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5lr0969 CF HB 993

By: **Senator Middleton** Introduced and read first time: February 16, 2015 Assigned to: Rules

A BILL ENTITLED

1 AN ACT concerning

2 Charles County Sheriff – Arbitration of Collective Bargaining Disputes

3 FOR the purpose of establishing procedures for arbitration of collective bargaining disputes 4 involving the exclusive representative of sworn law enforcement officers in the $\mathbf{5}$ Charles County Sheriff's Office; authorizing any party to a certain collective 6 bargaining agreement to declare a bargaining impasse under certain circumstances; 7 establishing a certain method for selecting an arbitrator; requiring the parties to 8 submit certain memoranda to the arbitrator on or before a certain date; requiring 9 the arbitrator to hold a closed hearing; establishing certain authority and duties of the arbitrator; requiring the arbitrator to issue a certain report on or before a certain 1011 date; requiring the arbitrator to consider only certain criteria when making a certain 12determination; prohibiting the arbitrator from taking certain actions; requiring the 13parties to execute a collective bargaining agreement incorporating the last final offer 14selected by the arbitrator; establishing a certain method of distributing the costs of 15the arbitration; authorizing the parties to reach a voluntary settlement on 16unresolved issues at any time; authorizing any party to file a certain complaint in 17the Circuit Court for Charles County within a certain period of time; prohibiting the 18 filing of a certain complaint from staying the implementation of a certain report or 19part of the report; requiring certain collective bargaining agreements to be made 20with the County Commissioners of Charles County, in addition to the Sheriff; 21 authorizing sworn law enforcement officers in Charles County to collectively bargain 22with respect to certain matters; authorizing a certain sworn law enforcement officer 23or correctional officer in Charles County to discuss certain matters with the employer 24without the intervention of the exclusive representative only under certain 25circumstances; requiring the county or the Office of the Sheriff to give certain notice 26to the exclusive representative under certain circumstances; altering the time period 27during which an exclusive bargaining agreement for law enforcement officers may 28be valid; and generally relating to the arbitration of collective bargaining disputes 29and the Charles County Sheriff's Office.

30 BY repealing and reenacting, with amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



$ \begin{array}{c} 1 \\ 2 \\ 3 \\ 4 \end{array} $	Article – Courts and Judicial Proceedings Section 2–309(j)(5) Annotated Code of Maryland (2013 Replacement Volume and 2014 Supplement)
$5 \\ 6$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
7	Article – Courts and Judicial Proceedings
8	2-309.
9 10 11	(j) (5) (i) This paragraph applies to all full-time, merit system sworn law enforcement officers and correctional officers in the Charles County Sheriff's Office at a rank of sergeant or below.
12 13	(ii) This paragraph does not apply to the following employees in the Charles County Sheriff's Office:
$\begin{array}{c} 14 \\ 15 \end{array}$	1. Sworn law enforcement officers or correctional officers in the Charles County Sheriff's Office at a rank of lieutenant or above;
16	2. Employees in appointed positions;
17	3. Civilian merit system employees;
18	4. Full–time reduced hours employees;
19	5. Part–time employees;
20	6. Contractual employees;
21	7. Temporary employees;
22	8. Emergency employees; or
$\begin{array}{c} 23\\ 24 \end{array}$	9. Employees whose employment is administered under the county policies and procedures manual.
$\begin{array}{c} 25\\ 26 \end{array}$	(iii) 1. A sworn law enforcement officer or correctional officer subject to this paragraph has the right to:
$\begin{array}{c} 27\\ 28 \end{array}$	A. Take part in or refrain from taking part in forming, joining, supporting, or participating in any employee organization or its lawful activities;
29 30	B. Be represented by an exclusive representative, if any, in collective bargaining; and

