$\begin{array}{c} \mathrm{J1} \\ \mathrm{CF} \ \mathrm{HB} \ 1258 \end{array}$ 

By: Senator Garagiola Senators Garagiola, Astle, Glassman, Kelley, Klausmeier, Kittleman, Mathias, Middleton, Pipkin, Pugh, and Ramirez

Introduced and read first time: March 1, 2013

Assigned to: Rules

Re-referred to: Finance, March 7, 2013

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 21, 2013

CHAPTER

## 1 AN ACT concerning

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## Mental Hygiene - Reform of Laws and Delivery of Services

3 FOR the purpose of modifying certain standards for involuntary admissions of 4 individuals with mental disorders to certain facilities or a Veterans' 5 Administration hospital under certain circumstances: modifying certain 6 standards for emergency evaluations of individuals with mental disorders under 7 certain circumstances; modifying certain standards for clinical review panel 8 approval; establishing the Task Force on the Delivery of Services to Individuals 9 with Mental Illness; providing for the membership and staffing of the Task 10 Force; requiring the Governor to designate the chair of the Task Force; providing that a member of the Task Force may not receive compensation as a 11 12 member of the Task Force but is entitled to certain reimbursement; requiring the Task Force to examine certain issues and make certain reports to the 13 Governor and General Assembly; defining certain terms; making stylistic 14 changes; providing for the termination of certain provisions of this Act; and 15 16 generally relating to the reform of mental hygiene laws and delivery of services 17 to individuals with mental illness.

### 18 BY renumbering

19 Article – Health – General

Section 10–631 through 10–633, respectively

21 to be Section 10–632 through 10–634, respectively

22 Annotated Code of Maryland

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



37

10-613.

1	(2009 Replacement Volume and 2012 Supplement)
2 3 4 5 6 7	BY repealing and reenacting, with amendments, Article – Health – General Section 10–613, 10–617(a), 10–620, 10–622(a) and (c), 10–623(b), 10–626(a), and 10–708(g) Annotated Code of Maryland (2009 Replacement Volume and 2012 Supplement)
8 9 10 11 12	BY repealing and reenacting, without amendments, Article – Health – General Section 10–708(a) Annotated Code of Maryland (2009 Replacement Volume and 2012 Supplement)
13 14 15 16 17	BY adding to Article – Health – General Section 10–631 Annotated Code of Maryland (2009 Replacement Volume and 2012 Supplement)
18 19 20 21 22 23	BY repealing and reenacting, without amendments,    Article – Health – General    Section 10–633(a)    Annotated Code of Maryland    (2009 Replacement Volume and 2012 Supplement)    (As enacted by Section 1 of this Act)
24 25 26 27 28 29	BY repealing and reenacting, with amendments, Article – Health – General Section 10–633(e) Annotated Code of Maryland (2009 Replacement Volume and 2012 Supplement) (As enacted by Section 1 of this Act)
30 31 32 33	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 10–631 through 10–633, respectively, of Article – Health – General of the Annotated Code of Maryland be renumbered to be Section(s) 10–632 through 10–634, respectively.
34 35	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
36	Article – Health – General

1	(A)	In Part III of this subtitle[,	"involuntary admission"]	THE FOLLOWING
2	WORDS HAV	E THE MEANINGS INDICAT	ED.	

