F1, Q2, Q3

EMERGENCY BILL

2 lr 0686

By: Delegates Bohanan, Kaiser, Jones, Conway, Hixson, Branch, Guzzone, Luedtke, and Morhaim

Introduced and read first time: February 27, 2012 Assigned to: Rules and Executive Nominations

A BILL ENTITLED

1 AN ACT concerning

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Education – Maintenance of Effort

3 FOR the purpose of authorizing a county governing body, for a certain purpose under 4 certain circumstances, to set a property tax rate that is higher than the rate $\mathbf{5}$ authorized under the county's charter or to collect more property tax revenues 6 than are authorized under the county's charter, notwithstanding any provision 7 of a county charter that places certain limits on that county's property tax rate 8 or revenues; requiring a county to appropriate to the local board of education 9 certain revenues under certain circumstances; prohibiting a county from 10 reducing certain funding to the local board of education under certain circumstances; requiring the Comptroller to make certain distributions under 11 12certain circumstances to a county board; authorizing a county governing body, 13for a certain purpose under certain circumstances for a certain time, to set an 14 income tax rate that is higher than the rate authorized under certain provisions 15of law; establishing a certain penalty for a county that does not fund the local 16share of the foundation program or the maintenance of effort requirement; 17excluding the cost of debt service incurred for school construction projects from 18 a certain calculation; requiring a county to apply to the State Board of 19 Education for a waiver from the maintenance of effort requirement under 20certain circumstances; establishing a penalty for a county that fails to apply for 21a waiver and fails to fund the maintenance of effort requirement; establishing 22the following years' required maintenance of effort amount under certain 23circumstances; establishing the application procedure for a maintenance of 24effort waiver; requiring the State Superintendent of Schools to make a 25preliminary assessment of a waiver application; requiring the State Board to 26hold a public hearing; establishing certain factors that the State Board shall 27consider when deciding whether to grant a waiver request; requiring the State 28Board to grant a waiver under certain circumstances; limiting the amount of a 29waiver that the State Board may grant under certain circumstances; 30 authorizing a county to request a rebasing waiver under certain circumstances;

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 requiring the State Board to consider certain factors when deciding whether to $\mathbf{2}$ grant a rebasing waiver; establishing a certain assessment under certain 3 circumstances; requiring the maintenance of effort amount to increase by a 4 certain amount under certain circumstances; requiring the Comptroller to $\mathbf{5}$ withhold certain funds from certain counties for a certain fiscal year; requiring 6 counties to apply for a waiver from the maintenance of effort requirement for a 7certain fiscal year under certain circumstances; establishing the maintenance of 8 effort amount for a certain fiscal year; requiring counties to provide a certain 9 report under certain circumstances; establishing the required maintenance of 10 effort amount for a certain year; defining certain terms; providing for the application of certain provisions of this Act; providing for the effective date of 11 12certain provisions of this Act; making this Act an emergency measure; and 13 generally relating to local funding of education.

- 14 BY repealing and reenacting, with amendments,
- 15 Article Education
- 16 Section 5–104, 5–202(d), and 5–213
- 17 Annotated Code of Maryland
- 18 (2008 Replacement Volume and 2011 Supplement)
- 19 BY repealing and reenacting, without amendments,
- 20 Article Tax General
- 21 Section 2–604, 2–605(a), 2–606(a), and 2–607(a)
- 22 Annotated Code of Maryland
- 23 (2010 Replacement Volume and 2011 Supplement)
- 24 BY repealing and reenacting, with amendments,
- 25 Article Tax General
- 26 Section 2–608(a) and 10–106
- 27 Annotated Code of Maryland
- 28 (2010 Replacement Volume and 2011 Supplement)
- 29 BY adding to
- 30 Article Education
- 31 Section 5–213.1
- 32 Annotated Code of Maryland
- 33 (2008 Replacement Volume and 2011 Supplement)
- 34 BY repealing and reenacting, with amendments,
- 35 Article Education
- 36 Section 5–202(d)(1)
- 37 Annotated Code of Maryland
- 38 (2008 Replacement Volume and 2011 Supplement)
- 39 (As enacted by Section 3 of this Act)
- 40 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 41 MARYLAND, That the Laws of Maryland read as follows:

Article – Education

1

 $2 \quad 5-104.$

3 (a) Each county council or board of county commissioners shall levy and 4 collect a tax on the assessable property of the county which, together with other local 5 revenue available, including income tax revenues and bond money, and together with 6 estimated revenues and funds from all sources, will produce the amounts necessary to 7 meet the appropriations made in the approved annual budget of the county board.

8 (b) (1) Local funds provided for appropriations shall be paid in accordance 9 with the expenditure requirements, as certified by the county board, to the treasurer 10 of the county board on a monthly basis.

11 (2) Appropriations for school construction, permanent improvements, 12 and repairs for special purposes may be required to be paid more frequently on the 13 order of the president and secretary of the county board to the county commissioners, 14 county council, or the county executive.

15 (c) (1) Notwithstanding any other provision in this article, this subsection 16 applies to Wicomico County.

