HOUSE BILL 729

CONSTITUTIONAL AMENDMENT

4lr0844 CF 4lr3027

By: Delegates Carr, Barve, Beidle, Braveboy, Carter, Clagett, Cullison, Fraser-Hidalgo, Frush, Gaines, Gilchrist, Glass, Gutierrez, Hixson, Hucker, Ivey, A. Kelly, Kramer, Lee, Luedtke, A. Miller, Mizeur, Niemann, Pena-Melnyk, B. Robinson, S. Robinson, Simmons, Summers, Valentino-Smith, Waldstreicher, and A. Washington

Introduced and read first time: January 31, 2014

Assigned to: Economic Matters

A BILL ENTITLED

1 AN ACT concerning

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County and Municipal Street Lighting Investment Act

FOR the purpose of proposing an amendment to the Maryland Constitution to authorize the General Assembly to provide that certain property consisting of street lighting equipment may be taken by a county or municipality for public use immediately on payment to the owner of the property of the amount that the county or municipality estimates to be the net book value of the property calculated in a certain manner, provided the legislation also requires the payment of any further sum that may be subsequently awarded by the Public Service Commission; submitting the amendment to the Maryland Constitution to the qualified voters of the State for their adoption or rejection; authorizing a certain county or municipality, after giving certain notice to certain persons, to convert its street lighting service to a certain alternative energy only tariff, acquire certain street lighting equipment from the electric company, and enter into an agreement to purchase electricity for a certain use from any available electricity supplier under certain circumstances; authorizing a county or municipality to request that an electric company remove certain street lighting equipment under certain circumstances; requiring a county or municipality to pay the net book value of certain street lighting equipment that is being removed and the costs of its removal under certain circumstances; providing that the net book value of certain street lighting equipment shall be calculated in a certain manner or be determined in a proceeding before the Public Service Commission under certain circumstances; requiring a certain county or municipality to notify a certain electric company of any alteration to the county's or municipality's street lighting equipment inventory within a certain period of time under certain circumstances; prohibiting a certain agreement or contract for sale or license agreement from including certain fees or other costs

[Brackets] indicate matter deleted from existing law.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.



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under certain circumstances; prohibiting an electric company from making certain requirements of a certain county or municipality; requiring that certain workers be fully qualified and meet certain requirements; requiring that certain disputes be submitted to the Commission for resolution; requiring the Commission to issue a determination on certain disputes within a certain time period; requiring each electric company to develop a certain alternative energy only tariff for street lighting on or before a certain date; requiring a certain alternative energy only tariff to include certain fees; requiring that a certain alternative energy only tariff provide for monthly bills for street lighting that include a schedule of electricity charges based on a certain determination; prohibiting the alternative energy only tariff from including certain charges; requiring that, for street lighting equipment in use on a certain date, the alternative energy only tariff shall use certain calculation methods and rates that existed on a certain date; requiring the alternative energy only tariff to provide for reasonable rates for street lighting equipment that is adopted after a certain date; requiring the alternative energy only tariff to provide for options for certain street lighting controls; requiring the Commission to issue a decision regarding the adoption of a certain alternative energy only tariff within a certain period of time after receiving the alternative energy only tariff from an electric company; stating the findings and declarations of the General Assembly; making certain clarifying changes; defining a certain term; making certain provisions of this Act contingent on the passage and ratification of a certain constitutional amendment; and generally relating to the purchase of certain street lighting equipment by a county or municipality from an electric company and tariffs for street lighting.

