By: Delegates Frick, Carr, Frush, Hixson, Kaiser, Kelly, Korman, Krimm, Lisanti, Luedtke, McCray, Morhaim, Patterson, Queen, Reznik, Shoemaker, Stein, A. Washington, K. Young, Brooks, Clippinger, Glenn, Valderrama, and Waldstreicher

Introduced and read first time: February 12, 2016 Assigned to: Economic Matters

Committee Report: Favorable with amendments House action: Adopted with floor amendments Read second time: March 29, 2016

CHAPTER _____

1 AN ACT concerning

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Maryland Small Business Retirement Savings Program and Trust

3 FOR the purpose of establishing the Maryland Small Business Retirement Savings 4 Program for eligible private sector employees; establishing the Maryland Small $\mathbf{5}$ Business Retirement Savings Trust; establishing the Maryland Small Business 6 Retirement Savings Board to implement, maintain, and administer the Program and 7 the Trust; providing for the composition, chair, and staffing of the Board; providing 8 for the powers and duties of the Board, including investing certain assets, adopting 9 an investment policy, disseminating information to employers and employees, and submitting an annual audited financial report; requiring eligible employers to offer 10 the Program and requiring eligible employees of participating employers to 11 participate in the Program unless written notice to opt out is provided to the 1213 employer; authorizing the Board to enter into a certain agreement to borrow certain funds; requiring the Board to take certain actions to ensure that the Program is not 14 15preempted by federal law; requiring the Board to establish certain procedures and 16 disclosures; specifying that the assets in a certain employee's Program account are 17the property of the employee; prohibiting the State from transferring any assets of 18 the Trust to specified funds of the State, or otherwise encumbering any assets of the 19Trust; requiring the Board to design and disseminate certain information to 20employers and employees; requiring the Board to enter into a certain agreement 21delegating the administration of the Trust to a third-party administrator; limiting 22the type of savings arrangements offered by the Board to payroll deposit IRA

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 arrangements; requiring the Board to implement a range of investment options and $\mathbf{2}$ providers and to select a default investment option; requiring the Board to consider 3 certain information when selecting investment options; authorizing the Board to 4 provide investment options that provide certain income distributions; limiting the $\mathbf{5}$ ongoing administrative expenses of the Program from exceeding a certain amount; 6 prohibiting the Board from offering investment options that conflict with federal law; $\overline{7}$ prohibiting the Board from offering investment options that could result in certain 8 liabilities; requiring a covered employer to establish a certain payroll deposit 9 retirement savings arrangement, and to automatically enroll covered employees in 10 the Program; prohibiting a covered employer from receiving a certain fee waiver if the covered employer is not in compliance with certain provisions of this Act; 11 12establishing that compliance with this Act does not create a certain fiduciary obligation; establishing that a covered employee may opt out of the Program, and 13 re-enroll if the employee has opted out; authorizing certain eligible employees to 1415participate in the Program in a certain manner; requiring the Board to establish a default employee contribution amount; providing for the method of payment of 16 17certain expenses incurred by the Board as a result of administering the Program; 18 requiring the Board to adopt certain regulations; prohibiting certain employers 19 employers, taxpayers, and the State from incurring certain liabilities regarding the 20Program and the Trust; requiring certain conditions to be met before any plan, trust, 21administrative arrangement, or investment offering may be implemented; providing 22for the expiration of terms of certain initial Board members; waiving a certain 23processing fee for the filing of certain documents by certain business entities under certain circumstances; prohibiting the waiver of a certain filing fee under this Act 2425until the Program is open for enrollment; defining certain terms; and generally 26relating to the Maryland Small Business Retirement Savings Program and Trust.

- 27 BY repealing and reenacting, with amendments,
- 28 Article Corporations and Associations
- 29 Section 1–203(b)(3)(ii)
- 30 Annotated Code of Maryland
- 31 (2014 Replacement Volume and 2015 Supplement)
- 32 BY adding to
- 33 Article Corporations and Associations
- 34 Section 1–203(b)(14)
- 35 Annotated Code of Maryland
- 36 (2014 Replacement Volume and 2015 Supplement)
- 37 BY adding to
- 38 Article Labor and Employment
- Section 12–101 through 12–502 to be under the new title "Title 12. Maryland Small
 Business Retirement Savings Program and Trust"
- 41 Annotated Code of Maryland
- 42 (2008 Replacement Volume and 2015 Supplement)

<u>Preamble</u>

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$\frac{1}{2}$	WHEREAS, It shall be the policy of the State to assist the Maryland work identifying the need to save for retirement, learning about products and services a	
$3 \\ 4 \\ 5$	in the private sector to accumulate retirement savings, promoting the efforts of en- to adopt retirement plans for employees, and assisting employees who do not hav to an employer-offered savings arrangement to initiate individual retirement accou	e access
6 7 8 9	WHEREAS, It is the intent of the General Assembly that the Marylan Business Retirement Savings Board will outsource the administration and manage the funds on behalf of the program participants, and at no point will the funds be n directly by the Board; and	ement of
$10 \\ 11 \\ 12$	WHEREAS, Management of the separate accounts shall be performed by entities selected by the Board that are licensed and in good standing with the Sta therefore,	-
$\frac{13}{14}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MAR That the Laws of Maryland read as follows:	YLAND,
15	Article – Corporations and Associations	
16	1–203.	
$17 \\ 18 \\ 19$	(b) (3) (ii) [For] EXCEPT AS PROVIDED IN PARAGRAPH (14) O SUBSECTION, FOR each of the following documents which are filed but not recor- filing fee is as indicated:	
$20 \\ 21 \\ 22$	Annual report of a Maryland corporation, except a charitable or benevolent institution, nonstock corporation, savings and loan corporation, credit union, family farm, and banking institution	\$300
$23 \\ 24 \\ 25 \\ 26$	Annual report of a foreign corporation subject to the jurisdiction of this State, except a national banking association, savings and loan association, credit union, nonstock corporation, and charitable and benevolent institution	\$300
27 28 29 30	Annual report of a Maryland savings and loan association, banking institution, or credit union or of a foreign savings and loan association, national banking association, or credit union that is subject to the jurisdiction of this State	\$300
31 32 33 34	Annual report of a Maryland limited liability company, limited liability partnership, limited partnership, or of a foreign limited liability company, foreign limited liability partnership, or foreign limited partnership, except a family farm	\$300
35	Annual report of a business trust	\$300