- 3 (B) "Gravely disabled Danger to the life or safety of the 4 Individual or of others" means <del>that an individual</del> a substantial risk:
- 5 (1) Is incapable of making an informed decision As
  6 Manifested by threats of or attempts at suicide, self-injury, or
  7 VIOLENCE BY THE INDIVIDUAL, THAT THE INDIVIDUAL OR ANOTHER
  8 INDIVIDUAL WILL SUFFER SUBSTANTIAL BODILY HARM; AND OR
- 9 **(2)** HAS BEHAVED IN SUCH A MANNER AS TO INDICATE AS 10 MANIFESTED BY BEHAVIOR INDICATING THAT THE INDIVIDUAL IS UNLIKELY, 11 WITHOUT THE SUPERVISION AND THE ASSISTANCE OF OTHERS, TO SATISFY THE 12 INDIVIDUAL'S NEED FOR NOURISHMENT, PERSONAL OR MEDICAL CARE, 13 SHELTER, OR SELF-PROTECTION AND SAFETY, SO THAT IT IS PROBABLE THAT SUBSTANTIAL BODILY HARM, SIGNIFICANT PSYCHIATRIC-DETERIORATION OR 14 15 DEBILITATION, OR SERIOUS ILLNESS WILL RESULT UNLESS ADEQUATE 16 TREATMENT IS PROVIDED TO THE INDIVIDUAL THAT THE INDIVIDUAL WILL 17 SUFFER SUBSTANTIAL BODILY HARM, SIGNIFICANT 18 DETERIORATION OR DEBILITATION, OR SERIOUS ILLNESS.
- 19 "INCAPABLE OF MAKING AN INFORMED DECISION" MEANS THAT AN INDIVIDUAL IS UNAWARE OF THE EFFECTS OF THE INDIVIDUAL'S PSYCHIATRIC 20 21 DISORDER OR THAT THE INDIVIDUAL LACKS THE CAPACITY TO MAKE A 22 WELL-REASONED, WILLFUL, AND KNOWING DECISION CONCERNING THE INDIVIDUAL'S OWN MEDICAL OR PSYCHIATRIC TREATMENT, TAKING INTO 23 24CONSIDERATION THE HISTORY, IF AVAILABLE, OF THE INDIVIDUAL'S 25 NONCOMPLIANCE WITH TREATMENT OR OF CRIMINAL ACTS RELATED TO THE 26INDIVIDUAL'S MENTAL ILLNESS.
- 27 (D) (C) "INVOLUNTARY ADMISSION" includes every admission of a minor to a State facility unless the admission is a voluntary admission authorized under Part II of this subtitle.
- 30 (E) "MENTAL DISORDER" DOES NOT INCLUDE:
- 31 (1) INTELLECTUAL DISABILITY;
- 32 (2) CONDITIONS THAT PRIMARILY ARE CAUSED BY DRUG OR 33 ALCOHOL ABUSE;
- 34 (3) EPILEPSY, MULTIPLE SCLEROSIS, PARKINSON'S DISEASE, 35 ALZHEIMER'S DISEASE, AND OTHER KNOWN NEUROLOGICAL DISORDERS;

1		<del>(4)</del>	NORMAL AGE-RELATED CHANGES IN THE BRAIN;
2 3	CONDITION	<del>(5)</del> <del>IS;</del>	BRAIN CHANGES RELATED TO TERMINAL MEDICAL
4 5 6	<del>Psychiati</del> <del>Mental D</del>		PERSONALITY DISORDERS AS DEFINED IN THE AMERICAN SSOCIATION'S "DIAGNOSTIC AND STATISTICAL MANUAL OF DERS"; AND
7 8 9			PERVASIVE DEVELOPMENTAL DISORDERS AS DEFINED IN THE CHIATRIC ASSOCIATION'S "DIAGNOSTIC AND STATISTICAL NTAL DISORDERS".
10	10–617.		
11 12	(a) individual u		cility or Veterans' Administration hospital may not admit the Part III of this subtitle unless:
13		(1)	The individual has a mental disorder;
14		(2)	The individual needs inpatient care or treatment;
15		(3)	The individual [presents]:
16 17	FUTURE, TO	O PRE	(1) IS IS REASONABLY EXPECTED, IN THE FORESEEABLE SENT a danger to the life or safety of the individual or of others; OR
18			(II) IS GRAVELY DISABLED;
19 20	and	(4)	The individual is unable or unwilling to be admitted voluntarily;
21 22	consistent w	(5) vith th	There is no available, less restrictive form of intervention that is e welfare and safety of the individual.
23	10–620.		
24 25	(a) indicated.	In P	art IV of this subtitle the following words have the meanings
26	(b)	"Cou	rt" means a district or circuit court of this State.
27 28	(C) OTHERS" H	_	NGER TO THE LIFE OR SAFETY OF THE INDIVIDUAL OR OF THE MEANING STATED IN § 10-613 OF THIS SUBTITLE.