26 BY proposing an addition to the Maryland Constitution

Article III – Legislative Department

28 Section 40D

29 BY repealing and reenacting, with amendments,

Article – Local Government

31 Section 1–1309

32 Annotated Code of Maryland

(2013 Volume)

34 BY adding to

Article – Public Utilities

36 Section 4–211

37 Annotated Code of Maryland

38 (2010 Replacement Volume and 2013 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, (Three-fifths of all the members elected to each of the two Houses concurring), That it be proposed that the Maryland Constitution read as follows:

1 **40D.**

2 THE GENERAL ASSEMBLY SHALL ENACT NO LAW AUTHORIZING PRIVATE 3 PROPERTY TO BE TAKEN FOR PUBLIC USE WITHOUT JUST COMPENSATION, TO 4 BE AGREED UPON BETWEEN THE PARTIES OR AWARDED BY A JURY, BEING FIRST 5 PAID OR TENDERED TO THE PARTY ENTITLED TO SUCH COMPENSATION, EXCEPT THAT WHERE SUCH PROPERTY CONSISTS OF STREET LIGHTING EQUIPMENT 6 7 THAT IS DESIRED BY THE COUNTY OR MUNICIPALITY IN WHICH THE STREET 8 LIGHTING EQUIPMENT IS INSTALLED, THE GENERAL ASSEMBLY MAY PROVIDE 9 THAT SUCH PROPERTY MAY BE TAKEN IMMEDIATELY BY THE COUNTY OR 10 MUNICIPALITY ON PAYMENT TO THE OWNER OF THE PROPERTY OF THE AMOUNT THAT THE COUNTY OR MUNICIPALITY ESTIMATES TO BE THE NET BOOK VALUE 11 12 OF THE PROPERTY, CALCULATED, USING FEDERAL ENERGY REGULATORY COMMISSION ACCOUNTING METHODS AND NOT USING METHODS OTHER THAN 13 14 THOSE USED FOR STANDARD RATE SETTING, AS THE ORIGINAL COST OF THE PROPERTY, LESS DEPRECIATION, OF ANY ACTIVE OR INACTIVE EXISTING 15 STREET LIGHTING EQUIPMENT INSTALLED IN THE COUNTY OR MUNICIPALITY 16 17 AS OF THE DATE THE COUNTY OR MUNICIPALITY EXERCISES ITS RIGHT OF 18 ACQUISITION, PROVIDED THE LEGISLATION ALSO REQUIRES THE PAYMENT OF ANY FURTHER SUM THAT MAY BE SUBSEQUENTLY AWARDED BY THE PUBLIC 19 20 SERVICE COMMISSION.

SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:

23 Article – Local Government

- 24 1–1309.
- 25 (a) (1) In this section[, "electric] THE FOLLOWING WORDS HAVE THE 26 MEANINGS INDICATED.
- 27 **(2)** "ELECTRIC company" has the meaning stated in § 1–101 of the Public Utilities Article.
- 29 (3) (I) "STREET LIGHTING EQUIPMENT" MEANS ALL 30 EQUIPMENT OWNED BY AN ELECTRIC COMPANY USED TO LIGHT STREETS IN THE 31 COUNTY OR MUNICIPALITY.
- 32 (II) "STREET LIGHTING EQUIPMENT" INCLUDES:
- 33 1. ALL CAPITAL EQUIPMENT AS DEFINED UNDER 34 FERC ACCOUNTS 373;