$\frac{1}{2}$	Annual report of a real estate investment trust or foreign statutory trust doing business in this State
3	Annual report of a family farm\$100
$4 \\ 5 \\ 6 \\ 7$	(14) THE DEPARTMENT SHALL WAIVE THE NONREFUNDABLE PROCESSING FILING FEE FOR A BUSINESS ENTITY DESCRIBED UNDER PARAGRAPH (3)(II) OF THIS SUBSECTION FOR EACH YEAR THAT THE ENTITY PROVIDES EVIDENCE TO THE DEPARTMENT THAT:
8 9 10	(I) THE ENTITY IS <u>REQUIRED TO COMPLY WITH AND IS</u> IN COMPLIANCE WITH TITLE 12, SUBTITLE 1 OF THE LABOR AND EMPLOYMENT ARTICLE; OR
$ \begin{array}{r} 11 \\ 12 \\ 13 \\ 14 \\ 15 \\ 16 \end{array} $	(II) THE ENTITY OTHERWISE PROVIDES AN AUTOMATIC ENROLLMENT PAYROLL DEDUCTION INDIVIDUAL RETIREMENT ACCOUNT OR INDIVIDUAL RETIREMENT ANNUITY UNDER 26 U.S.C. § 408(A) OR (B) OR AN EMPLOYER-SPONSORED RETIREMENT PLAN EMPLOYER-OFFERED SAVINGS ARRANGEMENT THAT IS IN COMPLIANCE WITH THE FEDERAL EMPLOYEE RETIREMENT INCOME SECURITY ACT FEDERAL LAW.
17	Article – Labor and Employment
18 19	TITLE 12. MARYLAND SMALL BUSINESS RETIREMENT SAVINGS PROGRAM AND TRUST.
20	SUBTITLE 1. DEFINITIONS.
21	12–101.
$\begin{array}{c} 22\\ 23 \end{array}$	(A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
$\frac{24}{25}$	(B) "BOARD" MEANS THE MARYLAND SMALL BUSINESS RETIREMENT SAVINGS BOARD.
26 27 28	(C) (1) " Eligible <u>Covered</u> employee" means <u>a person an</u> <u>individual</u> who is employed by an eligible <u>a covered</u> employer or who is otherwise eligible to participate in the Program under this title .
29	(2) " Eligible <u>Covered</u> employee" does not include:
$\begin{array}{c} 30\\ 31 \end{array}$	(I) AN EMPLOYEE COVERED UNDER THE FEDERAL RAILWAY LABOR ACT (45 U.S.C. SEC. 151) OR AN EMPLOYEE ENGAGED IN INTERSTATE

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COMMERCE SO AS NOT TO BE SUBJECT TO THE LEGISLATIVE POWERS OF THE STATE, 1 $\mathbf{2}$ EXCEPT INSOFAR AS APPLICATION OF THIS TITLE IS AUTHORIZED UNDER THE 3 UNITED STATES CONSTITUTION OR LAWS OF THE UNITED STATES; 4 (II) AN EMPLOYEE ELIGIBLE TO PARTICIPATE IN A QUALIFYING RETIREMENT PLAN OR ARRANGEMENT DESCRIBED IN 26 U.S.C. § 219(G)(5) OR AN $\mathbf{5}$ 6 EMPLOYEE WHO WAS ELIGIBLE TO PARTICIPATE BUT THE PLAN OR ARRANGEMENT 7 WAS TERMINATED OR FROZEN AT ANY TIME DURING THE PRECEDING 2 CALENDAR 8 **YEARS**; 9 (III) AN EMPLOYEE COVERED BY A VALID COLLECTIVE BARGAINING AGREEMENT THAT EXPRESSLY PROVIDES FOR A MULTI-EMPLOYER 10 11 RETIREMENT PLAN DESCRIBED IN 26 U.S.C. § 414(F); OR 12 (IV) AN EMPLOYEE WHO IS UNDER THE AGE OF 18 YEARS 13BEFORE THE BEGINNING OF THE CALENDAR YEAR. 14(1) "ELIGIBLE COVERED EMPLOYER" MEANS A PERSON ENGAGED IN **(**D**)** 15A BUSINESS, AN INDUSTRY, A PROFESSION, A TRADE, OR ANY OTHER ENTERPRISE IN THE STATE, WHETHER FOR PROFIT OR NOT FOR PROFIT, THAT: 16 17EMPLOYS 10 OR MORE ELIGIBLE EMPLOYEES WHO ARE (I) EACH EMPLOYED BY THE ELIGIBLE EMPLOYER FOR 30 OR MORE HOURS PER WEEK: 18 19 AND (H) PAYS THE ELIGIBLE COVERED EMPLOYER'S EMPLOYEES 2021THROUGH A PAYROLL SYSTEM OR SERVICE. 22"Eligible Covered Employer" does not include: (2) **(I)** 23THE FEDERAL GOVERNMENT: (II) THE STATE OR ANY UNIT OF THE STATE; 2425(III) A COUNTY OR ANY UNIT OF THE COUNTY; 26(IV) A MUNICIPAL CORPORATION OR ANY UNIT OF THE 27**MUNICIPAL CORPORATION;** 28**(V)** CURRENTLY AN EMPLOYER ТНАТ OFFERS AN EMPLOYER-SPONSORED RETIREMENT PLAN EMPLOYER-OFFERED SAVINGS 29ARRANGEMENT THAT WAS ESTABLISHED SEPARATELY FROM THE REQUIREMENTS 30 31OF THIS TITLE;

1(VI) AN EMPLOYER THAT, AT ANY TIME DURING THE PRECEDING22 CALENDAR YEARS, TERMINATED AN EMPLOYER-SPONSORED RETIREMENT PLAN3OFFERED AN EMPLOYER-OFFERED SAVINGS ARRANGEMENT4ESTABLISHED SEPARATELY FROM THE REQUIREMENTS OF THIS TITLE; OR

5 (VII) AN EMPLOYER THAT HAS NOT BEEN IN BUSINESS AT ALL 6 TIMES DURING THE CURRENT CALENDAR YEAR AND THE PRECEDING CALENDAR 7 YEAR.

