

Department of Legislative Services  
Maryland General Assembly  
2013 Session

FISCAL AND POLICY NOTE

House Bill 311  
Judiciary

(Delegate K. Kelly, *et al.*)

Judicial Proceedings

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**Crimes - Requirement to Report Death or Disappearance of Minor - Penalties**

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This bill prohibits a parent or other person who has permanent care or custody or responsibility for the supervision of a minor who is younger than age 13 from recklessly or willfully failing to notify the appropriate law enforcement agency that the minor is a “missing child” within 24 hours of the time at which the parent or other person knew or should have known that the minor is a missing child, unless the disappearance of the minor has already been reported to the appropriate law enforcement agency. “Missing child” is defined as a minor whose whereabouts are unknown to a parent or other person who has permanent care and custody or responsibility for the supervision of the minor. Violators are guilty of a misdemeanor and subject to imprisonment for up to three years.

A parent or other person who has permanent care or custody or responsibility for the supervision of a minor must report the death of a minor to the appropriate law enforcement agency or medical authority within five hours of becoming aware of the death unless the death has already been reported to the appropriate law enforcement agency or medical authority. Violators are guilty of a misdemeanor and subject to imprisonment for up to three years.

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**Fiscal Summary**

**State Effect:** Potential minimal increase in general fund expenditures due to the bill’s incarceration penalty provisions. Revenues are not affected.

**Local Effect:** Potential minimal increase in local government expenditures due to the bill’s penalty provisions. Revenues are not affected.

**Small Business Effect:** None.

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## Analysis

**Current Law:** A parent, family member, household member, or other person who has permanent or temporary care or custody or responsibility for the supervision of a minor may not neglect a minor. A violator is guilty of the misdemeanor of child neglect and on conviction is subject to maximum penalties of five years imprisonment and/or a \$5,000 fine. A sentence imposed for the crime of child neglect is in addition to any other sentence imposed for a conviction arising from the same facts and circumstances unless the evidence required to prove each crime is substantially identical.

“Neglect” is defined as the intentional failure to provide necessary assistance and resources for the physical needs or mental health of a minor that creates a substantial risk of harm to the minor’s physical health or a substantial risk of mental injury. “Neglect” does not include the failure to provide necessary assistance and resources for the physical needs or mental health of a minor when the failure is due solely to a lack of financial resources or homelessness. “Mental injury” is defined as the substantial impairment of a minor’s mental or psychological ability to function. “Family member” is defined as a relative of a minor by blood, adoption, or marriage. “Household member” means a person who lives with or is a regular presence in a home of a minor at the time of the alleged neglect.

**Background:** In 2008, Casey Anthony was charged in Florida with the murder of her two-year-old daughter, Caylee, after she waited a month to tell police that the girl was missing and lied to investigators about Caylee’s whereabouts. By the time Caylee’s remains were found, her body was so decomposed that a cause of death could not be determined. During the closely watched trial, which lasted six weeks from May to July 2011, the prosecution argued that Casey murdered her daughter because she wanted her freedom and presented evidence suggesting that Casey had been unbothered by the disappearance of the girl. The lack of physical evidence, however, hindered the prosecution’s case. On July 5, the jury found Casey Anthony not guilty of murder, aggravated child abuse, and aggravated manslaughter of a child, but guilty of four misdemeanor counts of providing false information to a law enforcement officer.

The acquittal of Casey Anthony on the murder, manslaughter, and child abuse charges led to a public outcry over the perceived miscarriage of justice in the case. Fueled by the extensive media coverage of the high-profile trial, and legal commentators who suggested that the verdict was incorrect, an online petition calling for federal and state laws to respond to the outcome of the trial gained momentum within hours after the verdict was read. Dubbed “Caylee’s Law,” the legislation proposed in the petition makes it a felony for a parent to fail to report the death of a child within an hour, or fail to report that a child has gone missing within a day.

### *Legislation in Other States*

On January 9, 2012, New Jersey became the first state to enact Caylee's Law. Under the law, a person with legal custody of a child 13 years of age or younger who fails to report the disappearance of the child to police more than 24 hours after becoming aware of the disappearance is guilty of a fourth degree crime, punishable by up to 18 months imprisonment and a fine of up to \$10,000. The law went into effect immediately.

According to the National Conference of State Legislatures, as of September 19, 2012, 11 states have enacted legislation criminalizing the failure to report a missing or deceased child. Key variations among the bills include the qualifying age of the missing or deceased child, the length of time in which the child's guardian must report the incident, and the classification of the crime.

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### **Additional Information**

**Prior Introductions:** HB 20 of 2012 passed the House as amended and received a hearing in the Senate Judicial Proceedings Committee. No further action was taken.

**Cross File:** None.

**Information Source(s):** Baltimore, Garrett, and Montgomery counties; Maryland State Commission on Criminal Sentencing Policy; Maryland State Department of Education; Department of Health and Mental Hygiene; Judiciary (Administrative Office of the Courts); Department of Juvenile Services; State's Attorneys' Association; National Conference of State Legislators; Department of Legislative Services

**Fiscal Note History:** First Reader - February 1, 2013  
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