

Department of Legislative Services  
Maryland General Assembly  
2015 Session

**FISCAL AND POLICY NOTE**

Senate Bill 289 (Senator Zirkin)  
Budget and Taxation

---

**Creation of a State Debt - Baltimore County - Lake Roland Education Center**

---

This bill authorizes the issuance of general obligation (GO) bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of a specified facility.

The bill takes effect June 1, 2015.

---

**Fiscal Summary**

**State Effect:** If adopted in whole or part, this grant will be part of the total GO debt authorization for FY 2016. The Spending Affordability Committee (SAC) recommended a GO debt authorization of \$1.095 billion for FY 2016. The Maryland Consolidated Capital Bond Loan (MCCBL) of 2015, referred to as the fiscal 2016 capital budget, provides GO debt authorizations totaling \$994.6 million, which is \$100.4 million below the SAC recommendation. As introduced, an additional \$9.0 million in prior year authorized GO bonds is to be deauthorized, thus increasing the amount of GO debt included in the MCCBL of 2015 to \$1,003.6 million.

**Local Effect:** None, unless the recipient is a local government.

**Small Business Effect:** None.

---

## Analysis

### Current Law/Background:

*Bond Sales and Debt Service:* The State last sold bonds on March 4, 2015, which included \$518.0 million in new money bonds in support of the State's capital program. Those bonds were sold in separate series with a combined true interest cost of 2.65% over 15 years. The actual annual debt service cost will be determined by the coupon rate achieved at the time the bonds were issued, which ranged from 3.0% to 5.0% for an average coupon rate of 4.5%. Therefore, State debt service is estimated to cost \$53.5 million annually based on the average coupon rate.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

*Legislative Initiatives:* As introduced by the Governor, the MCCBL of 2015 does not include the customary earmark of \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2015 session and amend them into the MCCBL.

The bills listed below authorize the issuance of GO bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of various facilities.

Most bills require either a "hard" or "soft" match as noted. Where no match is required, the term "grant" is indicated. A "hard" match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A "soft" match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills and local bond bills. Within the local bond bill category, the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

## 2015 Session Bond Bills Introduced

<u>SB</u>	<u>Sponsor</u>	<u>HB</u>	<u>Sponsor</u>	<u>Project</u>	<u>County</u>	<u>Request</u>	<u>Match</u>
<b>Local Bond Bills</b>							
253	Edwards	320	Delegation	Allegany County Animal Shelter Adoption and Care Center	Allegany	250,000	Soft(1,3)
722	Edwards	178	Delegation	Frostburg Museum Relocation Project	Allegany	150,000	Soft(1)
769	Astle		Dumais	Annapolis City Dock Flood Mitigation Project	Anne Arundel	1,000,000	Soft(U,2)
155	Reilly	736	Vitale	Belvoir-Scott's Plantation Historic Manor House	Anne Arundel	125,000	Soft(2,3)
771	Reilly	1107	Vitale	Broadneck High School Field House	Anne Arundel	250,000	Hard
827	Astle	1126	Beidle	Camp Woodlands Restoration Project	Anne Arundel	250,000	Soft(all)
263	DeGrange	332	Carey	Chesapeake Arts Center	Anne Arundel	150,000	Grant
291	Reilly	299	McConkey	Crownsville Treatment Center	Anne Arundel	200,000	Soft(2,3)
850	DeGrange	1206	Chang	Glen Burnie Masonic Lodge 213	Anne Arundel	150,000	Soft(all)
		1270	Beidle	Harambee House Community Outreach Center	Anne Arundel	150,000	Soft(1)
		1243	Beidle	James Brice House	Anne Arundel	250,000	Hard
895	Simonaire		Kipke	Pasadena Baseball Club	Anne Arundel	50,000	Hard
242	Astle	269	Beidle	Samaritan House	Anne Arundel	200,000	Soft(all)
927	Astle	1260	S. Howard	Southern High School Athletic Improvements	Anne Arundel	20,000	Hard
768	Astle		Dumais	Taylor Avenue Improvements	Anne Arundel	2,050,000	Soft(U,2)
227	Reilly	1223	Chang	The Arc of the Central Chesapeake Region	Anne Arundel	300,000	Hard
759	Reilly			Woods Community Center	Anne Arundel	325,000	Hard
248	Pugh	307	Conaway	908-912 Washington Boulevard Project	Baltimore City	100,000	Soft(2)
		1132	Haynes	Alpha Phi Alpha Corporate Headquarters	Baltimore City	250,000	Soft(all)
		60	McIntosh	Baltimore Jewelry Center	Baltimore City	75,000	Hard
733	Ferguson	96	Hammen	Banner Neighborhoods Community Center	Baltimore City	75,000	Soft(all)
728	Conway	758	McIntosh	Blessed Sacrament Supportive Housing	Baltimore City	300,000	Soft(all)
891	Pugh	1252	Hayes	Center Stage	Baltimore City	200,000	Hard
805	Ferguson	1148	Clippinger	Cherry Hill Early Head Start	Baltimore City	250,000	Soft(3)
872	Ferguson	254	Clippinger	Chesapeake Shakespeare Company's Downtown Theater and Educational Annex	Baltimore City	235,000	Soft(3)

