D4	7lr0590
HB 683/16 – JUD	CF SB 272

By: Delegates Moon, Afzali, Anderson, Atterbeary, Cluster, Conaway, Dumais, Gutierrez, Hettleman, Kelly, Korman, Lierman, Luedtke, Malone, McComas, Morales, Morhaim, Platt, Queen, Reznik, Rosenberg, Sanchez, Sydnor, Valentino-Smith, M. Washington, B. Wilson, C. Wilson, and P. Young

Introduced and read first time: January 23, 2017 Assigned to: Judiciary

Committee Report: Favorable with amendments House action: Adopted Read second time: March 11, 2017

## CHAPTER \_\_\_\_\_

### 1 AN ACT concerning

- Guardianship and Child in Need of Assistance Proceedings Jurisdiction and
   Authority of Juvenile Court
- 4 FOR the purpose of authorizing the juvenile court to direct the provision of certain services  $\mathbf{5}$ to a certain child during a certain disposition hearing; requiring the juvenile court 6 to direct the provision of certain services to a certain child during a certain 7 permanency planning hearing or guardianship hearing; providing that, if the 8 juvenile court enters an order directing the provision of certain services to a certain 9 child, the juvenile court retains jurisdiction for a certain time period and for a certain 10 purpose, notwithstanding certain provisions of law; providing that a certain order 11 shall remain effective for a certain period of time; defining a certain term; and 12generally relating to the jurisdiction and authority of the juvenile court.
- 13 BY repealing and reenacting, without amendments,
- 14 Article Courts and Judicial Proceedings
- 15 Section 3–801(a) and (l)
- 16 Annotated Code of Maryland
- 17 (2013 Replacement Volume and 2016 Supplement)
- 18 BY repealing and reenacting, with amendments,
- 19 Article Courts and Judicial Proceedings

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1	Section	3-804,	3–819(c),	and 3-823(h)

- 2 Annotated Code of Maryland
- 3 (2013 Replacement Volume and 2016 Supplement)
- 4 BY adding to
- 5 Article Courts and Judicial Proceedings
- 6 Section 3–819(m) and 3–823(k)
- 7 Annotated Code of Maryland
- 8 (2013 Replacement Volume and 2016 Supplement)
- 9 BY repealing and reenacting, with amendments,
- 10 Article Family Law
- 11 Section 5–301, 5–324(b), and 5–328
- 12 Annotated Code of Maryland
- 13 (2012 Replacement Volume and 2016 Supplement)
- 14 BY adding to
- 15 Article Family Law
- 16 Section 5–324(d)
- 17 Annotated Code of Maryland
- 18 (2012 Replacement Volume and 2016 Supplement)

# 19

# Preamble

WHEREAS, § 5–324(b)(1)(ii)7B of the Family Law Article provides that, for children placed under an order of guardianship by the juvenile court following the termination of parental rights, the juvenile court shall direct the provision of certain services or the taking of certain actions as to the child's education, health, and welfare, including, for a child with a disability, services to obtain ongoing care, if any, needed after the guardianship case ends; and

WHEREAS, In the recent case of In re Adoption/Guardianship of Dustin R., No. 24, September Term, 2015, the Maryland Court of Appeals affirmed that these provisions empower the juvenile court to order a State agency to provide services needed to obtain ongoing care for a child under an order of guardianship after the child reaches age 21 and the guardianship ends and that these provisions do not violate the separation of powers doctrine enshrined in Article 8 of the Maryland Declaration of Rights; and

32 WHEREAS, The Court of Appeals further held that the juvenile court has inherent 33 parens patriae powers to order these services for the protection of the child; and

WHEREAS, The Court of Appeals further held that these services should act as a bridge for a child with a disability to provide continuity as the child transitions to the adult guardianship system; and

WHEREAS, The Court of Appeals further stated that, if a State agency challenges the necessity of these services, the juvenile court has the authority to enforce an order

 $\mathbf{2}$ 

directing the provision of these services until the child's adult guardian files a request for
a judicial or administrative hearing on the challenge; and

3 WHEREAS, Children in foster care face significant challenges when they age out of 4 the child welfare system and transition to adulthood, including a lack of access to necessary 5 services, resources, and support; and

6 WHEREAS, Children who are under the CINA jurisdiction of the juvenile court are 7 not eligible for the protection provided by § 5–324(b)(1)(ii)7B of the Family Law Article, yet 8 would benefit from that protection; now, therefore,

9 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 10 That the Laws of Maryland read as follows:

- 11 Article Courts and Judicial Proceedings
- 12 3-801.

13 (a) In this subtitle the following words have the meanings indicated.

