **[(d)] (E)** "Chief Executive Officer" means the Chief Executive Officer of the Baltimore City Board of School Commissioners.
- [(e)] (F) "Costs" as applied to any project means all costs of the project, including:
- 16 (1) The cost of acquisition, construction, reconstruction, equipping, 17 maintenance, repair, and renovation;
- 18 (2) The cost of acquisition of all land, rights–of–way, property rights, 19 easements, and interests acquired by the board;
- 20 (3) Finance charges and interest prior to and during construction and 21 for 1 year after completion of construction;
- 22 (4) The cost of architectural, engineering, and legal expenses, plans, 23 specifications, feasibility studies, surveys, estimates of costs and revenue, and other 24 expenses necessary or desirable for determining the feasibility or practicability of 25 construction of any project;
- 26 (5) Reserves for the payment of debt service, operating reserves, and repair and replacement funds; and
- 28 (6) Administrative expenses and other expenses necessary or allocable 29 to any project, the financing or refinancing of any project, the issuance of bonds, and 30 the placing of any project in operation.
- [(f)] (G) "Project" means the acquisition, construction, reconstruction, equipping, maintenance, repair, or renovation of any public school facility.

- [(g)] (H) "Public school facility" means a building, parking facility, athletic facility, testing facility, or other facility in the City of Baltimore, now existing or hereafter acquired or constructed, that is used by the board in relation to the education of students in the Baltimore City Public School System.
- 5 4**-306.1**.
- 6 (A) THERE IS A BALTIMORE CITY PUBLIC SCHOOL CONSTRUCTION 7 AUTHORITY.
- 8 (B) THE PURPOSE OF THE AUTHORITY IS TO IMPROVE THE CONDITION
 9 OF THE PUBLIC SCHOOL FACILITIES WITHIN THE BALTIMORE CITY PUBLIC
 10 SCHOOL SYSTEM.
- 11 (C) (1) THE AUTHORITY CONSISTS OF THE FOLLOWING MEMBERS 12 APPOINTED BY THE MAYOR OF BALTIMORE CITY:
- 13 (I) THE CHIEF EXECUTIVE OFFICER OF THE BALTIMORE
 14 CITY BOARD OF SCHOOL COMMISSIONERS, OR THE CHIEF EXECUTIVE
 15 OFFICER'S DESIGNEE;
- 16 (II) TWO MEMBERS OF THE BALTIMORE CITY BOARD OF SCHOOL COMMISSIONERS; AND
- 18 (III) FOUR MEMBERS OF THE PUBLIC WITH EXPERTISE IN
 19 PUBLIC SCHOOL CONSTRUCTION OR IN ALTERNATIVE FUNDING AND FINANCING
 20 OF PUBLIC SCHOOL CONSTRUCTION.
- 21 (2) (I) 1. THE CHIEF EXECUTIVE OFFICER SHALL SERVE 22 AS A MEMBER OF THE AUTHORITY UNTIL THE CHIEF EXECUTIVE OFFICER NO 23 LONGER HOLDS THE POSITION OF CHIEF EXECUTIVE OFFICER.
- 24 2. When the Chief Executive Officer no 25 Longer holds the position of Chief Executive Officer, the Chief 26 Executive Officer's successor shall serve as a member of the 27 Authority.
- 28 (II) 1. A MEMBER OF THE BALTIMORE CITY BOARD OF
 29 SCHOOL COMMISSIONERS APPOINTED AS A MEMBER OF THE AUTHORITY
 30 UNDER THIS SUBSECTION SHALL SERVE AS A MEMBER OF THE AUTHORITY
 31 UNTIL THE INDIVIDUAL NO LONGER HOLDS A POSITION ON THE BOARD.