1 2	(e) (D) "Emergency evaluee" means an individual for whom an emergency evaluation is sought or made under Part IV of this subtitle.
3 4	(d) (E) (1) "Emergency facility" means a facility that the Department designates, in writing, as an emergency facility.
5 6 7	(2) "Emergency facility" includes a licensed general hospital that has an emergency room, unless the Department, after consultation with the health officer, exempts the hospital.
8 9	(E) "CRAVELY DISABLED" HAS THE MEANING STATED IN § 10-613 OF THIS SUBTITLE.
10 11	(F) "Incapable of making an informed decision" has the meaning stated in § 10–613 of this subtitle.
12 13	[(e)] $(G)$ $(F)$ $(H)$ "Mental disorder" means the behavioral or other symptoms that indicate:
14 15	$\frac{\text{(i)}}{\text{(1)}}$ To a lay petitioner who is submitting an emergency petition, a clear disturbance in the mental functioning of another individual; and
16 17 18 19	(ii) (2) To the following health professionals doing an examination, at least one mental disorder that is described in the version of the American Psychiatric Association's "Diagnostic and Statistical Manual – Mental Disorders" that is current at the time of the examination:
20	± (I) Physician;
21	⊋ (II) Psychologist;
22	<del>३.</del> (III) Clinical social worker;
23	4. (IV) Licensed clinical professional counselor;
24 25	
26 27	6. (VI) Psychiatric nurse practitioner (CRNP-PMH); or
28 29	$ \begin{tabular}{lll} \hline $\mathcal{L}$ icensed clinical marriage and family therapist. \end{tabular} $

"Mental disorder" does not include [intellectual]:

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(2)

1		<del>(I)</del>	INTELLECTUAL disability;
2		<del>(II)</del>	CONDITIONS THAT PRIMARILY ARE DUE TO DRUG OR
3	ALCOHOL ABUSE	` '	
4		` '	EPILEPSY, MULTIPLE SCLEROSIS, PARKINSON'S
5	ŕ	EIME	R'S DISEASE, AND OTHER KNOWN NEUROLOGICAL
6	<del>DISORDERS;</del>		
7		<del>(IV)</del>	NORMAL AGE-RELATED CHANGES IN THE BRAIN;
8		<del>(V)</del>	BRAIN CHANGES RELATED TO TERMINAL MEDICAL
9	CONDITIONS;		
10		<del>(VI)</del>	PERSONALITY DISORDERS AS DEFINED IN THE
11			TRIC ASSOCIATION'S "DIAGNOSTIC AND STATISTICAL
12	MANUAL OF ME	<del>VTAL I</del>	DISORDERS"; AND
13		<del>(VII)</del>	PERVASIVE DEVELOPMENTAL DISORDERS.
14			ace officer" means a sheriff, a deputy sheriff, a State police
15		-	officer, a municipal or other local police officer, or a Secret
16	_		sworn special agent of the United States Secret Service or
17 18	U.S.C. § 3056.	omeian	d Security authorized to exercise powers delegated under 18
10	O.B.O. § 5050.		
19	10–622.		
20	(a) A pet	tition f	or emergency evaluation of an individual may be made under
21	this section only if	the pe	etitioner has reason to believe that the individual:
22	(1)	Hasa	a mental disorder; and
23	(2)	<del>(I)</del>	[The individual presents] IS REASONABLY EXPECTED, IN
24	THE FORESEEAR	BLE FU	JTURE, TO PRESENT a danger to the life or safety of the
25	individual or of ot	hers <del>; C</del>	<del>R</del>
26		<del>(II)</del>	IS GRAVELY DISABLED.
27	(c) (1)	A pet	cition under this section shall:
28		(i)	Be signed and verified by the petitioner;
29		(ii)	State the petitioner's:

1		1.	Name;
2		2.	Address; and
3		3.	Home and work telephone numbers;
4	(ii	i) St	ate the emergency evaluee's:
5		1.	Name; and
6		2.	Description;
7	(iv	y) St	ate the following information, if available:
8		1.	The address of the emergency evaluee; and
9 10 11	parent, or other rela		The name and address of the spouse or a child, the emergency evaluee or any other individual who is evaluee;
12 13 14		lividua	the individual who makes the petition for emergency l authorized to do so under subsection (b)(1)(i) of this number of the individual;
15 16 17 18	emergency evaluee h	any o	ontain a description of the behavior and statements of the ther information that led the petitioner to believe that the ental disorder and that the individual [presents a danger dividual or of others;].
19 20 21	FORESEEABLE FUTU	•	<del>IS</del> <u>IS</u> REASONABLY EXPECTED, IN THE D PRESENT A DANGER TO THE LIFE OR SAFETY OF THE S <del>; OR</del>
22		<u>2</u> .	IS GRAVELY DISABLED; and
23 24	(v emergency evaluation		ontain any other facts that support the need for an
25	(2) Tl	ne petit	tion form shall contain a notice that the petitioner:
26	(i)	M	ay be required to appear before a court; and
27	(ii	) M	akes the statements under penalties of perjury.
28	10–623.		

