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## By: **Senator Pugh** Introduced and read first time: March 5, 2012 Assigned to: Rules

## A BILL ENTITLED

1 AN ACT concerning

## 2 Public Schools – Provision of Supplemental Educational Services

3 FOR the purpose of requiring the State Department of Education to supervise the 4 provision of supplemental educational services in the State; requiring the  $\mathbf{5}$ Department to assist county boards of education in developing certain funding 6 applications in a certain manner, develop a certain process for the approval of 7 supplemental educational services providers, provide a certain notice to 8 potential providers, and maintain a list of State-approved providers; requiring 9 the Department to ensure that certain county boards administer supplemental educational services in a certain manner, develop a certain application form, 10conduct monitoring to ensure compliance, develop and implement a certain 11 12evaluation system, establish a process for accepting and resolving complaints, 13 and repeal the approval of a certain provider; requiring each county board to create a certain supplemental educational services enrollment and provider 1415selection process, and provide a certain notice, certain contact information, a 16 certain enrollment form, and a certain timeline to a parent or guardian of each 17eligible student before and after the start of each school year; requiring each 18 county board to make enrollment forms available to providers, hold open 19student enrollment until a certain time, allow providers to use public school 20facilities in a certain manner, and, unless the State Board of Education grants a 21certain waiver, obtain documentation of the reception or rejection of services by 22a parent or guardian of a certain number of eligible students; prohibiting a 23certain provider from providing a certain incentive; authorizing a provider to 24award a certain incentive after a certain event; requiring a provider to deliver 25supplemental educational services in a certain manner; requiring a county 26board to report to the Department if a certain provider withdraws from offering 27services under certain conditions; requiring the Department to remove a certain 28provider from a certain list; requiring each county board to reserve a certain 29percentage of certain funds to provide supplemental educational services in a 30 certain manner; authorizing each county board to use not more than a certain 31percentage of the reserved funds for administration, evaluation, and technical

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 assistance; authorizing a county board, after a certain date, to apply in a certain  $\mathbf{2}$ manner to the Department for authorization to reallocate certain funds; 3 providing for an appeal of the Department's decision to the State Board; 4 requiring the State Board to issue a final decision within a certain number of days of receiving a certain appeal; authorizing the Department to adopt  $\mathbf{5}$ 6 regulations to implement the provisions of this Act; defining certain terms; stating the intent of the General Assembly; and generally relating to 78 supplemental educational services for low-income students in low-performing 9 schools.

- 10 BY adding to
- 11 Article Education
- Section 8–801 through 8–809 to be under the new subtitle "Subtitle 8.
  Supplemental Educational Services"
- 14 Annotated Code of Maryland
- 15 (2008 Replacement Volume and 2011 Supplement)
- 16 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 17 MARYLAND, That the Laws of Maryland read as follows:

**Article – Education** 

- 18
- 19 SUBTITLE 8. SUPPLEMENTAL EDUCATIONAL SERVICES.
- 20 **8–801.**

21 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 22 INDICATED.

23 (B) "ELIGIBLE STUDENT" MEANS A STUDENT WHO IS:

(1) CURRENTLY ENROLLED IN A PUBLIC SCHOOL THAT IS
 RECEIVING FUNDS UNDER TITLE 1, PART A OF THE FEDERAL ELEMENTARY
 AND SECONDARY EDUCATION ACT;

- 27
- (2) **RECEIVING FREE OR REDUCED-PRICE LUNCH; AND**

(3) FOUND TO BE UNDERPERFORMING, BASED PRIMARILY ON
 PERFORMANCE ON THE STATE ASSESSMENTS REQUIRED UNDER TITLE 7 OF
 THIS ARTICLE.

31(C)(1) "SUPPLEMENTALEDUCATIONALSERVICES"MEANS32ACADEMIC SERVICES THAT ARE PROVIDED TO ELIGIBLE STUDENTS OUTSIDE OF33THE REGULAR SCHOOL DAY.

 $\mathbf{2}$ 

1 (2) "SUPPLEMENTAL EDUCATIONAL SERVICES" MAY INCLUDE 2 TUTORING, REMEDIATION, OR OTHER ACADEMIC INSTRUCTION OR SUPPORT.

3 (D) "SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER" MAY 4 INCLUDE A NONPROFIT ENTITY, A FOR–PROFIT ENTITY, OR A COUNTY BOARD.