8 (E) "IRA" MEANS AN INDIVIDUAL RETIREMENT ACCOUNT OR AN 9 INDIVIDUAL RETIREMENT ANNUITY UNDER 26 U.S.C. § 408(A) OR (B).

10 (F) "MARYLAND SMALL BUSINESS RETIREMENT SAVINGS PROGRAM" 11 MEANS A RETIREMENT SAVINGS PROGRAM ESTABLISHED AND OFFERED BY THE 12 MARYLAND SMALL BUSINESS RETIREMENT SAVINGS BOARD UNDER THIS TITLE.

(G) "PARTICIPATING EMPLOYEE" MEANS AN ELIGIBLE EMPLOYEE THAT
ELECTS TO PARTICIPATE IN IS PARTICIPATING IN THE PROGRAM THROUGH A
PAYROLL DEPOSIT RETIREMENT SAVINGS ARRANGEMENT UNDER THIS TITLE FOR
ELIGIBLE EMPLOYEES IN ACCORDANCE WITH REGULATIONS ADOPTED BY THE
BOARD.

18 **(H) "PARTICIPATING EMPLOYER" MEANS <u>AN ELIGIBLE</u> <u>A COVERED</u> 19 EMPLOYER THAT PROVIDES A PAYROLL DEPOSIT RETIREMENT SAVINGS 20 ARRANGEMENT UNDER THIS TITLE FOR ELIGIBLE <u>COVERED</u> EMPLOYEES.**

(I) "PAYROLL DEPOSIT RETIREMENT SAVINGS ARRANGEMENT" MEANS AN
 ARRANGEMENT BY WHICH AN <u>A COVERED</u> EMPLOYER REMITS PAYROLL DEDUCTION
 CONTRIBUTIONS OF PARTICIPATING EMPLOYEES TO A RETIREMENT SAVINGS
 PROGRAM THE PROGRAM.

25 (J) "PROGRAM" MEANS THE MARYLAND SMALL BUSINESS RETIREMENT 26 SAVINGS PROGRAM ESTABLISHED UNDER THIS TITLE.

27 (K) "TRUST" MEANS THE MARYLAND SMALL BUSINESS RETIREMENT 28 SAVINGS TRUST ESTABLISHED UNDER THIS TITLE.

29 SUBTITLE 2. ESTABLISHMENT; POWERS AND DUTIES OF BOARD.

30 **12–201.**

31 (A) THERE IS A MARYLAND SMALL BUSINESS RETIREMENT SAVINGS 32 BOARD.

THE BOARD CONSISTS OF THE FOLLOWING MEMBERS: 1 **(B)** $\mathbf{2}$ (1) THE STATE TREASURER, OR THE STATE TREASURER'S DESIGNEE; THE SECRETARY OF LABOR, LICENSING, AND REGULATION, OR 3 (2) 4 THE SECRETARY'S DESIGNEE; AND $\mathbf{5}$ (3) NINE MEMBERS WITH EXPERTISE IN RETIREMENT PROGRAMS AND 6 BENEFITS, INVESTMENTS, FINANCIAL SYSTEMS AND CONTROLS, OR SMALL **BUSINESS, APPOINTED AS FOLLOWS:** 7 8 THREE MEMBERS, APPOINTED BY THE GOVERNOR; **(I)** 9 **(II)** THREE MEMBERS, APPOINTED BY THE PRESIDENT OF THE 10 **SENATE; AND** 11 (III) THREE MEMBERS, APPOINTED BY THE SPEAKER OF THE 12HOUSE OF DELEGATES. (C) (1) THE TERM OF A MEMBER IS 4 YEARS. 1314(2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE TERMS PROVIDED FOR MEMBERS OF THE BOARD ON JULY 1, 2016. 1516 (3) AT THE END OF A TERM A MEMBER CONTINUES TO SERVE UNTIL A 17SUCCESSOR IS APPOINTED AND QUALIFIES. 18 (4) A MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND 19 20**QUALIFIES.** 21**(**D**)** THE BOARD SHALL ELECT A CHAIR FROM AMONG THE MEMBERS OF THE 22BOARD. 23THE GOVERNOR MAY REMOVE A MEMBER FOR INCOMPETENCE OR **(E)** 24**MISCONDUCT.** 12 - 202.2526THE BOARD SHALL MEET AT THE TIMES AND PLACES THAT THE BOARD (A) 27DETERMINES.

1 (B) (1) THE BOARD MAY EMPLOY A STAFF AND MAY HIRE CONSULTANTS, 2 ADMINISTRATORS, AND OTHER PROFESSIONALS AS NECESSARY TO HELP 3 IMPLEMENT, MAINTAIN, AND ADMINISTER THE PROGRAM AND THE TRUST.

4 (2) ALL EXPENSES, INCLUDING EMPLOYEE COSTS, INCURRED TO 5 IMPLEMENT, MAINTAIN, AND ADMINISTER THE PROGRAM AND THE TRUST SHALL BE 6 PAID FROM MONEY COLLECTED BY OR FOR THE PROGRAM OR THE TRUST.

7 <u>(3)</u> CONSISTENT WITH ITS FIDUCIARY DUTIES, THE BOARD MAY 8 ENTER INTO AN AGREEMENT TO BORROW FUNDS FROM THE STATE OR ANY OTHER 9 ENTITY TO PROVIDE FUNDING FOR THE OPERATION OF THE PROGRAM UNTIL THE 10 PROGRAM CAN GENERATE SUFFICIENT FUNDING FOR OPERATIONS THROUGH FEES 11 ASSESSED ON PROGRAM ACCOUNTS.

