D1 SB 367/15 – JPR CONSTITUTIONAL AMENDMENT

6lr0704 CF 6lr1071

By: Senators Kelley, Astle, Bates, Benson, Conway, Currie, DeGrange, Eckardt, Feldman, Ferguson, Gladden, Guzzone, Jennings, Kagan, Kasemeyer, King, Klausmeier, Lee, Madaleno, Manno, Middleton, Miller, Nathan–Pulliam, Peters, Pugh, Ramirez, Raskin, Salling, Young, and Zirkin

Introduced and read first time: January 18, 2016 Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

2 Circuit Court Judges – Selection, Qualifications, and Term of Office

- 3 FOR the purpose of proposing an amendment to the Maryland Constitution relating to the 4 selection and tenure of circuit court judges; repealing provisions relating to election $\mathbf{5}$ of circuit court judges; requiring the Governor, by and with the advice and consent 6 of the Senate, to appoint a qualified person to fill a vacancy in the office of a judge of 7 the circuit court; requiring certain hearings, deliberation, and debate on the 8 confirmation of certain appointees to be public; providing that a judge of the circuit 9 court shall cease to hold office if not confirmed by a certain time; altering the term 10 of office of circuit court judges; requiring the Governor to reappoint a circuit court judge, by and with the advice and consent of the Senate, upon the expiration of the 11 judge's term; requiring a certain judicial nominating commission or body to reflect a 1213certain demographic diversity; providing for a transitional period during which the 14terms of certain amendments are effective; repealing certain obsolete provisions; 15making stylistic changes; generally relating to the selection, election, appointment, qualification, tenure, and term of office for judges of the circuit courts; and 16submitting this amendment to the qualified voters of the State for their adoption or 1718 rejection.
- 19 BY proposing an amendment to the Maryland Constitution
- 20 Article IV Judiciary Department
- 21 Section 2 and 3
- 22 BY proposing a repeal of the Maryland Constitution
- 23 Article IV Judiciary Department
- 24 Section 5; 18B and the part "Part IIA Interim Provisions"; and 21A
- 25 BY proposing an addition to the Maryland Constitution

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



	2 SERVIE DILL 175
$\frac{1}{2}$	Article IV – Judiciary Department Section 5 and 5B
$3 \\ 4 \\ 5$	BY proposing an addition to the Maryland Constitution Article XVIII – Provisions of Limited Duration Section 6
6 7 8	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, (Three–fifths of all the members elected to each of the two Houses concurring), That it be proposed that the Maryland Constitution read as follows:
9	Article IV – Judiciary Department
9 10	Article IV – Judiciary Department 2.
10	2.
	2. The Judges of all of the said Courts shall be citizens of the State of Maryland, and
10 11	2.
10 11 12	2. The Judges of all of the said Courts shall be citizens of the State of Maryland, and qualified voters under this Constitution, and shall have resided therein not less than [five]
10 11 12 13	 2. The Judges of all of the said Courts shall be citizens of the State of Maryland, and qualified voters under this Constitution, and shall have resided therein not less than [five] 5 years, and not less than [six] 6 months next preceding their [election, or] appointment[,
10 11 12 13 14	 2. The Judges of all of the said Courts shall be citizens of the State of Maryland, and qualified voters under this Constitution, and shall have resided therein not less than [five] 5 years, and not less than [six] 6 months next preceding their [election, or] appointment[, as the case may be,] in the city, county, district, judicial circuit, intermediate appellate

in this State, and who are most distinguished for integrity, wisdom and sound legal
knowledge.

20 3.

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21 Except for the Judges of the District Court, the Judges of the several Courts other 22than the Court of Appeals or any intermediate courts of appeal shall, subject to the 23provisions of Section 5 of this Article of the Constitution, be elected in Baltimore City and 24in each county, by the qualified voters of the city and of each county, respectively, all of the 25said Judges to be elected at the general election to be held on the Tuesday after the first 26Monday in November, as now provided for in the Constitution. Each of the said Judges 27shall hold his office for the term of fifteen years from the time of his election, and until his 28successor is elected and qualified, or until he shall have attained the age of seventy years, 29whichever may first happen, and be reeligible thereto until he shall have attained the age 30 of seventy years, and not after.] In case of the inability of any [of said Judges] CIRCUIT COURT JUDGE to discharge [his] THE JUDGE'S duties with efficiency, by reason of 3132 continued sickness, or of physical or mental infirmity, it shall be in the power of the General 33 Assembly, two-thirds of the members of each House concurring, with the approval of the Governor to retire said Judge from office. 34

35 **[**5.

