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By: Senator Frosh

Introduced and read first time: February 3, 2012 Assigned to: Education, Health, and Environmental Affairs

A BILL ENTITLED

1 AN ACT concerning

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The Marcellus Shale Safe Drilling Study Fee

3 FOR the purpose of altering the amount of a certain performance bond; authorizing 4 the Department of the Environment to adopt certain regulations to alter the $\mathbf{5}$ minimum amount of a certain performance bond; requiring certain owners of a 6 certain gas interest in certain areas of the State to file a certain notice with the 7 Department in accordance with certain requirements; requiring certain owners 8 of a certain gas interest in certain areas of the State to pay to the Department a certain amount of money on or before certain dates under certain 9 circumstances; establishing certain grounds for the denial of a certain permit; 10 requiring the Department to deposit certain funds and penalties in the Oil and 11 12Gas Fund; requiring a certain amount of money in the Oil and Gas Fund to be 13 used for a certain study; requiring the Department to make a certain refund under certain circumstances; authorizing the Department to impose a certain 1415administrative penalty under certain circumstances; authorizing the 16 Department to use certain funds for certain purposes; authorizing the 17Department and the Department of Natural Resources to enter into certain agreements for certain purposes; providing for the application of certain 18 19provisions of law; making stylistic changes; defining certain terms; altering 20certain definitions; and generally relating to gas and oil wells and gas interests.

- 21 BY repealing and reenacting, with amendments,
- 22 Article Environment
- 23 Section 14–102, 14–111(a) and (b), 14–116, 14–117, 14–118, 14–122, and 14–123
- 24 Annotated Code of Maryland
- 25 (2007 Replacement Volume and 2011 Supplement)
- 26 BY adding to
- 27 Article Environment
- 28 Section 14–113.1 and 14–120.1
- 29 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.





 Preamble WHEREAS, The Marcellus Shale is an underground rock formation the contains natural gas and underlies New York, Pennsylvania, Ohio, West Virginia, a Western Maryland; and WHEREAS, Hydraulic fracturing is a method of extracting natural gas from shale formations by injecting large quantities of water, sand, and chemicals at his pressure deep into the ground, fracturing the rock, releasing the natural gas, a allowing it to flow to the well; and 	
 4 contains natural gas and underlies New York, Pennsylvania, Ohio, West Virginia, a 5 Western Maryland; and 6 WHEREAS, Hydraulic fracturing is a method of extracting natural gas from shale formations by injecting large quantities of water, sand, and chemicals at his pressure deep into the ground, fracturing the rock, releasing the natural gas, a allowing it to flow to the well; and 	
 shale formations by injecting large quantities of water, sand, and chemicals at hi pressure deep into the ground, fracturing the rock, releasing the natural gas, a allowing it to flow to the well; and 	-
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10 WHEREAS, Exploration for and production of natural gas from sha 11 formations in neighboring states have resulted in water, livestock, and cr 12 contamination, well blowouts, fires, severe injuries and fatalities, releases of metha 13 and drilling wastes, and forest fragmentation; and	op
WHEREAS, In 2011, the U.S. Environmental Protection Agency (EPA) report drinking water contamination in Wyoming and the occurrence of earthquakes in Of associated with the storage of natural gas drilling wastes from wells drilled using t natural gas extraction method known as hydraulic fracturing; and	nio
WHEREAS, The U.S. Department of Energy, EPA, New York State, and t State of Maryland are individually studying the economic and environmental impace of the natural gas drilling method known as hydraulic fracturing; and	
WHEREAS, In March 2011, the Maryland House of Delegates passed Hou Bill 852 which would have required the Maryland Department of the Environme (MDE) and the Department of Natural Resources (DNR) to jointly convene an advise commission and undertake a study of the extraction of natural gas from sha formations in the State; and	ent ory
WHEREAS, In June 2011, the Governor signed an executive order establishi the Marcellus Shale Safe Drilling Initiative to assist State policymakers a regulators in determining whether and how gas production from the Marcellus Sha in Maryland can be accomplished without unacceptable risks of adverse impacts public, health, safety, and the environment; and	nd ale
WHEREAS, the Marcellus Shale Safe Drilling Initiative study is bei implemented by MDE and DNR, in consultation with an advisory commissi established under the June 2011 executive order; and	0
34 WHEREAS, The Maryland Marcellus Shale Safe Drilling Initiative study 35 required to be completed by August 2014; and	is