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C. 1 Engage in other concerted activities for the purpose of $\mathbf{2}$ collective bargaining. 3 2. Sworn law enforcement officers and correctional officers 4 subject to this paragraph may seek recognition in order to organize and bargain collectively $\mathbf{5}$ in good faith with the Sheriff or the Sheriff's designee AND, IN THE CASE OF SWORN LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS OF CHARLES COUNTY, 6 $\overline{7}$ concerning the following matters: 8 A. [Compensation] FOR CORRECTIONAL OFFICERS, 9 COMPENSATION, excluding salary, wages, and those benefits determined, offered, 10 administered, controlled, or managed by the County Commissioners of Charles County; 11 В. FOR **SWORN** LAW **ENFORCEMENT OFFICERS**. 12COMPENSATION, INCLUDING SALARY, WAGES, AND THOSE BENEFITS DETERMINED, 13 OFFERED, ADMINISTERED, CONTROLLED, OR MANAGED BY THE COUNTY **COMMISSIONERS OF CHARLES COUNTY;** 14**C**. 15Leave, holidays, and vacations; and 16 [C.] **D**. Hours, working conditions, and job security. 173. A [sworn law enforcement officer or] correctional A. officer who is a member of a bargaining unit with an exclusive representative may discuss 18 19any matter with the employer without the intervention of the exclusive representative. 20В. A SWORN LAW ENFORCEMENT OFFICER WHO IS A 21MEMBER OF A BARGAINING UNIT WITH AN EXCLUSIVE REPRESENTATIVE MAY 22DISCUSS ANY MATTER WITH THE EMPLOYER WITHOUT THE INTERVENTION OF THE 23EXCLUSIVE REPRESENTATIVE IF THE RESOLUTION OR ADJUSTMENT OF ANY 24DISPUTE BETWEEN A SWORN LAW ENFORCEMENT OFFICER AND THE EMPLOYER IS 25NOT INCONSISTENT WITH THE TERMS OF A COLLECTIVE BARGAINING AGREEMENT 26IN EFFECT. 27**C**. IF THE RESOLUTION OR ADJUSTMENT CONCERNS A 28MATTER BETWEEN A SWORN LAW ENFORCEMENT OFFICER AND THE EMPLOYER, THE 29COUNTY OR THE OFFICE OF THE SHERIFF SHALL PROVIDE PROMPT NOTICE OF THE 30 **RESOLUTION OR ADJUSTMENT TO THE EXCLUSIVE REPRESENTATIVE, IF ANY.** A sworn law enforcement officer or correctional officer who 314. 32is not a member of a bargaining unit with an exclusive representative may be required to 33 pay a proportional service fee for costs associated with the administration and enforcement 34of any agreement that benefits the affected employees. An exclusive representative shall

be selected in accordance with the procedures set forth in subparagraph (v) of this

3 5. This paragraph does not require that sworn law enforcement officers and correctional officers be represented by the same exclusive 4 $\mathbf{5}$ representative. 6 (iv) [The] SUBJECT TO APPLICABLE LAWS AND REGULATIONS, THE Sheriff and the Office of the Sheriff for Charles County, AND, REGARDING SWORN 7 LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS OF CHARLES 8 9 **COUNTY**, through their appropriate officers and employees, may: Determine the: 10 1 11 A. Mission; 12B. Budget; 13С. Organization; 14 Numbers, types, and grades of employees assigned; D. 15E. Work projects, tours of duty, and methods, means, and personnel by which its operations are conducted; 16 F. 17Technology needs; G. Internal security practices; and 18 Relocation of its facilities: 19 H. 202.Maintain and improve the efficiency and effectiveness of 21governmental operations; 223. Determine the services to be rendered, operations to be 23performed, and technology to be used; 244. Determine the overall methods, processes, means, and classes of work or personnel by which governmental operations are to be conducted; 25265. Hire, direct, supervise, and assign employees; 276. A. Promote, demote, discipline, discharge, retain, and 28lay off employees, PROVIDED THAT, IN MATTERS CONCERNING LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS, THE SHERIFF, AND THE OFFICE OF THE 29SHERIFF SHALL COMPLY WITH ANY STATUTORY REQUIREMENTS, INCLUDING THE 30

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paragraph.