5 **8–802.** 

6 THE DEPARTMENT SHALL SUPERVISE THE PROVISION OF SUPPLEMENTAL 7 EDUCATIONAL SERVICES IN THE STATE IN ACCORDANCE WITH THE PROVISIONS 8 OF THIS SUBTITLE.

- 9 **8–803.**
- 10 **THE DEPARTMENT SHALL:**

(1) ASSIST A COUNTY BOARD IN DEVELOPING AN APPLICATION
FOR A SUBGRANT OF FEDERAL FUNDING FOR SUPPLEMENTAL EDUCATIONAL
SERVICES FOR LOW-INCOME STUDENTS IN A MANNER THAT ENSURES
PARTICIPATION BY ELIGIBLE STUDENTS;

15 (2) DEVELOP A PROCESS FOR THE APPROVAL OF SUPPLEMENTAL
 16 EDUCATIONAL SERVICES PROVIDERS THAT:

17(I)INCLUDES INPUT FROM COUNTY BOARDS, PARENTS,18GUARDIANS, TEACHERS, AND OTHER INTERESTED MEMBERS OF THE PUBLIC;

19(II) PROMOTES PARTICIPATION BY THE HIGHEST QUALITY20PROVIDERS;

21(III) IS BASED ON A DEMONSTRATED RECORD OF22EFFECTIVENESS IN INCREASING THE ACADEMIC PROFICIENCY OF STUDENTS IN23SUBJECTS RELEVANT TO THE STATE'S ACADEMIC PERFORMANCE STANDARDS;

24 (IV) INCLUDES IN–PERSON PRESENTATIONS; AND

25 (V) REQUIRES A SUPPLEMENTAL EDUCATIONAL SERVICES 26 PROVIDER TO DEMONSTRATE THAT:

27 **1.** THE CURRICULA USED BY THE PROVIDER ARE 28 ALIGNED TO THE STATE'S ACADEMIC PERFORMANCE STANDARDS;

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	2. THE PROVIDER HAS AT LEAST 5 YEARS OF CONTINUOUS OPERATING EXPERIENCE PROVIDING EDUCATIONAL INSTRUCTION TO YOUTH;
45	3. THE PROVIDER USES INSTRUCTIONAL METHODS AND MATERIALS THAT ARE RESEARCH–BASED;
6 7 8	4. THE PROVIDER IS FINANCIALLY STABLE, AS DEMONSTRATED BY A FINANCIAL AUDIT, EVIDENCE OF SUFFICIENT WORKING CAPITAL, OR OTHER MEANS;
9 10	5. The provider employs tutors that meet State requirements; and
11 12 13	6. THE PROVIDER IS ABLE TO DELIVER SUPPLEMENTAL EDUCATIONAL SERVICES TO ELIGIBLE STUDENTS IN A COUNTY IN WHICH THE PROVIDER IS APPROVED:
$14 \\ 15 \\ 16 \\ 17$	A. IF A LOCAL BOARD PROVIDES AN APPROVED STUDENT ENROLLMENT LIST TO THE PROVIDER AT LEAST 20 DAYS BEFORE THE START DATE OF SERVICES, NO LATER THAN DECEMBER 15 OF EACH SCHOOL YEAR; OR
18 19 20	B. IF A CONTRACT WITH A PROVIDER IS EXECUTED LESS THAN 20 DAYS BEFORE DECEMBER 15, AT LEAST 20 DAYS FROM THE DATE THE CONTRACT IS EXECUTED;
21 22 23	(3) APPROVE FOR A 5-YEAR PERIOD A SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER THAT MEETS THE REQUIREMENTS DEVELOPED UNDER ITEM (2) OF THIS SECTION;
$\begin{array}{c} 24\\ 25\\ 26\end{array}$	(4) PROVIDE ANNUAL NOTICE TO POTENTIAL PROVIDERS OF THE OPPORTUNITY TO PROVIDE SERVICES AND THE PROCESS FOR BECOMING A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER;
$\begin{array}{c} 27\\ 28 \end{array}$	(5) MAINTAIN AN UPDATED LIST OF STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDERS, SORTED BY COUNTY;
29 30 31	(6) ENSURE THAT A COUNTY BOARD THAT IS A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER MAINTAINS A FAIR AND TRANSPARENT PROCESS IN ADMINISTERING SERVICES UNDER THIS SUBTITLE;