249	Pugh	519	Hayes	Economic Empowerment Community Center	Baltimore City	175,000	Soft(all)
		1222	Rosenberg	Elder Abuse Shelter and Office	Baltimore City	50,000	Soft(2,3)
250	Pugh	520	Hayes	Garrett-Jacobs Mansion Safety and Access Project	Baltimore City	300,000	Soft(2,3)
128	Gladden		Oaks	Get Involved Community Center	Baltimore City	350,000	Soft(U,all)
791	McFadden	1217	McCray	Great Blacks in Wax Museum Expansion	Baltimore City	400,000	Soft(all)
809	Ferguson	1131	Lierman	Habitat for Humanity of the Chesapeake	Baltimore City	250,000	Hard
246	Pugh	777	B. Robinson	In For Of Building Renovation	Baltimore City	200,000	Grant
786	Conway	517	McIntosh	League for People with Disabilities Building Expansion	Baltimore City	145,000	Grant
52	Gladden	640	Rosenberg	Liberty Elementary Early Childhood Center	Baltimore City	400,000	Soft(all)
		324	Branch	Madison East End Multipurpose Center	Baltimore City	40,000	Soft(all)
820	McFadden			Mary Harvin Transformation Center	Baltimore City	450,000	Soft(U,all)
881	McFadden	1277	Branch	Men and Families Center	Baltimore City	250,000	Soft(all)
113	McFadden	1097	Glenn	Moveable Feast	Baltimore City	200,000	Hard
53	Gladden			MSSDAR Headquarters Restoration	Baltimore City	50,000	Soft(2,3)
		1154	Haynes	Multi-Family Low-Income Housing Project	Baltimore City	250,000	Soft(2)
245	Pugh	441	B. Robinson	New City of Hope Community Center	Baltimore City	400,000	Soft(U,all)
813	McFadden	1139	McIntosh	Niarchos Parkway Film Center	Baltimore City	500,000	Soft(2,3)
819	Pugh	1165	Conaway	North Avenue Gateway II	Baltimore City	100,000	Hard
126	Gladden	1055	Oaks	Orianda Mansion Preservation	Baltimore City	200,000	Soft(2,3)
732	Ferguson	325	Lierman	Peale Center for Baltimore Architecture and History	Baltimore City	250,000	Hard
247	Pugh	740	B. Robinson	Pigtown Facade Restoration	Baltimore City	100,000	Soft(2)
804	Ferguson	1151	Hammen	Port Discovery Children's Museum Renovation Project	Baltimore City	500,000	Soft(2,3)
785	Conway	277	M. Washington	St. Elizabeth School Indoor Playground	Baltimore City	150,000	Soft(all)
170	Gladden			TuTTie's Place	Baltimore City	85,000	Soft(all)
822	Jennings	1147	Szeliga	Angel Park	Baltimore	200,000	Hard
		1263	Jalisi	Community Playground	Baltimore	30,000	Soft(1)
734	Zirkin	901	Hettleman	Gilead House Renovation	Baltimore	65,000	Hard
33	Kasemeyer	1267	Ebersole	Good Shepherd Boys Unit Renovation	Baltimore	100,000	Hard
	Zirkin	1120	Hettleman	Greenspring Montessori Method Training Center	Baltimore	200,000	Hard

