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By: Chair, Economic Matters Committee (By Request – Departmental – Workers' Compensation Commission)

Introduced and read first time: February 8, 2013 Assigned to: Economic Matters

Committee Report: Favorable House action: Adopted Read second time: March 16, 2013

CHAPTER _____

1 AN ACT concerning

2 Workers' Compensation – Insurance Coverage – Employer Compliance

3 FOR the purpose of altering the procedures for the Workers' Compensation Commission to enforce compliance with certain workers' compensation 4 $\mathbf{5}$ insurance coverage requirements; altering the requirement for how certain 6 employers secure compensation for certain covered employees; clarifying the 7Commission's authority to order employers to secure compensation for certain 8 covered employees; requiring the Commission to issue certain orders directing 9 certain employers to attend certain hearings under certain circumstances; 10 requiring the Commission to issue orders and penalties under certain 11 circumstances; requiring the Commission to set a certain hearing under certain 12circumstances; establishing certain penalties for employers that fail to secure compensation for their covered employees; providing that a failure to pay a 13 penalty constitutes a default in payment of compensation and requiring that a 14 15judgment be entered in a certain manner; providing that a certain penalty is a lien under certain circumstances; authorizing the Uninsured Employers' Fund 16 17to bring civil actions to collect certain penalties or assessments under certain 18 circumstances; requiring the Fund to provide certain notices to certain persons for failure to pay certain penalties; imposing joint and several liability on 1920certain officers and members for certain violations under certain circumstances; 21requiring certain licensing units to suspend certain licenses or permits under 22certain circumstances; making certain provisions of this Act severable; making 23stylistic changes; making clarifying changes; and generally relating to the 24enforcement of compliance with workers' compensation coverage requirements.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



$ \begin{array}{c} 1 \\ 2 \\ 3 \\ 4 \\ 5 \end{array} $	BY repealing and reenacting, with amendments, Article – Labor and Employment Section 9–402(a), 9–404(e) and (j), 9–405(b) and (f), 9–407, and 9–1012(a) and (c) Annotated Code of Maryland (2008 Replacement Volume and 2012 Supplement)					
$6 \\ 7$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:					
8	Article – Labor and Employment					
9	9–402.					
10 11	(a) Subject to subsections (b) through (f) of this section, each employer shall secure compensation for ALL covered employees of the employer by:					
12 13	[(1) maintaining insurance with the Chesapeake Employers' Insurance Company;]					
14	[(2)] (1) maintaining insurance with an authorized insurer;					
$\begin{array}{c} 15\\ 16\end{array}$	[(3)] (2) participating in a governmental self-insurance group that meets the requirements of 9-404 of this subtitle;					
17 18	[(4)] (3) participating in a self-insurance group of private employers that meets the requirements of Title 25, Subtitle 3 of the Insurance Article;					
$\begin{array}{c} 19\\ 20 \end{array}$	[(5)] (4) maintaining self-insurance for an individual employer in accordance with § $9-405$ of this subtitle; or					
$\begin{array}{c} 21\\ 22\\ 23 \end{array}$	[(6)] (5) having a county board of education or private noncollegiate institution secure compensation under § $8-402(c)$ or § $7-114(d)$ of the Education Article.					
24	9–404.					
$25 \\ 26 \\ 27$	(e) (1) At any time, the Commission may require a governmental self-insurance group to secure payment of compensation by depositing with the Commission security:					
$\frac{28}{29}$	(i) in a form accepted by a circuit court for investment of trust money; and					
30	(ii) in the amount set by the Commission.					

 $\mathbf{2}$

1 (2) On application and subject to paragraph (3) of this subsection, the 2 Commission shall return security that a governmental self-insurance group has 3 deposited under this subsection if:

4 (i) the members of the governmental self-insurance group 5 cease to be subject to this title or secure compensation through an authorized insurer 6 [or the Chesapeake Employers' Insurance Company]; and

(ii) the governmental self-insurance group has not been liable
on a claim for compensation during the 5 years immediately after the day on which the
event described in item (i) of this paragraph occurred.

10 (3) After reviewing the application and before returning security to a 11 governmental self-insurance group, the Commission may require the governmental 12 self-insurance group to submit to the Commission an indemnity bond in an amount 13 equal to the value of the security.