17 (2) The Wicomico County Council annually shall pay to the Wicomico
18 County Board the amount of the budget of the county board that has been approved by
19 the County Council:

20

(i) In 12 equal monthly installments; or

(ii) At the times on which the County Council and county boardmutually agree.

(3) Taxes levied under this section shall be retained by the county and
any annual deficiencies in the tax are the responsibility of Wicomico County.

25**(D)** (1) NOTWITHSTANDING ANY PROVISION OF A COUNTY CHARTER 26THAT PLACES A LIMIT ON THAT COUNTY'S PROPERTY TAX RATE OR REVENUES 27AND SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, A COUNTY GOVERNING 28BODY MAY SET A PROPERTY TAX RATE THAT IS HIGHER THAN THE RATE 29AUTHORIZED UNDER THE COUNTY'S CHARTER OR COLLECT MORE PROPERTY 30 TAX REVENUES THAN THE REVENUES AUTHORIZED UNDER THE COUNTY'S 31CHARTER FOR THE SOLE PURPOSE OF FUNDING THE APPROVED BUDGET OF 32THE COUNTY BOARD.

33(2) IF THE COUNTY GOVERNING BODY SETS A COUNTY PROPERTY34TAX RATE THAT IS GREATER THAN THE RATE AUTHORIZED UNDER THE

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$\frac{1}{2}$	COUNTY'S CHARTER OR COLLECTS MORE PROPERTY TAX REVENUES THAN THE REVENUES AUTHORIZED UNDER THE COUNTY'S CHARTER, THE COUNTY:
$egin{array}{c} 3 \\ 4 \\ 5 \end{array}$	(I) MAY NOT REDUCE FUNDING PROVIDED TO THE COUNTY BOARD FROM ANY OTHER LOCAL REVENUE SOURCE BELOW THE FUNDING LEVEL IN THE CURRENT COUNTY BUDGET; AND
6 7 8	(II) SHALL APPROPRIATE TO THE COUNTY BOARD ALL PROPERTY TAX REVENUES EXCEEDING THE AMOUNT THAT WOULD HAVE BEEN AVAILABLE IF THE COUNTY CHARTER LIMITATION HAD APPLIED.
$9 \\ 10 \\ 11 \\ 12 \\ 13 \\ 14 \\ 15$	(3) A COUNTY THAT USES THE AUTHORITY PROVIDED IN THIS SUBSECTION SHALL REPORT TO THE GOVERNOR AND, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON OR BEFORE DECEMBER 31 OF EACH YEAR THE AUTHORITY IS USED ON THE PROPERTY TAX RATE SET, THE AMOUNT OF REVENUES GENERATED BY THE ADDITIONAL PROPERTY TAX AND THE APPROPRIATION OF THE FUNDS IN ACCORDANCE WITH THIS SUBSECTION.
$\begin{array}{c} 16 \\ 17 \end{array}$	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
18	Article – Tax – General
10	
19	2-604.
19 20 21 22	2–604. From the income tax revenue from individuals, the Comptroller shall distribute the amount necessary to pay refunds relating to income tax from individuals to the income tax refund account.
$\begin{array}{c} 20\\ 21 \end{array}$	From the income tax revenue from individuals, the Comptroller shall distribute the amount necessary to pay refunds relating to income tax from individuals to the
20 21 22	From the income tax revenue from individuals, the Comptroller shall distribute the amount necessary to pay refunds relating to income tax from individuals to the income tax refund account.
20 21 22 23 23 24 25 26	From the income tax revenue from individuals, the Comptroller shall distribute the amount necessary to pay refunds relating to income tax from individuals to the income tax refund account. 2-605. (a) After making the distribution required under § 2-604 of this subtitle, from the remaining income tax revenue from individuals, the Comptroller shall distribute the cost of administering the income tax laws to an administrative cost
20 21 22 23 24 25 26 27	From the income tax revenue from individuals, the Comptroller shall distribute the amount necessary to pay refunds relating to income tax from individuals to the income tax refund account. 2-605. (a) After making the distribution required under § 2-604 of this subtitle, from the remaining income tax revenue from individuals, the Comptroller shall distribute the cost of administering the income tax laws to an administrative cost account.

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(2)that is attributable to: income tax withheld from salary, wages, or other (i) compensation for personal services under Title 10 of this article; or (ii) estimated income tax payments by individuals. 2-607.After making the distributions required under §§ 2–604 through 2–606 of (a)this subtitle, from the remaining income tax revenue from individuals, the Comptroller shall distribute to each special taxing district that received an income tax revenue distribution in fiscal year 1977 and to each municipal corporation an amount that, based on the certification of the Comptroller as to State income tax liability and county income tax liability of the residents of the district or municipal corporation, equals the greater of: subject to subsection (b) of this section, 17% of the county income (1)tax liability of those residents; or 0.37% of the Maryland taxable income of those residents. (2)2-608.(1) AFTER MAKING THE DISTRIBUTIONS REQUIRED UNDER §§ (a) 2-604 THROUGH 2-607 OF THIS SUBTITLE, IF IT IS DETERMINED THAT A COUNTY HAS NOT MET THE LOCAL FUNDING REQUIREMENTS FOR EDUCATION UNDER § 5–202(D) OF THE EDUCATION ARTICLE, THE COMPTROLLER SHALL DISTRIBUTE TO THE COUNTY BOARD OF EDUCATION AN AMOUNT EQUAL TO THE AMOUNT CALCULATED UNDER § 5-213 OR § 5-213.1 OF THE EDUCATION ARTICLE. (2) After making the distributions required under \S 2–604 through 2-607 of this subtitle AND PARAGRAPH (1) OF THIS SUBSECTION, the Comptroller shall distribute to each county the remaining income tax revenue from individuals attributable to the county income tax for that county. 10 - 106.