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LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS, AND ANY REQUIREMENTS 1 $\mathbf{2}$ ESTABLISHED UNDER ANY APPLICABLE COLLECTIVE BARGAINING AGREEMENT; and Terminate employment because of lack of funds, lack of 3 Β. 4 work, a determination by the employer that continued work would be inefficient or $\mathbf{5}$ nonproductive, or for other legitimate reasons; 6 7. Set the qualifications of employees for appointment and 7 promotions; 8 Set standards of conduct; 8. 9 9. Adopt office rules, regulations, and procedures; 10 10. Provide a system of merit employment according to a 11 standard of business efficiency; and 12Take actions, not otherwise specified in this paragraph, to 11. 13carry out the mission of the Office of the Sheriff of Charles County. 14(v) 1. Except as provided in subsubparagraph 2 of this 15subparagraph, an exclusive representative may not be recognized by the Sheriff unless that representative is selected and certified by the Department of Labor, Licensing, and 16 17Regulation. 18 2.Any petition to be recognized that is submitted on behalf 19of the sworn law enforcement officers shall be accompanied by a showing of interest 20supported by at least 51% of the sworn law enforcement officers indicating their desire to 21be exclusively represented by the petitioner for the purpose of collective bargaining. 22Any petition to be recognized that is submitted on behalf 3. of the correctional officers shall be accompanied by a showing of interest supported by at 23least 51% of the correctional officers indicating their desire to be exclusively represented 2425by the petitioner for the purpose of collective bargaining. 26(vi) 1. А. The Sheriff may designate at least one, but not more than three, individuals to represent the Sheriff in collective bargaining CONCERNING 2728CORRECTIONAL OFFICERS. 29В. THE COUNTY COMMISSIONERS OF CHARLES COUNTY 30 AND THE SHERIFF MAY DESIGNATE AT LEAST ONE, BUT NOT MORE THAN THREE, INDIVIDUALS TO REPRESENT THE COUNTY COMMISSIONERS AND THE SHERIFF IN 31 32COLLECTIVE BARGAINING CONCERNING SWORN LAW ENFORCEMENT OFFICERS.

$\begin{array}{c}1\\2\\3\end{array}$	C. The exclusive representative shall designate at least one, but not more than three, individuals to represent the exclusive representative in collective bargaining.
4 5	2. The parties shall meet at reasonable times and engage in collective bargaining in good faith.
6 7	3. Negotiations or matters relating to negotiations shall be considered closed sessions under § $3-305$ of the General Provisions Article.
$8\\9\\10$	4. The parties shall make every reasonable effort to conclude negotiations in a timely manner for inclusion by the Sheriff and the Office of the Sheriff of Charles County in its budget request to the County Commissioners of Charles County.
$\begin{array}{c} 11 \\ 12 \end{array}$	5. Negotiations for an agreement shall begin on or before each July 1 of the year before the expiration of any existing agreement.
13 14 15 16	(vii) To the extent that any matters negotiated between the Sheriff and the collective bargaining unit require legislative approval or the appropriation of funds, the matters shall be recommended to the General Assembly for the approval of legislation or to the County Commissioners for the appropriation of funds.
17 18 19	(viii) 1. An agreement FOR THE COLLECTIVE BARGAINING OF CORRECTIONAL OFFICERS is not valid if it extends for less than 1 year or for more than 2 years.
20 21 22	2. AN AGREEMENT FOR THE COLLECTIVE BARGAINING OF SWORN LAW ENFORCEMENT OFFICERS IS NOT VALID IF IT EXTENDS FOR LESS THAN 1 YEAR OR MORE THAN 3 YEARS.
$\begin{array}{c} 23\\ 24 \end{array}$	(ix) 1. An agreement shall contain all matters of agreement reached in the collective bargaining process.
$\begin{array}{c} 25\\ 26 \end{array}$	2. An agreement may contain a grievance procedure for binding arbitration of the interpretation of contract terms and clauses.
27 28 29 30	3. An agreement CONCERNING CORRECTIONAL OFFICERS reached in accordance with this paragraph shall be in writing and signed by the designated representatives of the Sheriff and the exclusive representative involved in the collective bargaining negotiations.
31 32 33 34	4. AN AGREEMENT CONCERNING SWORN LAW ENFORCEMENT OFFICERS REACHED IN ACCORDANCE WITH THIS PARAGRAPH SHALL BE IN WRITING AND SIGNED BY THE DESIGNATED REPRESENTATIVES OF THE COUNTY COMMISSIONERS OF CHARLES COUNTY AND THE SHERIFF AND THE

1 EXCLUSIVE REPRESENTATIVE INVOLVED IN THE COLLECTIVE BARGAINING 2 NEGOTIATIONS.

5. An agreement CONCERNING CORRECTIONAL
 OFFICERS is not effective until it is ratified by the Sheriff and a majority of the votes cast
 by the employees in the bargaining unit.