12 **12–203.**

(A) THE BOARD, THE PROGRAM ADMINISTRATOR, AND STAFF SHALL
 DISCHARGE THE DUTIES WITH RESPECT TO THE TRUST SOLELY IN THE INTEREST OF
 THE PROGRAM PARTICIPANTS AS FOLLOWS:

16 (1) FOR THE EXCLUSIVE PURPOSES OF PROVIDING BENEFITS TO 17 PROGRAM PARTICIPANTS AND DEFRAYING REASONABLE EXPENSES OF 18 ADMINISTERING THE PROGRAM; AND

19 (2) BY INVESTING <u>SELECTING INVESTMENT OPTIONS OR PROGRAMS</u> 20 <u>THAT WILL INVEST</u> WITH THE CARE, SKILL, PRUDENCE, AND DILIGENCE UNDER THE 21 CIRCUMSTANCES THEN PREVAILING THAT A PRUDENT PERSON ACTING IN A LIKE 22 CAPACITY AND FAMILIAR WITH THOSE MATTERS WOULD USE IN THE CONDUCT OF 23 AN ENTERPRISE OF A LIKE CHARACTER AND WITH LIKE AIMS.

(B) (1) THE BOARD SHALL ANNUALLY PREPARE AND ADOPT A WRITTEN
 STATEMENT OF INVESTMENT POLICY THAT INCLUDES A RISK MANAGEMENT AND
 OVERSIGHT PROGRAM.

27 (2) THE INVESTMENT POLICY SHALL <u>CONSIDER INVESTMENT</u> 28 <u>OPTIONS OR PROGRAMS THAT WILL SEEK TO</u> MITIGATE RISK BY MAINTAINING A 29 BALANCED INVESTMENT PORTFOLIO THAT PROVIDES ASSURANCE THAT NO SINGLE 30 INVESTMENT OR CLASS OF INVESTMENTS WILL HAVE A DISPROPORTIONATE IMPACT 31 ON THE TOTAL PORTFOLIO.

32 (3) THE RISK MANAGEMENT AND OVERSIGHT PROGRAM SHALL BE
33 DESIGNED TO ENSURE THAT AN EFFECTIVE RISK MANAGEMENT SYSTEM IS IN PLACE
34 TO MONITOR THE RISK LEVELS OF THE PROGRAM INVESTMENT PORTFOLIO AND
35 ENSURE THAT THE RISKS TAKEN ARE PRUDENT AND PROPERLY MANAGED.

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1 **12–204.**

2 (A) IN ADDITION TO THE POWERS <u>AND DUTIES</u> SET FORTH ELSEWHERE IN 3 THIS TITLE, THE BOARD MAY:

4 (1) <u>SHALL</u> CAUSE THE PROGRAM OR PAYROLL DEPOSIT IRA 5 ARRANGEMENTS ESTABLISHED UNDER THE PROGRAM TO BE DESIGNED, 6 ESTABLISHED, AND OPERATED;

7 (2) <u>SHALL</u> APPOINT A PROGRAM ADMINISTRATOR AND DETERMINE 8 THE DUTIES OF THE PROGRAM ADMINISTRATOR;

9 (3) <u>SHALL</u> EMPLOY STAFF AS NECESSARY AND SET THE 10 COMPENSATION OF THE STAFF;

11 (4) <u>SHALL</u> MAKE PROVISIONS FOR THE PAYMENT OF COSTS OF 12 ADMINISTRATION AND OPERATION OF THE TRUST;

(5) <u>SHALL</u> EVALUATE AND ESTABLISH THE PROCESS FOR AN
 ELIGIBLE-EMPLOYEE OF A PARTICIPATING EMPLOYER TO CONTRIBUTE A PORTION
 OF THE EMPLOYEE'S SALARY OR WAGES TO THE PROGRAM FOR AUTOMATIC
 DEPOSIT OF THE CONTRIBUTIONS EMPLOYEE TO CONTRIBUTE AUTOMATICALLY TO
 THE PROGRAM;

18 SHALL EVALUATE AND ESTABLISH THE PROCESS FOR A (6) PARTICIPATING EMPLOYER TO PROVIDE A PAYROLL DEPOSIT RETIREMENT SAVINGS 19 20ARRANGEMENT FOR ELIGIBLE COVERED EMPLOYEES AND TO FORWARD THE 21EMPLOYEE CONTRIBUTION AND RELATED INFORMATION TO THE PROGRAM OR ITS 22AGENTS, WHICH MAY INCLUDE FINANCIAL SERVICES COMPANIES AND THIRD-PARTY 23ADMINISTRATORS WITH THE CAPABILITY TO RECEIVE AND PROCESS EMPLOYEE INFORMATION AND CONTRIBUTIONS FOR PAYROLL DEPOSIT RETIREMENT SAVINGS 2425ARRANGEMENTS OR OTHER ARRANGEMENTS AUTHORIZED BY THIS TITLE;

26 (7) <u>SHALL</u> DESIGN AND ESTABLISH THE PROCESS FOR THE 27 ENROLLMENT OF PROGRAM PARTICIPANTS;

(8) <u>SHALL</u> EVALUATE AND ESTABLISH THE PROCESS FOR A
 PARTICIPATING EMPLOYER TO USE THE PROGRAM TO REMIT EMPLOYEES'
 CONTRIBUTIONS TO THEIR INDIVIDUAL RETIREMENT ACCOUNTS ON BEHALF OF THE
 EMPLOYEES A RANGE OF INVESTMENT OPTIONS, INCLUDING A DEFAULT
 INVESTMENT SELECTION FOR EMPLOYEES' PAYROLL DEPOSIT IRAS;

1 (9) <u>SHALL</u> PROCURE INSURANCE AGAINST ANY LOSS IN CONNECTION 2 WITH THE PROPERTY, ASSETS, OR ACTIVITIES OF THE TRUST, AND SECURE PRIVATE 3 UNDERWRITING AND REINSURANCE TO MANAGE RISK AND INSURE THE 4 RETIREMENT SAVINGS RATE OF RETURN;