(a) (1) [Each] EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS
 SECTION, EACH county shall set, by ordinance or resolution, a county income tax
 equal to at least 1% but not more than the percentage of an individual's Maryland
 taxable income as follows:

33 (i) 3.05% for a taxable year beginning after December 31, 1998
34 but before January 1, 2001;

$rac{1}{2}$	(ii) 3.10% for a taxable year beginning after December 31, 2000 but before January 1, 2002; and
3	(iii) 3.20% for a taxable year beginning after December 31, 2001.
4 5	(2) A county income tax rate continues until the county changes the rate by ordinance or resolution.
6 7 8	(3) (i) A county may not increase its county income tax rate above 2.6% until after the county has held a public hearing on the proposed act, ordinance, or resolution to increase the rate.
9 10	(ii) The county shall publish at least once each week for 2 successive weeks in a newspaper of general circulation in the county:
11	1. notice of the public hearing; and
$\frac{12}{13}$	2. a fair summary of the proposed act, ordinance, or resolution to increase the county income tax rate above 2.6%.
14 15 16	(4) Notwithstanding paragraph (1) or (2) of this subsection, in Howard County, the county income tax rate may be changed only by ordinance and not by resolution.
17 18	(b) [If] EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS SECTION, IF a county changes its county income tax rate, the county shall:
$19 \\ 20 \\ 21$	(1) increase or decrease the rate in increments of one one-hundredth of a percentage point, effective on January 1 of the year that the county designates; and
$\frac{22}{23}$	(2) give the Comptroller notice of the rate change and the effective date of the rate change on or before July 1 prior to its effective date.
24 25 26 27 28	(C) (1) NOTWITHSTANDING SUBSECTIONS (A) AND (B) OF THIS SECTION, AND SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, A COUNTY GOVERNING BODY MAY SET AN INCOME TAX RATE THAT IS HIGHER THAN THE RATE AUTHORIZED IN THIS SECTION FOR THE SOLE PURPOSE OF FUNDING THE APPROVED BUDGET OF THE COUNTY BOARD OF EDUCATION.
29 30 31	(2) IF THE COUNTY GOVERNING BODY SETS A COUNTY INCOME TAX RATE THAT IS GREATER THAN THE RATE AUTHORIZED IN THIS SECTION, THE COUNTY:

1(I)MAY NOT REDUCE FUNDING PROVIDED TO THE COUNTY2BOARD OF EDUCATION FROM ANY OTHER LOCAL REVENUE SOURCE BELOW THE3FUNDING LEVEL IN THE CURRENT COUNTY BUDGET; AND

4 (II) SHALL APPROPRIATE TO THE COUNTY BOARD OF 5 EDUCATION ALL INCOME TAX REVENUES EXCEEDING THE AMOUNT THAT WOULD 6 HAVE BEEN AVAILABLE IF THE COUNTY'S INCOME TAX RATE WAS SET AT THE 7 RATE AUTHORIZED IN THIS SECTION OR THE COUNTY'S CHARTER LIMITATION 8 HAD APPLIED.

9 (3) A COUNTY MAY NOT SET A COUNTY INCOME TAX RATE THAT IS 10 GREATER THAN THE RATE AUTHORIZED IN THIS SECTION FOR MORE THAN 3 11 CONSECUTIVE YEARS.

12 (4) A COUNTY THAT USES THE AUTHORITY PROVIDED IN THIS 13 SUBSECTION SHALL REPORT TO THE GOVERNOR AND, IN ACCORDANCE WITH § 14 2–1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON 15 OR BEFORE DECEMBER 31 OF EACH YEAR THE AUTHORITY IS USED ON THE 16 INCOME TAX RATE SET, THE AMOUNT OF REVENUES GENERATED BY THE 17 ADDITIONAL INCOME TAX AND THE APPROPRIATION OF THE FUNDS IN 18 ACCORDANCE WITH THIS SUBSECTION.

19 SECTION 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland 20 read as follows:

21

Article – Education

22 5-202.

23 (d) (1) **(I) [**To be eligible to receive the State share of the foundation 24 program:

(i) The] SUBJECT TO § 5-213.1 OF THIS SUBTITLE, THE
 county governing body shall levy AND APPROPRIATE an annual tax sufficient to
 provide an amount of revenue for elementary and secondary public education purposes
 equal to the local share of the foundation program[; and].