6 6. AN AGREEMENT CONCERNING SWORN LAW 7 ENFORCEMENT OFFICERS IS NOT EFFECTIVE UNTIL IT IS RATIFIED BY THE COUNTY 8 COMMISSIONERS OF CHARLES COUNTY, THE SHERIFF, AND A MAJORITY OF THE 9 VOTES CAST BY THE EMPLOYEES IN THE BARGAINING UNIT.

10 [5.] 7. A modification to an existing agreement 11 CONCERNING CORRECTIONAL OFFICERS is not valid unless it is in writing and ratified 12 by the Sheriff and a majority of the votes cast by the employees in the bargaining unit.

138.A MODIFICATION TO AN EXISTING AGREEMENT14CONCERNING SWORN LAW ENFORCEMENT OFFICERS IS NOT VALID UNLESS IT IS IN15WRITING AND RATIFIED BY THE COUNTY COMMISSIONERS OF CHARLES COUNTY,16THE SHERIFF, AND A MAJORITY OF THE VOTES CAST BY THE EMPLOYEES IN THE17BARGAINING UNIT.

18 (x) **1.** IF THE EXCLUSIVE REPRESENTATIVE OF THE SWORN 19 LAW ENFORCEMENT OFFICERS AND THE REPRESENTATIVES OF THE COUNTY 20 COMMISSIONERS OF CHARLES COUNTY AND THE SHERIFF HAVE NOT REACHED AN 21 AGREEMENT ON OR BEFORE DECEMBER **1** OR ANY LATER DATE DETERMINED BY 22 MUTUAL AGREEMENT OF THE PARTIES ON A COLLECTIVE BARGAINING AGREEMENT 23 THAT WOULD SUCCEED THE EXISTING AGREEMENT:

24A.ANY PARTY MAY DECLARE A BARGAINING IMPASSE;25AND

B. THE PARTIES SHALL SELECT AN ARBITRATOR BY ALTERNATIVE STRIKING OF NAMES FROM A LIST OF ARBITRATORS PROVIDED TO THE PARTIES BY THE FEDERAL MEDIATION AND CONCILIATION SERVICE OR UNDER THE LABOR ARBITRATION RULES OF THE AMERICAN ARBITRATION ASSOCIATION TO BE COMPLETED WITHIN 3 DAYS OF THE PARTIES' RECEIPT OF THE LIST.

2. THE PARTY DECLARING A BARGAINING IMPASSE UNDER ITEM 1A OF THIS SUBPARAGRAPH SHALL CHOOSE THE SOURCES OF THE LIST OF ARBITRATORS UNDER ITEM 1B OF THIS SUBPARAGRAPH.

ON OR BEFORE JANUARY 1 OR ANY LATER DATE 1 3. $\mathbf{2}$ DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR SHALL 3 **DIRECT THE PARTIES TO SUBMIT:** A JOINT MEMORANDUM LISTING ALL ITEMS TO WHICH 4 A. $\mathbf{5}$ THE PARTIES PREVIOUSLY AGREED; AND 6 **B**. A SEPARATE PROPOSED MEMORANDUM OF EACH 7 PARTY'S LAST FINAL OFFER PRESENTED IN NEGOTIATIONS ON ALL ITEMS TO WHICH 8 THE PARTIES PREVIOUSLY DID NOT AGREE. 9 4. A. **ON OR BEFORE JANUARY 15 OR ANY LATER** DATE DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR 10 SHALL HOLD A CLOSED HEARING ON THE PARTIES' PROPOSALS AT A TIME, DATE, 11

12 AND PLACE WITHIN CHARLES COUNTY SELECTED BY THE ARBITRATOR.
13 B. AT THE HEARING, EACH PARTY SHALL SUBM

13B. AT THE HEARING, EACH PARTY SHALL SUBMIT14EVIDENCE OR MAKE ORAL AND WRITTEN ARGUMENTS IN SUPPORT OF THE PARTY'S15LAST FINAL OFFER.

