F1, F2, D1

#### By: Delegate Bromwell

Introduced and read first time: February 9, 2017 Assigned to: Health and Government Operations

#### A BILL ENTITLED

1 AN ACT concerning

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#### Heroin and Opioid Education and Community Action Act of 2017 (Start Talking Maryland Act)

4 FOR the purpose of requiring the State Court Administrator of the Administrative Office  $\mathbf{5}$ of the Courts to assess certain drug court programs to make certain determinations; 6 requiring the Governor to appropriate certain funds to certain agencies in a certain 7 fiscal year for certain purposes; requiring certain agencies to disburse certain grants 8 based on certain factors; altering the name of a certain program; requiring the State 9 Board of Education to establish certain standards for an altered training 10 requirement; requiring the drug addiction and prevention education program to 11 include certain instruction related to heroin and opioid addiction and prevention; 12requiring the instruction to be delivered in certain grade bands and as a certain unit; 13 requiring certain county boards of education and certain institutions of higher 14education to establish certain policies; requiring a certain policy to authorize certain 15school nurses to administer naloxone or certain other medications to a student who 16is determined to be suffering from a certain condition; requiring certain policies to 17include certain training, procedures, and provisions; prohibiting certain nurses, 18 campus police, and health personnel from being held personally liable under certain 19circumstances; requiring certain county boards of education to hire certain officials; 20requiring certain county boards to coordinate with certain counties to hire certain 21 officials; requiring certain officials to perform certain duties; requiring certain public 22schools to submit certain reports to the State Department of Education under certain 23circumstances; requiring the Department to develop and disseminate a certain form; 24requiring certain policies to require certain students to participate in certain 25training and to require certain institutions to obtain and store naloxone or certain 26other medications to be used under certain circumstances; providing for the 27application of certain provisions of this Act; and generally relating to policies that 28address heroin and opioid addiction and prevention.

- 29 BY repealing and reenacting, without amendments,
- 30 Article Courts and Judicial Proceedings

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



7lr3367 CF 7lr1933

$\frac{1}{2}$	Section 13–101(a) Approtected Code of Maryland				
$\frac{2}{3}$	Annotated Code of Maryland (2013 Replacement Volume and 2016 Supplement)				
4	BY adding to				
5					
6	Section 13–101.1				
7	Annotated Code of Maryland				
8	(2013 Replacement Volume and 2016 Supplement)				
9	BY repealing and reenacting, with amendments,				
10	Article – Education				
11	Section 7–411				
12	Annotated Code of Maryland				
13	(2014 Replacement Volume and 2016 Supplement)				
14	BY adding to				
15	Article – Education				
16	Section 7–426.5; and 11–1201 through 11–1203 to be under the new subtitle				
17	"Subtitle 12. Heroin and Opioid Addiction and Prevention"				
$\frac{18}{19}$	Annotated Code of Maryland (2014 Replacement Volume and 2016 Supplement)				
19	(2014 Replacement Volume and 2010 Supplement)				
20	Preamble				
20 21 22	Preamble WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of immense proportion in the State; and				
21	WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of				
21 22 23	WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of immense proportion in the State; and WHEREAS, Opioids kill, and still they are in every county, city, community, and				
21 22 23 24 25 26	<ul> <li>WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of immense proportion in the State; and</li> <li>WHEREAS, Opioids kill, and still they are in every county, city, community, and school in the State; and</li> <li>WHEREAS, The Department of Health and Mental Hygiene reports that heroin-related deaths tripled in Maryland from 2011 to 2015, with 247 fatal overdoses in</li> </ul>				
21 22 23 24 25 26 27 28	<ul> <li>WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of immense proportion in the State; and</li> <li>WHEREAS, Opioids kill, and still they are in every county, city, community, and school in the State; and</li> <li>WHEREAS, The Department of Health and Mental Hygiene reports that heroin-related deaths tripled in Maryland from 2011 to 2015, with 247 fatal overdoses in 2011 to 748 fatal overdoses in 2015; and</li> <li>WHEREAS, Maryland is the fifth worst state in the country for heroin and</li> </ul>				
21 22 23 24 25 26 27 28 29	<ul> <li>WHEREAS, Heroin and opioid-related addiction and deaths are an epidemic of immense proportion in the State; and</li> <li>WHEREAS, Opioids kill, and still they are in every county, city, community, and school in the State; and</li> <li>WHEREAS, The Department of Health and Mental Hygiene reports that heroin-related deaths tripled in Maryland from 2011 to 2015, with 247 fatal overdoses in 2011 to 748 fatal overdoses in 2015; and</li> <li>WHEREAS, Maryland is the fifth worst state in the country for heroin and opioid-related deaths; and</li> </ul>				