289	Zirkin	315	Morhaim	Lake Roland Education Center	Baltimore	340,000	Hard
706	Brochin	1218	West	Lutherville Volunteer Fire Company Station Expansion	Baltimore	250,000	Hard
883	Nathan-Pulliam	757	Jones	National Center on Institutions and Alternatives Expansion Project	Baltimore	350,000	Hard
290	Zirkin	266	Stein	Pikesville Volunteer Fire Company Building	Baltimore	500,000	Soft(2)
753	Klausmeier			White Marsh Volunteer Fire Company	Baltimore	250,000	Hard
221	Miller			Town of North Beach Flood Mitigation Project	Calvert	150,000	Hard(U)
788	Eckardt	1220	Mautz	Mt. Calvary United Methodist Church	Caroline	200,000	Soft(2)
34	Carroll County Senators	116	Delegation	The Arc of Carroll County Building Renovation	Carroll	500,000	Soft(2)
		869	Hornberger	Cecil County Farm Museum	Cecil	50,000	Hard
45	Miller	276	Proctor	Benedict Volunteer Fire Department and Rescue Squad and Auxiliary Facility	Charles	300,000	Grant
857	Middleton	136	Delegation	Lions Camp Merrick Septic System	Charles	150,000	Soft(1)
				Southern Maryland Carousel	Charles	300,000	Soft(1)
729	Eckardt	1189	Sample-Hughes	Chesapeake Grove Senior Housing and Intergenerational Center	Dorchester	200,000	Soft(1)
39	Young	289	Krimm	Culler Lake Stormwater Management Project	Frederick	250,000	Soft(2)
149	Hough	688	Afzali	Helen Smith Studio	Frederick	250,000	Soft(1,3)
32	Hough	635	Afzali	Northwest Trek Conservation and Education Center	Frederick	150,000	Soft(2,3)
24	Young	394	K. Young	Weinberg Center HVAC Project	Frederick	250,000	Soft(3)
255	Edwards	319	Beitzel	Emergency Operations Center	Garrett	300,000	Hard
701	Jennings			Agricultural Research and Exposition Foundation	Harford	150,000	Grant
		334	Delegation	Ladew Topiary Gardens	Harford	400,000	Hard
878	Harford County Senators	831	Lisanti	Regional Fire and Rescue Boat	Harford	100,000	Soft(all)

233	Howard County Senators	205	Delegation	Community Action Council Food Bank Facility	Howard	500,000	Hard
236	Howard County Senators	204	Delegation	Environmental Education Center Renovation and Expansion	Howard	250,000	Soft(all)
235	Howard County Senators	426	Delegation	Historic Clover Hill Farm House Restoration	Howard	300,000	Hard
234	Howard County Senators	206	Delegation	Howard County Historical Society Roof Repair	Howard	35,000	Hard
658	Madaleno	922	Waldstreicher	Anne L. Bronfman Center and Mislser Adult Day Center	Montgomery	95,000	Hard
349	Lee	715	Korman	Bethesda Graceful Growing Together Community Center	Montgomery	400,000	Hard
307	Raskin	764	Hixson	Blair Regional Park Scoreboards	Montgomery	25,000	Hard
740	Montgomery	994	Kaiser	Brooke Grove Rehabilitation and Nursing Center	Montgomery	300,000	Hard
491	King	465	Dumais	Cornerstone Montgomery and Interfaith Works Project	Montgomery	350,000	Hard
739	Montgomery	1037	Zucker	Damascus Volunteer Fire Department	Montgomery	200,000	Hard
309	Raskin	783	Hixson	Early Literacy Center	Montgomery	110,000	Hard
176	Kagan	295	Gilchrist	F. Scott Fitzgerald Theatre and Social Hall	Montgomery	250,000	Hard
287	Raskin	804	Hixson	Four Corners Community Outreach Site	Montgomery	150,000	Soft(2)
285	Raskin	802	Hixson	Inter-Generational Center Expansion	Montgomery	200,000	Hard
151	Kagan	1238	Barve	Jewish Foundation for Group Homes Renovations	Montgomery	100,000	Soft(3)
341	Lee	467	Frick	Josiah Henson Park	Montgomery	275,000	Soft(1)
238	Madaleno	143	Waldstreicher	Jubilee Association of Maryland Community Center	Montgomery	300,000	Hard
308	Raskin	765	Hixson	Kitchen and Cafeteria Project	Montgomery	150,000	Hard
926	Manno		Kramer	Melvin J. Berman Hebrew Academy	Montgomery	25,000	Soft(U,all)
741	Montgomery	1063	Luedtke	Olney Manor Dog Park	Montgomery	50,000	Soft(all)
302	Feldman	272	Dumais	Potomac Community Resources Home	Montgomery	200,000	Soft(1)
240	Madaleno	1242	Gutierrez	The Writer's Center	Montgomery	300,000	Hard
239	Madaleno	80	Carr	Warner Manor	Montgomery	400,000	Soft(1)
647	Madaleno	317	Waldstreicher	Yeshiva Torah School of Greater Washington	Montgomery	60,000	Hard