(ii) [The] SUBJECT TO § 5-213 OF THIS SUBTITLE, THE county governing body shall appropriate local funds to the school operating budget in an amount no less than the product of the county's full-time equivalent enrollment for the current fiscal year and the local appropriation on a per pupil basis for the prior fiscal year.

34 (2) Except as provided in paragraph (3) of this subsection, for purposes 35 of this subsection, the local appropriation on a per pupil basis for the prior fiscal year

for a county is derived by dividing the county's highest local appropriation to its school operating budget for the prior fiscal year by the county's full-time equivalent enrollment for the prior fiscal year. For example, the calculation of the foundation aid for fiscal year 2003 shall be based on the highest local appropriation for the school operating budget for a county for fiscal year 2002. Program shifts between a county operating budget and a county school operating budget may not be used to artificially satisfy the requirements of this paragraph.

8 (3) For purposes of this subsection, for fiscal year 1997 and each 9 subsequent fiscal year, the calculation of the county's highest local appropriation to its 10 school operating budget for the prior fiscal year shall exclude:

(i) A nonrecurring cost that is supplemental to the regular
school operating budget, if the exclusion qualifies under regulations adopted by the
State Board; [and]

14 (ii) A cost of a program that has been shifted from the county 15 school operating budget to the county operating budget; AND

16 (III) THE COST OF DEBT SERVICE INCURRED FOR SCHOOL 17 CONSTRUCTION PROJECTS.

18 (4) The county board must present satisfactory evidence to the county 19 government that any appropriation under paragraph (3)(i) of this subsection is used 20 only for the purpose designated by the county government in its request for approval.

(5) Any appropriation that is not excluded under paragraph (3)(i) of
 this subsection as a qualifying nonrecurring cost shall be included in calculating the
 county's highest local appropriation to its school operating budget.

24 (6) Qualifying nonrecurring costs, as defined in regulations adopted by
 25 the State Board, shall include but are not limited to:

Computer laboratories;

(i)

27Technology enhancement; (ii) 28(iii) New instructional program start-up costs; and 29Books other than classroom textbooks. (iv) 30 (7) **(I)** SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, IF A COUNTY'S ABILITY TO FUND THE MAINTENANCE OF EFFORT REQUIREMENT 3132IN PARAGRAPH (1)(II) OF THIS SUBSECTION IS IMPEDED, THE COUNTY SHALL APPLY UNDER PARAGRAPH (8) OF THIS SUBSECTION TO THE STATE BOARD FOR 33 34A WAIVER.

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1 **(II)** IF A COUNTY FAILS TO APPLY TO THE STATE BOARD $\mathbf{2}$ FOR A WAIVER FROM THE MAINTENANCE OF EFFORT REQUIREMENT AND FAILS 3 TO MEET THE MAINTENANCE OF EFFORT REQUIREMENT: ТНЕ 4 1. COUNTY BE SHALL ASSESSED IN ACCORDANCE WITH § 5-213 OF THIS SUBTITLE; AND $\mathbf{5}$ 6 2. THE MINIMUM APPROPRIATION OF LOCAL FUNDS 7 REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE 8 CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE PRIOR 9 FISCAL YEAR IN WHICH THE COUNTY MET THE MAINTENANCE OF EFFORT 10 **REQUIREMENT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION.** 11 **[**(7)**] (8)** (i) The provisions MAINTENANCE OF **EFFORT** 12**REQUIREMENT IN PARAGRAPH** (1)(II) of this subsection [do] **DOES** not apply to a county if the county is granted a [temporary waiver or partial] waiver from the 13[provisions] **REQUIREMENT** by the State Board [of Education] based on: 14151. [a]A determination UNDER THIS PARAGRAPH that 16the county's fiscal condition significantly impedes the county's ability to fund the 17 maintenance of effort requirement; 18 2. SUBJECT TO (9) PARAGRAPH OF THIS 19SUBSECTION, AN AGREEMENT BETWEEN THE COUNTY AND THE COUNTY BOARD 20TO REDUCE RECURRING COSTS; OR 213. SUBJECT TO (10) PARAGRAPH OF THIS 22SUBSECTION, A DETERMINATION THAT A COUNTY'S ABILITY TO MEET THE MAINTENANCE OF EFFORT REQUIREMENT IS PERMANENTLY IMPEDED. 2324(ii) After a public hearing, the State Board of Education may 25grant a waiver under this paragraph in accordance with its regulations. 26(iii) In order to qualify for [the] A waiver [under this paragraph] 27for a fiscal year, a county shall make a request for a waiver to the State Board [of 28Education by April 1] BY THE EARLIER OF THE SEVENTH DAY FOLLOWING THE 29END OF THE LEGISLATIVE REGULAR SESSION OR APRIL 20 of the prior fiscal year. 30 (III) THE STATE SUPERINTENDENT SHALL PROVIDE A 31PRELIMINARY ASSESSMENT OF A WAIVER REQUEST TO THE STATE BOARD 32**BEFORE A PUBLIC HEARING HELD IN ACCORDANCE WITH SUBPARAGRAPH (IV)** OF THIS PARAGRAPH. 33