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| 1 | 2. LIGHTING BALLASTS, FIXTURES, MAST ARMS, | | |
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| 2 | PHOTOCELLS, LOOPS, AND OTHER EQUIPMENT NECESSARY FOR THE | | |
| 3 | CONVERSION OF ELECTRIC ENERGY INTO STREET LIGHTING EQUIPMENT; | | |
| 4 | 3. DECORATIVE STREET AND AREA LIGHTING; | | |
| 5 | 4. SOLID-STATE LED LIGHTING TECHNOLOGIES; | | |
| 6 | AND | | |
| 7 | 5. INDUCTION LIGHTING TECHNOLOGIES. | | |
| 8 | (III) "STREET LIGHTING EQUIPMENT" DOES NOT INCLUDE | | |
| 9 | JOINT USE UTILITY POLES ON WHICH THE EQUIPMENT IS FIXED. | | |
| 10 | (B) THE GENERAL ASSEMBLY FINDS AND DECLARES THAT: | | |
| 11 | (1) TAXPAYERS ARE MANDATED TO PAY ELECTRIC COMPANIES | | |
| 12 | LARGE SUMS EVERY YEAR TO LIGHT STREETS IN COUNTIES AND | | |
| 13 | MUNICIPALITIES; | | |
| 14 | (2) COUNTIES AND MUNICIPALITIES ARE LIMITED IN HOW THIS | | |
| 15 | PUBLIC SAFETY RESOURCE CAN BE MANAGED BECAUSE THE COUNTIES ANI | | |
| 16 | MUNICIPALITIES DO NOT OWN OR CONTROL THE STREET LIGHTING EQUIPMENT | | |
| 17 | WITHIN THEIR JURISDICTIONS; | | |
| 18 | (3) STREET LIGHTING IS A SIGNIFICANT ENERGY EXPENSE FOR | | |
| 19 | COUNTIES AND MUNICIPALITIES AND PRESENTS AN OPPORTUNITY FOR | | |
| 20 | COMMUNITIES TO REDUCE THEIR CARBON FOOTPRINT AND ADDRESS CLIMATE | | |
| 21 | CHANGE THROUGH EFFICIENCY UPGRADES; | | |
| 22 | (4) THERE IS NO INCENTIVE IN THE APPLICABLE ELECTRIC RATE | | |
| 23 | TARIFF FOR INSTALLING ENERGY EFFICIENT LIGHTING TECHNOLOGIES THAT | | |
| 24 | MAY REDUCE BOTH POWER AND MAINTENANCE EXPENSES; | | |
| 25 | (5) THERE IS NO PROVISION IN THE APPLICABLE ELECTRIC RATE | | |
| 26 | TARIFF FOR COUNTIES AND MUNICIPALITIES TO WORK COLLECTIVELY TO | | |
| 27 | MANAGE THE MAINTENANCE OF STREET LIGHTING EQUIPMENT; | | |
| 28 | (6) COUNTIES AND MUNICIPALITIES AROUND THE COUNTRY HAVE | | |
| 29 | SAVED CONSIDERABLE RESOURCES BY PURCHASING THEIR STREET LIGHTING | | |

EQUIPMENT FROM ELECTRIC COMPANIES AND CONTRACTING FOR THE

MAINTENANCE INDEPENDENTLY; AND

| 1 | (7) | STREET LIGHTING COSTS SHOULD BE REDUCED AND SERVICE |
|---|------------------------|---|
| 2 | SHOULD BE IMPROVED BY: | |

- 3 (I) IMPROVING PUBLIC SAFETY WITH STREET LIGHTS THAT 4 PROVIDE BETTER ILLUMINATION;
- 5 (II) REDUCING MAINTENANCE COSTS BY ALLOWING
- 6 COUNTIES AND MUNICIPALITIES TO OWN THE STREET AND AREA LIGHTING
- 7 WITHIN THEIR JURISDICTIONS AND TO ENTER INTO REGIONAL MAINTENANCE
- 8 SERVICE CONTRACTS;
- 9 (III) REDUCING WHOLE SYSTEM COST THROUGH COUNTY OR
- 10 MUNICIPAL OWNERSHIP AND BY ADOPTING TARIFFS THAT INCLUDE ONLY THE
- 11 DISTRIBUTION ENERGY CONSUMED;
- 12 (IV) PROVIDING FOR THE USE OF INNOVATIVE
- 13 TECHNOLOGIES FOR MORE EFFICIENT LIGHTING; AND
- 14 (V) PROVIDING MORE RESPONSIVE SERVICE FOR LIGHTING
- 15 REPAIRS.
- 16 [(b)] (C) This section applies to all counties and municipalities.
- 17 [(c) On written request by a county or municipality, an electric company shall
- sell to the county or municipality some or all of the electric company's existing street
- 19 lighting equipment that is located in the county or municipality.
- 20 (D) AFTER GIVING 60 DAYS' WRITTEN NOTICE TO THE ELECTRIC
- 21 COMPANY AND THE PUBLIC SERVICE COMMISSION, A COUNTY OR
- 22 MUNICIPALITY THAT RECEIVES STREET LIGHTING SERVICE FROM AN ELECTRIC
- 23 COMPANY IN ACCORDANCE WITH A TARIFF PROVIDING FOR THE USE BY THE
- 24 COUNTY OR MUNICIPALITY OF STREET LIGHTING EQUIPMENT OWNED BY AN
- 25 ELECTRIC COMPANY MAY:
- 26 (1) CONVERT ITS STREET LIGHTING SERVICE TO AN
- 27 ALTERNATIVE ENERGY ONLY TARIFF SET IN ACCORDANCE WITH § 4–211 OF THE
- 28 Public Utilities Article;
- 29 (2) ACQUIRE THE STREET LIGHTING EQUIPMENT FROM THE
- 30 ELECTRIC COMPANY AT SOME OR ALL LOCATIONS WITHIN THE COUNTY OR
- 31 MUNICIPALITY; AND