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1 2 3 4	(b) After review of the petition, the court shall endorse the petition if the court finds probable cause to believe that the emergency evaluee has shown the symptoms of a mental disorder and that the individual [presents a danger to the life or safety of the individual or of others]:
5 6 7	(1) Is is reasonably expected, in the foreseeable future, to present a danger to the life or safety of the individual or of others; or
8	(2) Is gravely disabled.
9	10–626.
10 11 12 13	(a) A court may order, at any time, an emergency evaluation under Part IV of this subtitle of an individual who has been arrested, if the court finds probable cause to believe that the individual has a mental disorder and the individual [presents a danger to the life or safety of the individual or of others].
14 15 16	(1) Is is reasonably expected, in the foreseeable future, to present a danger to the life or safety of the individual or of others; $\overline{\text{or}}$
17	(2) IS GRAVELY DISABLED.
18	10-631.
19 20 21	(A) IN PART V OF THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED, "DANGER TO THE LIFE OR SAFETY OF THE INDIVIDUAL OR OF OTHERS" HAS THE MEANING STATED IN § 10–613 OF THIS SUBTITLE.
22 23	(B) "GRAVELY DISABLED" HAS THE MEANING STATED IN § 10-613 OF THIS SUBTITLE.
24 25	(C) "INCAPABLE OF MAKING AN INFORMED DECISION" HAS THE MEANING STATED IN § 10–613 OF THIS SUBTITLE.
26	(D) "MENTAL DISORDER" DOES NOT INCLUDE:
27	(1) INTELLECTUAL DISABILITY;
28 29	(2) CONDITIONS THAT PRIMARILY ARE CAUSED BY DRUG OR ALCOHOL ABUSE;
30	(3) Epilepsy, multiple sclerosis, Parkinson's disease,

ALZHEIMER'S DISEASE, AND OTHER KNOWN NEUROLOGICAL DISORDERS;

1	(4) NORMAL AGE-RELATED CHANGES IN THE BRAIN;
2 3	(5) BRAIN CHANGES RELATED TO TERMINAL MEDICAL CONDITIONS;
4 5 6	(6) PERSONALITY DISORDERS AS DEFINED IN THE AMERICAN PSYCHIATRIC ASSOCIATION'S "DIAGNOSTIC AND STATISTICAL MANUAL OF MENTAL DISORDERS"; AND
7 8 9	(7) PERVASIVE DEVELOPMENTAL DISORDERS AS DEFINED IN THE AMERICAN PSYCHIATRIC ASSOCIATION'S "DIAGNOSTIC AND STATISTICAL MANUAL OF MENTAL DISORDERS".
10	10–633.
11 12 13 14	(a) Any individual proposed for involuntary admission under Part III of this subtitle shall be afforded a hearing to determine whether the individual is to be admitted to a facility or a Veterans' Administration hospital as an involuntary patient or released without being admitted.
15	(e) The hearing officer shall:
16	(1) Consider all the evidence and testimony of record; and
17 18 19 20	(2) Order the release of the individual from the facility unless the record demonstrates by clear and convincing evidence that at the time of the hearing each of the following elements exist as to the individual whose involuntary admission is sought:
21	(i) The individual has a mental disorder;
22	(ii) The individual needs in-patient care or treatment;
23	(iii) The individual [presents]€
24 25 26	1. IS IS REASONABLY EXPECTED, IN THE FORESEEABLE FUTURE, TO PRESENT a danger to the life or safety of the individual or of others; OR
27	2. Is gravely disabled;
28 29	(iv) The individual is unable or unwilling to be voluntarily admitted to the facility;

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- 1 (v) There is no available less restrictive form of intervention 2 that is consistent with the welfare and safety of the individual; and 3 If the individual is 65 years old or older and is to be admitted to a State facility, the individual has been evaluated by a geriatric 4 evaluation team and no less restrictive form of care or treatment was determined by 5 6 the team to be appropriate. 7 10 - 708.8 (a) (1) In this section the following words have the meanings indicated. "Panel" means a clinical review panel that determines, under the 9 10 provisions of this section, whether to approve that medication be administered to an individual who objects to the medication. 11 12 (3) "Medication" means psychiatric medication prescribed for the 13 treatment of a mental disorder. "Lay advisor" means an individual at a facility, who is 14 15 knowledgeable about mental health practice and who assists individuals with rights 16 complaints. 17 The panel may approve the administration of medication or medications 18 and may recommend and approve alternative medications if the panel determines 19 that: 20 The medication is prescribed by a psychiatrist for the purpose of (1) treating the individual's mental disorder; 2122(2)The administration of medication represents a reasonable exercise 23 of professional judgment; and 24Without the medication, the individual is at substantial risk of (3)continued hospitalization because of: 25 26 Remaining seriously mentally ill with no significant relief of (i) 27 the mental illness symptoms that cause the individual to be a danger to the 28 individual or to others MEET THE CRITERIA FOR INVOLUNTARY ADMISSION 29 UNDER § 10-617(A)(3) OF THIS TITLE;
  - (ii) Remaining seriously mentally ill for a significantly longer period of time with mental illness symptoms that cause the individual to [be a danger to the individual or to others] MEET THE CRITERIA FOR INVOLUNTARY ADMISSION UNDER § 10–617(A)(3) OF THIS TITLE; or

