

**Department of Legislative Services**  
Maryland General Assembly  
2012 Session

**FISCAL AND POLICY NOTE**

House Bill 795  
Appropriations

(Delegate Rosenberg, *et al.*)

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**Creation of a State Debt - Baltimore City - Brooks Robinson Statue - Babe Ruth Birthplace Foundation**

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This bill authorizes the issuance of general obligation bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of a specified facility.

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**Fiscal Summary**

**State Effect:** This grant will be part of the total general obligation (GO) debt authorization for FY 2013. The Spending Affordability Committee (SAC) recommended a general obligation debt authorization of \$1.075 billion for FY 2013. This bill provides general obligation debt authorizations totaling \$1.113 billion. The additional \$37.8 million over the SAC recommendation comes from the deauthorization of prior year authorizations for projects which are now completed or cancelled. State debt service is estimated to cost \$52.7 million annually based on an average coupon rate of 4.435%. The State last sold bonds on July 28, 2011, and those bonds were sold in separate series with interest rates ranging from 2.0% to 5.0% with a combined true interest cost of 4.435% over 15 years. Actual annual debt service cost will be determined by the true interest costs achieved at the time the bonds are issued.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee (CDAC) assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

**Local Effect:** None, unless the recipient is a local government.

**Small Business Effect:** None.

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## Analysis

The bills listed below authorize the issuance of general obligation bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of various facilities.

Most bills require either a hard or soft match as noted. Where no match is required the term “grant” is indicated. A hard match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A soft match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills, and local bond bills. Within the local bond bill category the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

As introduced by the Governor, the Maryland Consolidated Capital Bond Loan (MCCBL) of 2012, referred to as the capital budget, earmarks \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2012 session in excess of the amount earmarked in the MCCBL as introduced by the Governor.

### 2012 Session Bond Bills Introduced

| <u>SB</u>        | <u>Sponsor</u> | <u>HB</u> | <u>Sponsor</u> | <u>Project</u>                            | <u>County</u> | <u>Request</u> | <u>Match</u> |
|------------------|----------------|-----------|----------------|---|---------------|----------------|--------------|
| <b>Statewide</b> |                |           |                |   |               |                |              |
| 681              | Madaleno       | 973       | Mizeur         | Food & Friends, Inc.                      | Statewide     | 155,000        | Hard         |
| 1031             | Kasemeyer      | 1382      | DeBoy          | Maryland Food Bank Sustainability Project | Statewide     | 300,000        | Hard         |

