SENATE BILL 778

By: **Senators Astle, Benson, Hershey, and Manno** Introduced and read first time: February 5, 2016 Assigned to: Finance

A BILL ENTITLED

1 AN ACT concerning

2 Public Utilities – Natural Gas Infrastructure Expansion and Reinforcement

3 FOR the purpose of authorizing a gas company to defer certain costs for certain projects to 4 extend certain natural gas transmission pipeline, distribution main pipeline, system $\mathbf{5}$ reinforcement facilities, and associated facilities; specifying the circumstances under 6 which a certain expansion project qualifies for deferral of certain costs; specifying 7 the manner in which a gas company is required to account for certain costs; requiring 8 the Public Service Commission to take certain action during a certain base rate 9 proceeding; limiting the circumstances under which a certain asset may be subject 10to certain action by the Commission; requiring a gas company to submit certain 11 information regarding a certain asset to the Commission; authorizing the 12Commission to review and evaluate a gas company's deferral accounting based on 13certain standards; limiting to a certain percentage increase the amount of certain 14costs that may be deferred and added to a certain asset, subject to a certain 15exception; requiring a gas company to submit a certain report to the Commission 16regarding the deferral of certain costs at a certain interval; authorizing a gas 17company to file a certain tariff schedule with the Commission that assumes that a 18 certain percentage of customers will convert to natural gas service under certain 19circumstances; authorizing the Commission to authorize a gas company to assume 20that a higher percentage of certain customers will convert to natural gas service 21under certain circumstances; authorizing a gas company to file a tariff schedule with 22the Commission to recover a certain contribution and associated costs through a 23certain monthly charge on certain customer bills over certain periods of time; 24specifying the manner in which a certain contribution applies; requiring a certain 25customer to take certain action before certain natural gas service is provided; 26specifying that the Commission may take certain actions relating to a certain 27contribution amount or collection period under certain circumstances; defining 28certain terms; and generally relating to natural gas.

29 BY adding to

30 Article – Public Utilities

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	Section 4–211, 4–212, and 4–213 Annotated Code of Maryland (2010 Replacement Volume and 2015 Supplement)
4	Preamble
$5 \\ 6$	WHEREAS, Natural gas provides a low–cost and environmentally friendly fuel option for space heating, water heating, cooking, and other residential uses; and
7 8 9	WHEREAS, Although access to natural gas is critical to retaining existing businesses and attracting new businesses to the State, many communities lack such access for use by these businesses; and
$10 \\ 11 \\ 12$	WHEREAS, It is the public policy of the State to expand and diversify access to various fuels for residential, governmental, and business customers, which stimulates economic growth in the areas where access to natural gas is made available; now, therefore,
$\begin{array}{c} 13\\14 \end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
15	Article – Public Utilities
16	4–211.
17 18	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
19	(2) "ELIGIBLE EXPANSION COSTS" MEANS:
$\begin{array}{c} 20\\ 21 \end{array}$	(I) ANY FUNDS THAT QUALIFY AS ELIGIBLE EXPANSION INVESTMENT;
$22 \\ 23 \\ 24 \\ 25 \\ 26$	(II) A RETURN ON THE ELIGIBLE EXPANSION INVESTMENT, WHICH IS CALCULATED BY MULTIPLYING THE DOLLAR AMOUNT OF THE ELIGIBLE EXPANSION INVESTMENT BY THE RATE OF RETURN THAT THE COMMISSION HAS AUTHORIZED OR APPROVED IN A SETTLEMENT IN THE MOST RECENT BASE RATE CASE FOR THE GAS COMPANY;
27 28 29 30	 (III) A REVENUE CONVERSION FACTOR, INCLUDING INCOME TAXES AND AN ALLOWANCE FOR BAD DEBT EXPENSE, APPLIED TO THE REQUIRED OPERATING INCOME RESULTING FROM THE ELIGIBLE EXPANSION COSTS; (IV) A DEPRECIATION AMOUNT, WHICH:

SENATE BILL 778

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1 1. IS CALCULATED BY USING THE DEPRECIATION RATES $\mathbf{2}$ CURRENTLY IN EFFECT THAT THE COMMISSION HAS AUTHORIZED FOR THE GAS 3 **COMPANY; AND** 4 2. MAY INCLUDE A COMPOSITE OF THE APPROVED DEPRECIATION RATES APPLIED TO ELIGIBLE EXPANSION INVESTMENT; AND $\mathbf{5}$ 6 **(**V**)** PROPERTY TAXES ATTRIBUTABLE TO ELIGIBLE EXPANSION 7 INVESTMENT. 8 "ELIGIBLE EXPANSION INVESTMENT" MEANS THE TOTAL (3) **(I)** CAPITAL INVESTMENT BY A GAS COMPANY IN PLANNING, DEVELOPING, AND 9 CONSTRUCTING AN EXPANSION PROJECT, UP TO THE INCREMENTAL ANNUAL LEVEL 10 OF INVESTMENT SPECIFIED IN SUBSECTION (C)(3) OF THIS SECTION. 11 12**(II)** "ELIGIBLE EXPANSION INVESTMENT" INCLUDES, IF APPLICABLE, AN ALLOWANCE FOR FUNDS USED DURING CONSTRUCTION THAT IS 13CALCULATED BASED ON THE REGULATORY CAPITAL STRUCTURE THAT THE 14 COMMISSION HAS AUTHORIZED OR APPROVED IN A SETTLEMENT IN THE MOST 1516 RECENT BASE RATE CASE FOR THE GAS COMPANY. "ELIGIBLE EXPANSION PURPOSE" 17(4) MEANS AN EXPANSION 18 PROJECT THAT IS UNDERTAKEN BY A GAS COMPANY IN AN AREA DESIGNATED FOR FUTURE GROWTH BY THE LOCAL JURISDICTION OR THE COMPREHENSIVE PLAN FOR 19 20 THE LOCAL JURISDICTION UNDER SUBSECTION (B)(2) OF THIS SECTION: 21**(I)** TO PROVIDE NATURAL GAS SERVICE TO AREAS THAT LACK 22ADEQUATE ACCESS TO NATURAL GAS; OR 23**(II)** TO PROVIDE SYSTEM REINFORCEMENT TO FACILITATE AN 24**EXPANSION PROJECT.** "EXPANSION PROJECT" MEANS A GAS COMPANY'S NATURAL GAS 25(5) 26TRANSMISSION PIPELINE, DISTRIBUTION MAIN PIPELINE, SYSTEM REINFORCEMENT FACILITIES, AND ASSOCIATED FACILITIES THAT ARE CONSTRUCTED AFTER JUNE 1, 2728**2016, FOR AN ELIGIBLE EXPANSION PURPOSE.** "REGULATORY ASSET" HAS THE MEANING STATED IN 18 C.F.R. 29(6) 201 UNDER THE DEFINITION OF "REGULATORY ASSETS AND LIABILITIES". 30 31**(B)** (1) NOTWITHSTANDING ANY OTHER LAW, IF A GAS COMPANY UNDERTAKES AN EXPANSION PROJECT FOR AN ELIGIBLE EXPANSION PURPOSE 32 THAT IS CONSISTENT WITH PARAGRAPH (2) OF THIS SUBSECTION, THE GAS

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SENATE BILL 778

1 COMPANY MAY DEFER ELIGIBLE EXPANSION COSTS FOR SUBSEQUENT INCLUSION IN 2 RATES.

3 (2) (I) IF A LOCAL JURISDICTION HAS ADOPTED GROWTH TIERS 4 UNDER TITLE 1, SUBTITLE 5 OF THE LAND USE ARTICLE, AN EXPANSION PROJECT 5 MAY BE DEEMED TO SUPPORT AN ELIGIBLE EXPANSION PURPOSE ONLY IF IT IS 6 LOCATED IN A TIER I, TIER II, OR TIER III AREA.