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- ENTER INTO AN AGREEMENT TO PURCHASE ELECTRICITY FOR 1 **(3)** 2 THE USE OF THE STREET LIGHTING EQUIPMENT FROM ANY AVAILABLE 3 ELECTRICITY SUPPLIER.
- 4 [(d)] **(E) (1)** If the county or municipality [purchases] EXERCISES ITS OPTION TO PURCHASE street lighting equipment from an electric company AND CONVERT THE STREET LIGHTING SERVICE TO AN ALTERNATE ENERGY ONLY TARIFF IN ACCORDANCE WITH SUBSECTION (D) OF THIS SECTION, the county or municipality shall pay to the electric company the fair market value of the street lighting equipment.
- 10 **(2)** (I)AFTER EXERCISING ITS OPTION IN ACCORDANCE WITH 11 SUBSECTION (D) OF THIS SECTION, THE COUNTY OR MUNICIPALITY MAY 12 REQUEST THAT THE ELECTRIC COMPANY REMOVE THE STREET LIGHTING 13 EQUIPMENT THAT IS LOCATED IN THE COUNTY'S OR MUNICIPALITY'S 14 JURISDICTION THAT HAS NOT BEEN ACQUIRED FROM THE ELECTRIC COMPANY.
- 15 (II) THE COUNTY OR MUNICIPALITY SHALL PAY TO THE 16 **ELECTRIC COMPANY:**
- 17 THE COST OF THE REMOVAL OF THE STREET 1. 18 LIGHTING EQUIPMENT BY THE ELECTRIC COMPANY; AND
- 19 2. THE NET BOOK VALUE OF THE STREET LIGHTING 20 EQUIPMENT REMOVED.
- 21**(3) NET BOOK VALUE SHALL BE:**
- 22**(I)** CALCULATED AS THE ORIGINAL COST OF THE STREET 23 LIGHTING EQUIPMENT, LESS DEPRECIATION, NET OF ANY SALVAGE VALUE OF 24ANY ACTIVE OR INACTIVE EXISTING STREET LIGHTING EQUIPMENT INSTALLED 25 IN THE COUNTY OR MUNICIPALITY AS OF THE DATE THE COUNTY OR 26 MUNICIPALITY EXERCISES ITS RIGHT OF ACQUISITION; OR
- 27 DETERMINED IN A PROCEEDING BEFORE THE PUBLIC (II)28SERVICE COMMISSION.
- 29 A county or municipality that [purchases street lighting equipment] EXERCISES ITS OPTION in accordance with SUBSECTION (D) OF this 30 31 section:
- 32 (1) shall be responsible for the maintenance of the street lighting 33 equipment; [and]

1 (2) may contract with an outside entity for the maintenance of the street lighting equipment; AND

