

Department of Legislative Services
Maryland General Assembly
2012 Session

FISCAL AND POLICY NOTE

Senate Bill 254 (Senator Robey)
Judicial Proceedings

Vehicle Laws - Fleeing or Eluding Police

This bill establishes that a driver may not attempt to elude a police officer in a way that poses a risk of imminent bodily injury (in addition to the existing prohibitions against doing so in a way that results in bodily injury or death). It also establishes a felony offense for willfully failing to stop a vehicle, as specified, and clarifies what an appropriately marked police vehicle is when an officer is signaling a driver to stop.

Fiscal Summary

State Effect: Minimal decrease in general fund revenues due to additional cases shifted to the circuit courts. Minimal increase in general fund expenditures due to additional people incarcerated under the bill's penalty provisions. It is expected that any increase in enforcement activity can be handled with existing resources.

Local Effect: Minimal increase in revenues and expenditures due to the bill's penalty provisions. It is expected that any increase in enforcement activity can be handled with existing resources.

Small Business Effect: None.

Analysis

Bill Summary: The bill clarifies that, if a police officer gives a visual signal or audible signal to stop and the police officer is in an "appropriately marked" police vehicle, the driver may not attempt to elude the police officer by willfully failing to stop the driver's vehicle, fleeing on foot, or any other means.

An “appropriately marked police vehicle” is an official police vehicle that displays the official emblem or insignia of a police or sheriff’s department or the official emblem or insignia of the State or a local government in the State. Alternatively, an appropriately marked police vehicle means a vehicle that displays an activated siren and an activated flashing red and blue light or activated flashing blue light.

The driver of a vehicle may not attempt to elude a police officer who gives a visual signal or audible signal to stop and, whether or not in uniform, is in an appropriately marked police vehicle. A driver who attempts to elude a police officer under these circumstances, by willfully failing to stop the vehicle in a way that poses an imminent risk of bodily injury or in a way that results in bodily injury or death, is guilty of a felony. Established penalties for willfully failing to stop a vehicle in a way that causes bodily injury or death apply to the felony offense.

Current Law: A visual or audible signal includes a signal by hand, voice, emergency light, or siren. If a police officer gives an audible or visual signal to stop and the police officer is in uniform, prominently displaying a badge or other insignia, the vehicle driver may not attempt to elude the police officer by willfully failing to stop the vehicle, fleeing on foot, or any other means. If a police officer gives an audible or visual signal to stop and the officer is in a vehicle appropriately marked as an official police vehicle, whether or not the officer is in uniform, the vehicle driver may not attempt to elude the officer by willfully failing to stop the vehicle, fleeing on foot, or any other means. A person who is convicted of fleeing or eluding police is guilty of a misdemeanor and is subject to maximum penalties of imprisonment for one year and/or a fine of \$1,000. For any subsequent offense, a person is subject to maximum penalties of imprisonment for two years and/or a fine of \$1,000.

A vehicle driver is also prohibited from attempting to elude a police officer by willfully failing to stop the vehicle such that it results in the bodily injury to or death of another person. A person who causes bodily injury in this manner is subject to maximum penalties of three years imprisonment and/or a fine of \$5,000. A person who causes the death of another person after fleeing or eluding police is guilty of a misdemeanor and is subject to maximum penalties of 10 years imprisonment and/or a fine of \$5,000.

All of the above-mentioned offenses require a court appearance, and, after a conviction, the Motor Vehicle Administration is required to assess 12 points against the driver’s license, which subjects the driver to license revocation.

State Fiscal Effect: The bill expands the offense to include a prohibition on the willful failure to stop a vehicle in a way that poses a risk of imminent bodily injury. This expansion may increase the number of arrests and convictions for fleeing and eluding police. The magnitude of increase cannot be reliably estimated. It is anticipated

however, that any increase in enforcement of this expansion can be handled with existing resources. Changing crimes from misdemeanors to felonies means that (1) such cases are likely to be filed in the circuit courts rather than the District Court; and (2) some persons may eventually serve longer incarcerations due to enhanced penalty provisions, applicable to some offenses for prior felony convictions. Accordingly, it is assumed that this bill shifts an unknown number of cases from the District Court to the circuit courts. It is not known whether such a prospective shift may spur more plea bargains and affect actual sentencing practices for these offenses.

State Revenues: General fund revenues decrease minimally as a result of the bill's monetary penalty provisions from fewer cases heard in the District Court.

State Expenditures: General fund expenditures increase minimally as a result of the bill's incarceration penalty due to more people being committed to Division of Correction (DOC) facilities and increased payments to counties for reimbursement of inmate costs. The number of people convicted of this proposed crime is expected to be minimal. The Maryland Commission on Criminal Sentencing Policy reports that no individuals were sentenced for willfully eluding a police officer in a manner that resulted in either bodily injury or death to another.

Persons serving a sentence longer than 18 months are incarcerated in DOC facilities. Currently, the average total cost per inmate, including overhead, is estimated at \$2,900 per month. This bill alone, however, should not create the need for additional beds, personnel, or facilities. Excluding overhead, the average cost of housing a new DOC inmate (including variable medical care and variable operating costs) is about \$385 per month. Excluding all medical care, the average variable costs total \$170 per month.

Persons serving a sentence of one year or less in a jurisdiction other than Baltimore City are sentenced to local detention facilities. For persons sentenced to a term of between 12 and 18 months, the sentencing judge has the discretion to order that the sentence be served at a local facility or DOC. Prior to fiscal 2010, the State reimbursed counties for part of their incarceration costs, on a per diem basis, after a person has served 90 days. Currently, the State provides assistance to the counties for locally sentenced inmates and for inmates who are sentenced to and awaiting transfer to the State correctional system. A \$45 per diem grant is provided to each county for each day between 12 and 18 months that a sentenced inmate is confined in a local detention center. Counties also receive an additional \$45 per day grant for inmates who have been sentenced to the custody of the Division of Correction but are confined in a local facility. The State does not pay for pretrial detention time in a local correctional facility. Persons sentenced in Baltimore City are generally incarcerated in DOC facilities. The Baltimore City Detention Center, a State-operated facility, is used primarily for pretrial detentions.

Local Revenues: Revenues increase minimally as a result of the bill's monetary penalty provision from additional cases heard in the circuit courts.

Local Expenditures: Expenditures increase minimally as a result of the bill's incarceration penalties. Counties pay the full cost of incarceration for people in their facilities for the first 12 months of the sentence. A \$45 per diem State grant is provided to each county for each day between 12 and 18 months that a sentenced inmate is confined in a local detention center. Counties also receive an additional \$45 per day grant for inmates who have been sentenced to the custody of the DOC but are confined in a local facility. Per diem operating costs of local detention facilities have ranged from approximately \$60 to \$160 per inmate in recent years.

Additional Information

Prior Introductions: None.

Cross File: HB 1179 (Delegate DeBoy) - Judiciary.

Information Source(s): Kent, Montgomery, and Worcester counties; Baltimore City; Commission on Criminal Sentencing Policy; Judiciary (Administrative Office of the Courts); Department of State Police; Office of the Public Defender; Department of Public Safety and Correctional Services; State's Attorneys' Association; Maryland Department of Transportation; Department of Legislative Services

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