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1 WHEREAS, Maryland students, families, educators, law enforcement, and public 2 health officials need to "Start Talking" in a widespread and organized way about this 3 epidemic in order to empower communities to support extensive prevention and recovery 4 efforts; and

5 WHEREAS, Maryland can no longer pretend that the stories reported by the press 6 are not in our own backyards; now, therefore,

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 That the Laws of Maryland read as follows:

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#### **Article – Courts and Judicial Proceedings**

10 13–101.

11 (a) There is an Administrative Office of the Courts, headed by the State Court 12 Administrator. The Administrator is appointed by and holds office during the pleasure of 13 the Chief Judge of the Court of Appeals of Maryland. The Administrator shall have the 14 compensation provided in the State budget. The Administrative Office of the Courts shall 15 have a seal in the form the Chief Judge of the Court of Appeals approves. The courts of the 16 State shall take judicial notice of the seal.

#### 17 **13–101.1.**

18 (A) THE STATE COURT ADMINISTRATOR SHALL ASSESS DRUG COURT 19 PROGRAMS IN CIRCUIT COURTS, INCLUDING JUVENILE COURTS, AND THE DISTRICT 20 COURT TO DETERMINE HOW TO INCREASE THESE PROGRAMS IN A MANNER 21 SUFFICIENT TO MEET EACH COUNTY'S NEEDS.

(B) (1) FOR FISCAL YEAR 2019, THE GOVERNOR SHALL INCLUDE AN APPROPRIATION OF AT LEAST \$2,000,000 IN GENERAL FUNDS IN THE STATE BUDGET FOR THE ADMINISTRATIVE OFFICE OF THE COURTS FOR THE PURPOSE OF AWARDING GRANTS TO EXPAND THE SCOPE OF DRUG COURT PROGRAMS DESCRIBED UNDER SUBSECTION (A) OF THIS SECTION.

(2) THE STATE COURT ADMINISTRATOR SHALL DISBURSE THE
 GRANTS AUTHORIZED UNDER PARAGRAPH (1) OF THIS SUBSECTION BASED ON THE
 POPULATION OF THE COUNTY, TO CIRCUIT COURTS, INCLUDING JUVENILE COURTS,
 AND THE DISTRICT COURT.

- 31 Article Education
- 32 7-411.

1 (a) The State Board shall develop and implement a program of drug ADDICTION 2 AND PREVENTION education in the public schools.

3 (b) (1) [This] EXCEPT AS PROVIDED IN SUBSECTION (C)(2) OF THIS 4 SECTION, THIS program shall be started before the sixth grade in each public school by 5 teachers who are trained in the field of drug education.

6 (2) The State Board shall establish standards for determining how a 7 teacher is considered to be "trained in the field of drug ADDICTION AND PREVENTION 8 education" for the purposes of this section.

#### 9 (C) (1) THE PROGRAM SHALL INCLUDE INSTRUCTION RELATED TO 10 HEROIN AND OPIOID ADDICTION AND PREVENTION.

11 (2) THE INSTRUCTION REQUIRED UNDER PARAGRAPH (1) OF THIS 12 SUBSECTION SHALL BE:

13		<b>(I)</b>	DEL	IVERED IN GRADE BANDS AS FOLLOWS:
14			1.	THIRD GRADE THROUGH FIFTH GRADE;
15			2.	SIXTH GRADE THROUGH EIGHTH GRADE; AND
16			3.	NINTH GRADE THROUGH TWELFTH GRADE; AND
17		<b>(</b> II)	AST	AND–ALONE UNIT IN THE PROGRAM.
18	[(c)] <b>(D)</b>			am shall be coordinated with other State agencies that are

19 responsible for drug abuse education and control.