#### Local Bond Bills

| <u>SB</u> | <u>Sponsor</u> | <u>HB</u> | <u>Sponsor</u> | <u>Project</u>  | <u>County</u>  | <u>Request</u> | <u>Match</u> |
|-----------|----------------|-----------|----------------|---|----------------|----------------|--------------|
| 1026      | Edwards        | 1378      | Delegation     | Allegany Museum   | Allegany       | 350,000        | Soft(1,2)    |
| 1025      | Edwards        | 1377      | Delegation     | Friends Aware, Inc. Site and Project Development                                    | Allegany       | 634,000        | Hard         |
| 12        | Astle          | 48        | Busch          | Annapolis and Anne Arundel County Conference and Visitors Bureau - Roof Replacement | Anne Arundel   | 100,000        | Soft(all)    |
| 582       | Simonaire      | 1352      | Kipke          | Cisco Center  | Anne Arundel   | 25,000         | Hard         |
| 578       | Reilly         | 322       | Love           | Coordinating Center for Home and Community Care Building Facilities                 | Anne Arundel   | 600,000        | Hard         |
| 1023      | Astle          | 1395      | Costa          | Deale Elementary School Technology Enhancement Project                              | Anne Arundel   | 23,000         | Hard         |
| 84        | DeGrange       | 64        | Beidle         | Hospice of the Chesapeake Renovation Phase 1  | Anne Arundel   | 600,000        | Soft(all)    |
| 1056      | DeGrange       | 1284      | Beidle         | Meade High School Concession Stand  | Anne Arundel   | 150,000        | Hard         |
| 199       | Astle          | 148       | Beidle         | Samaritan House Addition  | Anne Arundel   | 100,000        | Hard         |
| 24        | Astle          | 49        | Busch          | Shiplap House   | Anne Arundel   | 250,000        | Soft(all)    |
| 930       | Astle          | 937       | George         | Sprinkler Assistance Revolving Fund   | Anne Arundel   | 500,000        | Grant        |
| 200       | Astle          | 147       | Beidle         | YWCA Counseling and Community Service Building Renovation                           | Anne Arundel   | 325,000        | Soft(all)    |
| 356       | Jones-Rodwell  | 702       | Mitchell       | Academy of Success Community Empowerment Center                                     | Baltimore City | 500,000        | Soft(all)    |
| 371       | Jones-Rodwell  | 305       | Stukes         | Arch Social Club Historic Site Restoration  | Baltimore City | 118,000        | Hard         |
| 504       | Pugh           | 1317      | B. Robinson    | Baltimore Design School   | Baltimore City | 200,000        | Hard         |
| 1008      | Ferguson       | 655       | McHale         | Baltimore Museum of Industry  | Baltimore City | 200,000        | Soft(1,2)    |
| 1049      | Ferguson       | 795       | Rosenberg      | Brooks Robinson Statue - Babe Ruth Birthplace Foundation                            | Baltimore City | 100,000        | Soft(3)      |
| 1052      | McFadden       | 1451      | Glenn          | Community Resource Center   | Baltimore City | 500,000        | Soft(U,all)  |
| 500       | Pugh           | 1416      | B. Robinson    | Coppin Heights Urban Revitalization Project - Phase I                               | Baltimore City | 140,000        | Hard         |
| 1088      | McFadden       |           | Harrison       | East Baltimore Historical Library   | Baltimore City | 250,000        | Grant        |
|           |                | 1452      | Haynes         | Garrett-Jacobs Mansion  | Baltimore City | 300,000        | Soft(2,3)    |
| 972       | Gladden        |           |                | Grace Outreach Center   | Baltimore City | 90,000         | Soft(U,1,2)  |
| 502       | Pugh           | 221       | Tarrant        | Healthy Start Client Service Center   | Baltimore City | 200,000        | Hard(U)      |
| 503       | Pugh           | 1312      | Tarrant        | Institutes for Behavior Resources   | Baltimore City | 150,000        | Hard         |
| 92        | Ferguson       | 153       | Hammen         | Meals on Wheels Green Building  | Baltimore City | 150,000        | Soft(3)      |
| 1046      | Conway         |           | Haynes         | Miles Washington Family Support Center  | Baltimore City | 175,000        | Soft(U,1,3)  |
| 501       | Pugh           | 1359      | Conaway        | Mt. Lebanon CDC Community Center and Gymnasium                                      | Baltimore City | 100,000        | Soft(3)      |
| 289       | Ferguson       | 246       | Clippinger     | National Aquarium Infrastructure  | Baltimore City | 4,000,000      | Soft(2,3)    |