14 (j) (1) The Commission shall revoke the approval of a governmental 15 self-insurance group to self-insure under this section if the governmental 16 self-insurance group:

17 (i) fails to deposit securities with or submit a bond to the18 Commission in accordance with subsection (e) of this section;

19 (ii) fails to submit satisfactory reports to the Commission in 20 accordance with subsection (i)(1)(i) of this section; or

21 (iii) otherwise fails to satisfy the Commission that it is 22 financially able to self-insure.

(2) Whenever the Commission revokes approval for a governmental
 self-insurance group to self-insure under this section, the members of the
 governmental self-insurance group immediately shall secure compensation through
 an authorized insurer [or the Chesapeake Employers' Insurance Company].

(3) If a member of a governmental self-insurance group fails to secure
compensation as required by paragraph (2) of this subsection, the Commission shall
order the member of the governmental self-insurance group to secure compensation
through [the Chesapeake Employers' Insurance Company] AN AUTHORIZED
INSURER.

32 9**-**405.

(b) (1) At any time, the Commission may require an employer who
 self-insures under this section to secure payment of compensation by depositing with
 the Commission:

	4		HOUSE BILL 1330		
1	(i)	securi	ty:		
$2 \\ 3$	trust money; and	1.	in a form accepted by a circuit court for investment of		
4		2.	in the amount set by the Commission; or		
5	(ii)	letters	s of credit:		
$6 \\ 7$	Commission;	1.	issued by a financial institution acceptable to the		
8 9	Commission; and	2.	in a form acceptable to and in the amount set by the		
10 11	subtitle.	3.	that meet the requirements of § 9-408(c) of this		
$12 \\ 13 \\ 14$	(2) On application and subject to paragraph (3) of this subsection, the Commission shall return security that an employer has deposited under this subsection if the employer:				
$15 \\ 16 \\ 17$	(i) ceases to be subject to this title or secures compensation through an authorized insurer [or the Chesapeake Employers' Insurance Company]; and				
18 19 20	(ii) has not been liable on a claim for compensation during the 5 years immediately after the day on which the event described in item (i) of this paragraph occurred.				
$21\\22\\23$	(3) After reviewing the application and before returning security to an employer the Commission may require the employer to submit to the Commission an indemnity bond in an amount equal to the value of the security.				
$\begin{array}{c} 24 \\ 25 \end{array}$	(f) (1) The self–insure under this see		ssion shall revoke the approval of an employer to the employer:		
26 27	(i) bond to the Commission i		o deposit securities or letters of credit with or submit a rdance with subsection (b) of this section;		
$\begin{array}{c} 28\\ 29 \end{array}$	(ii) accordance with subsection		to submit satisfactory reports to the Commission in L)(i) of this section; or		
$\begin{array}{c} 30\\ 31 \end{array}$	(iii) financially able to secure		wise fails to satisfy the Commission that it is nsation.		

1 (2)On notice to the Commission pursuant to § 9-408(c)(2) of (i) $\mathbf{2}$ this subtitle that a letter of credit will not be renewed, the Commission shall demand 3 that, within 30 days, the employer provide: other satisfactory proof of the employer's financial 4 1. $\mathbf{5}$ ability to pay; or 6 another letter of credit in the same amount from 2. 7another qualifying financial institution. 8 (ii) If the employer fails to furnish other satisfactory proof of the 9 financial ability to pay or another acceptable letter of credit within 30 days after 10 receipt of a demand under subparagraph (i) of this paragraph, the Commission shall demand payment from the financial institution of, and the financial institution shall 11 12pay, the amount represented by the letter of credit. 13(iii) The Commission shall hold as security under this section the 14amount demanded and received under subparagraph (ii) of this paragraph until the 15employer can provide: 16satisfactory proof of the employer's financial ability to 1. 17pay; or 2.18 another acceptable letter of credit. 19On provision of satisfactory proof of financial ability to pay (iv) 20or an acceptable letter of credit, the Commission shall return the amount of the letter of credit to the employer or the financial institution, whichever has the equitable right 2122to that amount at the time that the proof or letter of credit is provided. 23(3)Whenever the Commission revokes approval for an employer to 24self-insure under this section, the employer immediately shall secure compensation 25through an authorized insurer [or the Chesapeake Employers' Insurance Company]. 26If an employer fails to secure compensation as required by (4)paragraph (3) of this subsection, the Commission shall order the employer to secure 2728compensation through [the Chesapeake Employers' Insurance Company] AN 29AUTHORIZED INSURER. 30 9-407. If an employer fails to secure compensation for [the] ALL covered (a)