20 **7–426.5.** 

(A) EACH COUNTY BOARD SHALL ESTABLISH A POLICY FOR PUBLIC
 SCHOOLS WITHIN ITS JURISDICTION TO AUTHORIZE THE SCHOOL NURSE TO
 ADMINISTER NALOXONE OR OTHER OVERDOSE-REVERSING MEDICATION TO A
 STUDENT WHO IS DETERMINED TO BE SUFFERING FROM A NARCOTIC OVERDOSE.

25 **(B)** The policy established under subsection (A) of this section 26 shall include:

27 (1) TRAINING FOR SCHOOL NURSES ON HOW TO RECOGNIZE THE 28 SYMPTOMS OF A NARCOTIC OVERDOSE;

1 (2) PROCEDURES FOR THE ADMINISTRATION OF NALOXONE OR 2 OTHER OVERDOSE-REVERSING MEDICATIONS;

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#### (3) THE PROPER FOLLOW–UP EMERGENCY PROCEDURES;

4 (4) A PROVISION REQUIRING ALL PUBLIC SCHOOLS TO OBTAIN AND 5 STORE AT THE PUBLIC SCHOOL NALOXONE OR OTHER OVERDOSE-REVERSING 6 MEDICATION TO BE USED IN AN EMERGENCY SITUATION; AND

7 (5) A REQUIREMENT THAT EACH PUBLIC SCHOOL DEVELOP AND 8 IMPLEMENT A METHOD FOR NOTIFYING THE PARENTS OR GUARDIANS OF STUDENTS 9 OF THE SCHOOL'S POLICY UNDER THIS SECTION AT THE BEGINNING OF EACH 10 SCHOOL YEAR.

11 (C) EXCEPT FOR ANY WILLFUL OR GROSSLY NEGLIGENT ACT, A SCHOOL 12 NURSE WHO HAS BEEN TRAINED UNDER SUBSECTION (B)(1) OF THIS SECTION AND 13 WHO RESPONDS IN GOOD FAITH TO THE OVERDOSE EMERGENCY OF A STUDENT IN 14 ACCORDANCE WITH THIS SECTION MAY NOT BE HELD PERSONALLY LIABLE FOR ANY 15 ACT OR OMISSION IN THE COURSE OF RESPONDING TO THE EMERGENCY.

16 (D) (1) (I) SUBJECT TO THE PROVISIONS OF SUBPARAGRAPH (II) OF 17 THIS PARAGRAPH, FOR EVERY **50,000** STUDENTS ENROLLED IN THE PUBLIC 18 SCHOOLS OF A COUNTY, THE COUNTY BOARD, IN COOPERATION WITH THE LOCAL 19 HEALTH DEPARTMENT, SHALL HIRE A COMMUNITY ACTION OFFICIAL.

(II) FOR A COUNTY THAT HAS FEWER THAN 50,000 STUDENTS
 ENROLLED IN THE PUBLIC SCHOOLS OF THE COUNTY, THE COUNTY BOARD SHALL
 COORDINATE WITH NEIGHBORING COUNTIES, IN COOPERATION WITH THE LOCAL
 HEALTH DEPARTMENT IN EACH COUNTY, TO ESTABLISH REGIONAL COMMUNITY
 ACTION OFFICIALS.

- 25
- (2) A COMMUNITY ACTION OFFICIAL SHALL:

26 (I) BE ASSIGNED TO SPECIFIC MIDDLE AND HIGH SCHOOLS IN 27 THE COUNTY;

28 (II) COORDINATE SCHOOL-BASED COMMUNITY FORUMS, IN 29 COOPERATION WITH LOCAL LAW ENFORCEMENT OFFICIALS; AND

30(III)CONDUCT PUBLIC RELATIONS EFFORTS THAT INCLUDE THE31FOLLOWING:

32 **1. PARENT CONTACT;** 

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2. ELECTRONIC MEDIA; AND

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3. PUBLIC SERVICE ANNOUNCEMENTS.