14 (l) "Developmental disability" means a severe chronic disability of an individual 15 that:

16 (1) Is attributable to a physical or mental impairment, other than the sole 17 diagnosis of mental illness, or to a combination of mental and physical impairments;

18

(2)

Is likely to continue indefinitely;

19 (3) Results in an inability to live independently without external support 20 or continuing and regular assistance; and

(4) Reflects the need for a combination and sequence of special,
 interdisciplinary, or generic care, treatment, or other services that are individually planned
 and coordinated for the individual.

24 3-804.

(a) (1) Except as provided in paragraph (2) of this subsection, the court has
jurisdiction under this subtitle only if the alleged CINA or child in a voluntary placement
is under the age of 18 years when the petition is filed.

28

(2) The court has jurisdiction under this subtitle over a former CINA:

(i) Whose commitment to the local department was rescinded after
the individual reached the age of 18 years but before the individual reached the age of 20
years and 6 months; and

1 (ii) Who did not exit foster care due to reunification, adoption, 2 guardianship, marriage, or military duty.

3 (b) If the court obtains jurisdiction over a child, that jurisdiction continues in that 4 case until the child reaches the age of 21 years, unless the court terminates the case.

5 (c) After the court terminates jurisdiction, a custody order issued by the court in 6 a CINA case:

7 (1) Remains in effect; and

8 (2) May be revised or superseded only by another court of competent 9 jurisdiction.

10 (D) NOTWITHSTANDING SUBSECTION (B) OF THIS SECTION, IF THE COURT 11 ENTERS AN ORDER DIRECTING THE PROVISION OF SERVICES TO A CHILD UNDER § 12 <u>3-819(C)(3) OR</u> § 3-823(H)(2)(VII) OF THIS SUBTITLE, THE COURT RETAINS 13 JURISDICTION TO RULE ON ANY MOTION RELATED TO THE ENFORCEMENT, 14 MODIFICATION, OR TERMINATION OF THE ORDER FOR AS LONG AS THE ORDER IS 15 EFFECTIVE.

16 3-819.

17 (c) In addition to any action under subsection (b)(1)(iii) of this section, the court 18 may:

19 (1) (i) Place a child under the protective supervision of the local 20 department on terms the court considers appropriate;

(ii) Grant limited guardianship to the department or an individual or both for specific purposes including medical and educational purposes or for other appropriate services if a parent is unavailable, unwilling, or unable to consent to services that are in the best interest of the child; or

(iii) Order the child and the child's parent, guardian, or custodian to
participate in rehabilitative services that are in the best interest of the child and family;
[and]

28 (2) Determine custody, visitation, support, or paternity of a child in 29 accordance with § 3–803(b) of this subtitle; AND

30 (3) FOR A CHILD WITH A DEVELOPMENTAL DISABILITY, DIRECT THE
 31 PROVISION OF SERVICES TO OBTAIN ONGOING CARE, IF ANY, NEEDED AFTER THE
 32 COURT'S JURISDICTION ENDS.

1 (M) AN ORDER DIRECTING THE PROVISION OF SERVICES TO A CHILD UNDER 2 SUBSECTION (C)(3) OF THIS SECTION IS EFFECTIVE UNTIL:

3 (1) THE CHILD IS TRANSITIONED TO ADULT GUARDIANSHIP CARE IF
 4 ADULT GUARDIANSHIP IS NECESSARY AND THERE IS NO LESS RESTRICTIVE
 5 ALTERNATIVE THAT MEETS THE NEEDS OF THE CHILD; AND

6 (2) (I) THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE
7 ENTERS INTO AN AGREEMENT TO PROVIDE OR OBTAIN THE SERVICES ORDERED BY
8 THE COURT; OR

9 (II) IF THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE 10 CHALLENGES THE NECESSITY OF THE SERVICES ORDERED BY THE COURT, THE 11 CONCLUSION OF ANY ADMINISTRATIVE OR JUDICIAL REVIEW PROCEEDING 12 REGARDING THE CHALLENGE.

13 3-823.

14 (h) (1) (i) Except as provided in subparagraphs (ii) and (iii) of this 15 paragraph, the court shall conduct a hearing to review the permanency plan at least every 16 6 months until commitment is rescinded or a voluntary placement is terminated.

(ii) The court shall conduct a review hearing every 12 months after
the court determines that the child shall be continued in out-of-home placement with a
specific caregiver who agrees to care for the child on a permanent basis.

20 (iii) 1. Unless the court finds good cause, a case shall be 21 terminated after the court grants custody and guardianship of the child to a relative or 22 other individual.

23 2. If the court finds good cause not to terminate a case, the 24 court shall conduct a review hearing every 12 months until the case is terminated.