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1 WHEREAS, Part I of the Maryland Marcellus Shale Safe Drilling Initiative 2 study was issued in December 2011 and recommended, in part, the General Assembly 3 impose a per acre fee on gas leases to fund the studies required under the June 2011 4 executive order; and

- 5 WHEREAS, Completion of the Maryland study is dependent on funding for 6 DNR and MDE; and
- WHEREAS, The revenue requirements of DNR and MDE are outlined in Part I
 of the Report of the Marcellus Shale Safe Drilling Initiative study; and

9 WHEREAS, The critical funding for DNR and MDE will support the study of 10 baseline requirements, including regional water quality and quantity, assessing 11 specific stream data, and gathering regional mapping and survey data; and

12 WHEREAS, DNR and MDE report that at least 2 years of study for the baseline 13 requirements is necessary to fully understand the magnitude of variations caused by 14 different weather and seasonal events; and

WHEREAS, Any unused funds will fund State research relating to the practice of hydraulic fracturing for natural gas in shale formations and the release of methane and other hydrocarbons into the atmosphere, and also the relationship of this drilling method to climate change concerns; and

19 WHEREAS, Lacking a dedicated funding source, the study required by the 20 Maryland Marcellus Shale Safe Drilling Initiative will fail to be completed; now, 21 therefore,

22 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 23 MARYLAND, That the Laws of Maryland read as follows:

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Article – Environment

25 14–102.

26 (a) In this subtitle the following words have the meanings indicated.

(b) "Coalbed methane" means methane and any other gaseous substance
occurring in or produced from a coal seam or related, associated, or adjacent rock
materials.

30 (c) "County" includes Baltimore City unless otherwise indicated.

31 (d) "Department" means the Department of the Environment.

32 (e) "Field" means the general area [underlaid] UNDERLAIN by one or more 33 pools.

1 (f) "Fund" means the Oil and Gas Fund. $\mathbf{2}$ "Gas" means all natural gas, NATURAL GAS LIQUIDS, and other fluid (g) 3 hydrocarbons, not defined as oil, which are produced from a natural reservoir. (G-1) (1) "GAS INTEREST" MEANS THE RIGHT TO EXPLORE FOR GAS ON, 4 OR PRODUCE GAS FROM, REAL PROPERTY. $\mathbf{5}$ 6 "GAS INTEREST" DOES NOT INCLUDE A FEE SIMPLE INTEREST (2) IN THE SURFACE RIGHTS OF REAL PROPERTY REGARDLESS OF WHETHER THE 7 8 FEE INTEREST INCLUDES THE MINERAL RIGHTS. 9 (G-2) "MARCELLUS SHALE" MEANS A MIDDLE DEVONIAN-AGE, BLACK, 10 LOW-DENSITY, CARBONACEOUS SHALE THAT: (1) **OCCURS THROUGHOUT THE ALLEGHENY PLATEAU REGION** 11 12OF THE NORTHERN APPALACHIAN BASIN; AND 13UNDERLIES PARTS OF GARRETT COUNTY, ALLEGANY (2) COUNTY, AND WASHINGTON COUNTY. 14(G-3) "NATURAL GAS LIQUIDS" MEANS COMPONENTS OF NATURAL GAS 1516 THAT ARE LIQUID AT THE SURFACE IN FACILITIES OR FIELD GAS-PROCESSING PLANTS. 1718 (h) "Oil" means crude petroleum oil and other hydrocarbons, regardless of gravity, which are produced at the wellhead in liquid form, except NATURAL GAS 19LIQUIDS OR liquid hydrocarbons known as distillate or condensate recovered or 2021extracted from gas. 22"Owner" means the person who has the right to drill into and produce (i) 23from a pool, or to store in a pool, and appropriate the oil or gas the person produces or stores either for the person or others. 24

(j) "Person" means [any individual, corporation, association, partnership,
receiver, trustee, executor, administrator, guardian, fiduciary, or other representative
of any kind]:

(1) THE FEDERAL GOVERNMENT, THE STATE, A COUNTY, A
MUNICIPAL CORPORATION, OR ANY OTHER POLITICAL SUBDIVISION OF THE
STATE, OR ANY OF THEIR UNITS;