- 2. WHEN THE INDIVIDUAL NO LONGER HOLDS A POSITION ON THE BOARD, THE MAYOR SHALL APPOINT A SUCCESSOR FROM THE
- 3 BOARD TO SERVE AS A MEMBER OF THE AUTHORITY.
- 4 (III) 1. EACH OF THE PUBLIC MEMBERS APPOINTED AS A
- 5 MEMBER OF THE AUTHORITY UNDER THIS SUBSECTION SHALL SERVE FOR A
- 6 TERM OF 3 YEARS FROM JULY 1 OF THE YEAR THE APPOINTMENT IS MADE
- 7 UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
- 8 2. The terms of the public members are
- 9 STAGGERED, AND OF THE INITIAL APPOINTMENTS TO THE AUTHORITY, TWO
- 10 SHALL BE FOR TERMS OF 1 AND 2 YEARS, RESPECTIVELY, AND TWO SHALL BE
- 11 FOR A TERM OF 3 YEARS.
- 12 (3) EACH MEMBER OF THE AUTHORITY SERVES WITHOUT
- 13 COMPENSATION.
- 14 (4) FROM AMONG ITS MEMBERS THE AUTHORITY SHALL ELECT A
- 15 CHAIR.
- 16 (D) ANY ACTION BY THE AUTHORITY SHALL REQUIRE:
- 17 (1) A QUORUM OF A MAJORITY OF THE MEMBERS THEN SERVING;
- 18 AND
- 19 (2) THE AFFIRMATIVE VOTE OF A MAJORITY OF THE MEMBERS
- 20 THEN SERVING.
- 21 (E) (1) THE AUTHORITY SHALL BE RESPONSIBLE FOR THE
- 22 ADMINISTRATION AND MANAGEMENT OF THE BLOCK GRANT UNDER § 5–301(D)
- 23 OF THIS ARTICLE FOR PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC
- 24 SCHOOL CAPITAL IMPROVEMENTS IN THE CITY OF BALTIMORE.
- 25 (2) THE AUTHORITY MAY ADOPT RULES AND REGULATIONS AND
- 26 DEVELOP POLICIES AND PROCEDURES FOR THE ADMINISTRATION AND
- 27 MANAGEMENT OF THE BLOCK GRANT UNDER § 5–301(D) OF THIS ARTICLE.
- 28 (3) THE AUTHORITY MAY NOT BE DEEMED AN AGENCY OF THE
- 29 **STATE.**
- 30 **[**4–306.1.**] 4–306.2.**

- 1 (a) In order to provide public school facilities, the board **AND THE** 2 **AUTHORITY** may:
- 3 (1) [Acquire] DIRECTLY OR THROUGH ANOTHER ENTITY ACTING
 4 AS THE DESIGNATED AGENT OF THE BOARD OR THE AUTHORITY, ACQUIRE,
 5 construct, reconstruct, equip, maintain, repair, or renovate facilities at any location in
 6 the City of Baltimore, now existing or hereafter acquired AND ENTER INTO
 7 CONTRACTS WITH PUBLIC OR PRIVATE ENTITIES TO ACCOMPLISH THE
 8 ACQUISITION, CONSTRUCTION, RECONSTRUCTION, EQUIPPING, MAINTENANCE,
 9 REPAIR, OR RENOVATION;
- 10 (2) Issue bonds in accordance with § **[**4–306.2**] 4–306.3** of this 11 subtitle;
- 12 (3) In accordance with State law, and WITH REGARD TO THE BOARD, 13 the June 24, 1998, memorandum of understanding between the board and the Mayor 14 and City Council of Baltimore, acquire, hold, and dispose of real and personal property 15 in the exercise of its powers and the performance of its duties under this subtitle;
- 16 (4) Enter into all contracts and agreements necessary or incidental to 17 the performance of its duties and the execution of its powers under this subtitle, 18 employ consulting engineers, architects, attorneys, construction and financial experts, 19 and other employees and agents, and determine their compensation;
- 20 (5) Receive and accept from the United States of America or any agency of the federal government grants and loans for the purpose of financing or refinancing all or any part of the costs of any project;
- 23 (6) Receive and accept aid or contributions from any sources of money, 24 property, labor, or other things of value, to be held, used, and applied for the purposes 25 for which the grants and contributions were made; and
- 26 (7) Perform all acts and things necessary to carry out the powers 27 expressly granted by the provisions of this subtitle.
- 28 (b) The board **AND THE AUTHORITY** shall maintain records identifying the sources and amounts of payments used to support the costs of any project authorized under the provisions of this subtitle.
- 31 **[**4–306.2.**] 4–306.3.**
- 32 (a) The board **AND THE AUTHORITY** may issue bonds for the purpose of financing or refinancing all or any part of the costs of any project.
- 34 (b) (1) Except as provided in paragraph (2) of this subsection, the 35 aggregate principal amount of bonds outstanding, including the amount of any reserve

