

Department of Legislative Services  
Maryland General Assembly  
2013 Session

**FISCAL AND POLICY NOTE**

Senate Bill 435 (Senator Ferguson)  
Budget and Taxation

---

**Creation of a State Debt - Baltimore City - Ralph J. Young Early Childhood Center**

---

This bill authorizes the issuance of general obligation (GO) bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of a specified facility.

The bill takes effect June 1, 2013.

---

**Fiscal Summary**

**State Effect:** If adopted in whole or part, this grant will be part of the total GO debt authorization for FY 2014. The Spending Affordability Committee (SAC) recommended a GO debt authorization of \$1.075 billion for FY 2014. The Maryland Consolidated Capital Bond Loan (MCCBL) of 2013, referred to as the capital budget, provides GO debt authorizations totaling \$1.103 billion. The additional \$28.0 million over the SAC recommendation comes from the deauthorization of prior year authorizations for projects which are now completed or cancelled.

**Local Effect:** None, unless the recipient is a local government.

**Small Business Effect:** None.

---

## Analysis

### **Current Law/Background:**

*Bond Sales and Debt Service:* The State last sold bonds on March 6, 2013, which included \$500 million in new money bonds in support of the State's capital program. Those bonds were sold in separate series with a combined true interest cost of 2.3% over 15 years. Actual annual debt service cost will be determined by the coupon rate achieved at the time the bonds were issued which ranged from 3.0% to 5.0% for an average coupon rate of 4.18%. Therefore, State debt service is estimated to cost \$50.6 million annually based on the average coupon rate.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

*Legislative Initiatives:* As introduced by the Governor, the MCCBL of 2013 earmarks \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2013 session in excess of the amount earmarked in the MCCBL as introduced by the Governor.

The bills listed below authorize the issuance of GO bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of various facilities.

Most bills require either a "hard" or "soft" match as noted. Where no match is required, the term "grant" is indicated. A "hard" match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A "soft" match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills and local bond bills. Within the local bond bill category the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

### 2013 Session Bond Bills Introduced

<u>HB</u>	<u>Sponsor</u>	<u>SB</u>	<u>Sponsor</u>	<u>Project</u>	<u>County</u>	<u>Request</u>	<u>Match</u>
<b>Statewide</b>							
611	Beitzel	423	Edwards	Adventure Sports Center International Site	Statewide	1,000,000	Hard
996	Rudolph	895	Astle	Maryland Artificial Reef Initiative	Statewide	200,000	Hard
<b>Local Bond Bills</b>							
449	Delegation	393	Edwards	Allegany County Animal Shelter Adoption and Care Center	Allegany	250,000	Hard
463	Delegation	440	Edwards	Friends Aware Facility	Allegany	500,000	Hard
1358	Love	663	Conway	Camp Woodlands Tee Pee Project	Anne Arundel	200,000	Soft(all)
64	Busch	874	Astle	Mayo Civic Association Community Hall	Anne Arundel	25,000	Hard
2	Sophocleus	88	DeGrange	Meade High School Concession Stand	Anne Arundel	50,000	Soft(1,2)
1437	Love	1015	Astle	MTR Land Enhancement Project	Anne Arundel	200,000	Soft(1,3)
580	Beidle	352	DeGrange	National Electronics Museum	Anne Arundel	200,000	Soft(2)
1357	Costa	912	Astle	Southern Middle School and Southern High School Improvements	Anne Arundel	200,000	Hard
84	Busch	110	Astle	William Paca House Restoration	Anne Arundel	250,000	Grant
1461	Clippinger	96	Ferguson	Baltimore Curriculum Project	Baltimore City	200,000	Soft(2)
998	B. Robinson	231	Pugh	Baltimore Design School	Baltimore City	200,000	Hard
1039	Clippinger	883	Ferguson	Baltimore Museum of Industry Capital Improvements	Baltimore City	250,000	Soft(1,3)
		997	Jones-Rodwell	Carroll's Hundred Archaeology Project	Baltimore City	250,000	Soft(U,2)
982	Clippinger	95	Ferguson	Chesapeake Shakespeare Company's Downtown Theatre	Baltimore City	500,000	Hard
988	Hammen	884	Ferguson	Creative Alliance Project	Baltimore City	250,000	Soft(3)
1493	Hammen	1047	Ferguson	Education Based Latino Outreach ADA/Elevator Project	Baltimore City	600,000	Soft(all)
1379	Haynes	1053	Jones-Rodwell	Fayette Street Outreach Community Center	Baltimore City	350,000	Grant
		968	Jones-Rodwell	Garrett-Jacobs Mansion Access and Safety Project	Baltimore City	100,000	Soft(3)
399	Tarrant	287	Pugh	Institutes for Behavior Resources	Baltimore City	150,000	Hard
1367	Glenn	913	McFadden	LAMB Community Resource Center	Baltimore City	500,000	Soft(U,all)
1446	Clippinger	529	Ferguson	Leadenhall Community Outreach Center	Baltimore City	250,000	Soft(all)
710	B. Robinson	493	Pugh	Learn'In to Live Again Project	Baltimore City	105,000	Soft(2,3)
745	Carter	552	Gladden	Liberty Rec and Tech Center	Baltimore City	200,000	Soft(U,2,3)
1497	Anderson	938	Conway	Mattie B. Uzzle Outreach Center	Baltimore City	150,000	Soft(1,2)
1495	Anderson	1030	Conway	Morgan State University Athletic Facility Renovations	Baltimore City	200,000	Hard
1181	Glenn	870	McFadden	Mount Pleasant Family Life Center	Baltimore City	300,000	Soft(all)
1180	Glenn	892	McFadden	New Creation Christian Academy Day Care Playground	Baltimore City	100,000	Soft(1,2)
744	Carter	328	Gladden	Park Heights Women and Children's Center	Baltimore City	450,000	Hard
582	Jones	308	McFadden	Patricia and Arthur Modell Performing Arts Center at the Lyric	Baltimore City	350,000	Hard