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SENATE BILL 798

1 AN INDIVIDUAL, A RECEIVER, A TRUSTEE, A GUARDIAN, AN (2) $\mathbf{2}$ EXECUTOR, AN ADMINISTRATOR, A FIDUCIARY, OR A REPRESENTATIVE OF ANY 3 KIND; OR 4 (3) A PARTNERSHIP, A FIRM, AN ASSOCIATION, A PUBLIC OR $\mathbf{5}$ PRIVATE CORPORATION, OR ANY OTHER ENTITY. 6 underground reservoir containing a (k) "Pool" means an common 7 accumulation of oil, gas, or both. 8 (1)"Producer" means the owner of a well capable of producing oil, gas, or 9 both. "Product" means any commodity produced in its natural state by an oil or 10 (m) gas well. 11 12(n) (1)"Production" means the act or process of producing oil or gas from a natural reservoir. 13(2)14"Production" does not include the sale or distribution of oil or gas. "Underground storage" means the storing of gas or oil in a 15(0)(1)16 geological stratum beneath the surface of the earth. 17(2)"Underground storage" includes the injection of gas or oil into and withdrawal from an underground storage reservoir and any other operation necessary 1819for or convenient to the storage of gas or of oil. 20"Underground storage reservoir" means the stratum and subsurface area (p) 21that are used or are to be used for or in connection with the underground storage of 22gas or of oil. 2314–111. 24Every holder of a permit to drill for gas or oil shall: (a) 25(1)Submit a completion report on forms to be supplied by the 26Department within 30 days after the drilling of a well has been completed; 27(2)Submit cutting samples at the request of the Department; 28Notify the Department when a well is about to be abandoned; (3)29Seal and plug the well in a manner approved by the Department; (4)

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1 (5) Post a performance bond to the State in the amount [not to exceed 2 \$100,000] OF AT LEAST \$50,000 for each [oil or gas] GAS OR OIL well, [and not to 3 exceed \$500,000 as a blanket bond for all of the permit holder's oil or gas wells,] with 4 good and sufficient surety, as provided in subsection (d)(1) of this section, conditioned 5 upon compliance with the provisions of this subtitle, INCLUDING PROPER SEALING 6 AND PLUGGING OF THE GAS OR OIL WELL AND RECLAMATION OF THE SITE;

7 (6) Obtain and keep in effect liability insurance coverage in [an] THE 8 amount [not less than] OF AT LEAST \$300,000 for each person and \$500,000 for each 9 occurrence or accident to pay damages for injury to persons or damage to property 10 caused by the drilling, production operations, or plugging of all of the permit holder's 11 gas or oil wells in the State; and

12 (7) Notify the Department of the location of the equipment required by 13 regulation for the prevention and containment of gas leaks and oil spills.

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(b) The Department may adopt regulations to increase the [minimum]:

15 (1) MINIMUM AMOUNT OF THE PERFORMANCE BOND REQUIRED 16 UNDER SUBSECTION (A)(5) OF THIS SECTION; AND

17 (2) MINIMUM amounts of liability insurance coverage under 18 subsection (a)(6) of this section.

19 **14–113.1.**

20 (A) THIS SECTION APPLIES TO A GAS INTEREST IN REAL PROPERTY 21 THAT:

22(1) IS LOCATED IN AN AREA OF THE STATE UNDERLAIN BY THE23MARCELLUS SHALE; AND

(2) WAS ACQUIRED AFTER JANUARY 1, 2007, AND BEFORE
AUGUST 1, 2014, OR BEFORE COMPLETION OF THE STUDY REQUIRED UNDER
EXECUTIVE ORDER 01.01.2011.11 ISSUED ON JUNE 6, 2011, BY THE
GOVERNOR, WHICHEVER IS EARLIER.

