

Department of Legislative Services  
Maryland General Assembly  
2012 Session

FISCAL AND POLICY NOTE

Senate Bill 277 (Senator Raskin, *et al.*)  
Judicial Proceedings

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Human Relations - Housing Discrimination - Source of Income

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This bill prohibits discriminatory practices in the sale or rental of a dwelling because of a person's source of income.

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Fiscal Summary

**State Effect:** Any additional workload for the Department of Housing and Community Development, the Maryland Commission on Civil Rights, the Judiciary, or the Office of the Attorney General can be handled with existing budgeted resources. Potential minimal increase in general fund revenues and expenditures due to the bill's penalty provisions.

**Local Effect:** Potential minimal increase in expenditures due to the bill's penalty provisions. Revenues are not likely affected, as most of the additional cases resulting from the bill will fall under the jurisdiction of the District Court.

**Small Business Effect:** Minimal.

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Analysis

**Bill Summary:** The bill prohibits taking the following actions because of a person's source of income: (1) refusing to sell or rent a dwelling after the making of a bona fide offer; (2) refusing to negotiate for the sale or rental of a dwelling; (3) making a dwelling otherwise unavailable; (4) discriminating in the terms, conditions, or privileges of sale or rental of a dwelling; (5) discriminating in the provision of services or facilities in connection with the sale or rental of a dwelling; (6) making, printing, or publishing or causing to be made, printed, or published any notice, statement, or advertisement with respect to a dwelling that indicates a preference, limitation, or discrimination based on

source of income; (7) representing to a person that a dwelling is not available for inspection, sale, or rental when it is available; and (8) for profit, inducing or attempting to induce a person to sell or rent a dwelling by representations regarding the entry or prospective entry into the neighborhood of a person or persons with a particular source of income.

Under the bill, a “source of income” is any lawful source of money paid to or on behalf of a renter or buyer of housing, including income from: (1) any lawful profession, occupation, or job; (2) any government or private assistance, grant, loan, or rental assistance program, including low-income assistance certificates and vouchers; (3) any gift, inheritance, pension, annuity, alimony, child support, or other consideration or benefit; and (4) any sale or pledge of property or interest in property.

The bill does not apply to the rental of rooms or apartments in an owner’s principal residence if the source of income is rental assistance. The exemption for apartments is limited to an owner-occupied dwelling with up to five rental units.

The bill does not apply to the rental of a unit in an assisted rental housing development if the source of income is rental assistance. Under the bill, “assisted rental housing development” means a development consisting of four or more contiguous rental units in which 20% or more of the units are required to be rented to households with an income that does not exceed 50% of the area media income under a federal, State, or local government housing assistance program.

The bill prohibits a person whose business includes engaging in residential real estate related transactions from discriminating against a person in making available a transaction, or in the terms or conditions of a transaction, because of the person’s source of income. However, a real estate appraiser may take into consideration factors other than source of income.

The bill prohibits a person from, because of a person’s source of income, denying that person access to, or membership or participation in, a multiple-listing service, real estate brokers’ organization or other service, organization, or facility relating to the business of selling or renting dwellings, or discriminating against a person in the terms or conditions of membership or participation.

The bill also prohibits any person, whether or not acting under color of law, by force or threat of force, from willfully injuring, intimidating, or interfering with a person’s activities related to the sale, purchase, rental, or occupation of a dwelling, or to attempt to do so. Existing criminal penalties relating to these activities are expanded to include the prohibition against discrimination based on source of income.

The bill neither prevents a person from refusing to consider income derived from any criminal activity or prohibits a person from determining the ability of a potential buyer or renter to pay by verifying, in a commercially reasonable and nondiscriminatory manner, the source and amount of income of the potential buyer or renter.

**Current Law:** Housing discrimination because of race, sex, color, religion, national origin, marital status, familial status, sexual orientation, or disability is prohibited. There is no provision prohibiting housing discrimination based on source of income. Willfully injuring, intimidating, or interfering, by force or threat of force, with a person's activities related to the sale, purchase, rental, or occupation of a dwelling, or to attempt to do so, is a misdemeanor. A violator is subject to maximum penalties of one year imprisonment and/or a \$1,000 fine. If the violation results in bodily injury, the maximum penalty is 10 years imprisonment and/or a \$10,000 fine. If the violation results in death, the maximum penalty is life imprisonment.

**Background:** The Maryland Commission on Civil Rights received 60 complaints of housing discrimination in fiscal 2011.

**State Revenues:** General fund revenues increase minimally as a result of the bill's monetary penalty provision from cases heard in the District Court.

**State Expenditures:** General fund expenditures may increase minimally as a result of the bill's incarceration penalty due to the possibility of more people being committed to Division of Correction facilities for convictions in Baltimore City. The number of people convicted under the bill's provisions who are likely to be subject to incarceration is not expected to materially affect the expenditures of the Division of Correction.

Generally, persons serving a sentence of one year or less in a jurisdiction other than Baltimore City are sentenced to a local detention facility. The Baltimore City Detention Center, a State-operated facility, is used primarily for pretrial detentions.

Enhanced penalties of life imprisonment and a \$10,000 fine and/or 10 years imprisonment are provided if specified violations result in death or bodily injury, respectively. However, it is assumed that only a minimal number of people will potentially be subject to these enhanced penalties. Accordingly, expenditures for the Department of Public Safety and Correctional Services will not be materially impacted as a result of people being sentenced to Division of Correction facilities for longer periods of time under the enhanced penalty provisions.

**Local Revenues:** Although enhanced penalties of life imprisonment and a \$10,000 fine and/or 10 years imprisonment are provided if specified violations result in death or bodily injury, respectively, it is assumed that the potential number of people subject to these enhanced penalties will not materially impact the revenues of the circuit courts, as most of the cases will fall under the jurisdiction of the District Court.

**Local Expenditures:** Expenditures may increase as a result of the bill's incarceration penalty. It is expected, however, that those subject to incarceration under the bill's provisions are not likely to materially affect local government expenditures.

Counties pay the full cost of incarceration for people in their facilities for the first 12 months of the sentence. Per diem operating costs of local detention facilities have ranged from approximately \$60 to \$160 per inmate in recent years.

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### **Additional Information**

**Prior Introductions:** HB 902 of 2011, a similar bill, received an unfavorable report from the House Environmental Matters Committee. Its cross file, SB 643, received a hearing in the Senate Judicial Proceedings Committee, but no further action was taken. Another similar bill, SB 243 of 2010, received an unfavorable report from the Senate Judicial Proceedings Committee.

**Cross File:** HB 168 (Delegate Lafferty, *et al.*) - Environmental Matters.

**Information Source(s):** Commission on Criminal Sentencing Policy; Department of Human Resources; Department of Housing and Community Development; Maryland Commission on Civil Rights; Judiciary (Administrative Office of the Courts); Department of Public Safety and Correctional Services; Baltimore, Charles, Frederick, and Montgomery counties; City of Frederick; City of Havre de Grace; Department of Legislative Services

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