31 (a) If an employer fails to secure compensation for [the] ALL covered 32 employees of the employer as required by § 9–402 of this subtitle, the Commission 33 shall:

	6 HOUSE BILL 1330						
$\frac{1}{2}$	(1) ISSUE AN ORDER DIRECTING THE EMPLOYER TO ATTEND A HEARING TO SHOW CAUSE AS TO WHY THE EMPLOYER SHOULD NOT BE:						
$\frac{3}{4}$	(I) REQUIRED TO SECURE COMPENSATION FOR ALL COVERED EMPLOYEES OF THE EMPLOYER;						
$5 \\ 6$	(II) FOUND IN VIOLATION OF § 9–402 OF THIS SUBTITLE; AND						
7 8	(III) ASSESSED A PENALTY FOR NONCOMPLIANCE WITH § 9–402 OF THIS SUBTITLE; AND						
9	(2) SET THE HEARING AS SOON AS PRACTICABLE.						
$10 \\ 11 \\ 12 \\ 13$	(B) IF, FOLLOWING THE HEARING, THE COMMISSION FINDS THAT THE EMPLOYER FAILED TO SECURE COMPENSATION FOR ALL COVERED EMPLOYEES OF THE EMPLOYER AS REQUIRED BY WITH § 9–402 OF THIS SUBTITLE, THE COMMISSION SHALL:						
14	(1) order the employer to:						
$15 \\ 16 \\ 17 \\ 18 \\ 19 \\ 20$	(I) SECURE AND maintain insurance [with the Chesapeake Employers' Insurance Company by paying to the State Treasurer, for the benefit and use of the Chesapeake Employers' Insurance Company, the premiums required for the employer to become insured with the Chesapeake Employers' Insurance Company] FOR ALL COVERED EMPLOYEES OF THE EMPLOYER THROUGH AN AUTHORIZED INSURER; AND						
21 22	(II) SUBMIT PROOF OF INSURANCE COVERAGE TO THE COMMISSION; AND						
$\begin{array}{c} 23\\ 24 \end{array}$	(2) ORDER THE EMPLOYER TO PAY A PENALTY NOT TO EXCEED \$10,000 TO THE UNINSURED EMPLOYERS' FUND.						
25 26 27 28 29 30 31	[(b)] (C) (1) If an employer fails to comply with an order to insure with [the Chesapeake Employers' Insurance Company passed] AN AUTHORIZED INSURER ISSUED under subsection [(a)] (B) of this section or under § 9–404(j) or § 9–405(f) of this subtitle, within [10] 30 days after the Commission [passes] ISSUES the order, [the employer is liable to the State for a penalty equal to the premiums for 6 months of insurance with the Chesapeake Employers' Insurance Company] THE COMMISSION SHALL SET A HEARING AS SOON AS PRACTICABLE.						
$\frac{32}{33}$	(2) IF, FOLLOWING THE HEARING, THE COMMISSION FINDS THAT THE EMPLOYER FAILED TO COMPLY WITH AN ORDER ISSUED UNDER						

1 SUBSECTION (B)(1) OF THIS SECTION, THE COMMISSION MAY ORDER THE 2 EMPLOYER TO PAY A PENALTY NOT TO EXCEED \$10,000 TO THE UNINSURED 3 EMPLOYERS' FUND.

4 [(c) The Commission may collect any unpaid amount under subsections (a) 5 and (b) of this section in the same manner and with the same effect as provided for 6 collections by the Chesapeake Employers' Insurance Company under § 10–133(c) of 7 this article.]

8 (D) (1) AN EMPLOYER'S FAILURE TO PAY A PENALTY UNDER THIS 9 SECTION CONSTITUTES A DEFAULT IN PAYMENT OF COMPENSATION AND 10 JUDGMENT SHALL BE ENTERED AS IN A CASE OF DEFAULT IN PAYMENT OF 11 COMPENSATION.

12 (2) (I) A PENALTY THAT IS PAYABLE UNDER THIS SECTION IS A 13 LIEN AGAINST THE ASSETS OF THE EMPLOYER THAT IS LIABLE FOR THE 14 PENALTY.