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- (3) SHALL NOTIFY THE ELECTRIC COMPANY OF ANY ALTERATION TO THE COUNTY'S OR MUNICIPALITY'S STREET LIGHTING EQUIPMENT INVENTORY WITHIN 30 DAYS AFTER THE ALTERATION.
- [(f)] (G) (1) Any person who controls the right to use space on any pole, lamppost, or other mounting surface previously used in the county or municipality by the electric company for street lighting equipment shall allow a county or municipality that has purchased the street lighting equipment to assume the rights and obligations of the electric company with respect to the space for the unexpired term of any lease or other agreement under which the electric company used the space.
- 12 (2) Notwithstanding paragraph (1) of this subsection, the county or 13 municipality may not restrict or prohibit universal access for electricity or any other 14 service by assuming the rights and obligations of an electric company as to space on 15 any pole, lamppost, or other mounting surface used for street lighting equipment.
- 16 (H) ANY AGREEMENT OR CONTRACT FOR SALE OF OR LICENSE
 17 AGREEMENT THAT APPLIES TO EQUIPMENT MOUNTED ON JOINT USE POLES MAY
 18 NOT INCLUDE ANY FEES OR OTHER COSTS NOT INCLUDED IN THE ALTERNATIVE
 19 ENERGY ONLY TARIFF UNDER § 4–211 OF THE PUBLIC UTILITIES ARTICLE.
- 20 (I) AN ELECTRIC COMPANY MAY NOT REQUIRE FROM A COUNTY OR 21 MUNICIPALITY EXERCISING ITS OPTION UNDER SUBSECTION (D) OF THIS 22 SECTION:
- 23 (1) ANY PROTECTIONS OR INDEMNIFICATIONS; OR
- 24 (2) ANY STANDARDS THE ELECTRIC COMPANY DOES NOT 25 CURRENTLY PROVIDE OR REQUIRE OF THEMSELVES IN THE OPERATION AND 26 MAINTENANCE OF STREET LIGHTING EQUIPMENT.
- 27 (J) ALL WORKERS EMPLOYED BY A COUNTY OR MUNICIPALITY TO 28 OPERATE AND MAINTAIN STREET LIGHTING EQUIPMENT MUST BE FULLY 29 QUALIFIED AND MEET ANY FEDERAL AND STATE REQUIREMENTS.
- [(3)] (K) (1) Any dispute between an electric company and a county or municipality [arising under this subsection] REGARDING THE COMPENSATION TO BE PAID TO THE ELECTRIC COMPANY OR ANY OTHER MATTER ARISING IN CONNECTION WITH THE EXERCISE OF THE OPTION IN ACCORDANCE WITH SUBSECTION (D) OF THIS SECTION shall be submitted to the Public Service Commission for resolution.

- 1 (2) WITHIN 60 DAYS AFTER RECEIPT OF A REQUEST FOR 2 RESOLUTION, THE PUBLIC SERVICE COMMISSION SHALL ISSUE A
- 3 DETERMINATION ON A DISPUTE SUBMITTED IN ACCORDANCE WITH PARAGRAPH
- 4 (1) OF THIS SUBSECTION.

5 Article – Public Utilities

- 6 **4–211.**
- 7 (A) IN THIS SECTION, "STREET LIGHTING EQUIPMENT" HAS THE 8 MEANING STATED IN § 1–1309 OF THE LOCAL GOVERNMENT ARTICLE.
- 9 (B) (1) ON OR BEFORE DECEMBER 1, 2014, EACH ELECTRIC COMPANY, IN CONSULTATION WITH THE MARYLAND ENERGY ADMINISTRATION,
- 11 SHALL FILE WITH THE COMMISSION AN ALTERNATE ENERGY ONLY TARIFF FOR
- 12 STREET LIGHTING THAT INCLUDES ONLY ELECTRIC DISTRIBUTION FEES.
- 13 (2) (I) THE ALTERNATIVE ENERGY ONLY TARIFF SHALL
- 14 PROVIDE FOR MONTHLY BILLS FOR STREET LIGHTING THAT SHALL INCLUDE A
- 15 SCHEDULE OF ELECTRICITY CHARGES BASED ON A DETERMINATION OF ANNUAL
- 16 KILOWATT-HOUR USAGE PER LUMEN RATING OR NOMINAL WATTAGE OF ALL
- 17 TYPES OF STREET LIGHTING EQUIPMENT BUT MAY NOT INCLUDE FACILITY,
- 18 SUPPORT, REACTIVE OR PREVENTATIVE MAINTENANCE, FIXED MAINTENANCE,
- 19 OR ACCESSORY CHARGES.
- 20 (II) THE DETERMINATION IN PARAGRAPH (I) OF THIS
- 21 PARAGRAPH SHALL BE IN ACCORDANCE WITH:
- 22 1. APPROVED METHODS OF DETERMINATION FOR
- 23 UNMETERED STREET LIGHTS; OR
- 24 2. BASED ON INFORMATION RECEIVED FROM
- 25 LIGHTING CONTROLS THAT MEASURE USAGE AND COMPLY WITH ANSI C12.20.5
- 26 STANDARDS FOR ACCURACY.
- 27 (3) (I) FOR STREET LIGHTING EQUIPMENT IN USE IN A COUNTY
- OR MUNICIPALITY ON OCTOBER 1, 2014, THE ALTERNATIVE ENERGY ONLY
- 29 TARIFF SHALL USE CALCULATION METHODS AND RATES THAT EXISTED ON
- 30 **OCTOBER 1, 2014.**
- 31 (II) THE ALTERNATIVE ENERGY ONLY TARIFF SHALL
- 32 PROVIDE FOR REASONABLE RATES FOR STREET LIGHTING EQUIPMENT THAT IS
- 33 ADOPTED AFTER OCTOBER 1, 2014.