7 (II) AN EXPANSION PROJECT MAY BE DEEMED TO SUPPORT AN 8 ELIGIBLE EXPANSION PURPOSE EVEN IF THE FULL ROUTE OR THE LOCATION OF 9 NATURAL GAS TRANSMISSION PIPELINE, DISTRIBUTION MAIN PIPELINE, SYSTEM 10 REINFORCEMENT FACILITIES, AND ASSOCIATED FACILITIES IS NOT WITHIN A TIER 11 I, TIER II, OR TIER III AREA.

12 (C) (1) (I) A GAS COMPANY SHALL ACCOUNT FOR ACTUAL MONTHLY 13 ELIGIBLE EXPANSION COSTS THAT ARE INCURRED ON THE CUMULATIVE ELIGIBLE 14 EXPANSION INVESTMENT AS A REGULATORY ASSET UNTIL THE COMMISSION MAKES 15 A DETERMINATION IN A SUBSEQUENT BASE RATE CASE.

16 (II) WHEN A GAS COMPANY FILES A BASE RATE CASE, THE 17 COMMISSION SHALL:

18 **1.** INCORPORATE THE CUMULATIVE BALANCE OF THE 19 REGULATORY ASSET INTO THE COMPANY'S RATE BASE; AND

20 **2.** CONCURRENTLY SET AN AMORTIZATION EXPENSE IN 21 THE BASE RATE TO RECOVER THE UNAMORTIZED BALANCE.

22 (2) (I) A GAS COMPANY'S DEFERRED MONTHLY ELIGIBLE 23 EXPANSION COSTS SHALL BE ACCOUNTED FOR AS A REGULATORY ASSET AND MAY 24 BE SUBJECT TO WRITE-OFF OR WRITE-DOWN BY THE COMMISSION ONLY IF THE 25 ELIGIBLE EXPANSION INVESTMENT DOES NOT SATISFY THE MINIMUM 26 REQUIREMENTS OF THIS SECTION.

(II) 1. AT THE TIME A GAS COMPANY ESTABLISHES A
REGULATORY ASSET UNDER THIS SUBSECTION, THE GAS COMPANY SHALL FILE
INFORMATION WITH THE COMMISSION TO ENABLE THE COMMISSION TO
DETERMINE WHETHER THE DEFERRAL ACCOUNTING MECHANISM IS REASONABLE.

312.DURING ITS REVIEW IN A SUBSEQUENT BASE RATE32CASE, THE COMMISSION MAY ALSO EVALUATE THE ACCURACY AND33REASONABLENESS OF THE LEVEL OF DEFERRED ELIGIBLE EXPANSION COSTS.

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1 (3) (I) EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS 2 PARAGRAPH, THE AMOUNT OF INCREMENTAL ELIGIBLE EXPANSION COSTS ADDED 3 TO THE REGULATORY ASSET FOR EACH YEAR THE GAS COMPANY DEFERS THOSE 4 COSTS MAY NOT INCREASE BY MORE THAN 0.5% OF THE GAS COMPANY'S NET RATE 5 BASE, AS ESTABLISHED BY THE COMMISSION IN THE GAS COMPANY'S MOST RECENT 6 BASE RATE CASE.

7 (II) IF A GAS COMPANY IS ELIGIBLE UNDER § 4–207 OF THIS 8 SUBTITLE AND THE REQUEST IS CONSISTENT WITH THE PUBLIC CONVENIENCE AND 9 NECESSITY, THE COMMISSION MAY APPROVE A HIGHER PERCENTAGE OF THE GAS 10 COMPANY'S NET RATE BASE THAN WAS ESTABLISHED IN THE MOST RECENT BASE 11 RATE CASE.