(B) ON OR BEFORE JULY 1, 2012, OR WITHIN 30 DAYS AFTER
ACQUIRING THE GAS INTEREST, WHICHEVER IS LATER, AN OWNER THAT
ACQUIRES A GAS INTEREST IN REAL PROPERTY IN GARRETT COUNTY OR
ALLEGANY COUNTY FOR THE PURPOSE OF DRILLING FOR NATURAL GAS SHALL
FILE A NOTICE WITH THE DEPARTMENT IDENTIFYING:

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EACH PARCEL, DESCRIBED BY METES AND BOUNDS, ON

WHICH THE OWNER HAS A GAS INTEREST IN GARRETT COUNTY OR ALLEGANY COUNTY; (2) A STATEMENT OF THE TOTAL ACREAGE OF THOSE PARCELS; AND (3) A MAP SHOWING THOSE PARCELS. **(C)** (1) **(I)** EACH OWNER OF A GAS INTEREST THAT WAS ACQUIRED AFTER JANUARY 1, 2007, AND BEFORE JULY 1, 2012, SHALL PAY TO THE DEPARTMENT A FEE IN ACCORDANCE WITH SUBPARAGRAPH (II) OF THIS PARAGRAPH. (II) **1**. ON OR BEFORE AUGUST 1, 2012, OR WITHIN 60 DAYS AFTER ACQUIRING THE GAS INTEREST, WHICHEVER IS LATER, EACH OWNER OF A GAS INTEREST SHALL PAY TO THE DEPARTMENT A FEE IN AN AMOUNT EQUAL TO \$10 PER ACRE OF THE TOTAL ACREAGE REPORTED UNDER SUBSECTION (B) OF THIS SECTION. 2. ON OR BEFORE AUGUST 1, 2013, EACH OWNER OF A GAS INTEREST SHALL PAY TO THE DEPARTMENT A FEE IN AN AMOUNT EQUAL TO \$10 PER ACRE OF THE TOTAL ACREAGE REPORTED UNDER SUBSECTION (B) OF THIS SECTION. (2) EACH OWNER OF A GAS INTEREST THAT WAS ACQUIRED AFTER JULY 1, 2012, SHALL PAY TO THE DEPARTMENT AN ANNUAL FEE ON OR BEFORE AUGUST 1, OR WITHIN 60 DAYS AFTER ACQUIRING THE GAS INTEREST, WHICHEVER IS LATER, IN AN AMOUNT EQUAL TO \$10 PER ACRE OF THE TOTAL ACREAGE REPORTED UNDER SUBSECTION (B) OF THIS SECTION. (3)EXCEPT AS PROVIDED IN SUBSECTION (I)(3) OF THIS SECTION, A FEE MAY NOT BE ASSESSED AFTER AUGUST 1, 2014, OR AFTER THE STUDY REQUIRED UNDER EXECUTIVE ORDER COMPLETION OF THE 01.01.2011.11 ISSUED ON JUNE 6, 2011, BY THE GOVERNOR, WHICHEVER IS EARLIER. FAILURE TO FILE THE NOTICE REQUIRED UNDER SUBSECTION (B) (D) OF THIS SECTION WHEN DUE, OR FAILURE TO PAY THE AMOUNT REQUIRED UNDER SUBSECTION (C) OF THIS SECTION WHEN DUE, MAY BE GROUNDS FOR DENIAL OF A PERMIT TO EXPLORE FOR OR PRODUCE GAS FROM FORMATIONS UNDER THE PARCEL.

1 (E) AN OWNER MAY NOT PASS THE PAYMENT OF FEES REQUIRED UNDER 2 SUBSECTION (C) OF THIS SECTION TO, OR RECOVER THE FEES FROM, THE 3 PERSON THAT OWNS THE SURFACE RIGHTS OF THE PROPERTY.

4 (F) IF THE FEE UNDER SUBSECTION (C) OF THIS SECTION HAS BEEN 5 PAID TO THE DEPARTMENT, THE FEE MAY NOT BE ASSESSED AGAINST AN 6 OWNER THAT SUBSEQUENTLY ACQUIRES A GAS INTEREST IN THAT PARCEL.

7 (G) THE DEPARTMENT SHALL DEPOSIT THE MONEY COLLECTED UNDER 8 THIS SECTION INTO THE FUND ESTABLISHED IN § 14–122 OF THIS SUBTITLE.

9 (H) A PERSON THAT VIOLATES THIS SECTION IS SUBJECT TO THE 10 ENFORCEMENT MECHANISMS PROVIDED IN §§ 9–334 THROUGH 9–340 OF THIS 11 ARTICLE.