- fund requirement established for the bonds, may not exceed, as of the date that the bonds are issued, \$100,000,000.
- 3 (2) The aggregate principal amount of bonds outstanding does not 4 include Qualified School Construction Bonds as defined in § 54F of the Internal 5 Revenue Code.
 - (c) Bonds shall be authorized by a resolution of the board **OR THE AUTHORITY** and may be secured by a trust agreement by and between the board **OR THE AUTHORITY** and a corporate trustee or trustees which may be any trust company or bank having the powers of a trust company within or outside of the State.
- 10 (d) Before the board **OR THE AUTHORITY** may issue a bond under this section, the Mayor and City Council of Baltimore shall pass a resolution approving the board's **OR THE AUTHORITY'S** issuance of the bond and shall forward that resolution to the board **OR THE AUTHORITY**.
- 14 (e) The resolution of the board **OR THE AUTHORITY** authorizing the bonds:
- 15 (1) Shall describe the projects which are to be financed or refinanced by the bond;
- 17 (2) Shall state the maximum principal amount of the bond;
- 18 (3) Shall describe the sources of payment of the bonds;

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- 19 (4) Shall provide that the proceeds of the bonds shall be invested in accordance with any investment policy approved by the board **OR THE AUTHORITY**; and
- 22 (5) May provide that the bonds are redeemable before maturity at a 23 price or prices and under terms and conditions or in accordance with a method 24 determined by the board **OR THE AUTHORITY**.
- 25 (f) The resolution of the board **OR THE AUTHORITY** or the trust agreement relating to the bonds may contain provisions that:
- 27 (1) Limit the purpose to which the proceeds of any issue of bonds may 28 be applied and restrict the investment of revenues or bond proceeds in government 29 obligations for which principal and interest are unconditionally guaranteed by the 30 United States of America;
 - (2) Provide for the issuance of additional bonds to finance or refinance any projects, which may not exceed the total value of the outstanding bonds allowed under subsection (b) of this section;

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$\frac{1}{2}$	or assets;	Assign all or any part of the board's OR THE AUTHORITY'S funds
3 4 5	` '	Protect and enforce the rights and remedies of the bondholders e and proper and not in violation of the law, including covenants
6 7	the project;	(i) The duties of the board OR THE AUTHORITY in relation to
8 9	its funds;	(ii) The duties of the board OR THE AUTHORITY in relation to
10 11	and	(iii) The custody, safeguarding, and application of all moneys;
12 13		(iv) The rights and remedies of bondholders and trustees, and lividual right of action by bondholders; and
14 15 16	the security of the	The board OR THE AUTHORITY deems reasonable and proper for bondholders, including covenants pertaining to the issuance of onds upon stated conditions.
17	(g) The bo	onds shall:
18 19 20	determined by the	Be dated and bear interest at the fixed or variable rate or rates e method provided in the resolution of the board OR THE rizing the issuance of the bonds;
21 22 23 24	projects for which the	Mature at a time or times not exceeding the useful life of the he bonds are issued, but in no event shall the maturity of the bonds m their date or dates of issue, as may be determined by the board TY;
25 26	(3) consideration;	Be issued at, above, or below par value, for cash or other valuable
27 28 29 30	either coupon or reconversion and for	Be payable at a time or times, in the denominations and form, egistered or both, and carry the registration and privileges as to the replacement of mutilated, lost, or destroyed bonds as the ard OR THE AUTHORITY may provide;
31 32	` '	Bear the manual or facsimile signature of the Chief Executive e other members of the board OR THE AUTHORITY . In case any

officer whose manual or facsimile signature appears on any bonds or coupons ceases to be an officer before the delivery of the bonds, the signature or facsimile of the former