5 (10) <u>SHALL</u> PROCURE INSURANCE INDEMNIFYING EACH MEMBER OF 6 THE BOARD FROM PERSONAL LOSS OR LIABILITY RESULTING FROM A MEMBER'S 7 ACTION OR INACTION AS A MEMBER OF THE BOARD;

8 (11) <u>SHALL</u> SET MINIMUM AND MAXIMUM EMPLOYEE CONTRIBUTION 9 LEVELS IN ACCORDANCE WITH CONTRIBUTION LIMITS SET FOR IRAS BY THE 10 INTERNAL REVENUE CODE;

11 (12) <u>MAY</u> ARRANGE FOR COLLECTIVE, COMMON, AND POOLED 12 INVESTMENT OF ASSETS OF THE PROGRAM OR ARRANGEMENTS, INCLUDING 13 INVESTMENTS IN CONJUNCTION WITH OTHER FUNDS WITH WHICH THOSE ASSETS 14 ARE AUTHORIZED TO BE COLLECTIVELY INVESTED, WITH A VIEW TO SAVING COSTS 15 THROUGH EFFICIENCIES AND ECONOMIES OF SCALE;

16 (13) <u>SHALL</u> DETERMINE THE ALLOCATION OF ADMINISTRATIVE FEES
 17 TO <u>EACH-INDIVIDUAL RETIREMENT ACCOUNT ON A PRO RATA BASIS, NOT TO EXCEED</u>
 18 1% OF THE TOTAL BALANCE IN THE TRUST <u>INDIVIDUAL RETIREMENT ACCOUNTS;</u>

19 (14) <u>SHALL</u> EXPLORE AND ESTABLISH INVESTMENT OPTIONS THAT 20 OFFER EMPLOYEES RETURNS ON CONTRIBUTIONS AND THE CONVERSION OF 21 INDIVIDUAL RETIREMENT SAVINGS ACCOUNT BALANCES TO SECURE RETIREMENT 22 INCOME WITHOUT INCURRING DEBT OR LIABILITIES TO THE STATE;

(15) IF NECESSARY, <u>SHALL</u> DETERMINE THE ELIGIBILITY OF AN
 EMPLOYER, EMPLOYEE, OR ANY OTHER INDIVIDUAL TO PARTICIPATE IN THE
 PROGRAM; <u>AND</u>

26(16) MAYEVALUATE AND ESTABLISH THE PROCESS BY WHICH AN27ELIGIBLEEMPLOYEE OF A NONPARTICIPATING EMPLOYER MAY ENROLL IN AND28MAKE CONTRIBUTIONS TO THE PROGRAM; AND

29 (17) DETERMINE INTEREST RATES TO BE ALLOCATED TO PROGRAM 30 ACCOUNTS.

(B) THE BOARD SHALL ADOPT REGULATIONS AND TAKE ANY OTHER ACTION
 NECESSARY TO IMPLEMENT THIS TITLE CONSISTENT WITH THE INTERNAL REVENUE
 CODE AND REGULATIONS ISSUED IN ACCORDANCE WITH THE INTERNAL REVENUE
 CODE TO ENSURE THAT THE PROGRAM MEETS ALL CRITERIA FOR FEDERAL TAX
 DEFERRAL OR TAX-EXEMPT BENEFITS OR BOTH.

1(C)THE BOARD SHALL TAKE ANY ACTION NECESSARY TO ENSURE THAT THE2PROGRAM IS NOT PREEMPTED BY FEDERAL LAW.

3 **12–205.**

4 (A) THE BOARD SHALL ESTABLISH PROCEDURES AND DISCLOSURES TO 5 PROTECT THE INTERESTS OF PARTICIPANTS AND EMPLOYERS.

6 (B) (1) BEFORE OPENING THE PROGRAM FOR ENROLLMENT, THE BOARD 7 SHALL DESIGN AND DISSEMINATE TO EMPLOYERS AN EMPLOYEE AND EMPLOYEES 8 INFORMATION PACKET REGARDING THE PROGRAM.

9 (2) THE **PACKET** INFORMATION PROVIDED SHALL INCLUDE 10 BACKGROUND INFORMATION ON THE **PROGRAM AND APPROPRIATE DISCLOSURES** 11 FOR EMPLOYEES.

12 (B) THE DISCLOSURE FORM SHALL INCLUDE: EMPLOYEES, INCLUDING:

13 (1) THE BENEFITS AND RISKS ASSOCIATED WITH MAKING 14 CONTRIBUTIONS TO THE PROGRAM;

15 (2) (II) THE MECHANICS OF HOW TO MAKE CONTRIBUTIONS TO THE 16 PROGRAM;

17 (3) (III) HOW TO OPT OUT OF THE PROGRAM;

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 (IV)
 THE PROCESS FOR WITHDRAWAL OF RETIREMENT SAVINGS;

 19
 AND

20 (5) (V) HOW TO OBTAIN ADDITIONAL INFORMATION ON THE 21 PROGRAM; AND

 22
 (VI)
 INFORMATION ABOUT ALTERNATIVE RETIREMENT SAVINGS

 23
 OPTIONS.

24 (C) THE DISCLOSURE FORM SHALL CLEARLY STATE THE FOLLOWING:

25 (1) EMPLOYEES SEEKING FINANCIAL ADVICE SHOULD CONTACT 26 FINANCIAL ADVISORS BECAUSE EMPLOYERS ARE NOT IN A POSITION TO PROVIDE 27 FINANCIAL ADVICE;

28 (2) IN ACCORDANCE WITH § 12–501 OF THIS TITLE, EMPLOYERS ARE 29 NOT LIABLE FOR DECISIONS MADE BY EMPLOYEES;

