

**Department of Legislative Services**  
Maryland General Assembly  
2012 Session

**FISCAL AND POLICY NOTE**

Senate Bill 13

(Senator Colburn)

Budget and Taxation

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**Creation of a State Debt - Talbot County - Easton Head Start Center**

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This bill authorizes the issuance of general obligation bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of a specified facility.

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**Fiscal Summary**

**State Effect:** This grant will be part of the total general obligation (GO) debt authorization for FY 2013. The Spending Affordability Committee (SAC) recommended a general obligation debt authorization of \$1.075 billion for FY 2013. This bill provides general obligation debt authorizations totaling \$1.113 billion. The additional \$37.8 million over the SAC recommendation comes from the deauthorization of prior year authorizations for projects which are now completed or cancelled. State debt service is estimated to cost \$52.7 million annually based on an average coupon rate of 4.435%. The State last sold bonds on July 28, 2011, and those bonds were sold in separate series with interest rates ranging from 2.0% to 5.0% with a combined true interest cost of 4.435% over 15 years. Actual annual debt service cost will be determined by the true interest costs achieved at the time the bonds are issued.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee (CDAC) assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

**Local Effect:** None, unless the recipient is a local government.

**Small Business Effect:** None.

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## Analysis

The bills listed below authorize the issuance of general obligation bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of various facilities.

Most bills require either a hard or soft match as noted. Where no match is required the term “grant” is indicated. A hard match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A soft match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills, and local bond bills. Within the local bond bill category the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

As introduced by the Governor, the Maryland Consolidated Capital Bond Loan (MCCBL) of 2012, referred to as the capital budget, earmarks \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2012 session in excess of the amount earmarked in the MCCBL as introduced by the Governor.

### 2012 Session Bond Bills Introduced

<u>SB</u>	<u>Sponsor</u>	<u>HB</u>	<u>Sponsor</u>	<u>Project</u>	<u>County</u>	<u>Request</u>	<u>Match</u>
<b>Statewide</b>							
681	Madaleno	973	Mizeur	Food & Friends, Inc.	Statewide	155,000	Hard
1031	Kasemeyer	1382	DeBoy	Maryland Food Bank Sustainability Project	Statewide	300,000	Hard
<b>Local Bond Bills</b>							
1026	Edwards	1378	Delegation	Allegany Museum	Allegany	350,000	Soft(1,2)

<u>SB</u>	<u>Sponsor</u>	<u>HB</u>	<u>Sponsor</u>	<u>Project</u>	<u>County</u>	<u>Request</u>	<u>Match</u>
1025	Edwards	1377	Delegation	Friends Aware, Inc. Site and Project Development	Allegany	634,000	Hard
12	Astle	48	Busch	Annapolis and Anne Arundel County Conference and Visitors Bureau - Roof Replacement	Anne Arundel	100,000	Soft(all)
582	Simonaire	1352	Kipke	Cisco Center	Anne Arundel	25,000	Hard
578	Reilly	322	Love	Coordinating Center for Home and Community Care Building Facilities	Anne Arundel	600,000	Hard
1023	Astle	1395	Costa	Deale Elementary School Technology Enhancement Project	Anne Arundel	23,000	Hard
84	DeGrange	64	Beidle	Hospice of the Chesapeake Renovation Phase 1	Anne Arundel	600,000	Soft(all)
1056	DeGrange	1284	Beidle	Meade High School Concession Stand	Anne Arundel	150,000	Hard
199	Astle	148	Beidle	Samaritan House Addition	Anne Arundel	100,000	Hard
24	Astle	49	Busch	Shiplap House	Anne Arundel	250,000	Soft(all)
930	Astle	937	George	Sprinkler Assistance Revolving Fund	Anne Arundel	500,000	Grant
200	Astle	147	Beidle	YWCA Counseling and Community Service Building Renovation	Anne Arundel	325,000	Soft(all)
356	Jones-Rodwell	702	Mitchell	Academy of Success Community Empowerment Center	Baltimore City	500,000	Soft(all)
371	Jones-Rodwell	305	Stukes	Arch Social Club Historic Site Restoration	Baltimore City	118,000	Hard
504	Pugh	1317	B. Robinson	Baltimore Design School	Baltimore City	200,000	Hard
1008	Ferguson	655	McHale	Baltimore Museum of Industry	Baltimore City	200,000	Soft(1,2)
1049	Ferguson	795	Rosenberg	Brooks Robinson Statue - Babe Ruth Birthplace Foundation	Baltimore City	100,000	Soft(3)
1052	McFadden	1451	Glenn	Community Resource Center	Baltimore City	500,000	Soft(U,all)
500	Pugh	1416	B. Robinson	Coppin Heights Urban Revitalization Project - Phase I	Baltimore City	140,000	Hard
1088	McFadden		Harrison	East Baltimore Historical Library	Baltimore City	250,000	Grant
		1452	Haynes	Garrett-Jacobs Mansion	Baltimore City	300,000	Soft(2,3)
972	Gladden			Grace Outreach Center	Baltimore City	90,000	Soft(U,1,2)
502	Pugh	221	Tarrant	Healthy Start Client Service Center	Baltimore City	200,000	Hard(U)
503	Pugh	1312	Tarrant	Institutes for Behavior Resources	Baltimore City	150,000	Hard
92	Ferguson	153	Hammen	Meals on Wheels Green Building	Baltimore City	150,000	Soft(3)
1046	Conway		Haynes	Miles Washington Family Support Center	Baltimore City	175,000	Soft(U,1,3)
501	Pugh	1359	Conaway	Mt. Lebanon CDC Community Center and Gymnasium	Baltimore City	100,000	Soft(3)
289	Ferguson	246	Clippinger	National Aquarium Infrastructure	Baltimore City	4,000,000	Soft(2,3)
1091	Gladden	1454	Delegation	Park Heights Sports Complex	Baltimore City	250,000	Soft(3)