- officer is valid and sufficient for all purposes as if the officer had remained in office 1 2 until delivery: 3 Bear the official seal of the board OR THE AUTHORITY or a 4 facsimile of the seal affixed to the bonds and attested by the manual or facsimile 5 signature of the secretary of the board OR THE CHIEF EXECUTIVE OFFICER; 6 (7) Be payable in lawful money of the United States of America at a 7 designated place; 8 Be subject to the terms of purchase, payment, redemption, 9 refunding, or refinancing that the resolution of the board OR THE AUTHORITY provides; and 10 11 Be sold in the manner and upon the terms determined by the board (9)12 **OR THE AUTHORITY** including private or negotiated sale. 13 (h) All bonds issued under the provisions of this subtitle shall have all the 14 qualities and incidents of negotiable instruments under the laws of the State relating 15 to negotiable instruments. 16 Prior to the preparation of definitive bonds, the board OR THE 17 **AUTHORITY**, under like restrictions, may issue interim receipts or temporary bonds, 18 with or without coupons, exchangeable for definitive bonds when the bonds are executed and available for delivery. 19 20 (j) (1) Bonds may be issued under the provisions of this subtitle: 21(i) Without obtaining the consent of any department, division, 22 commission, board, bureau, or agency of the State; or 23 Without any other proceedings or the occurrence of any (ii) 24other conditions other than those proceedings or conditions that are required 25 specifically by provisions of this subtitle. 26 The provisions of Title 8, Subtitle 2 of the State Finance and 27 Procurement Article do not apply to bonds issued under the provisions of this subtitle. 28 The board OR THE AUTHORITY shall establish one or more trust funds (k)
 - (l) The board **OR THE AUTHORITY** may:

for the deposit of the proceeds of the bonds of any issue.

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(1) Maintain separate accounts for purposes of identifying the sources of payment of the bonds for the acquisition, development, or improvement of public school facilities; and

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- 1 (2) Retain the interest revenue or other investment income from the 2 bonds of any issue for the purposes of applying the revenue or income to the costs of 3 acquiring, constructing, reconstructing, renovating, equipping, maintaining, or repairing school facilities.
- 5 (m) (1) Any bond issued under this subtitle shall state on its face that the 6 bond does not create or constitute any indebtedness or obligation of the State, of the 7 Mayor and City Council of Baltimore, or of any other political subdivision of the State, 8 except the Baltimore City Board of School Commissioners **OR THE AUTHORITY**.
- 9 (2) The bonds do not constitute a debt or obligation contracted by the 10 General Assembly or pledge the faith and credit of the State within the meaning of 11 Article III, § 34 of the Maryland Constitution.
 - (n) The bonds of any issue shall be payable from and secured solely by:
- 13 (1) All or any part of the fees or revenues generated by an activity of the board **OR THE AUTHORITY** to the extent lawfully available for such purpose;
 - (2) The proceeds of the bonds and investment earnings thereon;
- 16 (3) Any grant or gift received by the board **OR THE AUTHORITY** to the extent lawfully available for such purpose;
- 18 (4) Reserves or other funds established for the bonds under the 19 resolution or trust agreement;
- 20 (5) Any moneys which may lawfully be applied to the payment of the 21 bonds, including without limitation any appropriation by the State or Baltimore City 22 made lawfully available for such purpose; or
- 23 (6) Any source of funds to which the board **OR THE AUTHORITY** has access to the extent lawfully available for such purpose.
 - (o) Prior to and during construction and for 1 year after completion of construction of any public school facility for which bonds have been issued, the interest on the bonds may be paid out of the proceeds of the bonds or out of other moneys allocated for that purpose.
- (p) (1) The board **OR THE AUTHORITY** may provide, from time to time, for the issuance and sale of bond anticipation notes in accordance with the procedures set forth in Article 31, § 12 of the Code for the issuance of bonds.
- 32 (2) Except where the provisions of this subtitle would be inapplicable 33 to bond anticipation notes, the term "bonds" used in this subtitle shall include bond