1445	Clippinger	435	Ferguson	Ralph J. Young Early Childhood Center	Baltimore City	500,000	Soft(2)
81	McIntosh	1035	Conway	Rebirth Community Center	Baltimore City	250,000	Soft(U,1)
243	McIntosh	288	Conway	Revitalization of Hobbs Fitness Center	Baltimore City	111,000	Soft(2)
398	Tarrant	232	Pugh	Skatepark of Baltimore at Roosevelt Park	Baltimore City	150,000	Soft(1,2)
80	McIntosh	765	Conway	Stone House Preservation and Rehabilitation	Baltimore City	275,000	Soft(2,3)
1189	Clippinger	97	Ferguson	Veditz Center of Maryland	Baltimore City	30,000	Soft(1,3)
970	Oaks	330	Gladden	Wayland Village II	Baltimore City	1,000,000	Hard
248	Morhaim	291	Zirkin	Baltimore County Humane Society	Baltimore	35,000	Soft(2)
1439	Malone	924	Kasemeyer	Catonsville Clubhouse Renovations	Baltimore	65,000	Soft(2)
415	DeBoy	187	Kasemeyer	CCBC Catonsville Historic Mansion Preservation	Baltimore	150,000	Hard
1041	Malone	909	Kasemeyer	Comet Booster Club Bleachers and Press Box	Baltimore	125,000	Hard
93	Jones	134	Kelley	Diversified Housing Development	Baltimore	120,000	Hard
297	Olszewski	340	Stone	Dundalk Youth Services Arts Center	Baltimore	250,000	Soft(2)
92	Jones	133	Kelley	Easter Seals Adult Day Services Center Expansion	Baltimore	250,000	Hard
417	DeBoy	186	Kasemeyer	Good Shepherd Center Cooling Tower	Baltimore	450,000	Hard
615	Bromwell	612	Klausmeier	Kingsville Volunteer Fire Company	Baltimore	500,000	Soft(1,3)
271	Lafferty	347	Brochin	Limekilns and Log House Stabilization Project at Cromwell Valley Park	Baltimore	150,000	Soft(U,2,3)
418	DeBoy	99	Kasemeyer	Little Sisters of the Poor - St. Martin's Home	Baltimore	250,000	Soft(all)
1411	DeBoy	996	Kasemeyer	Maryland Food Bank Improvements	Baltimore	500,000	Hard
614	Bromwell	616	Klausmeier	Perry Hall High School Stadium Scoreboard	Baltimore	55,000	Hard
79	Nathan-Pulliam	135	Kelley	Youth in Transition School	Baltimore	350,000	Hard
		113	Miller	North Beach Pier Improvements	Calvert	250,000	Soft(all)
705	Rudolph			Boys & Girls Club of Cecil County Northeast Renovation Project	Cecil	50,000	Soft(2,3)
1034	Rudolph			Cecil Inn Renovations	Cecil	100,000	Soft(2)
995	Delegation	868	Middleton	Children's Aid Society Building Addition	Charles	100,000	Soft(2)
997	Delegation	867	Middleton	Melwood Recreation Center	Charles	105,000	Hard
692	Cane	527	Colburn	Chesapeake Grove Senior Housing and Intergenerational Center	Dorchester	250,000	Soft(1)
1477	Cane	1021	Colburn	Sailwinds Wharf Development Project	Dorchester	2,000,000	Soft(all)
617	Clagett	363	Young	Color on the Creek Improvements	Frederick	20,000	Soft(2,3)
121	Clagett	323	Brinkley	Culler Lake Stormwater Management	Frederick	250,000	Soft(2)
119	Clagett	322	Brinkley	Mental Health Association Building	Frederick	250,000	Soft(2,3)
1422	Afzali	1019	Brinkley	Oakdale High School Concession Stand Construction	Frederick	50,000	Soft(2,3)
120	Clagett	177	Young	The Jane Hanson National Memorial	Frederick	35,000	Soft(2)