12 (I) (1) AFTER AUGUST 1, 2014, OR AFTER COMPLETION OF THE 13 STUDY REQUIRED UNDER EXECUTIVE ORDER 01.01.2011.11 ISSUED ON JUNE 6, 14 2011, BY THE GOVERNOR, WHICHEVER IS EARLIER, THE DEPARTMENT SHALL 15 COMPARE THE ACTUAL COSTS OF THE STUDY WITH THE MONEY COLLECTED 16 UNDER SUBSECTION (B) OF THIS SECTION.

17 (2) IF THE ACTUAL COST OF THE STUDY IS LESS THAN THE 18 AMOUNT PAID UNDER SUBSECTION (C) OF THIS SECTION, THE DEPARTMENT 19 SHALL REFUND THE DIFFERENCE, PRORATED BY ACREAGE, TO THE OWNERS 20 WHO PAID A FEE.

(3) IF THE ACTUAL COST OF THE STUDY IS MORE THAN THE
AMOUNT PAID UNDER SUBSECTION (C) OF THIS SECTION, EACH OWNER THAT
FILED A NOTICE UNDER SUBSECTION (B) OF THIS SECTION SHALL PAY, WITHIN
90 DAYS AFTER WRITTEN NOTIFICATION BY THE DEPARTMENT, AN AMOUNT
DETERMINED BY THE DEPARTMENT, PRORATED BY ACREAGE, TO FULLY FUND
THE COST OF THE STUDY.

27 14–116.

(A) Any person adversely affected by any rule, regulation, determination, or
 order of the Department may within 15 days after its effective date apply to the
 Department in writing for a rehearing. The application shall be acted upon within 15
 days after its filing. The rehearing, if granted, shall be held promptly.

32 (B) THIS SECTION DOES NOT APPLY TO ANY ACTION OF THE 33 DEPARTMENT AUTHORIZED UNDER § 14–113.1 OF THIS SUBTITLE.

34 14–117.

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Except as provided in § 14–105 of this subtitle, any person aggrieved by 1 (a) $\mathbf{2}$ any action of the Department may apply to the circuit court of the county in which the 3 person resides or the well is located for review of its decision. Any other interested party may intervene. The Department may become a party to the appeal. The case 4 shall be docketed at once but may not take precedence over any other civil cause. $\mathbf{5}$ action, or proceeding on the docket. The court shall hear the proceedings de novo, 6 7determine all matters of law and fact without a jury, and render its decision 8 approving, setting aside, or modifying the Department's action.

9 (b) Any party aggrieved by the final decision of the court may appeal to the 10 Court of Special Appeals.

11 (C) THIS SECTION DOES NOT APPLY TO ANY ACTION OF THE 12 DEPARTMENT AUTHORIZED UNDER § 14–113.1 OF THIS SUBTITLE.

13 14–118.

14 **(A)** Upon application of the Department, verified by oath or affirmation, the 15 circuit court of the county where the well is located, sitting in equity, may by 16 injunction enforce compliance with, or restrain the violation of any order, notice, rule 17 or regulation made under the provisions of this subtitle or restrain the violation or 18 attempted violation of any of the provisions of this subtitle.

19 (B) THIS SECTION DOES NOT APPLY TO ANY VIOLATION OCCURRING 20 UNDER § 14–113.1 OF THIS SUBTITLE.

21 **14–120.1.**

(A) SUBJECT TO SUBSECTION (B) OF THIS SECTION, THE DEPARTMENT
MAY IMPOSE AN ADMINISTRATIVE PENALTY ON A PERSON THAT FAILS TO FILE
THE NOTICE REQUIRED UNDER § 14–113.1(A) OF THIS SUBTITLE WHEN DUE, OR
FAILS TO PAY THE AMOUNT REQUIRED UNDER § 14–113.1(B) OF THIS SUBTITLE
WHEN DUE.