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423	Pugh	609	B. Robinson	Patricia and Arthur Modell Performing Arts Center at the Lyric's	Baltimore City	350,000	Hard
93	Ferguson	152	Hammen	Patterson Park Public Charter School Facade Restoration	Baltimore City	50,000	Soft(3)
355	Jones-Rodwell	303	Stukes	PMO Community Youth Center	Baltimore City	300,000	Soft(2)
305	Ferguson	672	McHale	Port Discovery	Baltimore City	250,000	Hard
154	Pugh	28	B. Robinson	Roland Water Tower Stabilization	Baltimore City	250,000	Soft(2,3)
	Pugh	231	Tarrant	Skatepark of Baltimore at Roosevelt Park	Baltimore City	150,000	Soft(1,2)
	Pugh	233	Tarrant	St. Francis Neighborhood Center	Baltimore City	200,000	Soft(1,2)
955	Jones-Rodwell	1064	Mitchell	Walters Art Gallery - The Domino Project	Baltimore City	500,000	Hard
973	Ferguson	760	Clippinger	Woman's Industrial Exchange Upgrade	Baltimore City	50,000	Soft(U,1,3)
480	Zirkin	844	Stein	Acorn Hill Natural Play Area	Baltimore	215,000	Soft(2)
865	Mathias	505	Lafferty	Arrow Child and Family Ministries	Baltimore	154,000	Hard
939	Kasemeyer	1070	Malone	Catonsville Family Center Y	Baltimore	500,000	Hard
195	Kasemeyer	697	DeBoy	Catonsville Rails to Trails	Baltimore	50,000	Soft(all)
457	Kelley	417	Jones	Children's Home Therapeutic Group Home Building	Baltimore	400,000	Soft(2)
201	Kasemeyer	693	DeBoy	Lansdowne Volunteer Fire Department	Baltimore	20,000	Soft(all)
1060	Kasemeyer	1396	Malone	Lighthouse Youth and Family Services Center	Baltimore	34,000	Soft(2)
854	Klausmeier	738	Delegation	Neighbor-Space of Baltimore County	Baltimore	150,000	Soft(3)
719	Zirkin	633	Cardin	Owings Mills High School Stadium	Baltimore	100,000	Soft(U,2)
723	Kelley	636	Morhaim	Turf Field Security Investment	Baltimore	200,000	Soft(1,2)
900	Kasemeyer	428	DeBoy	William Donald Schaefer Memorial Garden	Baltimore	300,000	Hard
547	Dyson	419	Bohanan	Calvert Marine Museum Exhibition Building	Calvert	250,000	Hard
304	Miller			Chesapeake Beach Skate Park	Calvert	150,000	Soft(all)
707	Miller			End Hunger Kitchen	Calvert	200,000	Soft(all)
171	Miller			North Beach Fishing Platform	Calvert	100,000	Soft(all)
38	Colburn	333	Conway	Senior Housing for the Disabled	Caroline	350,000	Hard
100	Colburn	375	Cane	The Wharves at Choptank Crossing Heritage and Welcome Center	Caroline	192,000	Soft(2,3)