- anticipation notes, including the provisions pertaining to the exemption from taxation by the State and its political subdivisions.
- 3 (q) In connection with the issuance of any bonds, the board **OR THE** 4 **AUTHORITY** may:
- 5 (1) Obtain or enter into agreements and contracts for bond insurance, 6 reserve fund insurance, a letter of credit, a line of credit, or any form of additional, 7 substitute, or replacement security for any bonds; and
- 8 (2) Pledge or assign all or any part of the funds of the board **OR THE**9 **AUTHORITY** to the repayment or reimbursement of the provider of the bond
 10 insurance, reserve fund insurance, letter of credit, line of credit, or other form of
 11 additional, substitute, or replacement security.
- 12 (r) Any of the agreements and contracts may contain the covenants, terms, and conditions as may be contained in any trust agreement for any bonds.
 - (s) Any bank or trust company incorporated under the laws of the State that acts as a depository of the proceeds of the bonds may furnish indemnifying bonds or pledge securities as required by the board **OR THE AUTHORITY**.
- 17 (t) The resolution providing for the issuance of bonds is a trust agreement if 18 it so stipulates.
 - (u) All expenses incurred in carrying out the provisions of any trust agreement or any resolution may be treated as a part of the cost of the operations of the board **OR THE AUTHORITY**.
 - (v) Upon the issuance of bonds BY THE BOARD OR THE AUTHORITY, the State Comptroller shall withhold from any installment due the board from the general State school fund moneys for deposit to the credit of a sinking fund maintained to pay the principal and interest on the bonds. Such moneys shall be withheld until the bonds are no longer outstanding and unpaid and shall be withheld in installments. The amount of each installment shall be determined at the time the bonds are issued and shall be provided in writing by the board OR THE AUTHORITY to the State Comptroller, provided that the frequency and amount of such installments shall allow for the timely payment of the principal and interest on the bonds.

[4-306.3.] **4-306.4.**

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32 (a) The exercise of the powers granted by the provisions of this subtitle shall 33 be for the benefit of the students who attend the public schools under the board and 34 for the improvement of their education, prosperity, health, living conditions, and 35 general welfare.

- 1 (b) The board **OR THE AUTHORITY** shall not be required to pay any taxes or assessments of any kind whatsoever and its bonds, their transfer, the interest payable on them, and any income derived from them, including any profit realized in their sale or exchange, shall be exempt at all times from every kind and nature of taxation by the State or by any of its political subdivisions, municipal corporations, or public agencies of any kind.
- 7 **[**4–306.4.**] 4–306.5.**
- 8 The bonds are investment securities.
- 9 [4-306.5.] **4-306.6.**
- The title to any property acquired or constructed under the provisions of this subtitle shall be held in accordance with State law.
- 12 **[**4–306.6.**] 4–306.7.**
- 13 (a) The provisions of this subtitle, being necessary for the welfare of the City of Baltimore and its inhabitants, shall be liberally construed to effect the purposes of the provisions.
- 16 (b) The provisions of this subtitle are severable, and if any of the provisions shall be held unconstitutional by any court of competent jurisdiction, the decision of the court may not affect or impair any of the remaining provisions.
- 19 5–301.
- 20 (c) The State shall pay the costs in excess of available federal funds of the 21 State share of public school construction projects and public school capital 22 improvements in each county if:
- 23 (1) The projects or improvements have been approved by the Board of Public Works; and
- 25 (2) Contracts have been executed on or after July 1, 1971 for the 26 projects or improvements.
- (D) (1) THIS SUBSECTION APPLIES ONLY TO BALTIMORE CITY.
- 28 **(2) (I)** IN THIS SUBSECTION THE FOLLOWING WORDS HAVE 29 THE MEANINGS INDICATED.
- 30 (II) "AUTHORITY" MEANS THE BALTIMORE CITY PUBLIC 31 SCHOOL CONSTRUCTION AUTHORITY ESTABLISHED UNDER § 4–306.1 OF THIS
- 32 ARTICLE.