**DEVELOP A STATEWIDE STUDENT APPLICATION FORM TO BE** 1 (7)  $\mathbf{2}$ DISTRIBUTED BY COUNTY BOARDS TO PARENTS AND GUARDIANS OF ELIGIBLE 3 STUDENTS SEEKING SUPPLEMENTAL EDUCATIONAL SERVICES; 4 CONDUCT (8) MONITORING TO ENSURE THAT Α  $\mathbf{5}$ STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER 6 COMPLIES WITH THE REQUIREMENTS OF THIS SUBTITLE AND ANY **REGULATIONS ADOPTED BY THE DEPARTMENT UNDER THIS SUBTITLE;** 7 8 ESTABLISH A PROCESS FOR ACCEPTING AND RESOLVING (9) 9 WITHIN 45 DAYS A COMPLAINT ABOUT AN ACTIVITY GOVERNED BY THIS 10 SUBTITLE: (10) DEVELOP AND IMPLEMENT A SYSTEM TO EVALUATE 11 12STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDERS THAT: 13 **(I)** IS BASED PRIMARILY ON THE EXTENT TO WHICH A PROVIDER IMPROVES STUDENT ACADEMIC ACHIEVEMENT, AS MEASURED BY 14 THE PROGRESS TOWARD MEETING STATE ACADEMIC PERFORMANCE 15 STANDARDS OF ALL STUDENTS ENROLLED IN A PROVIDER'S SUPPLEMENTAL 16 17EDUCATIONAL SERVICES PROGRAM UNDER THIS SUBTITLE: 18 IN EACH SUBJECT FOR WHICH THE PROVIDER 1. 19 **PROVIDES SUPPLEMENTAL EDUCATIONAL SERVICES;** 202. WHETHER OR NOT A STUDENT'S GRADE LEVEL IS 21SUBJECT TO A STATE ASSESSMENT: 223. ACCOUNTING FOR THE LENGTH OF EACH COURSE 23**OFFERED BY THE PROVIDER; AND** 244. **INCLUDING ACADEMIC DATA FOR ALL STUDENTS** 25WHO HAVE COMPLETED A PROVIDER'S PROGRAM; 26**(II)** IS SUPPLEMENTED BY ADDITIONAL CRITERIA THAT MAY 27**INCLUDE:** 281. **COUNTY BOARD EVALUATIONS;** 292. STUDENT, PARENT, GUARDIAN, PRINCIPAL, OR 30 TEACHER SATISFACTION WITH THE PROVIDER, AS MEASURED BY A SURVEY EVALUATING ALL APPROVED PROVIDERS IN THE STATE; 31

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1	3. STUDENT ATTENDANCE RATES; AND
$2 \\ 3$	4. ANY ADDITIONAL RELEVANT CRITERIA AS DETERMINED BY THE DEPARTMENT;
4 5	(III) DETERMINES THE VALUE ADDED BY EACH PROVIDER IN IMPROVING THE ACADEMIC ACHIEVEMENT OF PARTICIPATING STUDENTS; AND
6 7	(IV) IS OPERATIONAL ON OR BEFORE THE LAST DAY OF THE 2012–2013 SCHOOL YEAR; AND
8 9	(11) REPEAL THE APPROVAL OF A SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER THAT:
$10 \\ 11 \\ 12$	(I) FAILS, FOR 2 CONSECUTIVE YEARS, TO CONTRIBUTE TO INCREASING THE ACADEMIC PROFICIENCY OF STUDENTS BASED ON THE EVALUATIONS REQUIRED UNDER ITEM (10) OF THIS SECTION;
13 14	(II) VIOLATES ANY REQUIREMENT OF THIS SUBTITLE OR ANY REGULATION ADOPTED UNDER THIS SUBTITLE; OR
$\begin{array}{c} 15\\ 16\end{array}$	(III) DOES NOT SERVE STUDENTS IN THE STATE FOR ANY CONTINUOUS 2-YEAR INTERVAL.
17	8-804.
18	EACH COUNTY BOARD SHALL:
19 20 21 22	(1) CREATE A STREAMLINED SUPPLEMENTAL EDUCATIONAL SERVICES ENROLLMENT AND PROVIDER SELECTION PROCESS THAT ENABLES ELIGIBLE STUDENTS TO BEGIN RECEIVING SUPPLEMENTAL EDUCATIONAL SERVICES NO LATER THAN DECEMBER 15 OF EACH SCHOOL YEAR;
$\begin{array}{c} 23\\ 24 \end{array}$	(2) BEFORE AND AFTER THE START OF EACH SCHOOL YEAR, PROVIDE TO A PARENT OR GUARDIAN OF EACH ELIGIBLE STUDENT:
$\begin{array}{c} 25\\ 26 \end{array}$	(I) NOTICE THAT THE STUDENT IS ELIGIBLE TO RECEIVE SUPPLEMENTAL EDUCATIONAL SERVICES;
27 28	(II) CONTACT INFORMATION FOR STATE-APPROVED PROVIDERS;