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|-----------|-------------------|-----------|----------------|---|----------------|----------------|--------------|
| 1091      | Gladden           | 1454      | Delegation     | Park Heights Sports Complex   | Baltimore City | 250,000        | Soft(3)      |
| 423       | Pugh              | 609       | B. Robinson    | Patricia and Arthur Modell<br>Performing Arts Center at the Lyric's | Baltimore City | 350,000        | Hard         |
| 93        | Ferguson          | 152       | Hammen         | Patterson Park Public Charter School<br>Facade Restoration          | Baltimore City | 50,000         | Soft(3)      |
| 355       | Jones-<br>Rodwell | 303       | Stukes         | PMO Community Youth Center  | Baltimore City | 300,000        | Soft(2)      |
| 305       | Ferguson          | 672       | McHale         | Port Discovery  | Baltimore City | 250,000        | Hard         |
| 154       | Pugh              | 28        | B. Robinson    | Roland Water Tower Stabilization                                    | Baltimore City | 250,000        | Soft(2,3)    |
|           | Pugh              | 231       | Tarrant        | Skatepark of Baltimore at Roosevelt<br>Park                         | Baltimore City | 150,000        | Soft(1,2)    |
|           | Pugh              | 233       | Tarrant        | St. Francis Neighborhood Center                                     | Baltimore City | 200,000        | Soft(1,2)    |
| 955       | Jones-<br>Rodwell | 1064      | Mitchell       | Walters Art Gallery - The Domino<br>Project                         | Baltimore City | 500,000        | Hard         |
| 973       | Ferguson          | 760       | Clippinger     | Woman's Industrial Exchange<br>Upgrade                              | Baltimore City | 50,000         | Soft(U,1,3)  |
| 480       | Zirkin            | 844       | Stein          | Acorn Hill Natural Play Area  | Baltimore      | 215,000        | Soft(2)      |
| 865       | Mathias           | 505       | Lafferty       | Arrow Child and Family Ministries                                   | Baltimore      | 154,000        | Hard         |
| 939       | Kasemeyer         | 1070      | Malone         | Catonsville Family Center Y   | Baltimore      | 500,000        | Hard         |
| 195       | Kasemeyer         | 697       | DeBoy          | Catonsville Rails to Trails   | Baltimore      | 50,000         | Soft(all)    |
| 457       | Kelley            | 417       | Jones          | Children's Home Therapeutic Group<br>Home Building                  | Baltimore      | 400,000        | Soft(2)      |
| 201       | Kasemeyer         | 693       | DeBoy          | Lansdowne Volunteer Fire<br>Department                              | Baltimore      | 20,000         | Soft(all)    |
| 1060      | Kasemeyer         | 1396      | Malone         | Lighthouse Youth and Family<br>Services Center                      | Baltimore      | 34,000         | Soft(2)      |
| 854       | Klausmeier        | 738       | Delegation     | Neighbor-Space of Baltimore County                                  | Baltimore      | 150,000        | Soft(3)      |
| 719       | Zirkin            | 633       | Cardin         | Owings Mills High School Stadium                                    | Baltimore      | 100,000        | Soft(U,2)    |
| 723       | Kelley            | 636       | Morhaim        | Turf Field Security Investment                                      | Baltimore      | 200,000        | Soft(1,2)    |
| 900       | Kasemeyer         | 428       | DeBoy          | William Donald Schaefer Memorial<br>Garden                          | Baltimore      | 300,000        | Hard         |
| 547       | Dyson             | 419       | Bohanan        | Calvert Marine Museum Exhibition<br>Building                        | Calvert        | 250,000        | Hard         |
| 304       | Miller            |           |                | Chesapeake Beach Skate Park   | Calvert        | 150,000        | Soft(all)    |
| 707       | Miller            |           |                | End Hunger Kitchen  | Calvert        | 200,000        | Soft(all)    |
| 171       | Miller            |           |                | North Beach Fishing Platform  | Calvert        | 100,000        | Soft(all)    |
| 38        | Colburn           | 333       | Conway         | Senior Housing for the Disabled                                     | Caroline       | 350,000        | Hard         |
| 100       | Colburn           | 375       | Cane           | The Wharves at Choptank Crossing<br>Heritage and Welcome Center     | Caroline       | 192,000        | Soft(2,3)    |

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|-----------|-------------------------------|-------------|----------------|--|--------------------|--------------------|-------------------|
| 192       | Carroll<br>County<br>Senators |             |                | Goodwill Industries of Monocacy<br>Valley - Westminster Renovation         | Carroll            | 800,000            | Hard              |
| 1058      | Astle                         | 466         | Rudolph        | Jacob Tome Gas House   | Cecil              | 100,000            | Soft(2)           |
| 1057      | Astle                         | 534         | James          | Milburn Stone Theatre  | Cecil              | 100,000            | Hard              |
| 936       | Miller                        | 953         | Proctor        | Heritage House   | Charles            | 100,000            | Soft(all)         |
| 751       | Middleton                     | 1039        | Delegation     | Indian Head Center for the Arts<br>Renovation                              | Charles            | 200,000            | Soft(all)         |
| 922       | Middleton                     | 1037        | Delegation     | Jude House   | Charles            | 50,000             | Soft(U,2)         |
| 923       | Middleton                     | 1038        | Delegation     | Southern Maryland Carousel   | Charles            | 25,000             | Soft(2)           |
| 1048      | Colburn                       | 1415        | Cane           | Chesapeake Grove Senior Housing<br>and Intergenerational Center            | Dorchester         | 250,000            | Soft(1)           |
| 806       | Brinkley                      | 788         | Clagett        | Downtown Frederick Hotel and<br>Conference Center                          | Frederick          | 250,000            | Grant             |
| 800       | Brinkley                      | 240         | Clagett        | Goodwill Industries of Monocacy<br>Valley                                  | Frederick          | 300,000            | Soft(3)           |
| 801       | Brinkley                      | 242         | Clagett        | Mental Health Association Building   | Frederick          | 300,000            | Soft(2,3)         |
| 426       | Glassman                      | 1048<br>530 | James<br>DeBoy | Aberdeen Youth Baseball Field<br>Broad Creek Memorial Scout<br>Reservation | Harford<br>Harford | 150,000<br>400,000 | Hard<br>Soft(1,2) |
| 933       | Howard<br>County<br>Senators  | 1076        | Delegation     | Carroll Baldwin Hall   | Howard             | 150,000            | Soft(1)           |
| 959       | Robey                         | 1273        | Guzzone        | Linwood Center   | Howard             | 500,000            | Hard              |
| 935       | Howard<br>County<br>Senators  | 1078        | Delegation     | Roger Carter Recreation Center   | Howard             | 500,000            | Hard              |
| 932       | Howard<br>County<br>Senators  | 1077        | Delegation     | South Branch Park  | Howard             | 150,000            | Hard              |
| 934       | Howard<br>County<br>Senators  | 1075        | Delegation     | Supported Living Facility  | Howard             | 130,000            | Hard              |
| 383       | Pipkin                        |             |                | Betterton Wastewater Treatment<br>Plant                                    | Kent               | 355,000            | Hard              |
| 917       | Forehand                      | 1171        | Barve          | City of Rockville - Swim and Fitness<br>Center                             | Montgomery         | 200,000            | Hard              |

