

Department of Legislative Services  
Maryland General Assembly  
2012 Session

FISCAL AND POLICY NOTE  
Revised

Senate Bill 421 (Senator Mathias)

Education, Health, and Environmental Affairs

Judiciary

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Public Safety - Explosives - Package of Components

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This bill expands the definition of the term “explosives” under provisions relating to licenses to engage in business as a manufacturer or dealer of explosives or to possess explosives. Specifically, the bill includes under the definition, two or more components that are advertised and sold together with instructions on how to combine the components to create an explosive.

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Fiscal Summary

**State Effect:** Enforcement can be handled with the existing budgeted resources of the State Fire Marshal. Any potential increase in license violations is expected to be minimal without any measureable effect on State operations or finances.

**Local Effect:** None.

**Small Business Effect:** Minimal.

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Analysis

**Current Law:** “Explosives” means gunpowder, powders for blasting, high explosives, blasting materials, fuses other than electric circuit breakers, detonators and other detonating agents, smokeless powder, and any chemical compound or mechanical mixture that contains oxidizing and combustible units or other ingredients in such proportions, quantities, or packing that ignition by fire, friction, concussion, percussion, or detonation of any part of the compound or mixture may and is intended to cause an explosion.

The term includes bombs and destructive devices designed to operate by chemical, mechanical, or explosive action but does not include fixed ammunition for small arms, small arms ammunition primers, small arms percussion caps, safety and pyrotechnic fuses, quills, quick and slow matches, friction primers, fireworks, or common matches when used in their original configuration.

With certain exceptions, a person must obtain a license before engaging in business as a manufacturer or dealer, possessing explosives other than explosives for use in firearms, or possessing or storing explosives for use in firearms in the State. "Dealer" means a person who is engaged in the business of buying or selling explosives but does not include a manufacturer.

**Background:** According to the Department of State Police, there is currently a practice of persons selling a "kit" that contains all of the components required to create an explosive when mixed together, even though the separate components in the kit do not constitute an explosive under the current statutory definition. Such a sale, including step-by-step instruction on how to make a bomb, is not subject to explosives regulation in the State. While it remains illegal to mix the kit ingredients and/or detonate the mixture without a license, this bill seeks to outlaw the sale of these component kits.

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### Additional Information

**Prior Introductions:** Similar bills were introduced in 2011 and 2010. HB 140 of 2011 and HB 546 of 2010 each received an unfavorable report from the House Judiciary Committee.

**Cross File:** HB 875 (Delegate Conway, *et al.*) - Judiciary.

**Information Source(s):** Department of State Police, Department of Legislative Services

**Fiscal Note History:** First Reader - February 6, 2012  
mc/hlb Revised - Senate Third Reader - March 12, 2012  
Revised - Enrolled Bill - May 15, 2012

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