36 Upon every occurrence or recurrence of a vacancy through death, resignation, 37 removal, disqualification by reason of age or otherwise, or expiration of the term of fifteen

years of any judge of a circuit court, or creation of the office of any such judge, or in any 1 $\mathbf{2}$ other way, the Governor shall appoint a person duly qualified to fill said office, who shall 3 hold the same until the election and gualification of his successor. His successor shall be 4 elected at the first biennial general election for Representatives in Congress after the expiration of the term of fifteen years (if the vacancy occurred in that way) or the first such $\mathbf{5}$ general election after one year after the occurrence of the vacancy in any other way than 6 through expiration of such term. Except in case of reappointment of a judge upon expiration 7 of his term of fifteen years, no person shall be appointed who will become disgualified by 8 9 reason of age and thereby unable to continue to hold office until the prescribed time when his successor would have been elected.] 10

11 **5.**

12 (A) UPON THE OCCURRENCE OF A VACANCY IN THE OFFICE OF A JUDGE OF 13 A CIRCUIT COURT, THE GOVERNOR, BY AND WITH THE ADVICE AND CONSENT OF THE 14 SENATE, SHALL APPOINT AN INDIVIDUAL WHO IS QUALIFIED TO FILL THE OFFICE.

15 (B) ALL HEARINGS, DELIBERATIONS, AND DEBATE ON THE CONFIRMATION 16 OF AN APPOINTEE OF THE GOVERNOR UNDER THIS SECTION SHALL BE PUBLIC, AND 17 THE SENATE OR ANY COMMITTEE OR SUBCOMMITTEE OF THE SENATE MAY NOT 18 CONDUCT HEARINGS, DELIBERATIONS, OR DEBATE ON A CONFIRMATION IN SECRET 19 OR EXECUTIVE SESSION.

20 (C) CONFIRMATION BY THE SENATE SHALL BE MADE UPON A MAJORITY 21 VOTE OF ALL MEMBERS OF THE SENATE.

(D) A CIRCUIT COURT JUDGE APPOINTED BY THE GOVERNOR MAY TAKE
OFFICE UPON QUALIFICATION AND BEFORE CONFIRMATION BY THE SENATE, BUT
SHALL CEASE TO HOLD OFFICE AT THE CLOSE OF THE REGULAR ANNUAL SESSION
OF THE GENERAL ASSEMBLY NEXT FOLLOWING THE JUDGE'S APPOINTMENT OR
DURING WHICH THE JUDGE IS APPOINTED BY THE GOVERNOR, IF THE SENATE DOES
NOT CONFIRM THE APPOINTMENT BEFORE THEN.

(E) EACH CIRCUIT COURT JUDGE APPOINTED BY THE GOVERNOR AND
 CONFIRMED BY THE SENATE SHALL HOLD THE OFFICE FOR A TERM OF 10 YEARS OR
 UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER OCCURS FIRST.

(F) IF THE 10-YEAR TERM OF A JUDGE EXPIRES BEFORE THAT JUDGE HAS
ATTAINED THE AGE OF 70 YEARS, THAT JUDGE SHALL BE REAPPOINTED BY THE
GOVERNOR, BY AND WITH THE ADVICE AND CONSENT OF THE SENATE, FOR
ANOTHER 10-YEAR TERM OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS,
WHICHEVER OCCURS FIRST.

36 **5B**.

1 IF THE GOVERNOR APPOINTS A JUDICIAL NOMINATING COMMISSION OR 2 SIMILAR BODY TO PROPOSE NOMINEES FOR APPOINTMENT TO A COURT, THE 3 COMMISSION OR BODY SHALL REFLECT THE DEMOGRAPHIC DIVERSITY OF THE 4 STATE OR THE JUDICIAL CIRCUIT FOR WHICH THE COMMISSION OR BODY IS 5 CHARGED WITH PROPOSING NOMINEES.