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192	Carroll County Senators			Goodwill Industries of Monocacy Valley - Westminster Renovation	Carroll	800,000	Hard
1058	Astle	466	Rudolph	Jacob Tome Gas House	Cecil	100,000	Soft(2)
1057	Astle	534	James	Milburn Stone Theatre	Cecil	100,000	Hard
936	Miller	953	Proctor	Heritage House	Charles	100,000	Soft(all)
751	Middleton	1039	Delegation	Indian Head Center for the Arts Renovation	Charles	200,000	Soft(all)
922	Middleton	1037	Delegation	Jude House	Charles	50,000	Soft(U,2)
923	Middleton	1038	Delegation	Southern Maryland Carousel	Charles	25,000	Soft(2)
1048	Colburn	1415	Cane	Chesapeake Grove Senior Housing and Intergenerational Center	Dorchester	250,000	Soft(1)
806	Brinkley	788	Clagett	Downtown Frederick Hotel and Conference Center	Frederick	250,000	Grant
800	Brinkley	240	Clagett	Goodwill Industries of Monocacy Valley	Frederick	300,000	Soft(3)
801	Brinkley	242	Clagett	Mental Health Association Building	Frederick	300,000	Soft(2,3)
426	Glassman	1048 530	James DeBoy	Aberdeen Youth Baseball Field Broad Creek Memorial Scout Reservation	Harford Harford	150,000 400,000	Hard Soft(1,2)
933	Howard County Senators	1076	Delegation	Carroll Baldwin Hall	Howard	150,000	Soft(1)
959	Robey	1273	Guzzone	Linwood Center	Howard	500,000	Hard
935	Howard County Senators	1078	Delegation	Roger Carter Recreation Center	Howard	500,000	Hard
932	Howard County Senators	1077	Delegation	South Branch Park	Howard	150,000	Hard
934	Howard County Senators	1075	Delegation	Supported Living Facility	Howard	130,000	Hard
383	Pipkin			Betterton Wastewater Treatment Plant	Kent	355,000	Hard
917	Forehand	1171	Barve	City of Rockville - Swim and Fitness Center	Montgomery	200,000	Hard