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|-----------|----------------|-----------|----------------|---|-----------------|----------------|--------------|
| 1039      | Manno          | 1393      | Kramer         | Homecrest House - Edwards Building  | Montgomery      | 40,000         | Soft(all)    |
| 279       | Raskin         | 311       | Hixson         | Inter-Generational Center Expansion for Programs - Easter Seals Greater Washington-Baltimore Region | Montgomery      | 100,000        | Hard         |
| 509       | Frosh          | 574       | Frick          | Lower Montgomery County Bikesharing System  | Montgomery      | 750,000        | Grant        |
| 459       | King           | 648       | S. Robinson    | Montgomery Village South Valley Park  | Montgomery      | 125,000        | Hard         |
| 299       | Montgomery     | 255       | Luedtke        | Muslim Community Center   | Montgomery      | 250,000        | Soft(1,2)    |
| 220       | Frosh          | 1144      | Lee            | National Center for Children and Families Youth Activities Center                                   | Montgomery      | 250,000        | Soft(2,3)    |
| 381       | Montgomery     | 601       | Zucker         | Olney Police Satellite Station  | Montgomery      | 10,000         | Hard         |
| 909       | Garagiola      | 829       | Dumais         | Potomac Community Resources Home  | Montgomery      | 50,000         | Hard         |
| 159       | Raskin         | 184       | Hixson         | Quebec Terrace Lighting   | Montgomery      | 120,000        | Soft(2)      |
| 499       | Forehand       | 1060      | A. Kelly       | TLC's Katherine Thomas School   | Montgomery      | 400,000        | Hard         |
| 417       | Forehand       | 547       | Gilchrist      | VisArts   | Montgomery      | 25,000         | Hard         |
| 548       | Montgomery     | 422       | Kaiser         | Woodlawn Barn Visitor's Center  | Montgomery      | 300,000        | Soft(all)    |
|           |                | 1430      | Niemann        | Battle of Bladensburg Visitor Center and Monument   | Prince George's | 500,000        | Soft(1,3)    |
| 1022      | Ramirez        | 1360      | Ivey           | Cheverly United Methodist Church  | Prince George's | 75,000         | Hard         |
| 54        | Benson         | 482       | Vaughn         | City of Seat Pleasant Public Works Facility   | Prince George's | 500,000        | Soft(1)      |
| 648       | Ramirez        | 479       | Niemann        | Colmar Manor Police Station   | Prince George's | 250,000        | Hard         |
| 204       | Peters         | 274       | Hubbard        | Dinosaur Park Improvements  | Prince George's | 25,000         | Soft(2)      |
| 39        | Ramirez        | 799       | Summers        | Elizabeth Seton High School Window Upgrades   | Prince George's | 50,000         | Hard         |
| 682       | Ramirez        | 642       | Ivey           | EzStorage Studios   | Prince George's | 30,000         | Grant        |
| 970       | Ramirez        | 1282      | Summers        | Family Crisis Center Security System  | Prince George's | 70,000         | Soft(2)      |
|           |                | 951       | V. Turner      | Forest Heights Town Hall Renovation   | Prince George's | 130,000        | Soft(2,3)    |
| 915       | Currie         | 1390      | Davis          | Forestville Military Academy Track  | Prince George's | 245,000        | Soft(U,all)  |
|           |                | 1376      | Walker         | Fort Foote Elementary School Marquee Project  | Prince George's | 8,000          | Soft(2)      |
| 658       | Muse           | 1403      | Walker         | Friendly High School Gymnasium  | Prince George's | 150,000        | Soft(all)    |
| 683       | Ramirez        | 646       | Ivey           | Gateway Arts Center at Brentwood  | Prince George's | 20,000         | Hard(U)      |
| 56        | Benson         | 647       | Howard         | Glenarden Police Station  | Prince George's | 50,000         | Soft(1)      |
| 55        | Benson         | 663       | Howard         | Glenarden Veterans Memorial   | Prince George's | 175,000        | Soft(1)      |
| 1009      | Peters         |           |                | Green Branch Athletic Complex   | Prince George's | 3,000,000      | Soft(1)      |
| 490       | Pinsky         | 714       | Gaines         | Hamilton Street Parking   | Prince George's | 950,000        | Soft(1)      |