571	James			Havre de Grace Opera House Renovations	Harford	1,200,000	Soft(3)
260	James	219	Glassman	Humane Society Animal Shelter	Harford	500,000	Hard
411	DeBoy	301	Glassman	Maryland STEM Lab at Broad Creek Memorial Scout Reservation	Harford	400,000	Soft(1,2)
462	Delegation	561	Howard County Senators	Blandair Regional Park	Howard	250,000	Hard
461	Delegation	558	Howard County Senators	Domestic Violence Center	Howard	200,000	Hard
456	Delegation	559	Howard County Senators	Historic Belmont Property Restoration	Howard	250,000	Hard
457	Delegation	562	Howard County Senators	Middle Patuxent Environmental Area	Howard	150,000	Soft(2)
460	Delegation	560	Howard County Senators	The Arc's Homewood Road Renovation	Howard	100,000	Hard
1404	Delegation	992	Howard County Senators	Vantage House Retirement Community Renovations	Howard	75,000	Soft(2)
1007	Barve	744	Forehand	Bohrer Park Miniature Golf Course	Montgomery	150,000	Hard
1361	Hixson	1003	Raskin	Easter Seals Inter-Generational Center Expansion	Montgomery	250,000	Hard
607	Kaiser	594	Montgomery	Falling Green at OBG Park Renovations	Montgomery	75,000	Soft(all)
512	Gilchrist	324	Forehand	Identity House Expansion	Montgomery	130,000	Soft(3)
976	Kramer	452	Manno	Jewish Foundation for Group Homes Renovations	Montgomery	250,000	Soft(3)
842	Gutierrez	712	Madaleno	Ken-Gar Community Center	Montgomery	100,000	Soft(all)
973	Gutierrez	723	Madaleno	Kids International Discovery Museum	Montgomery	50,000	Hard
610	Luedtke	596	Montgomery	Laytonsville District Volunteer Fire Station	Montgomery	300,000	Soft(3)
1391	Hixson	944	Raskin	Maryland Youth Ballet Institutional Capacity Building	Montgomery	300,000	Soft(all)
1401	Kramer	921	Manno	Melvin J. Berman Hebrew Academy Restorations	Montgomery	100,000	Soft(U,1,2)
1226	Simmons	1027	Forehand	Metropolitan Ballet Theatre Relocation and Expansion	Montgomery	100,000	Soft(2,3)
609	Kaiser	597	Montgomery	Olney Theatre Center	Montgomery	500,000	Soft(1)
839	Dumais	1025	Garagiola	Potomac Community Resources Home	Montgomery	100,000	Hard
5	Hixson	184	Raskin	Pyramid Atlantic Art Center Space at the Silver Spring Library	Montgomery	500,000	Soft(1)
299	Barkley	336	King	RCI Group Home Renovations	Montgomery	100,000	Hard
747	Simmons	209	Forehand	Rockville Emergency Management and Maintenance Facility	Montgomery	340,000	Hard
1402	Kramer	922	Manno	Silver Spring Learning Center Expansion	Montgomery	300,000	Hard