16 **5.** THE ARBITRATOR MAY:

17A.GIVE NOTICE AND HOLD HEARINGS IN ACCORDANCE18WITH THE MARYLAND ADMINISTRATIVE PROCEDURE ACT;

- 19B.ADMINISTER OATHS AND TAKE TESTIMONY AND20OTHER EVIDENCE; AND
- 21 C. ISSUE SUBPOENAS.

6. ON OR BEFORE FEBRUARY 15 OR ANY LATER DATE DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR SHALL ISSUE A REPORT SELECTING THE LAST FINAL OFFER SUBMITTED BY THE PARTIES THAT THE ARBITRATOR DETERMINES TO BE MORE REASONABLE WHEN VIEWED AS A WHOLE.

277.IN DETERMINING WHICH LAST FINAL OFFER IS MORE28REASONABLE UNDER SUBSUBPARAGRAPH6 OF THIS SUBPARAGRAPH, THE29ARBITRATOR SHALL CONSIDER ONLY:

30A. PAST COLLECTIVE BARGAINING AGREEMENTS31BETWEEN THE PARTIES, INCLUDING THE PAST BARGAINING HISTORY THAT LED TO32THE COLLECTIVE BARGAINING AGREEMENT AND THE PRECOLLECTIVE BARGAINING

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1 HISTORY OF EMPLOYEE WAGES, HOURS, BENEFITS, AND OTHER WORKING 2 CONDITIONS;

B. A COMPARISON OF WAGES, HOURS, BENEFITS, AND
OTHER CONDITIONS OF EMPLOYMENT OF LAW ENFORCEMENT OFFICERS EMPLOYED
IN OTHER JURISDICTIONS IN THE STATE;

6 C. A COMPARISON OF WAGES, HOURS, BENEFITS, AND 7 OTHER CONDITIONS OF EMPLOYMENT OF LAW ENFORCEMENT OFFICERS FROM THE 8 PRIMARY POLICE OR SHERIFF'S DEPARTMENTS IN ALL COUNTIES WITHIN THE 9 STATE;

10 **D.** THE COSTS OF THE RESPECTIVE PROPOSALS OF THE 11 PARTIES;

12 E. THE ABILITY OF THE SHERIFF AND CHARLES 13 COUNTY TO FINANCE ANY ECONOMIC ADJUSTMENTS REQUIRED UNDER THE 14 PROPOSED COLLECTIVE BARGAINING AGREEMENT;

F. 15THE ANNUAL INCREASE OR DECREASE IN CONSUMER 16 PRICES FOR GOODS AND SERVICES AS REFLECTED IN THE MOST RECENT CONSUMER 17PRICE INDEX FOR THE WASHINGTON-ARLINGTON-ALEXANDRIA, DC-VA-MD-WV METROPOLITAN STATISTICAL AREA PUBLISHED BY THE 18 FEDERAL BUREAU OF LABOR STATISTICS AND THE COST OF LIVING IN THE SAME 19 20 STATISTICAL AREAS AS COMPARED TO THE NATIONAL AVERAGE AND TO OTHER 21**COMPARABLE METROPOLITAN AREAS:**

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G. **RECRUITMENT AND RETENTION DATA;**

H. THE SPECIAL NATURE OF THE WORK PERFORMED BY
THE EMPLOYEES IN THE BARGAINING UNIT, INCLUDING HAZARDS OF EMPLOYMENT,
PHYSICAL REQUIREMENTS, EDUCATIONAL QUALIFICATIONS, JOB TRAINING AND
SKILLS, SHIFT ASSIGNMENTS, AND THE DEMANDS PLACED ON THOSE EMPLOYEES AS
COMPARED TO OTHER CHARLES COUNTY OR SHERIFF EMPLOYEES;

28I.THE INTEREST AND WELFARE OF THE PUBLIC AND29THE EMPLOYEES IN THE BARGAINING UNIT; AND

30J.STIPULATIONS OF THE PARTIES REGARDING ANY OF31THE ITEMS UNDER THIS SUBSUBPARAGRAPH.