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(IV) BEFORE ACTING ON A REQUEST FOR A WAIVER, THE STATE BOARD SHALL HOLD A PUBLIC HEARING IN ACCORDANCE WITH REGULATIONS ADOPTED BY THE STATE BOARD.
$4 \\ 5 \\ 6$	(V) EXCEPT AS PROVIDED IN PARAGRAPH (9) OF THIS SUBSECTION, WHEN CONSIDERING WHETHER TO GRANT A COUNTY'S WAIVER REQUEST, THE STATE BOARD SHALL CONSIDER THE FOLLOWING FACTORS:
7 8 9	1. EXTERNAL ENVIRONMENTAL FACTORS SUCH AS A LOSS OF A MAJOR EMPLOYER OR INDUSTRY AFFECTING A COUNTY OR A BROAD ECONOMIC DOWNTURN AFFECTING MORE THAN ONE COUNTY;
10	2. A COUNTY'S TAX BASE;
$\begin{array}{c} 11 \\ 12 \end{array}$	3. RATE OF INFLATION RELATIVE TO GROWTH OF STUDENT POPULATION IN A COUNTY;
$\frac{13}{14}$	4. MAINTENANCE OF EFFORT REQUIREMENT RELATIVE TO A COUNTY'S STATUTORY ABILITY TO RAISE REVENUES;
$\begin{array}{c} 15\\ 16\\ 17\end{array}$	5. A COUNTY'S HISTORY OF EXCEEDING THE REQUIRED MAINTENANCE OF EFFORT AMOUNT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION;
18 19	6. AN AGREEMENT BETWEEN A COUNTY AND A COUNTY BOARD THAT A WAIVER SHOULD BE GRANTED;
20 21 22	7. SIGNIFICANT REDUCTIONS IN STATE AID TO A COUNTY AND MUNICIPALITIES OF THE COUNTY FOR THE FISCAL YEAR FOR WHICH A WAIVER IS REQUESTED; AND
$\begin{array}{c} 23\\ 24 \end{array}$	8. THE NUMBER OF WAIVERS A COUNTY HAS RECEIVED IN THE PAST 5 YEARS.
25 26 27 28 29	[(iv)](VI) The State Board [of Education] shall inform the county whether the waiver for a fiscal year is approved or denied in whole or in part [by May 15 of the prior fiscal year] NO LATER THAN 30 DAYS AFTER RECEIPT OF AN APPLICATION OR MAY 20 OF THE PRIOR FISCAL YEAR, WHICHEVER IS EARLIER.
$30 \\ 31 \\ 32$	[(v)](VII) [If the State Board of Education grants] EXCEPT AS PROVIDED IN PARAGRAPHS (9) AND (10) OF THIS SUBSECTION, IF a county IS GRANTED a [temporary waiver or partial] waiver from the provisions of this

32GRANTED a [temporary waiver or partial] waiver from the provisions of this subsection BY EITHER THE STATE BOARD OR THE GENERAL ASSEMBLY for any 33

fiscal year, the minimum appropriation of local funds required under this subsection 1 2 [for the county to be eligible to receive the State share of the foundation program] for 3 the next fiscal year shall be calculated based on the per pupil local appropriation for the prior fiscal year [or the second prior fiscal year, whichever is greater] IN WHICH 4 THE COUNTY MET THE MAINTENANCE OF EFFORT REQUIREMENT UNDER $\mathbf{5}$ 6 PARAGRAPH (1)(II) OF THIS SUBSECTION. 7 (9) **(I)** THIS PARAGRAPH APPLIES TO A COUNTY THAT 8 **REQUESTS A WAIVER UNDER PARAGRAPH (8)(I)2 OF THIS SUBSECTION.** 9 THE STATE BOARD SHALL GRANT A WAIVER REQUEST **(II)** 10 IN THE AMOUNT THAT HAS BEEN AGREED ON BY A COUNTY AND COUNTY BOARD 11 THAT IS ATTRIBUTABLE TO REDUCTIONS IN RECURRING COSTS. 12(III) THE AMOUNT OF THE AGREED ON WAIVER MAY BE LESS 13THAN THE ENTIRE AMOUNT OF THE REDUCTION IN RECURRING COSTS. 14(IV) THE AMOUNT OF THE AGREED ON WAIVER MAY NOT: 151. EXCEED THE ENTIRE AMOUNT OF THE 16 **REDUCTION IN RECURRING COSTS; OR**

172. REDUCEACOUNTY'SEDUCATION18APPROPRIATION BELOW THE AMOUNT REQUIRED IN PARAGRAPH (1)(I) OF THIS19SUBSECTION.

20 (V) THE MINIMUM APPROPRIATION OF LOCAL FUNDS 21 REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE 22 CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE 23 CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS 24 PARAGRAPH.

25 (10) (I) IN THIS PARAGRAPH THE FOLLOWING TERMS HAVE THE 26 MEANINGS INDICATED.