THE PROGRAM IS NOT AN EMPLOYER-SPONSORED RETIREMENT

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PLAN EMPLOYER-OFFERED SAVINGS ARRANGEMENT; AND IN ACCORDANCE WITH § 12–502 OF THIS TITLE, THE PROGRAM (4) FUND MAY BE PRIVATELY INSURED AND IS NOT GUARANTEED BY THE STATE. (⊞) THE DISCLOSURE FORM SHALL INCLUDE A SIGNATURE LINE FOR THE EMPLOYEE TO SIGN AND DATE ACKNOWLEDGING THAT THE EMPLOYEE HAS READ ALL OF THE DISCLOSURES AND UNDERSTANDS THE DISCLOSURES. (E) (1) THE EMPLOYEE INFORMATION PACKET SHALL ALSO INCLUDE AN **OPT-OUT FORM FOR AN ELIGIBLE EMPLOYEE TO NOTE THE EMPLOYEE'S DECISION** TO OPT OUT OF PARTICIPATION IN THE PROGRAM. (2) THE OPT-OUT NOTATION SHALL BE SIMPLE AND CONCISE AND DRAFTED IN A MANNER THAT THE BOARD DEEMS NECESSARY TO APPROPRIATELY **EVIDENCE THE EMPLOYEE'S UNDERSTANDING THAT THE EMPLOYEE IS CHOOSING** NOT TO AUTOMATICALLY DEDUCT EARNINGS TO SAVE FOR RETIREMENT. (F) (1) THE EMPLOYEE INFORMATION PACKET SHALL BE MADE AVAILABLE TO EMPLOYERS THROUGH THE BOARD AND SUPPLIED TO EMPLOYEES AT THE TIME OF HIRING. (2) ALL NEW EMPLOYEES SHALL REVIEW AND ACKNOWLEDGE HAVING READ THE EMPLOYEE INFORMATION PACKET BY SIGNING THE SIGNATURE LINE ACCOMPANIED BY THE DATE OF THE SIGNATURE. (G) THE EMPLOYEE INFORMATION PACKET SHALL BE SUPPLIED TO EXISTING EMPLOYEES WHEN THE PROGRAM IS INITIALLY LAUNCHED FOR THAT PARTICIPATING EMPLOYER IN ACCORDANCE WITH § 12-402 OF THIS TITLE, AND EMPLOYEES SHALL REVIEW AND SIGN THE DISCLOSURE FORM AT THAT TIME. THE BOARD SHALL ESTABLISH PROCEDURES FOR: **(D)** (1) A COVERED EMPLOYEE TO OPT OUT OF PARTICIPATION IN THE **PROGRAM:** (2) A PARTICIPATING EMPLOYEE TO OPT OUT OF PARTICIPATION IN THE PROGRAM AFTER THE PARTICIPATING EMPLOYEE HAS COMMENCED **PARTICIPATION; AND** AN EMPLOYEE WHO HAS OPTED OUT OF PARTICIPATION TO (3)

PARTICIPATE OR RESUME PARTICIPATION IN THE PROGRAM.

1 **12–206.**

2 (A) ON OR BEFORE AUGUST 1 EACH YEAR, THE BOARD SHALL SUBMIT AN 3 ANNUAL AUDITED FINANCIAL REPORT, PREPARED IN ACCORDANCE WITH 4 GENERALLY ACCEPTED ACCOUNTING PRINCIPLES, ON THE OPERATIONS OF THE 5 TRUST TO THE GOVERNOR AND, SUBJECT TO § 2–1246 OF THE STATE GOVERNMENT 6 ARTICLE, THE GENERAL ASSEMBLY.

7 (B) THE ANNUAL AUDIT SHALL BE MADE BY AN INDEPENDENT CERTIFIED 8 PUBLIC ACCOUNTANT AND SHALL INCLUDE DIRECT AND INDIRECT COSTS 9 ATTRIBUTABLE TO THE USE OF OUTSIDE CONSULTANTS, INDEPENDENT 10 CONTRACTORS, AND ANY OTHER PERSONS WHO ARE NOT STATE EMPLOYEES.

11 SUBTITLE 3. MARYLAND SMALL BUSINESS RETIREMENT SAVINGS TRUST.

12 **12–301.**

13(A)THERE IS A MARYLAND SMALL BUSINESS RETIREMENT SAVINGS14TRUST.

15 (B) (1) THE MARYLAND SMALL BUSINESS RETIREMENT SAVINGS TRUST 16 SHALL BE ADMINISTERED BY THE BOARD FOR THE PURPOSE OF PROMOTING 17 GREATER RETIREMENT SAVINGS FOR MARYLAND PRIVATE SECTOR EMPLOYEES IN 18 A CONVENIENT, VOLUNTARY, LOW-COST, AND PORTABLE MANNER.

19(2)THE BOARD SHALL ENTER INTO AN AGREEMENT DELEGATING20THE ADMINISTRATION OF THE TRUST TO A THIRD–PARTY ADMINISTRATOR.

21 (C) MONEY IN THE TRUST MAY BE INVESTED OR REINVESTED AS 22 DETERMINED BY THE BOARD.

23 (D) ANY CONTRIBUTIONS PAID BY EMPLOYEES INTO THE TRUST MAY BE 24 USED ONLY TO:

- 25 (1) PAY BENEFITS TO THE PARTICIPANTS OF THE PROGRAM;
- 26 (2) PAY THE COST FOR ADMINISTERING THE PROGRAM; AND
- 27 (3) MAKE INVESTMENTS FOR THE BENEFIT OF THE PROGRAM.

28 (E) (1) THE BOARD SHALL ESTABLISH, BY REGULATION, DATES WHEN AN 29 EMPLOYER SHALL DEPOSIT EMPLOYEE CONTRIBUTIONS.