8. THE ARBITRATOR MAY NOT:

1 A. RECEIVE OR CONSIDER THE HISTORY OF COLLECTIVE 2 BARGAINING RELATED TO THE IMMEDIATE DISPUTE, INCLUDING ANY OFFERS OF 3 SETTLEMENT NOT CONTAINED IN THE LAST FINAL OFFER SUBMITTED TO THE 4 ARBITRATOR, UNLESS THE PARTIES MUTUALLY AGREE OTHERWISE;

5 B. COMPROMISE OR ALTER THE LAST FINAL OFFER 6 THAT THE ARBITRATOR SELECTS, UNLESS THE PARTIES MUTUALLY AGREE 7 OTHERWISE; OR

8 C. SELECT AN OFFER IN WHICH THE CONDITIONS OF 9 EMPLOYMENT OR THE COMPENSATION, SALARIES, FEES, OR WAGES TO BE PAID ARE 10 UNREASONABLE.

119.A.THE LAST FINAL OFFER SELECTED BY THE12ARBITRATOR, AS INTEGRATED WITH THE ITEMS ON WHICH THE PARTIES13PREVIOUSLY AGREED, SHALL CONSTITUTE THE FINAL AGREEMENT BETWEEN THE14PARTIES WITHOUT FURTHER RATIFICATION BY THE PARTIES.

15 **B.** THE PARTIES SHALL EXECUTE A COLLECTIVE 16 BARGAINING AGREEMENT INCORPORATING THE LAST OFFER SELECTED BY THE 17 ARBITRATOR.

1810. CHARLES COUNTY, THE SHERIFF, AND THE19EXCLUSIVE REPRESENTATIVE SHALL SHARE THE COSTS OF THE SERVICES OF THE20ARBITRATOR, WITH THE EXCLUSIVE REPRESENTATIVE PAYING HALF OF THE COSTS21AND CHARLES COUNTY AND THE SHERIFF SHARING HALF OF THE COSTS.

11. NOTHING IN THIS SUBPARAGRAPH SHALL BE CONSTRUED TO PROHIBIT THE PARTIES FROM REACHING A VOLUNTARY SETTLEMENT ON ANY UNRESOLVED ISSUES AT ANY TIME BEFORE OR AFTER THE ISSUANCE OF THE DECISION BY THE ARBITRATOR.

2612. A. WITHIN 30 CALENDAR DAYS AFTER RECEIPT OF 27ISSUED BY THE ARBITRATOR IN THE REPORT ACCORDANCE WITH SUBSUBPARAGRAPH 6 OF THIS SUBPARAGRAPH, THE COUNTY COMMISSIONERS, 28THE SHERIFF, OR THE EXCLUSIVE REPRESENTATIVE MAY FILE A COMPLAINT IN THE 29CIRCUIT COURT FOR CHARLES COUNTY CHALLENGING THE REPORT, OR ANY PART 30 OF THE REPORT, ON THE GROUNDS ESTABLISHED IN § 3-223(B) OR § 3-224(B) OF 31 32THIS ARTICLE.

B. THE FILING OF A COMPLAINT UNDER THIS 34 SUBSUBPARAGRAPH DOES NOT STAY THE IMPLEMENTATION OF THE REPORT OR 35 ANY PART OF THE REPORT. 1 (XI) This paragraph does not authorize a sworn law enforcement 2 officer or correctional officer to engage in a strike as defined in § 3–303 of the State 3 Personnel and Pensions Article.

[(xi)] (XII) Nothing in this paragraph shall be construed as subjecting
disciplinary matters or the disciplinary process to negotiation as part of the collective
bargaining process EXCEPT AS AUTHORIZED BY THE LAW ENFORCEMENT OFFICERS'
BILL OF RIGHTS.

8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 October 1, 2015.