1 (III) AN ENROLLMENT FORM WITH CLEAR INSTRUCTIONS:  $\mathbf{2}$ AND 3 (IV) A TIMELINE FOR THE SELECTION OF PROVIDERS AND **COMMENCEMENT OF SERVICES;** 4  $\mathbf{5}$ (3) BEFORE AND AFTER THE START OF EACH SCHOOL YEAR, 6 MAKE ENROLLMENT FORMS AVAILABLE TO SUPPLEMENTAL EDUCATIONAL 7**SERVICES PROVIDERS;** 8 HOLD (4) OPEN ENROLLMENT FOR **SUPPLEMENTAL** 9 EDUCATIONAL SERVICES UNTIL: 10 **(I)** THE COUNTY BOARD OBTAINS A WRITTEN ELECTION TO 11 RECEIVE OR REJECT SERVICES FROM A PARENT OR GUARDIAN OF AT LEAST THE 12MAJORITY OF ELIGIBLE STUDENTS IN THE COUNTY; OR 13 THE STATE BOARD GRANTS A WAIVER OF THE WRITTEN **(II)** ELECTION REQUIRED UNDER ITEM (I) OF THIS ITEM BASED ON CLEAR AND 14 CONVINCING EVIDENCE OF THE COUNTY BOARD'S EFFORTS TO SECURE 1516 DOCUMENTATION OF THE DECISIONS OF THE PARENTS AND GUARDIANS OF 17**ELIGIBLE STUDENTS; AND** 18 ALLOW STATE-APPROVED SUPPLEMENTAL EDUCATIONAL (5) 19 SERVICES PROVIDERS TO USE PUBLIC SCHOOL FACILITIES: 20**(I)** SUBJECT TO ITEM (II) OF THIS ITEM, ON THE SAME BASIS AS OTHER PERSONS ARE ALLOWED TO USE THE FACILITIES IN 21ACCORDANCE WITH THE PROVISIONS OF TITLE 7, SUBTITLE 1 OF THIS ARTICLE; 2223AND 24(II) UNLESS THE COUNTY HAS A PUBLIC SCHOOL STUDENT 25POPULATION GREATER THAN 300,000, IN WHICH CASE THE COUNTY BOARD MAY CHARGE A PROVIDER A RENTAL FEE ONLY FOR THE ACTUAL HOURS THAT THE 2627**PROVIDER USES A PUBLIC SCHOOL FACILITY.** 8-805. 2829A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES (A) 30 PROVIDER MAY NOT PROVIDE AN INCENTIVE TO ENTICE AN ELIGIBLE STUDENT 31OR A PARENT OR GUARDIAN OF AN ELIGIBLE STUDENT TO CHOOSE A 32PARTICULAR PROVIDER.

1 (B) A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES 2 PROVIDER MAY AWARD INCENTIVES FOR PERFORMANCE OR ATTENDANCE:

3 (1) TO A STUDENT WHO IS PARTICIPATING IN THE PROVIDER'S 4 PROGRAM; AND

5 (2) IF THE TOTAL VALUE OF THE INCENTIVES DOES NOT EXCEED 6 \$50 PER STUDENT PER YEAR.

7 **8–806.** 

8 (A) TO BECOME AND REMAIN A STATE-APPROVED SUPPLEMENTAL 9 EDUCATIONAL SERVICES PROVIDER, A PERSON MUST BE ABLE TO DELIVER 10 SUPPLEMENTAL EDUCATIONAL SERVICES TO ELIGIBLE STUDENTS IN A COUNTY 11 IN WHICH THE PROVIDER IS APPROVED IN ACCORDANCE WITH THE 12 REQUIREMENTS DEVELOPED UNDER § 8–803(2) OF THIS SUBTITLE.

(B) IF ANY MINIMUM ENROLLMENT REQUIREMENT SET BY A
STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES PROVIDER IS MET,
THE PROVIDER MAY NOT WITHDRAW FROM OFFERING SERVICES IN ANY COUNTY
DURING A SCHOOL YEAR OR OTHER CONTRACT PERIOD AFTER SIGNING A
CONTRACT OR A LETTER OF INTENT TO PROVIDE SERVICES TO STUDENTS.