724	Ramirez	213	Tarlau	Bladensburg Road Economic Development Project	Prince George's	150,000	Hard
		1278	Vallario	Bowie Senior Center	Prince George's	100,000	Soft(all)
797	Peters	1212	Valentino-Smith	Champ House	Prince George's	100,000	Grant
897	Muse	1225	Knotts	Crossland High School	Prince George's	150,000	Soft(U,2,3)
780	Ramirez	258	Tarlau	Elizabeth Seton High School Library Renovation	Prince George's	100,000	Hard
918	Peters	1044	Holmes	Family Life and Wellness Intergenerational Center	Prince George's	500,000	Soft(1)
352	Pinsky	265	Gaines	Greenbelt Lake Dam Repair	Prince George's	285,000	Soft(U,3)
144	Peters			Knights of St. John Hall	Prince George's	26,000	Grant
		314	Valentino-Smith	Knights of St. John Hall	Prince George's	190,000	Grant
206	Ramirez	195	Fennell	Landover Hills Town Hall	Prince George's	200,000	Hard(U)
621	Currie	1247	Davis	Mt. Calvary Softball Field	Prince George's	150,000	Soft(all)
890	Currie	1245	Davis	Park Berkshire Neighborhood Park	Prince George's	250,000	Hard
655	Muse			Susan D. Mona Center	Prince George's	100,000	Grant
828	Muse			The New Beginnings Community Development Computer Lab Project	Prince George's	15,000	Soft(U,all)
		1228	C. Howard	Town of Capitol Heights Public Works Modular Home	Prince George's	350,000	Hard(U)
731	Eckardt	1149	Mautz	Chesapeake Bay Maritime Museum	Talbot	250,000	Hard
858	Eckardt	1250	Mautz	Phillips Wharf Aquaculture Jobs Training Center	Talbot	250,000	Soft(1)
746	Edwards	1194	McKay	Cushwa Basin Area	Washington	300,000	Soft(2)
794	Serafini	268	B. Wilson	The Maryland Theatre	Washington	260,000	Soft(all)
799	Mathias	1020	Sample-Hughes	Tri-County Council Multi-Purpose Center	Wicomico	250,000	Hard
846	Mathias	1156	Otto	Delmarva Discovery Center and Museum	Worcester	250,000	Soft(1,3)

---

**\$28,386,000**

Match Key:

- 1 = Real Property
- 2 = In-kind Contributions
- 3 = Prior Expenditures
- 4 = Unequal

## **Additional Information**

**Prior Introductions:** None.

**Cross File:** HB 315 (Delegate Morhaim, *et al.*) - Appropriations.

**Information Source(s):** Department of Legislative Services

**Fiscal Note History:** First Reader - March 12, 2015  
bnd/ljm

---

Analysis by: Bond Bill Analyst

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510