271. "EDUCATION APPROPRIATION" INCLUDES ANY28MONEY REDIRECTED TO A COUNTY BOARD UNDER § 5–213 OR § 5–213.1 OF THIS29SUBTITLE.

302. "EDUCATION EFFORT" MEANS A COUNTY'S31EDUCATION APPROPRIATION DIVIDED BY THE COUNTY'S WEALTH.

32 **3. *5**-YEAR MOVING AVERAGE" MEANS THE 33 AVERAGE OF THE **5** YEARS BEFORE THE WAIVER YEAR.

4. "WAIVER YEAR" MEANS THE FISCAL YEAR FOR 1 $\mathbf{2}$ WHICH A WAIVER FROM THE MAINTENANCE OF EFFORT REQUIREMENT IN PARAGRAPH (1)(II) OF THIS SUBSECTION IS REQUESTED. 3 4 **(II)** THIS PARAGRAPH APPLIES TO A COUNTY THAT HAS: $\mathbf{5}$ 1. **RECEIVED A WAIVER UNDER PARAGRAPH (8)(I)1** 6 OF THIS SUBSECTION FROM THE MAINTENANCE OF EFFORT REQUIREMENT; AND 7 2. Α REQUIRED COUNTY **EDUCATION** 8 APPROPRIATION UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION FOR THE WAIVER YEAR THAT EXCEEDS 100% OF THE STATEWIDE 5-YEAR MOVING 9 AVERAGE OF EDUCATION EFFORT TIMES A COUNTY'S LOCAL WEALTH. 10 11 (III) A COUNTY THAT SATISFIES THE REQUIREMENTS UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH MAY REQUEST A REBASING WAIVER 1213 FROM THE STATE BOARD. 14(IV) WHEN CONSIDERING WHETHER TO GRANT A COUNTY'S 15WAIVER REQUEST UNDER THIS PARAGRAPH, THE STATE BOARD SHALL 16 **CONSIDER THE FOLLOWING FACTORS:** 17WHETHER 1. Α COUNTY HAS **SUBMITTED** SUFFICIENT EVIDENCE THAT THE FACTORS IN PARAGRAPH (8)(V) OF THIS 18 SUBSECTION WILL AFFECT A COUNTY'S ONGOING ABILITY TO MEET THE 19 20**MAINTENANCE OF EFFORT REQUIREMENT:** 212. WHETHER A COUNTY IS AT ITS MAXIMUM TAXING 22**AUTHORITY UNDER THE LAW;** 233. WHETHER Α COUNTY'S **EDUCATION** 24**APPROPRIATION IS COMMENSURATE WITH A COUNTY'S WEALTH;** WHETHER A COUNTY'S HISTORY OF EXCEEDING 254. THE REQUIRED MAINTENANCE OF EFFORT HAS MADE MEETING THE 26MAINTENANCE OF EFFORT REQUIREMENT IN FUTURE YEARS UNSUSTAINABLE; 2728AND 295. WHETHER A COUNTY HAS RECEIVED A REBASING 30 WAIVER IN THE PAST 5 YEARS.

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1 IF THE STATE BOARD GRANTS A REBASING WAIVER (V) $\mathbf{2}$ UNDER THIS PARAGRAPH, THE AMOUNT OF THE WAIVER FOR ANY FISCAL YEAR 3 IS LIMITED TO THE LESSER OF: 4 1. AN AMOUNT THAT WOULD RESULT IN A COUNTY'S $\mathbf{5}$ EDUCATION EFFORT FOR THE WAIVER YEAR FALLING BELOW THE LEVEL 6 ESTABLISHED IN SUBPARAGRAPH (II)2 OF THIS PARAGRAPH; OR 7 2. A. FOR A COUNTY WITH A 5-YEAR MOVING 8 AVERAGE FOR EDUCATION EFFORT THAT IS LESS THAN OR EQUAL TO 110% OF 9 THE STATEWIDE 5-YEAR MOVING AVERAGE OF EDUCATION EFFORT, 1% OF THE 10 **COUNTY'S REQUIRED MAINTENANCE OF EFFORT REQUIREMENT;** В. FOR A COUNTY WITH A 5-YEAR MOVING AVERAGE 11 12FOR EDUCATION EFFORT THAT IS MORE THAN 110% AND LESS THAN OR EQUAL 13TO 120% OF THE STATEWIDE 5-YEAR MOVING AVERAGE OF EDUCATION EFFORT, 2% OF THE COUNTY'S REQUIRED MAINTENANCE OF EFFORT REQUIREMENT; OR 14 C. FOR A COUNTY WITH A 5-YEAR MOVING AVERAGE 15FOR EDUCATION EFFORT THAT IS MORE THAN 120% OF THE 5-YEAR MOVING 16 17STATEWIDE AVERAGE OF EDUCATION EFFORT, 3% OF THE COUNTY'S REQUIRED 18 MAINTENANCE OF EFFORT REQUIREMENT. 19 IF THE STATE BOARD GRANTS A REBASING (VI) 1.