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1039	Manno	1393	Kramer	Homecrest House - Edwards Building	Montgomery	40,000	Soft(all)
279	Raskin	311	Hixson	Inter-Generational Center Expansion for Programs - Easter Seals Greater Washington-Baltimore Region	Montgomery	100,000	Hard
509	Frosh	574	Frick	Lower Montgomery County Bikesharing System	Montgomery	750,000	Grant
459	King	648	S. Robinson	Montgomery Village South Valley Park	Montgomery	125,000	Hard
299	Montgomery	255	Luedtke	Muslim Community Center	Montgomery	250,000	Soft(1,2)
220	Frosh	1144	Lee	National Center for Children and Families Youth Activities Center	Montgomery	250,000	Soft(2,3)
381	Montgomery	601	Zucker	Olney Police Satellite Station	Montgomery	10,000	Hard
909	Garagiola	829	Dumais	Potomac Community Resources Home	Montgomery	50,000	Hard
159	Raskin	184	Hixson	Quebec Terrace Lighting	Montgomery	120,000	Soft(2)
499	Forehand	1060	A. Kelly	TLC's Katherine Thomas School	Montgomery	400,000	Hard
417	Forehand	547	Gilchrist	VisArts	Montgomery	25,000	Hard
548	Montgomery	422	Kaiser	Woodlawn Barn Visitor's Center	Montgomery	300,000	Soft(all)
		1430	Niemann	Battle of Bladensburg Visitor Center and Monument	Prince George's	500,000	Soft(1,3)
1022	Ramirez	1360	Ivey	Cheverly United Methodist Church	Prince George's	75,000	Hard
54	Benson	482	Vaughn	City of Seat Pleasant Public Works Facility	Prince George's	500,000	Soft(1)
648	Ramirez	479	Niemann	Colmar Manor Police Station	Prince George's	250,000	Hard
204	Peters	274	Hubbard	Dinosaur Park Improvements	Prince George's	25,000	Soft(2)
39	Ramirez	799	Summers	Elizabeth Seton High School Window Upgrades	Prince George's	50,000	Hard
682	Ramirez	642	Ivey	EzStorage Studios	Prince George's	30,000	Grant
970	Ramirez	1282	Summers	Family Crisis Center Security System	Prince George's	70,000	Soft(2)
		951	V. Turner	Forest Heights Town Hall Renovation	Prince George's	130,000	Soft(2,3)
915	Currie	1390	Davis	Forestville Military Academy Track	Prince George's	245,000	Soft(U,all)
		1376	Walker	Fort Foote Elementary School Marquee Project	Prince George's	8,000	Soft(2)
658	Muse	1403	Walker	Friendly High School Gymnasium	Prince George's	150,000	Soft(all)
683	Ramirez	646	Ivey	Gateway Arts Center at Brentwood	Prince George's	20,000	Hard(U)
56	Benson	647	Howard	Glenarden Police Station	Prince George's	50,000	Soft(1)
55	Benson	663	Howard	Glenarden Veterans Memorial	Prince George's	175,000	Soft(1)
1009	Peters			Green Branch Athletic Complex	Prince George's	3,000,000	Soft(1)
490	Pinsky	714	Gaines	Hamilton Street Parking	Prince George's	950,000	Soft(1)

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734	Muse	1406	Walker	Harbor Light Community Development Center	Prince George's	40,000	Hard
937	Miller	974	Proctor	Knights of St. John Woodville School Building	Prince George's	50,000	Soft(1)
53	Benson	483	Vaughn	Labor of Love Learning Center	Prince George's	250,000	Hard
898	Currie	1389	Davis	Largo High School PTSA Track Renovation	Prince George's	245,000	Soft(U,all)
676	Rosapepe	406	Pena-Melnyk	Laurel Boys and Girls Club Renovation	Prince George's	200,000	Soft(all)
528	Peters	706	Holmes	Prince George's Safety and Surveillance Systems and Equipment	Prince George's	175,000	Soft(U,1,2)
842	Pinsky	793	Ross	Riverdale Park Youth and Community Center	Prince George's	400,000	Hard
516	Currie	285	Davis	Riverdale Sportsplex	Prince George's	350,000	Soft(2,3)
733	Muse	1404	Walker	Southern Area Indoor Aquatic Center	Prince George's	100,000	Hard
981	Benson	1417	Vaughn	Street Lighting Enhancements	Prince George's	150,000	Soft(U,2)
172	Miller			University of Maryland Athletic Fields	Prince George's	250,000	Hard
520	Currie	202	Griffith	Walker Mill Daycare Training Center	Prince George's	250,000	Soft(1,2)
13	Colburn	3	Cane	Easton Head Start Center	Talbot	250,000	Hard
980	Young	749	Donoghue	Antietam Chapter #312 Korean War Veterans Monument	Washington	40,000	Soft(all)
1070	Edwards		Donoghue	Lockhouse 44, Lock 44, and Western MD Railroad Lift Bridge	Washington	320,000	Soft(2,3)
375	Mathias	332	Conway	Coastal Hospice at the Ocean Residence Project	Worcester	500,000	Soft(1,3)
275	Mathias	302	Conway	Ocean City Center for the Arts	Worcester	250,000	Soft(2)

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**\$34,478,000**

Match Key:  
1 = Real Property  
2 = In-kind contributions  
3 = Prior Expenditures  
4 = Unequal

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### Additional Information

**Prior Introductions:** None.

**Cross File:** HB 3 (Delegate Cane) - Appropriations.

**Information Source(s):** Department of Legislative Services

**Fiscal Note History:** First Reader - March 7, 2012  
bnd/hlb

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Analysis by: Bond Bill Analyst

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510