841	Gutierrez	638	Manno	St. Luke's House and Threshold Services United Renovations	Montgomery	100,000	Hard
1444	Kramer	960	Manno	St. Luke's House Property Renovations and Repairs	Montgomery	200,000	Soft(3)
6	Hixson	517	Raskin	Takoma Park Silver Spring Shared Use Community Kitchen	Montgomery	250,000	Soft(1)
177	Gutierrez	448	Madaleno	The Writer's Center	Montgomery	250,000	Soft(2)
1050	Lee	221	Raskin	University Gardens Senior Apartments	Montgomery	450,000	Hard
939	Lee	402	Frosh	Wasserman Residence Phase 2 Renovations	Montgomery	500,000	Hard
602	Zucker	598	Montgomery	West Fairland Local Park Renovations	Montgomery	330,000	Soft(all)
696	Gaines	439	Pinsky	Berwyn Heights Town Administration Building and Senior Center Power Improvements	Prince George's	80,000	Hard
1378	Proctor	1017	Miller	Bethel Recreation Center	Prince George's	100,000	Grant
110	Hubbard	123	Peters	Bowie Lions Club Renovation	Prince George's	25,000	Hard
193	Frush	13	Rosapepe	Chesapeake Math and IT Academy Gymnasium	Prince George's	250,000	Soft(2)
1005	Summers	1002	Ramirez	Cheverly American Legion Post 108	Prince George's	40,000	Soft(U,2,3)
168	Ivey	716	Ramirez	Cheverly UMC Kitchen and Public Accessibility Project	Prince George's	150,000	Hard
1261	Davis	890	Currie	City of District Heights Senior Day Facility Expansion	Prince George's	250,000	Soft(1)
1381	Swain	953	Benson	City of Seat Pleasant Public Works Facility	Prince George's	500,000	Hard
519	Proctor	1050	Rosapepe	College Park Aviation Museum	Prince George's	600,000	Hard(U)
		112	Miller	Eagle Harbor Artesian Well Restoration	Prince George's	50,000	Grant
1447	Walker	1020	Muse	Glassmanor Recreational Center Renovations	Prince George's	200,000	Soft(1)
109	Hubbard	102	Peters	Holy Trinity Episcopal Day School Air-Supported Structure (Athletic & Arts Center)	Prince George's	50,000	Hard
1526	Swain	1045	Benson	Lake Arbor Capital Improvements	Prince George's	300,000	Soft(1)
1525	Swain	1044	Benson	Lake Arbor Center Water and Sewage Connection Project	Prince George's	450,000	Soft(1)
1371	Barnes			Laurel Armory-Anderson & Murphy Community Center Improvements	Prince George's	350,000	Hard
132	Barnes			Laurel Boys and Girls Club Renovation	Prince George's	200,000	Soft(1)
1370	Barnes			Laurel Park Path System Improvements	Prince George's	350,000	Hard
1472	Valderrama	549	Peters	Multi-use Fields	Prince George's	4,000,000	Soft(all)
		1041	Muse	National Philippine Multi-Cultural Center	Prince George's	250,000	Soft(all)
606	Griffith	733	Currie	New Revival Center of Renewal	Prince George's	150,000	Hard
1065	Braveboy	1014	Currie	Olde Mill Community and Teaching Center	Prince George's	150,000	Soft(all)
1498	Vaughn		Benson	Palmer Park Boys & Girls Club	Prince George's	50,000	Soft(1,3)
566	Howard	966	Benson	Peppermill Village Community	Prince George's	200,000	Hard

		381	Muse	Center Renovations Potomac High School Stadium and Track Construction	Prince George's	1,500,000	Grant
105	Pena- Melnyk		Rosapepe	Pregnancy Aid Center	Prince George's	100,000	Hard
1479	Gaines	1023	Pinsky	Prince George's Arts and Humanities Council Creative Business Incubator	Prince George's	75,000	Soft(2)
608	Gaines	551	Pinsky	Riverdale Park Town Hall Youth and Community Wing	Prince George's	500,000	Hard
169	Ivey	718	Ramirez	St. Ann's Security Renovations	Prince George's	40,000	Soft(2)
1468	Eckardt	1007	Pipkin	Kennard High School Restoration Project	Queen Anne's	300,000	Soft(1,2)
1467	Eckardt	33	Pipkin	Wye River Upper School	Queen Anne's	500,000	Hard
42	Cane	20	Colburn	Easton Head Start Center	Talbot	150,000	Hard
847	Cane	882	Colburn	Oxford Community Center	Talbot	100,000	Hard
1450	Donoghue			Antietam Fire Company Renovations	Washington	85,000	Soft(3)
		299	Edwards	Lockhouse 44, Lock 44, and Western MD Railroad Lift Bridge	Washington	175,000	Soft(2,3)
1451	Donoghue			Municipal Electrical Light Plant Project	Washington	300,000	Hard
1165	Conway	941	Mathias	YMCA of the Chesapeake	Wicomico	500,000	Hard
1164	Conway	773	Mathias	Diakonia Housing Expansion	Worcester	350,000	Soft(2,3)
						<b>\$39,826,000</b>	

Match Key:  
1 = Real Property  
2 = In-kind contributions  
3 = Prior Expenditures  
4 = Unequal

---

### Additional Information

**Prior Introductions:** None.

**Cross File:** HB 1445 (Delegate Clippinger, *et al.*) - Appropriations.

**Information Source(s):** Department of Legislative Services

**Fiscal Note History:** First Reader - March 7, 2013  
bnd/ljm

---

Analysis by: Bond Bill Analyst

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510