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|-----------|----------------|-----------|----------------|---|-----------------|----------------|--------------|
| 734       | Muse           | 1406      | Walker         | Harbor Light Community Development Center                     | Prince George's | 40,000         | Hard         |
| 937       | Miller         | 974       | Proctor        | Knights of St. John Woodville School Building                 | Prince George's | 50,000         | Soft(1)      |
| 53        | Benson         | 483       | Vaughn         | Labor of Love Learning Center                                 | Prince George's | 250,000        | Hard         |
| 898       | Currie         | 1389      | Davis          | Largo High School PTSA Track Renovation                       | Prince George's | 245,000        | Soft(U,all)  |
| 676       | Rosapepe       | 406       | Pena-Melnyk    | Laurel Boys and Girls Club Renovation                         | Prince George's | 200,000        | Soft(all)    |
| 528       | Peters         | 706       | Holmes         | Prince George's Safety and Surveillance Systems and Equipment | Prince George's | 175,000        | Soft(U,1,2)  |
| 842       | Pinsky         | 793       | Ross           | Riverdale Park Youth and Community Center                     | Prince George's | 400,000        | Hard         |
| 516       | Currie         | 285       | Davis          | Riverdale Sportsplex  | Prince George's | 350,000        | Soft(2,3)    |
| 733       | Muse           | 1404      | Walker         | Southern Area Indoor Aquatic Center                           | Prince George's | 100,000        | Hard         |
| 981       | Benson         | 1417      | Vaughn         | Street Lighting Enhancements                                  | Prince George's | 150,000        | Soft(U,2)    |
| 172       | Miller         |           |                | University of Maryland Athletic Fields                        | Prince George's | 250,000        | Hard         |
| 520       | Currie         | 202       | Griffith       | Walker Mill Daycare Training Center                           | Prince George's | 250,000        | Soft(1,2)    |
| 13        | Colburn        | 3         | Cane           | Easton Head Start Center                                      | Talbot          | 250,000        | Hard         |
| 980       | Young          | 749       | Donoghue       | Antietam Chapter #312 Korean War Veterans Monument            | Washington      | 40,000         | Soft(all)    |
| 1070      | Edwards        |           | Donoghue       | Lockhouse 44, Lock 44, and Western MD Railroad Lift Bridge    | Washington      | 320,000        | Soft(2,3)    |
| 375       | Mathias        | 332       | Conway         | Coastal Hospice at the Ocean Residence Project                | Worcester       | 500,000        | Soft(1,3)    |
| 275       | Mathias        | 302       | Conway         | Ocean City Center for the Arts                                | Worcester       | 250,000        | Soft(2)      |

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**\$34,478,000**

Match Key:  
1 = Real Property  
2 = In-kind contributions  
3 = Prior Expenditures  
4 = Unequal

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### Additional Information

**Prior Introductions:** None.

**Cross File:** SB 1049 (Senator Ferguson) - Budget and Taxation.

**Information Source(s):** Department of Legislative Services

**Fiscal Note History:** First Reader - March 6, 2012  
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