- 3. The court may not conclude a review hearing under
   subsubparagraph 2 of this subparagraph unless the court has seen the child in person.
- 27
- (2) At the review hearing, the court shall:

(i) Determine the continuing necessity for and appropriateness ofthe commitment;

30 (ii) Determine and document in its order whether reasonable efforts
 31 have been made to finalize the permanency plan that is in effect;

32 (iii) Determine the extent of progress that has been made toward 33 alleviating or mitigating the causes necessitating commitment;

6

Project a reasonable date by which a child in placement may be 1 (iv)  $\mathbf{2}$ returned home, placed in a preadoptive home, or placed under a legal guardianship; 3 Evaluate the safety of the child and take necessary measures to (v) 4 protect the child; [and]  $\mathbf{5}$ Change the permanency plan if a change in the permanency plan (vi) 6 would be in the child's best interest; AND 7(VII) FOR A CHILD WITH A DEVELOPMENTAL DISABILITY, DIRECT 8 THE PROVISION OF SERVICES TO OBTAIN ONGOING CARE, IF ANY, NEEDED AFTER 9 THE COURT'S JURISDICTION ENDS. 10 (3)Every reasonable effort shall be made to effectuate a permanent placement for the child within 24 months after the date of initial placement. 11 12**(K)** AN ORDER DIRECTING THE PROVISION OF SERVICES TO A CHILD UNDER 13SUBSECTION (H)(2)(VII) OF THIS SECTION IS EFFECTIVE UNTIL: 14(1) THE CHILD IS TRANSITIONED TO ADULT GUARDIANSHIP CARE IF 15ADULT GUARDIANSHIP IS NECESSARY AND THERE IS NO LESS RESTRICTIVE 16 ALTERNATIVE THAT MEETS THE NEEDS OF THE CHILD; AND THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE 17(2) **(I)** 18 ENTERS INTO AN AGREEMENT TO PROVIDE OR OBTAIN THE SERVICES ORDERED BY 19THE COURT; OR 20IF THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE **(II)** 21CHALLENGES THE NECESSITY OF THE SERVICES ORDERED BY THE COURT, THE 22CONCLUSION OF ANY ADMINISTRATIVE OR JUDICIAL REVIEW PROCEEDING 23**REGARDING THE CHALLENGE.** 24**Article – Family Law** 255 - 301. 26(a) In this subtitle the following words have the meanings indicated. 27"Caregiver" means a person with whom a child resides and who exercises (b) responsibility for the welfare of the child. 2829(c) "Child" means an individual who is the subject of a guardianship or adoption petition under this subtitle. 30

1 (D) "DEVELOPMENTAL DISABILITY" HAS THE MEANING STATED IN § 3–801 2 OF THE COURTS ARTICLE.

3 [(d)] (E) "Guardianship" means an award, under this subtitle, of any power of a guardian.

5 [(e)] (F) "Identifying information" means information that reveals the identity 6 or location of an individual.

7 [(f)] (G) (1) "Parent" means an individual who, at the time a petition for 8 guardianship is filed under this subtitle or at any time before a court terminates the 9 individual's parental rights:

10 (i) meets a criterion in § 5–306(a) of this subtitle; or

11 (ii) is the mother.

12 (2) "Parent" does not include an individual whom a court has adjudicated 13 not to be a father or mother of a child.

14 **[**(g)**] (H)** "Party" means:

15 (1) in a guardianship case under this subtitle:

- 16 (i) the child;
- 17 (ii) except as provided in  $\S$  5–326(a)(3)(iii) of this subtitle, the child's
- 18 parent; and

19

- (iii) the local department to which the child is committed;
- 20 (2) in an adoption case under Part III of this subtitle:
- 21 (i) the child;
- 22 (ii) the child's parent; and
- 23 (iii) the individual seeking adoption;
- 24 (3) in an adoption case under Part IV of this subtitle:
- 25 (i) the child; and
- 26 (ii) the individual seeking adoption; and

$\frac{1}{2}$	. ,	-	eference is made to a CINA case, a governmental unit or 8–801 of the Courts Article.			
3	5-324.					
4 5	(b) (1) In a separate order accompanying an order granting guardianship of a child, a juvenile court:					
6	(i)	shall	include a directive terminating the child's CINA case;			
7	(ii)	consi	stent with the child's best interests:			
8		1.	may place the child:			
9 10	type of facility; or	A.	subject to paragraph (2) of this subsection, in a specific			
11		В.	with a specific individual;			
12		2.	may direct provision of services by a local department to:			
13		A.	the child; or			
14		В.	the child's caregiver;			
$\begin{array}{c} 15\\ 16\\ 17\end{array}$	16 may award to a caregiver limited authority to make an emergency or ordinary decision as					
18		4.	may allow access to a medical or other record of the child;			
19 20	individual;	5.	may allow visitation for the child with a specific			
$21 \\ 22 \\ 23$	court–appointed specia Article;	6. 1 advoca	may appoint, or continue the appointment of, a ate for any purpose set forth under § 3–830 of the Courts			
$\begin{array}{c} 24 \\ 25 \end{array}$	any other action as to t	7. he child	shall direct the provision of any other service or taking of 's education, health, and welfare, including:			
$\frac{26}{27}$	help the child's transiti	A. on from	for a child who is at least 16 years old, services needed to guardianship to independence; or			
$\frac{28}{29}$	obtain ongoing care, if a	B. any, nee	for a child with a <b>DEVELOPMENTAL</b> disability, services to ded after the guardianship case ends; and			