	14 HOUSE BILL 1378
1 2	(2) THE BOARD MAY NOT ESTABLISH A DEADLINE UNDER PARAGRAPH (1) OF THIS SUBSECTION THAT IS LATER THAN THE DUE DATE FOR:
$\frac{3}{4}$	(I) THE DEPOSIT OF TAX REQUIRED TO BE DEDUCTED AND WITHHELD RELATING TO COLLECTION OF INCOME TAX AT SOURCE ON WAGES; OR
5 6 7	(II) THE DEPOSIT OF TAX REQUIRED TO BE PAID UNDER THE UNEMPLOYMENT INSURANCE SYSTEM FOR THE PAYROLL PERIOD TO WHICH THE PAYMENTS RELATE.
8 9 10	(F) THE STATE MAY NOT TRANSFER ANY ASSETS OF THE TRUST TO THE GENERAL FUND OR ANY OTHER FUND OF THE STATE, OR OTHERWISE ENCUMBER ANY ASSETS OF THE TRUST.
11	SUBTITLE 4. MARYLAND SMALL BUSINESS RETIREMENT SAVINGS PROGRAM.
12	12–401.
$\frac{13}{14}$	(A) THERE IS A MARYLAND SMALL BUSINESS RETIREMENT SAVINGS PROGRAM.
15 16 17	(B) THE MARYLAND SMALL BUSINESS RETIREMENT SAVINGS PROGRAM SHALL <u>ONLY</u> INCLUDE ONE OR MORE PAYROLL DEPOSIT IRA ARRANGEMENTS AS DETERMINED BY THE BOARD.
18	(C) <u>The Board shall:</u>
19 20	(1) IMPLEMENT A RANGE OF INVESTMENT OPTIONS AND PROVIDERS; AND
$\begin{array}{c} 21 \\ 22 \end{array}$	(2) <u>SELECT A DEFAULT INVESTMENT OPTION FOR PROGRAM</u> <u>PARTICIPANTS.</u>
$23 \\ 24 \\ 25$	(D) WHEN SELECTING INVESTMENT OPTIONS, THE BOARD SHALL CONSIDER METHODS TO MINIMIZE THE RISK OF SIGNIFICANT INVESTMENT LOSSES AT THE TIME OF A PARTICIPATING EMPLOYEE'S RETIREMENT.
$\frac{26}{27}$	(E) THE BOARD MAY PROVIDE AN INVESTMENT OPTION THAT PROVIDES AN ASSURED LIFETIME INCOME.
28 29	(F) (1) THE BOARD SHALL CONSIDER INVESTMENT OPTIONS THAT MINIMIZE ADMINISTRATIVE EXPENSES.

1 (2) ONGOING ANNUAL ADMINISTRATIVE EXPENSES MAY NOT EXCEED $\mathbf{2}$ 0.5% OF ASSETS UNDER MANAGEMENT IN THE PROGRAM. 3 (G) THE BOARD MAY NOT OFFER ANY INVESTMENT OPTIONS THAT 4 CONFLICT WITH FEDERAL LAW. $\mathbf{5}$ (H) THE BOARD MAY NOT OFFER ANY INVESTMENT OPTIONS THAT COULD **RESULT IN LIABILITY TO THE STATE OR ITS TAXPAYERS.** 6 $\overline{7}$ INTEREST SHALL BE ALLOCATED TO PROGRAM ACCOUNTS AS (C) 8 DETERMINED BY THE BOARD. 9 (D) AN INDIVIDUAL'S RETIREMENT SAVINGS BENEFIT UNDER THE PROGRAM SHALL BE AN AMOUNT EQUAL TO THE BALANCE IN THE INDIVIDUAL'S 10 PROGRAM ACCOUNT ON THE DATE THE RETIREMENT SAVINGS BENEFIT BECOMES 11 12 PAYABLE. 13 **12–402**. 14 (A) (1) AFTER THE BOARD OPENS THE PROGRAM FOR ENROLLMENT, ELIGIBLE COVERED EMPLOYERS SHALL ESTABLISH A PAYROLL DEPOSIT 15**RETIREMENT SAVINGS ARRANGEMENT TO ALLOW EMPLOYEE PARTICIPATION IN** 16 17 THE PROGRAM. 18 (B) (1) AN ELIGIBLE EMPLOYER SHALL ENROLL ALL ELIGIBLE EMPLOYEES IN THE PROGRAM, UNLESS THE EMPLOYEE ELECTS NOT TO 19PARTICIPATE IN THE PROGRAM. 2021(2) AN ELIGIBLE EMPLOYEE OF A PARTICIPATING EMPLOYER MAY 22ELECT TO OPT OUT OF THE PROGRAM BY MAKING THAT ELECTION ON THE OPT-OUT 23FORM. 24(3) AN ELICIBLE EMPLOYEE OF A PARTICIPATING EMPLOYER WHO 25ELECTS TO OPT OUT OF THE PROGRAM AND WHO SUBSEQUENTLY WANTS TO PARTICIPATE THROUGH THE EMPLOYER'S PAYROLL DEPOSIT RETIREMENT SAVINGS 2627ARRANGEMENT MAY ENROLL IN A MANNER PRESCRIBED BY THE BOARD 28(2) A COVERED EMPLOYER SHALL AUTOMATICALLY ENROLL A 29COVERED EMPLOYEE IN THE PROGRAM, UNLESS THE EMPLOYEE ELECTS TO OPT 30 OUT IN ACCORDANCE WITH PROCEDURES ESTABLISHED BY THE BOARD. 31 IF A COVERED EMPLOYER IS NOT IN COMPLIANCE WITH SUBSECTION (A) **(B)** 32OF THIS SECTION, THE COVERED EMPLOYER MAY NOT RECEIVE A WAIVER OF THE

1FILING FEE UNDER § 1-203(B)(14) OF THE CORPORATIONS AND ASSOCIATIONS2ARTICLE.

3 (C) EMPLOYERS SHALL RETAIN THE OPTION AT ALL TIMES TO SET UP ANY 4 TYPE OF EMPLOYER-SPONSORED RETIREMENT PLAN EMPLOYER-OFFERED SAVINGS ARRANGEMENT, SUCH AS A DEFINED BENEFIT PLAN OR A 401(K), $\mathbf{5}$ SIMPLIFIED EMPLOYEE PENSION (SEP) PLAN, OR SAVINGS INCENTIVE MATCH 6 PLAN FOR EMPLOYEES (SIMPLE) PLAN, OR TO OFFER AN AUTOMATIC 7ENROLLMENT PAYROLL DEDUCTION IRA, INSTEAD OF HAVING A PAYROLL DEPOSIT 8 **RETIREMENT SAVINGS ARRANGEMENT TO ALLOW EMPLOYEE PARTICIPATION IN** 9 10 THE PROGRAM.