3 (E) (1) FOR FISCAL YEAR 2019, THE GOVERNOR SHALL INCLUDE AN 4 APPROPRIATION OF AT LEAST \$3,000,000 IN GENERAL FUNDS IN THE STATE 5 BUDGET FOR THE DEPARTMENT FOR THE PURPOSE OF AWARDING GRANTS TO 6 COUNTY BOARDS TO IMPLEMENT THE POLICY AND CONDUCT THE TRAINING 7 REQUIRED UNDER THIS SECTION.

8 (2) THE DEPARTMENT SHALL DISBURSE THE GRANTS AUTHORIZED 9 UNDER PARAGRAPH (1) OF THIS SUBSECTION BASED ON THE ENROLLMENT COUNT 10 OF STUDENTS IN PUBLIC SCHOOLS IN THE STATE FOR THE PRIOR FISCAL YEAR.

11 (F) (1) EACH PUBLIC SCHOOL SHALL SUBMIT, ON THE FORM THAT THE 12 DEPARTMENT REQUIRES, A REPORT TO THE DEPARTMENT ON EACH INCIDENT AT 13 THE SCHOOL OR AT A RELATED SCHOOL EVENT THAT REQUIRED THE USE OF 14 NALOXONE OR OTHER OVERDOSE–REVERSING MEDICATION.

15 (2) THE DEPARTMENT SHALL DEVELOP AND DISSEMINATE A 16 STANDARD FORM TO REPORT EACH INCIDENT REQUIRING THE USE OF NALOXONE 17 OR OTHER OVERDOSE–REVERSING MEDICATION AT A PUBLIC SCHOOL.

- 18 **SUBTITLE 12. HEROIN AND OPIOID ADDICTION AND PREVENTION.**
- 19 **11–1201.**

20 This subtitle applies only to institutions of higher education in 21 The State that receive operating or capital funding from the State.

22 **11–1202.** 

# 23(A)EACH INSTITUTION OF HIGHER EDUCATION SHALL ESTABLISH A POLICY24THAT ADDRESSES HEROIN AND OPIOID ADDICTION AND PREVENTION.

25 (B) THE POLICY ESTABLISHED UNDER THIS SUBTITLE SHALL REQUIRE:

26(1) INCOMING STUDENTS TO PARTICIPATE IN HEROIN AND OPIOID27ADDICTION AND PREVENTION AWARENESS TRAINING; AND

1 (2) EACH INSTITUTION TO OBTAIN AND STORE AT THE INSTITUTION 2 NALOXONE OR OTHER OVERDOSE-REVERSING MEDICATION TO BE USED IN AN 3 EMERGENCY SITUATION.

- 4 **11–1203.**
- 5 (A) THE POLICY ESTABLISHED UNDER THIS SUBTITLE SHALL INCLUDE:
- 6 (1) TRAINING FOR CAMPUS POLICE AND HEALTH PERSONNEL ON 7 HOW TO RECOGNIZE THE SYMPTOMS OF A NARCOTIC OVERDOSE;
- 8 (2) PROCEDURES FOR THE ADMINISTRATION OF NALOXONE OR 9 OTHER OVERDOSE-REVERSING MEDICATIONS;
- 10
- (3) THE PROPER FOLLOW–UP EMERGENCY PROCEDURES; AND

11 (4) A REQUIREMENT THAT EACH INSTITUTION DEVELOP AND 12 IMPLEMENT A METHOD FOR NOTIFYING THE PARENTS OR GUARDIANS OF STUDENTS 13 OF THE INSTITUTION'S POLICY UNDER THIS SECTION AT THE BEGINNING OF EACH 14 SCHOOL YEAR.

15 (B) EXCEPT FOR ANY WILLFUL OR GROSSLY NEGLIGENT ACT, CAMPUS 16 POLICE OR HEALTH PERSONNEL WHO HAVE BEEN TRAINED UNDER SUBSECTION 17 (A)(1) OF THIS SECTION AND WHO RESPOND IN GOOD FAITH TO THE OVERDOSE 18 EMERGENCY OF A STUDENT IN ACCORDANCE WITH THIS SECTION MAY NOT BE HELD 19 PERSONALLY LIABLE FOR ANY ACT OR OMISSION IN THE COURSE OF RESPONDING 20 TO THE EMERGENCY.

21 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 22 1, 2017.