1 8. may co-commit the child to the custody of the Department  $\mathbf{2}$ of Health and Mental Hygiene and order the Department of Health and Mental Hygiene to 3 provide a plan for the child of clinically appropriate services in the least restrictive setting, 4 in accordance with federal and State law;  $\mathbf{5}$ (iii) if entered under § 5–322 of this subtitle, shall state each party's 6 response to the petition; 7shall state a specific factual finding on whether reasonable (iv) 8 efforts have been made to finalize the child's permanency plan; 9 (v) shall state whether the child's parent has waived the right to 10 notice; and shall set a date, no later than 180 days after the date of the order, 11 (vi) 12for the initial guardianship review hearing under § 5–326 of this subtitle. 13(2)Except for emergency commitment in accordance with § 10–617 (i) 14of the Health – General Article or as expressly authorized by a juvenile court in accordance with the standards in § 3-819(h) or (i) of the Courts Article, a child may not be committed 15or otherwise placed for inpatient care or treatment in a psychiatric facility or a facility for 1617the developmentally disabled. 18 (ii) A juvenile court shall include in a commitment order under this 19paragraph a requirement that the guardian: 201. file a progress report with the juvenile court at least every 180 days; and 21222. provide a copy of each report to each person entitled to 23notice of a review hearing under § 5-326 of this subtitle. 24Every 180 days during a commitment or placement under this (iii) paragraph, a juvenile court shall hold a hearing to determine whether the standards in § 25263–819(h) or (i) of the Courts Article continue to be met. 27AN ORDER DIRECTING THE PROVISION OF SERVICES TO A CHILD WITH A **(**D**)** 28DEVELOPMENTAL DISABILITY UNDER SUBSECTION (B)(1)(II)7B OF THIS SECTION IS 29**EFFECTIVE UNTIL:** 30 (1) THE CHILD IS TRANSITIONED TO ADULT GUARDIANSHIP CARE IF 31ADULT GUARDIANSHIP IS NECESSARY AND THERE IS NO LESS RESTRICTIVE 32ALTERNATIVE THAT MEETS THE NEEDS OF THE CHILD; AND

1 (2) (I) THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE 2 ENTERS INTO AN AGREEMENT TO PROVIDE OR OBTAIN THE SERVICES ORDERED BY 3 THE COURT; OR

# 4 (II) IF THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE 5 CHALLENGES THE NECESSITY OF THE SERVICES ORDERED BY THE COURT, THE 6 CONCLUSION OF ANY ADMINISTRATIVE OR JUDICIAL REVIEW PROCEEDING 7 REGARDING THE CHALLENGE.

- 8 5-328.
- 9 (a) If a local department is a child's guardian under this subtitle, a juvenile court:
- 10 (1) retains jurisdiction until:
- 11 (i) the child attains 18 years of age; or
- 12 (ii) the juvenile court finds the child to be eligible for emancipation;
- 13 and
- 14 (2) may continue jurisdiction until the child attains 21 years of age.
- 15 (b) If a juvenile court designates an individual as a child's guardian, the juvenile 16 court:
- 17
- (1) may retain jurisdiction until the child attains 18 years of age; or
- 18 (2) on finding further review unnecessary to maintain the child's health 19 and welfare, may terminate the case before the child attains 18 years of age.
- 20 (c) An order for adoption of a child terminates the child's guardianship case.
- 21 (d) On termination of a guardianship case, a juvenile court shall close the case.

(E) NOTWITHSTANDING SUBSECTIONS (A) AND (B) OF THIS SECTION, IF THE
COURT ENTERS AN ORDER DIRECTING THE PROVISION OF SERVICES TO A CHILD
UNDER § 5–324(B)(1)(II)7B OF THIS SUBTITLE, THE COURT RETAINS JURISDICTION
TO RULE ON ANY MOTION RELATED TO THE ENFORCEMENT, MODIFICATION, OR
TERMINATION OF THE ORDER FOR AS LONG AS THE ORDER IS EFFECTIVE.

27 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 28 October 1, 2017.