$\frac{1}{2}$	dangar of saria	(iii) Relapsing into a condition in which the individual is [in as physical harm resulting from the individual's inability to provide for
3		s essential human needs of health or safety UNLIKELY TO SATISFY
4		AL'S NEED FOR NOURISHMENT, PERSONAL OR MEDICAL CARE,
5	•	SELF-PROTECTION AND SAFETY, SO THAT IT IS PROBABLE THAT
6		BODILY HARM, SIGNIFICANT PSYCHIATRIC DETERIORATION OR
7	DEBILITATION	, OR SERIOUS ILLNESS WILL RESULT.
8	SECTION	N 3. AND BE IT FURTHER ENACTED, That:
9 10	(a) Th Mental Illness.	ere is a Task Force on the Delivery of Services to Individuals with
11	(b) Th	e Task Force consists of the following members:
12 13	of the Senate;	one member of the Senate of Maryland, appointed by the President
14 15	(2) the House;	one member of the House of Delegates, appointed by the Speaker of
16 17	designee;	the Secretary of Health and Mental Hygiene, or the Secretary's
18 19	(4) Secretary's desi	,
20	(5)	the Attorney General, or the Attorney General's designee;
21 22	(6) the Executive D	the Executive Director of the Mental Hygiene Administration, or director's designee;
23 24	(7) Administration	the Executive Director of the Alcohol and Drug Abuse, or the Executive Director's designee; and
25	(8)	the following members, appointed by the Governor:
26		(i) one representative of the Maryland Hospital Association;
27 28	Society;	(ii) one representative of MedChi, The Maryland State Medical
29 30	Maryland;	(iii) one representative of the Mental Health Association of

# SENATE BILL 1040

$\frac{1}{2}$	(iv) one representative of the National Alliance on Mental Illness;
3 4	(v) one representative of the Community Behavioral Health Association of Maryland;
5	(vi) one representative of the Maryland Disability Law Center;
6	(vii) one representative of the Maryland Psychiatric Society; and
7	(viii) one representative of the Office of the Public Defender:
8	(ix) one representative of the Treatment Advocacy Center;
9	(x) one member of the Maryland Sheriffs' Association; and
10	(xi) one representative of the Sheppard Pratt Health System.
11	(c) The Governor shall designate the chair of the Task Force.
12 13	(d) The Department of Health and Mental Hygiene shall provide staff for the Task Force.
14	(e) A member of the Task Force:
15	(1) may not receive compensation as a member of the Task Force; but
16 17	(2) is entitled to reimbursement for expenses under the Standard State Travel Regulations, as provided in the State budget.
18 19	(f) The Task Force shall examine issues relating to the delivery of services to individuals with mental illness in the State, including:
20	(1) the feasibility and desirability of:
21 22	(i) establishing involuntary outpatient commitment of mentally ill individuals; and
23 24 25 26	(ii) admitting mentally ill individuals involuntarily into facilities for inpatient treatment and care until the individuals are psychiatrically stable instead of requiring release from facilities when the individuals are no longer dangerous;
27 28	(2) expanding the use of and increasing funding for crisis services, diversion services, and mental health courts; and

1 2 3	(3) eliminating procedural barriers to keeping mentally ill individuals hospitalized for longer periods of time, if needed, to reduce the likelihood of psychiatric deterioration and arrest of the individuals after discharge.
4 5 6	(g) The Task Force shall report its findings and recommendations to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly:
7	(1) in an interim report on or before January 1, 2014; and
8	(2) in a final report on or before January 1, 2015.
9 10 11 12	SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2013. Section 3 of this Act shall remain effective for a period of 2 years and, at the end of June 30, 2015, with no further action required by the General Assembly, Section 3 of this Act shall be abrogated and of no further force and effect.
	Approved:
	Governor.
	President of the Senate.
	Speaker of the House of Delegates.