WAIVER UNDER THIS PARAGRAPH, THE MINIMUM APPROPRIATION OF LOCAL FUNDS REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS PARAGRAPH.

25 2. IF THE STATE BOARD GRANTS A REBASING 26 WAIVER TO BE IMPLEMENTED OVER A MULTIYEAR PERIOD, WHICH MAY NOT 27 EXCEED 3 YEARS, IN EACH YEAR THE MINIMUM APPROPRIATION OF LOCAL 28 FUNDS REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL 29 BE CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE 30 CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS 31 PARAGRAPH.

32(VII) IF THE STATE BOARD DOES NOT GRANT A WAIVER33UNDER THIS PARAGRAPH, THE MINIMUM APPROPRIATION OF LOCAL FUNDS34REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE35CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE PRIOR

1 FISCAL YEAR IN WHICH THE COUNTY MET THE MAINTENANCE OF EFFORT 2 REQUIREMENT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION.

3 (VIII) NOTHING IN THIS PARAGRAPH PRECLUDES A COUNTY 4 FROM ALSO REQUESTING A WAIVER FROM THE MAINTENANCE OF EFFORT 5 REQUIREMENT UNDER PARAGRAPHS (8) OR (9) OF THIS SUBSECTION FOR THE 6 SAME FISCAL YEAR AS THE WAIVER REQUESTED UNDER THIS PARAGRAPH.

7 5–213.

8 (a) After notification from the State Superintendent that a county is not 9 complying with the provisions of the State program of public education, the State 10 Comptroller shall withhold any installment due the county from the General State 11 School Fund.

12 (b) (1) If the Superintendent finds that a county [is not complying with 13 the maintenance of local effort provisions of § 5–202 of this subtitle or that a county] 14 fails to meet the requirements of Subtitle 4 of this title, the Superintendent shall 15 notify the county of such noncompliance.

16 (2) If a county disputes the finding within 30 days of the issuance of 17 such notice, the dispute shall be promptly referred to the State Board of Education 18 which shall make a final determination.

19 (3) Upon receipt of certification of noncompliance by the 20 Superintendent or the State Board, [as the case may be,] the Comptroller shall 21 suspend, until notification of compliance is received[:

(i) For noncompliance with Subtitle 4 of this title], payment of any funds due the county for the current fiscal year, as provided under § 5–202 of this subtitle which are appropriated in the General State School Fund, to the extent that the State's aid due the county in the current fiscal year under that section in the Fund exceeds the amount which the county received in the prior fiscal year[; and

(ii) For noncompliance with § 5–202(d) of this subtitle, payment
of any funds due the county for the following fiscal year, as provided under § 5–202 of
this subtitle, which are appropriated in the General State School Fund, in the amount
that the State's aid due the county in the current fiscal year under that section in the
Fund exceeded the amount that the county received in the prior fiscal year].

32 (C) (1) IF THE SUPERINTENDENT FINDS THAT A COUNTY IS NOT 33 COMPLYING WITH THE MAINTENANCE OF LOCAL EFFORT PROVISIONS OF § 34 5-202(D)(1)(II) OF THIS SUBTITLE, THE SUPERINTENDENT SHALL NOTIFY THE 35 COUNTY OF SUCH NONCOMPLIANCE.

1 (2) IF A COUNTY DISPUTES THE FINDING WITHIN 30 DAYS AFTER 2 THE ISSUANCE OF A NOTICE UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE 3 DISPUTE SHALL BE REFERRED PROMPTLY TO THE STATE BOARD, WHICH SHALL 4 MAKE A FINAL DETERMINATION.

 $\mathbf{5}$ (3) **ON RECEIPT OF CERTIFICATION OF NONCOMPLIANCE (I)** 6 BY THE SUPERINTENDENT OR THE STATE BOARD AND SUBJECT TO 7 SUBPARAGRAPH (II) OF THIS PARAGRAPH, THE COMPTROLLER SHALL, UNDER § 8 2-608 OF THE TAX – GENERAL ARTICLE, WITHHOLD INCOME TAX REVENUE 9 FROM THE COUNTY SO THAT THE TOTAL AMOUNT WITHHELD IS EQUAL TO THE AMOUNT BY WHICH A COUNTY FAILED TO MEET THE MAINTENANCE OF EFFORT 10 11 **REQUIREMENT.**

12 (II) THE COMPTROLLER SHALL DISTRIBUTE THE AMOUNT 13 WITHHELD UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH DIRECTLY TO THE 14 COUNTY BOARD.

15 **5–213.1.**

16 (A) IF THE SUPERINTENDENT FINDS THAT A COUNTY IS NOT 17 COMPLYING WITH THE LOCAL SHARE OF THE FOUNDATION FLOOR REQUIRED 18 UNDER § 5–202(D)(1)(I) OF THIS SUBTITLE, THE SUPERINTENDENT SHALL 19 NOTIFY THE COUNTY OF SUCH NONCOMPLIANCE.