12 (D) IF A GAS COMPANY UNDERTAKES AN EXPANSION PROJECT AND DEFERS 13 ELIGIBLE EXPANSION COSTS FOR SUBSEQUENT INCLUSION IN RATES, THE GAS 14 COMPANY SHALL FILE AN ANNUAL REPORT WITH THE COMMISSION THAT:

15(1) DESCRIBES ANY ELIGIBLE EXPANSION PROJECT THAT HAS BEEN16CONSTRUCTED; AND

17(2)SUMMARIZES THE CUMULATIVE ACTUAL COSTS AND THE ACTUAL18COSTS INCURRED IN THE PREVIOUS YEAR FOR THE EXPANSION PROJECT.

19 **4–212.**

(A) NOTWITHSTANDING ANY OTHER LAW, A GAS COMPANY MAY FILE A
TARIFF SCHEDULE WITH THE COMMISSION THAT AUTHORIZES THE GAS COMPANY,
AT ITS DISCRETION, TO ASSUME THAT 75% OF THE TOTAL NUMBER OF POTENTIAL
CUSTOMERS IDENTIFIED DURING AN EXTENSION EVALUATION OF NATURAL GAS
MAIN PIPELINE OR SERVICE LINE WILL CONVERT TO NATURAL GAS SERVICE.

25 (B) THE COMMISSION MAY, FOR GOOD CAUSE SHOWN, AUTHORIZE A GAS 26 COMPANY TO ASSUME THAT MORE THAN **75%** OF CUSTOMERS IDENTIFIED DURING 27 AN EXTENSION EVALUATION OF NATURAL GAS MAIN PIPELINE OR SERVICE LINE 28 WILL CONVERT TO NATURAL GAS SERVICE.

29 **4–213.**

30 (A) IN THIS SECTION, "REQUIRED CONTRIBUTION" MEANS THE 31 INCREMENTAL EXPENDITURES THAT A GAS COMPANY IS PROJECTED TO INCUR THAT 32 EXCEED THE REVENUES THAT A GAS COMPANY IS PROJECTED TO RECEIVE FROM 33 EXTENDING NATURAL GAS MAIN PIPELINE AND SERVICE LINE TO ONE OR MORE 34 RESIDENTIAL, GOVERNMENTAL, OR COMMERCIAL CUSTOMERS. 1 (B) (1) A GAS COMPANY MAY FILE A TARIFF SCHEDULE WITH THE 2 COMMISSION TO RECOVER ANY REQUIRED CONTRIBUTION AND ASSOCIATED COSTS 3 THROUGH A MONTHLY CHARGE ON THE CUSTOMER BILL OVER A PERIOD NOT 4 EXCEEDING:

5(I)10 YEARS, FOR A COMMERCIAL CUSTOMER;6(II)20 YEARS, FOR A GOVERNMENTAL CUSTOMER; OR7(III)30 YEARS, FOR A RESIDENTIAL CUSTOMER.

8 (2) (I) THE RECOVERY OF ANY REQUIRED CONTRIBUTION UNDER 9 THIS SECTION SHALL APPLY TO THE PARTICULAR SERVICE LOCATION.

10 (II) ANY NEW CUSTOMER RECEIVING SERVICE AT THE 11 LOCATION AT ANY POINT DURING THE PERIOD SPECIFIED UNDER PARAGRAPH (1) 12 OF THIS SUBSECTION SHALL FIRST AGREE TO THE MONTHLY CHARGE BEFORE 13 RECEIVING THE SERVICE.

14 (C) THIS SECTION MAY NOT BE CONSTRUED TO PROHIBIT THE 15 COMMISSION, FOR GOOD CAUSE SHOWN, FROM:

16(1) REDUCING OR OTHERWISE ELIMINATING ANY REQUIRED17CONTRIBUTION; OR

18(2)EXTENDING THE COLLECTION PERIOD UNDER SUBSECTION (B) OF19THIS SECTION.

20 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June 21 1, 2016.