18(C)IF A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES19PROVIDER WITHDRAWS IN VIOLATION OF SUBSECTION (B) OF THIS SECTION:

20(1) THE COUNTY BOARD SHALL REPORT THE PROVIDER TO THE21DEPARTMENT; AND

22(2) THE DEPARTMENT SHALL IMMEDIATELY REMOVE THE23PROVIDER FROM THE STATE-APPROVED LIST FOR THE COUNTY FOR THE24CURRENT SCHOOL YEAR.

25 (D) IF A STATE-APPROVED SUPPLEMENTAL EDUCATIONAL SERVICES 26 PROVIDER WITHDRAWS FROM OFFERING SERVICES A SECOND TIME IN ANY 27 COUNTY, THE PROVIDER SHALL BE INELIGIBLE TO PROVIDE SERVICES IN THE 28 STATE THE FOLLOWING YEAR.

29 **8–807.** 

30 (A) (1) IN EACH FISCAL YEAR, EACH COUNTY BOARD SHALL RESERVE
31 15% OF THE FUNDS THE BOARD RECEIVES UNDER TITLE 1, PART A OF THE
32 FEDERAL ELEMENTARY AND SECONDARY EDUCATION ACT TO PROVIDE

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1 SUPPLEMENTAL EDUCATIONAL SERVICES IN COMPLIANCE WITH THE 2 PROVISIONS OF THIS SUBTITLE.

3 (2) COMPLIANCE WITH THIS SUBTITLE IS MET WHEN THE COUNTY
4 BOARD HAS OBTAINED EVIDENCE OF RECEPTION OR REJECTION OF SERVICES
5 FROM A PARENT OR GUARDIAN OF AT LEAST THE MAJORITY OF ELIGIBLE
6 STUDENTS IN THE COUNTY.

7 (B) EACH COUNTY BOARD MAY USE NO MORE THAN 1% OF THE FUNDS 8 RESERVED UNDER SUBSECTION (A) OF THIS SECTION FOR ADMINISTRATION 9 AND EVALUATION OF, AND TECHNICAL ASSISTANCE FOR, SUPPLEMENTAL 10 EDUCATION SERVICES.

11 **8–808.** 

12 (A) AFTER MARCH 1 OF ANY YEAR, A COUNTY BOARD MAY APPLY TO 13 THE DEPARTMENT FOR AUTHORIZATION TO REALLOCATE UNSPENT FUNDS 14 THAT WERE SET ASIDE FOR SUPPLEMENTAL EDUCATIONAL SERVICES UNDER 15 TITLE 1, PART A OF THE FEDERAL ELEMENTARY AND SECONDARY EDUCATION 16 ACT.

17(B) ANY APPLICATION UNDER SUBSECTION (A) OF THIS SECTION SHALL18INCLUDE DOCUMENTATION SHOWING THAT THE COUNTY BOARD HAS:

19(1)FULLY MET THE DEMAND FOR SUPPLEMENTAL EDUCATIONAL20SERVICES; AND

(2) SPENT LESS THAN THE COUNTY BOARD'S ENTIRE PORTION OF
 THE FUNDING REQUIRED TO BE SET ASIDE FOR SUPPLEMENTAL EDUCATIONAL
 SERVICES UNDER TITLE 1, PART A OF THE FEDERAL ELEMENTARY AND
 SECONDARY EDUCATION ACT.

25 (C) IF THE DEPARTMENT DOES NOT APPROVE A REQUESTED 26 REALLOCATION OF FUNDS, THE COUNTY BOARD MAY APPEAL THE 27 DEPARTMENT'S DECISION TO THE STATE BOARD.

28 (D) THE STATE BOARD SHALL ISSUE A FINAL DECISION WITHIN 60 DAYS 29 AFTER RECEIPT OF AN APPEAL.

30 **8–809.** 

31 THE DEPARTMENT MAY ADOPT REGULATIONS TO IMPLEMENT THE 32 PROVISIONS OF THIS SUBTITLE.

1 SECTION 2. AND BE IT FURTHER ENACTED, That it is the intent of the 2 General Assembly that the State Department of Education shall arrange for the 3 provision of supplemental educational services in accordance with the provisions of 4 Title 8, Subtitle 8 of the Education Article, as enacted by Section 1 of this Act, and in a 5 manner that in no way interferes with, contradicts, or counters the rights of eligible 6 students to receive supplemental educational services.

SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
 June 1, 2012.