$1\\2$	(III) "BLOCK GRANT" MEANS A LUMP-SUM PAYMENT OF FUNDS.
3 4 5	(3) THE STATE SHALL PROVIDE A BLOCK GRANT EACH YEAR TO PAY THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS IN THE CITY OF BALTIMORE.
6 7	(4) THE BLOCK GRANT SHALL BE ADMINISTERED AND MANAGED BY THE AUTHORITY.
8 9	(5) THE AMOUNT OF THE BLOCK GRANT SHALL BE IN THE AMOUNT OF THE GREATER OF:
10 11	(I) 15% OF THE ENTIRE STATE CAPITAL PUBLIC SCHOOL CONSTRUCTION PROGRAM; OR
12 13	(II) \$32,000,000, ADJUSTED ANNUALLY BY THE GREATER OF:
14 15 16	1. THE CONSUMER PRICE INDEX-URBAN FOR THE BALTIMORE METROPOLITAN AREA, PUBLISHED BY THE U.S. DEPARTMENT OF LABOR, BUREAU OF LABOR STATISTICS;
17 18	2. THE IMPLICIT PRICE DEFLATOR FOR STATE AND LOCAL GOVERNMENT EXPENDITURES; OR
19	3. 5%.
20 21 22 23	(6) THE BLOCK GRANT SHALL BE FUNDED FROM AVAILABLE MONEY THAT DOES NOT CONSTITUTE PROCEEDS OF OBLIGATIONS EXEMPT FROM FEDERAL INCOME TAXATION BEFORE THE USE OF THE PROCEEDS OF ANY TAX-EXEMPT OBLIGATIONS.
24 25 26 27	(7) THE BLOCK GRANT MAY BE USED TO MAKE PAYMENTS UNDER LEASES, INSTALLMENT PURCHASE, OR OTHER SIMILAR ARRANGEMENTS FOR THE FINANCING OF PUBLIC SCHOOL FACILITIES AS AUTHORIZED UNDER § $4-126$ OF THIS ARTICLE.
28 29	[(d)] (E) (1) The Board of Public Works may adopt regulations for the administration of the programs provided for in this section.

The regulations adopted by the Board of Public Works may contain

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requirements for:

1	(i) The development and submission of long range plans;
2 3	(ii) The submission of annual plans and plans for specific projects;
4 5	(iii) The submission of other data or information that is relevant to school construction or capital improvement;
6 7	(iv) The approval of sites, plans, and specifications for the construction of new school buildings or the improvement of existing buildings;
8	(v) Site improvements;
9	(vi) Competitive bidding;
10 11	(vii) The hiring of personnel in connection with school construction or capital improvements;
12 13	(viii) The actual construction of school buildings or their improvements;
14 15 16	(ix) The relative roles of different State and local governmental agencies in the planning and construction of school buildings or school capital improvements;
17 18	(x) School construction and capital improvements necessary or appropriate for the proper implementation of this section;
19 20	(xi) At the recommendation of the Interagency Committee, the establishment of priority public school construction programs;
21 22	(xii) Development of cooperative arrangements that permit the sharing of facilities among two or more school systems;
23	(xiii) The selection of architects and engineers by school systems;
24	(xiv) The award of contracts by school systems; and
25 26	(xv) Method of payments made by the State under the Public School Construction Program.
27 28	(3) The regulations adopted by the Board of Public Works shall contain provisions:
29 30	(i) Establishing a State and local cost—share formula for each county that identifies the factors used in establishing the formulas;

1 2	(ii) Requiring local education agencies to adopt educational facilities master plans and annual capital improvement programs;
3 4	(iii) Providing a method for establishing a maximum State construction allocation for each project approved for State funding;
5 6	(iv) Referencing the policies stated in § 5–7B–07 of the State Finance and Procurement Article;
7 8 9	(v) Requiring local school systems to adopt procedures consistent with the minority business enterprise policies of the State as required under the Code of Maryland Regulations;
10 11	(vi) Establishing a process for the appeal of decisions by the Interagency Committee to the Board of Public Works;
12 13	(vii) Requiring local education agencies to adopt, implement, and periodically update comprehensive maintenance plans; and
14 15 16	(viii) Authorizing the Board of Public Works to withhold State public school construction funds from a local education agency that fails to comply with the requirements of item (vii) of this paragraph.
17 18 19 20 21	(4) In adopting any of these requirements, the State Board and the Board of Public Works shall provide for the maximum exercise of initiative by school personnel in each county to insure that the school buildings and improvements meet both the needs of the local communities and the rules and regulations necessary to insure the proper operation of this section and the prudent expenditure of State funds.
22 23 24	[(e)] (F) The Board of Public Works shall develop the rules, regulations, and procedures authorized by this section in consultation with representatives of the county boards and the county governing bodies.
25 26 27	[(f)] (G) The regulations and procedures of the Board of Public Works adopted under this section and their promulgation are exempt from § 8–127(b) of the State Finance and Procurement Article.
28 29 30 31	[(g)] (H) (1) With respect to public school construction or public school capital improvements, including sites for school buildings, the authority, responsibilities, powers, and duties of the following are subject to the regulations adopted by the Board of Public Works under this section:
32	(i) The State Board;

The State Superintendent;

(ii)

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adopted by the Board of Public Works.