[Part IIA – Interim Provisions]

7 **[**18B.

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8 (a) For the purpose of implementing the amendments to this article, dealing with 9 the selection and tenure of appellate court judges, the following provisions shall govern.

10 (b) Each judge of an appellate court who is in office for an elected term on the 11 effective date of these amendments, unless he dies, resigns, retires, or is otherwise lawfully 12 removed, shall continue in office until the general election next after the end of his elected 13 term, or until his seventieth birthday, whichever first occurs. His continuance in office is 14 then subject to the provisions of section 5A(c) and (d) of this article, applicable to judges of 15 that court, but in no event shall any judge continue in office after his seventieth birthday.

16 (c) Each judge of a court specified in subsection (b) who is in office on the effective 17 date of these amendments, but who has not been elected to that office by the voters, shall, 18 within fifteen days after the effective date of these amendments, be reappointed to that 19 office. His continuance in office is then subject to the provisions of section 5A(c) and (d) of 20 this article, applicable to judges of that court, but in no event shall any judge continue in 21 office after his seventieth birthday.]

If the amendments to sections 3 and 21 of Article IV proposed by House Bill 972, Senate Bill 390 (1976) and the amendments to those sections proposed by House Bill 1048 (1976) are ratified by the voters at the election in November 1976, the amendments to those sections proposed in House Bill 972, Senate Bill 390 (1976) shall take effect.]

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Article XVIII – Provisions of Limited Duration

28 **6**.

(A) FOR THE PURPOSE OF IMPLEMENTING THE AMENDMENTS TO ARTICLE
IV OF THE MARYLAND CONSTITUTION PROPOSED BY SENATE BILL ______ OF 2016
(6LR0704) CONCERNING JUDGES OF THE CIRCUIT COURTS, THE FOLLOWING
PROVISIONS SHALL GOVERN. IN ACCORDANCE WITH ARTICLE XIV, SECTION 1A OF
THE MARYLAND CONSTITUTION, THIS SECTION SHALL EXPIRE WHEN ALL THE
JUDGES OF THE CIRCUIT COURTS HAVE COMPLETED ALL THE TERMS FOR WHICH

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²² **[**21A.

THE JUDGES ARE REAPPOINTED UNDER SUBSECTIONS (B) AND (C) OF THIS SECTION
 OR HAVE VACATED THEIR OFFICES FOR ANY REASON.

3 **(B)** EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE FOR AN ELECTED 4 TERM ON THE EFFECTIVE DATE OF THESE AMENDMENTS, UNLESS THE JUDGE DIES, $\mathbf{5}$ **RESIGNS, RETIRES, OR IS OTHERWISE LAWFULLY REMOVED, SHALL CONTINUE IN** 6 OFFICE UNTIL THE END OF THE ELECTED TERM OR UNTIL THE JUDGE ATTAINS THE 7 AGE OF 70 YEARS, WHICHEVER OCCURS FIRST. CONTINUANCE OF THE JUDGE IN 8 OFFICE IS THEN SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION 5 OF THE 9 MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN **OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.** 10

11 (C) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE ON THE EFFECTIVE 12 DATE OF THESE AMENDMENTS, BUT WHO HAS NOT BEEN ELECTED TO THAT OFFICE 13 BY THE VOTERS, SHALL, WITHIN 15 DAYS AFTER THE EFFECTIVE DATE OF THESE 14 AMENDMENTS, BE REAPPOINTED TO THAT OFFICE. CONTINUANCE OF THE JUDGE IN 15 OFFICE IS THEN SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION 5 OF THE 16 MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN 17 OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.

18 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 19 determines that the amendment to the Maryland Constitution proposed by this Act affects 20 multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland 21 Constitution concerning local approval of constitutional amendments do not apply.

22SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section 23proposed as an amendment to the Maryland Constitution shall be submitted to the 24qualified voters of the State at the next general election to be held in November 2016 for 25their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that 26general election, the vote on this proposed amendment to the Constitution shall be by 27ballot, and upon each ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment," as now provided by law. 2829Immediately after the election, all returns shall be made to the Governor of the vote for and 30 against the proposed amendment, as directed by Article XIV of the Maryland Constitution, 31 and further proceedings had in accordance with Article XIV.