20 (B) IF A COUNTY DISPUTES THE FINDING WITHIN 30 DAYS OF THE 21 ISSUANCE OF A NOTICE UNDER SUBSECTION (A) OF THIS SECTION, THE DISPUTE 22 SHALL BE REFERRED PROMPTLY TO THE STATE BOARD, WHICH SHALL MAKE A 23 FINAL DETERMINATION.

24**(C)** (1) **ON RECEIPT OF CERTIFICATION OF NONCOMPLIANCE BY THE** SUPERINTENDENT OR THE STATE BOARD AND SUBJECT TO PARAGRAPH (2) OF 25THIS SUBSECTION, THE COMPTROLLER SHALL, UNDER § 2-608 OF THE TAX -2627GENERAL ARTICLE, WITHHOLD INCOME TAX REVENUE FROM THE COUNTY SO 28THAT THE TOTAL AMOUNT WITHHELD IS EQUAL TO THE STATE SHARE OF THE 29FOUNDATION PROGRAM PLUS THE DIFFERENCE BETWEEN THE AMOUNT APPROPRIATED BY THE COUNTY UNDER § 5-202(D)(1)(I) AND THE LOCAL 30 31 SHARE OF THE FOUNDATION PROGRAM.

32 (2) THE COMPTROLLER SHALL DISTRIBUTE THE AMOUNT
 33 WITHHELD UNDER PARAGRAPH (1) OF THIS SUBSECTION DIRECTLY TO THE
 34 COUNTY BOARD.

1 SECTION 4. AND BE IT FURTHER ENACTED, That the Laws of Maryland 2 read as follows:

3

Article – Education

4 5-202.

5 (d) (1) (i) Subject to § 5–213.1 of this subtitle, the county governing 6 body shall levy and appropriate an annual tax sufficient to provide an amount of 7 revenue for elementary and secondary public education purposes equal to the local 8 share of the foundation program.

9 (ii) **1.** [Subject] **EXCEPT AS PROVIDED IN ITEM 2 OF THIS** 10 **SUBPARAGRAPH AND SUBJECT** to § 5–213 of this subtitle, the county governing 11 body shall appropriate local funds to the school operating budget in an amount no less 12 than the product of the county's full-time equivalent enrollment for the current fiscal 13 year and the local appropriation on a per pupil basis for the prior fiscal year.

2. 14IF A COUNTY'S EDUCATION EFFORT, AS DEFINED 15IN PARAGRAPH (10) OF THIS SUBSECTION, IS BELOW 100% OF THE STATEWIDE AVERAGE OF EDUCATION EFFORT, 165–YEAR MOVING THE **REQUIRED** MAINTENANCE OF EFFORT AMOUNT FOR THE COUNTY SHALL BE ADJUSTED BY 1718 **INCREASING THE PER PUPIL AMOUNT BY THE LESSER OF:**

19A.A COUNTY'S INCREASE IN THE LOCAL WEALTH20PER PUPIL;21B.THE STATEWIDE AVERAGE INCREASE IN LOCAL

2.5%.

- 22 WEALTH PER PUPIL; OR
- 23 C.

24SECTION 5. AND BE IT FURTHER ENACTED, That, notwithstanding any other provision of law, for any county that does not meet the maintenance of effort 25funding requirement under § 5-202(d) of the Education Article in fiscal year 2012 and 2627does not receive a waiver from the State Board of Education under Section 6 of this 28Act, as authorized under \S 2–608(a) of the Tax – General Article as amended by this 29Act, the Comptroller shall withhold income tax revenue from the county in fiscal year 2013 in an amount equal to any increase in State aid provided to the county board of 30 education under § 5–202 of the Education Article in fiscal year 2012. 31

32 SECTION 6. AND BE IT FURTHER ENACTED, That, notwithstanding any 33 other provision of law, any county that does not meet the maintenance of effort 34 funding requirement under § 5–202(d) of the Education Article in fiscal year 2012, and 35 that is eligible to apply for a fiscal year 2013 rebasing waiver under § 5–202(d)(10) of

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the Education Article as amended by this Act, shall apply to the State Board ofEducation for a maintenance of effort waiver for fiscal years 2012 and 2013.

3 SECTION 7. AND BE IT FURTHER ENACTED, That, except as provided in 4 Section 6 of this Act, the required maintenance of effort amount under § 5–202(d) of 5 the Education Article for each county for fiscal year 2013 shall be calculated based on 6 the per pupil amount required for the county to meet maintenance of effort in fiscal 7 year 2012.

8 SECTION 8. AND BE IT FURTHER ENACTED, That Section 1 of this Act shall 9 be applicable to all taxable years beginning after June 30, 2012.

SECTION 9. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall
 be applicable to all taxable years beginning after December 31, 2011.

12 SECTION 10. AND BE IT FURTHER ENACTED, That Section 4 of this Act 13 shall take effect July 1, 2014.

14 SECTION 11. AND BE IT FURTHER ENACTED, That this Act is an 15 emergency measure, is necessary for the immediate preservation of the public health 16 or safety, has been passed by a yea and nay vote supported by three-fifths of all the 17 members elected to each of the two Houses of the General Assembly, and, except as 18 provided in Section 10 of this Act, shall take effect from the date it is enacted.