- 27 (B) A PENALTY IMPOSED ON A PERSON UNDER THIS SECTION SHALL BE:
- 28 (1) UP TO \$10,000 PER DAY, CALCULATED FROM THE DATE ON 29 WHICH COMPLIANCE IS REQUIRED; AND
- 30 (2) ASSESSED WITH CONSIDERATION GIVEN TO:
- 31 (I) THE SIZE OF THE PARCEL;

THE EXTENT TO WHICH THE EXISTENCE OF 1 **(II)** THE $\mathbf{2}$ VIOLATION WAS KNOWN TO THE VIOLATOR BUT UNCORRECTED BY THE 3 VIOLATOR; AND 4 (III) THE EXTENT TO WHICH THE CURRENT VIOLATION IS $\mathbf{5}$ PART OF A RECURRENT PATTERN OF THE SAME OR SIMILAR TYPE OF VIOLATION 6 COMMITTED BY THE VIOLATOR. 7 **(C)** AN OWNER MAY NOT PASS THE PAYMENT OF ADMINISTRATIVE 8 PENALTIES IMPOSED UNDER THIS SECTION TO, OR RECOVER THE PENALTIES

9 FROM, THE PERSON THAT OWNS THE SURFACE RIGHTS OF THE PROPERTY.

10 (D) THE DEPARTMENT SHALL DEPOSIT THE PENALTIES COLLECTED 11 UNDER THIS SECTION INTO THE FUND ESTABLISHED IN § 14–122 OF THIS 12 SUBTITLE.

- 13 14–122.
- 14 (a) There is an Oil and Gas Fund.
- 15 (b) The Fund consists of:
- 16

(1) Fees collected by the Department under § 14–105 of this subtitle;

17(2)MONEY COLLECTED BY THE DEPARTMENT UNDER § 14–113.118OF THIS SUBTITLE;

19[(2)] (3)Funds appropriated by the General Assembly for deposit to20the Fund;

21 [(3)] (4) Fines and bond forfeitures collected by the Department in 22 accordance with this subtitle that exceed the amount necessary to restore a site; [and]

23(5)ADMINISTRATIVE PENALTIES COLLECTED UNDER § 14–120.124OF THIS SUBTITLE; AND

[(4)] (6) Any additional money made available from any sources,
public or private, for the purposes for which the Fund has been established.

27 (c) (1) The Fund is a special, nonlapsing fund that is not subject to §
28 7-302 of the State Finance and Procurement Article.

29 (2) Notwithstanding any law to the contrary, unused money in the30 Fund may not revert to the General Fund.

1 (d) The Fund shall be maintained and administered by the Department in 2 accordance with the provisions of this subtitle and any regulations the Department 3 adopts.

4 14–123.

5 (A) [The] SUBJECT TO SUBSECTION (B) OF THIS SECTION, THE 6 Department shall use money in the Fund solely to administer and implement 7 programs to oversee the drilling, development, production, and storage of oil and gas 8 wells, and other requirements related to the drilling of oil and gas wells, including all 9 costs incurred by the State to:

10 (1) Review, inspect, and evaluate monitoring data, applications, 11 licenses, permits, analyses, and reports;

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(2) Perform and oversee assessments, investigations, and research;

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(3) Conduct permitting, inspection, and compliance activities; and

14 (4) Develop, adopt, and implement regulations, programs, or 15 initiatives to address risks to public safety, human health, and the environment 16 related to the drilling and development of oil and gas wells, including the method of 17 hydrofracturing.

18 (B) ANY MONEY DEPOSITED IN THE FUND IN ACCORDANCE WITH § 19 14–113.1 OF THIS SUBTITLE SHALL BE USED BY THE DEPARTMENT TO PAY FOR 20 THE STUDY REQUIRED UNDER EXECUTIVE ORDER 01.01.2011.11 ISSUED ON 21 JUNE 6, 2011, BY THE GOVERNOR.

SECTION 2. AND BE IT FURTHER ENACTED, That the Department of the Environment may use the money collected under § 14–113.1 of this Act to reimburse the Department of the Environment and the Department of Natural Resources for past expenditures relating to the study required under Executive Order 01.01.2011.11 issued on June 6, 2011, by the Governor.

27 SECTION 3. AND BE IT FURTHER ENACTED, That, notwithstanding § 28 13–107 of the State Finance and Procurement Article, the Department of the 29 Environment and the Department of Natural Resources may enter into sole source 30 agreements for goods or services in order to expedite completion of the study required 31 under Executive Order 01.01.2011.11 issued on June 6, 2011, by the Governor.

32 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect 33 June 1, 2012.