11(D)COMPLIANCE WITH THIS TITLE AND PARTICIPATION IN THE PROGRAM12BY ITSELF DOES NOT CREATE A FIDUCIARY OBLIGATION OF AN EMPLOYER WITH13RESPECT TO THE OPERATION OF THE PROGRAM OR FUNDS CONTRIBUTED TO THE14PROGRAM.

15 <u>12–403.</u>

16(A)A COVERED EMPLOYEE OF A PARTICIPATING EMPLOYER MAY ELECT TO17OPT OUT OF THE PROGRAM.

18(B)A COVERED EMPLOYEE OF A PARTICIPATING EMPLOYER WHO ELECTS19TO OPT OUT OF THE PROGRAM MAY RE-ENROLL IN THE PROGRAM IN ACCORDANCE20WITH PROCEDURES ESTABLISHED BY THE BOARD.

(D) (C) AFTER THE BOARD OPENS THE PROGRAM FOR ENROLLMENT,
 ANY AN ELIGIBLE EMPLOYEE OF A NONPARTICIPATING EMPLOYER MAY ELECT TO
 PARTICIPATE IN THE PROGRAM AT ANY TIME IN A MANNER PRESCRIBED AS
 AUTHORIZED BY THE BOARD.

(E) (D) A PARTICIPATING EMPLOYEE MAY TERMINATE PARTICIPATION IN
 THE PROGRAM AT ANY TIME IN A MANNER PRESCRIBED BY THE BOARD AND
 THEREAFTER BY MAKING A NOTATION ON THE OPT-OUT FORM.

28 (F) (E) UNLESS OTHERWISE SPECIFIED BY THE EMPLOYEE, A 29 PARTICIPATING EMPLOYEE SHALL CONTRIBUTE 3% <u>A FIXED PERCENTAGE OR</u> 30 <u>DOLLAR AMOUNT</u> OF THE EMPLOYEE'S ANNUAL SALARY OR WAGES TO THE 31 **PROGRAM.**

32(G) (F)BY REGULATION, THE BOARD SHALL SET ANDMAY ADJUST THE33DEFAULT CONTRIBUTION AMOUNT SET IN SUBSECTION (F) (E) OF THIS SECTION.

1	(G) <u>THE ASSETS IN A PARTICIPATING EMPLOYEE'S PROGRAM ACCOUNT ARE</u>
2	THE PROPERTY OF THE PARTICIPATING EMPLOYEE.
3	SUBTITLE 5. LIMITATION OF LIABILITY.
4	12–501.
5	(A) AN EMPLOYER MAY NOT BE HELD LIABLE FOR:
$6 \\ 7$	(1) AN EMPLOYEE'S DECISION TO PARTICIPATE IN OR OPT OUT OF THE PROGRAM;
8 9	(2) THE INVESTMENT DECISIONS OF EMPLOYEES WHOSE ASSETS ARE DEPOSITED IN THE PROGRAM;
10 11	(3) THE ADMINISTRATION, INVESTMENT, OR INVESTMENT PERFORMANCE OF THE TRUST OR THE PROGRAM; OR
$\begin{array}{c} 12\\ 13 \end{array}$	(4) THE PROGRAM DESIGN OR THE BENEFITS PAID TO PROGRAM PARTICIPANTS.
$\begin{array}{c} 14 \\ 15 \end{array}$	(B) AN EMPLOYER IS NOT A FIDUCIARY, AND MAY NOT BE CONSIDERED TO BE A FIDUCIARY, OF THE TRUST OR THE PROGRAM.
16	12-502.
17 18 19	(A) THE STATE MAY NOT BE HELD LIABLE FOR THE PAYMENT OF THE RETIREMENT SAVINGS BENEFIT EARNED BY PROGRAM PARTICIPANTS IN ACCORDANCE WITH THIS TITLE.
20 21 22 23 24	(B) THE DEBTS, CONTRACTS, AND OBLIGATIONS OF THE TRUST AND BOARD, TRUST, OR THE PROGRAM ARE NOT THE DEBTS, CONTRACTS, AND OBLIGATIONS OF THE STATE AND NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE STATE IS PLEDGED DIRECTLY OR INDIRECTLY TO THE PAYMENT OF THE DEBTS, CONTRACTS, AND OBLIGATIONS.
25 26 27	SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the initial members of the Maryland Small Business Retirement Savings Board established by Section 1 of this Act who are subject to appointment end as follows:
28	(1) three members in 2018;
29	(2) three members in 2019; and

(3) three members in 2020.

SECTION 3. AND BE IT FURTHER ENACTED, That, before any plan, trust, 1 $\mathbf{2}$ administrative arrangement, or investment offering may be implemented under this Act, 3 the Board shall obtain an opinion from its counsel or from the federal government that the plan, trust, administrative arrangement, investment offerings, and arrangements for 4 individual retirement accounts or individual retirement annuities under 26 U.S.C. § 408(a) $\mathbf{5}$ or (b) shall qualify for the favorable federal income tax treatment ordinarily accorded to 6 7 individual retirement accounts or annuities under the Internal Revenue Code, and the 8 Maryland Small Business Retirement Savings Program shall be determined not to be an 9 employee benefit plan under the federal Employee Retirement Income Security Act.

10 <u>SECTION 4. AND BE IT FURTHER ENACTED, That the filing fee under §</u> 11 <u>1–203(b)(3)(ii) of the Corporations and Associations Article may not be waived in</u> 12 <u>accordance with this Act until the Maryland Small Business Savings Program is open for</u> 13 <u>enrollment.</u>

14 SECTION 4. 5. AND BE IT FURTHER ENACTED, That this Act shall take effect 15 July 1, 2016.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.