- 1 (4) THE ALTERNATIVE ENERGY ONLY TARIFF SHALL PROVIDE 2 FOR OPTIONS FOR VARIOUS STREET LIGHTING CONTROLS, INCLUDING:
- 3 (I) CONVENTIONAL DUSK/DAWN OPERATION USING 4 PHOTOCELL TECHNOLOGY OR SCHEDULING CONTROLS;
- 5 (II) SCHEDULE-BASED DIMMING OR ON/OFF CONTROLS 6 THAT DIM OR TURN OFF STREET LIGHTS DURING PERIODS OF LOW ACTIVITY; 7 AND
- 8 (III) ACTUAL USAGE AS PROVIDED BY CONTROLS THAT 9 PROVIDE THAT INFORMATION AND COMPLY WITH ANSI C12.20.5 FOR 10 ACCURACY.
- 11 (C) WITHIN 60 DAYS AFTER RECEIVING AN ALTERNATIVE ENERGY ONLY
 12 TARIFF FROM AN ELECTRIC COMPANY, THE COMMISSION SHALL ISSUE A
 13 DECISION REGARDING THE ADOPTION OF THE ALTERNATIVE ENERGY ONLY
 14 TARIFF.
- 15 (D) WITHIN 60 DAYS AFTER RECEIPT OF A REQUEST FOR RESOLUTION, 16 THE COMMISSION SHALL ISSUE A DETERMINATION ON A DISPUTE REGARDING 17 THE TERMS OF AN ALTERNATIVE ENERGY ONLY TARIFF ADOPTED IN 18 ACCORDANCE WITH THIS SECTION.

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- SECTION 3. AND BE IT FURTHER ENACTED, That the General Assembly determines that the amendment to the Maryland Constitution proposed by Section 1 of this Act affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland Constitution concerning local approval of constitutional amendments do not apply.
- SECTION 4. AND BE IT FURTHER ENACTED, That the amendment to the Maryland Constitution proposed by Section 1 of this Act shall be submitted to the qualified voters of the State at the next general election to be held in November 2014 for their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that general election, the vote on this proposed amendment to the Constitution shall be by ballot, and upon each ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment," as now provided by law. Immediately after the election, all returns shall be made to the Governor of the vote for and against the proposed amendment, as directed by Article XIV of the Maryland Constitution, and further proceedings had in accordance with Article XIV.
- SECTION 5. AND BE IT FURTHER ENACTED, That Section 2 of this Act is contingent on the passage of Section 1 of this Act, a constitutional amendment, and its ratification by the voters of the State.

SECTION 6. AND BE IT FURTHER ENACTED, That, subject to the provisions of Section 5 of this Act, this Act shall take effect on the proclamation of the Governor that the constitutional amendment, having received a majority of the votes cast at the general election, has been adopted by the people of Maryland.