15(II)A LIEN UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH16IS SUBORDINATE TO CLAIMS FOR UNPAID WAGES AND PRIOR RECORDED LIENS.

17 (3) THE UNINSURED EMPLOYERS' FUND MAY BRING A CIVIL
 18 ACTION TO COLLECT ANY PENALTY ORDERED UNDER § 9–407 OF THIS SUBTITLE
 19 OR ANY ASSESSMENT ORDERED UNDER SUBTITLE 10 OF THIS ARTICLE.

20(4) **(I)** NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IF 21THE UNINSURED EMPLOYER IS A CORPORATION THE ASSETS OF WHICH ARE NOT 22SUFFICIENT TO SATISFY ANY PENALTY ORDERED UNDER THIS SECTION, ANY 23OFFICER OF THE CORPORATION WHO HAS RESPONSIBILITY FOR THE GENERAL 24MANAGEMENT OF THE CORPORATION IN THE STATE IS JOINTLY AND 25SEVERALLY LIABLE FOR THE PENALTY IF THE CORPORATE OFFICER KNOWINGLY FAILED TO SECURE COMPENSATION FOR THE 26**COVERED** 27**EMPLOYEES OF THE EMPLOYER.**

28**(II)** NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IF 29THE UNINSURED EMPLOYER IS A LIMITED LIABILITY COMPANY THE ASSETS OF 30 WHICH ARE NOT SUFFICIENT TO SATISFY ANY PENALTY ORDERED UNDER THIS 31SECTION, ANY MEMBER OF THE LIMITED LIABILITY COMPANY WHO HAS 32**RESPONSIBILITY FOR THE GENERAL MANAGEMENT OF THE LIMITED LIABILITY** COMPANY IN THE STATE IS JOINTLY AND SEVERALLY LIABLE FOR THE PENALTY 33 34IF A MEMBER OF THE LIMITED LIABILITY COMPANY WHO HAS GENERAL 35 MANAGEMENT RESPONSIBILITY **KNOWINGLY** TO SECURE FAILED 36 COMPENSATION FOR THE COVERED EMPLOYEES OF THE EMPLOYER.

1	9–1012.					
$2 \\ 3 \\ 4 \\ 5$		ployer	ithstanding any other provision of this subtitle, the Director by certified mail, return receipt requested, that the license or o do business in the State may be suspended if the employer			
6 7	9–1002 of this subt	(i) title; [o	reimburse the Fund for payment of an award under § or]			
8		(ii)	pay an assessment under this subtitle ; OR			
9 10	ARTICLE.	(III)	PAY A PENALTY ORDERED UNDER § 9-407 OF THIS			
11 12 13	(2) The Director shall send a copy of the notice to each State, county, or municipal unit that has issued a license or permit to the employer for an activity for which workers' compensation coverage is required by law.					
$\begin{array}{c} 14 \\ 15 \end{array}$	(c) (1) The licensing unit shall suspend the license or permit of the employer if the licensing unit finds that the employer has failed to:					
$\begin{array}{c} 16 \\ 17 \end{array}$	9–1002 of this subt	(i) title; [a	reimburse the Fund for payment of an award under § or]			
18		(ii)	pay an assessment under this subtitle; OR			
19 20	ARTICLE.	(III)	PAY A PENALTY ORDERED UNDER § 9-407 OF THIS			
$\begin{array}{c} 21 \\ 22 \end{array}$	(2) subsection shall co		spension of a license or permit under paragraph (1) of this e until the employer:			
$\begin{array}{c} 23\\ 24 \end{array}$	9–1002 of this subt	(i) title;	reimburses the Fund for payment of an award under §			
25		(ii)	pays the assessment due to the Fund; [or]			
26		(iii)	PAYS A PENALTY DUE TO THE FUND; OR			
27 28 29	pay the assessmen Board.	(IV) t AND	agrees to reimburse the Fund for payment of an award or to THE PENALTY due to the Fund in a manner approved by the			
0.0	CHOMICLE					

30 SECTION 2. AND BE IT FURTHER ENACTED, That if any provision of this 31 Act or the application thereof to any person or circumstance is held invalid for any

8

HOUSE BILL 1330

1 reason in a court of competent jurisdiction, the invalidity does not affect other 2 provisions or any other application of this Act which can be given effect without the 3 invalid provision or application, and for this purpose the provisions of this Act are 4 declared severable.

5 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 6 October 1, 2013.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.