1		(iii)	The county governments;
2		(iv)	The county boards; and
3 4	article.	(v)	All other State or local governmental agencies under this
5 6 7 8 9	Board of Public Windividuals and ag	ere is Vorks gencies	as to public school construction or public school capital any conflict between the regulations and procedures of the and the authority, responsibilities, powers, and duties of the specified in paragraph (1) of this subsection, the regulations pard of Public Works shall prevail.
10 11 12 13	-	oublic	obligation of the State to pay the costs of public school school capital improvements extends only to those projects or omply with the regulations and procedures of the Board of
14 15 16	[(i)] (J) lease, or disposition before February 1,		This subsection does not apply to the proceeds from the sale, public school buildings constructed under contracts executed
17 18 19 20 21 22 23 24	Works may require from the sale, least funds provided with as part of the State county in which the	ic Wordse by real se, or thin 15 the fundamental se	istent with § 4–115 of this article and regulations adopted by rks to implement § 4–126 of this article, the Board of Public egulation that the portion of the proceeds received by a county disposal of any public school building that represent State 5 years prior to the date of the transaction shall be used solely ling of the construction of future public school buildings in the e, lease, or disposal occurred, if the public school building was cract executed on or after February 1, 1971.
25 26 27 28	0	at fair school	part of the proceeds from the sale, lease, or disposal of a public ly represents the appraised value of land and that part of the building that was funded by the county shall remain as the
29 30 31 32		IG IN ARTI	THIS SECTION, A TRANSFER OF INTEREST IN A PUBLIC CONNECTION WITH A FINANCING AS AUTHORIZED UNDER CLE IS NOT A SALE, LEASE, OR DISPOSAL OF THE PUBLIC
33	[(j)] (K)	(1)	Whether by budget bill or supplementary appropriation bill,

all money appropriated to carry out the purposes of this section is a separate fund that

shall be administered by the State Comptroller in accordance with the regulations

(2) (i) Except as provided in subparagraph (ii) of this paragraph, any funds approved for a project that has not been contracted for within 2 years of the approval of the project shall revert to the fund established under paragraph (1) of this subsection.

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- 5 (ii) The Interagency Committee, with the approval of the Board 6 of Public Works, may extend the time period under subparagraph (i) of this paragraph 7 if the Interagency Committee determines that unusual circumstances exist.
- 8 (3) Any unexpended allocations of funds for previously approved 9 projects shall be transferred to the fund established under paragraph (1) of this 10 subsection.
- 11 (4) On or before March 30, June 30, September 30, and December 31 12 of each year, the Interagency Committee shall report to the General Assembly, in 13 accordance with § 2–1246 of the State Government Article, and the Department of 14 Legislative Services on the balance in the fund as of the reporting date as the result of 15 transfers or reversions required under this subsection and any expenditures.
- SECTION 2. AND BE IT FURTHER ENACTED, That any authority granted under this Act is not in derogation of any other existing power or authority.
 - SECTION 3. AND BE IT FURTHER ENACTED, That before this Act becomes effective it shall first be submitted to a referendum of the qualified voters of Baltimore City at the general election to be held in November of 2012. The City governing body and the Baltimore City Board of Elections shall do those things necessary and proper to provide for and hold the referendum required by this section. If a majority of the votes cast on the question are "For the referred law" the provisions of this Act shall become effective on the 30th day following the official canvass of votes for the referred law" the provisions of this Act are of no effect and null and void.
 - SECTION 4. AND BE IT FURTHER ENACTED, That, subject to the provisions of Section 3 of this Act and for the sole purpose of providing for the referendum required by Section 3 of this Act, this Act shall take effect July 1, 2012.