

# HOUSE BILL 1617

P4

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By: **Delegates Jackson, Barron, Chang, Proctor, Vallario, and A. Washington**

Introduced and read first time: February 24, 2017

Assigned to: Rules and Executive Nominations

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## A BILL ENTITLED

1 AN ACT concerning

2 **State Personnel – Collective Bargaining – State Institutions of Higher**  
3 **Education**

4 FOR the purpose of clarifying that a member of the State Labor Relations Board or State  
5 Higher Education Labor Relations Board may petition the circuit court to order  
6 certain entities to comply with an order from the Board; establishing that the failure  
7 to meet an established negotiation deadline is an unfair labor practice under certain  
8 circumstances; requiring a system institution in the University System of Maryland  
9 to designate a representative of the University System of Maryland Board of Regents  
10 to participate as a party in collective bargaining; providing for an extension of the  
11 effective period of a memorandum of understanding under certain circumstances;  
12 providing for the expiration of a memorandum of understanding under certain  
13 circumstances; and generally relating to collective bargaining and State institutions  
14 of higher education.

15 BY repealing and reenacting, without amendments,  
16 Article – State Personnel and Pensions  
17 Section 3–101  
18 Annotated Code of Maryland  
19 (2015 Replacement Volume and 2016 Supplement)

20 BY repealing and reenacting, with amendments,  
21 Article – State Personnel and Pensions  
22 Section 3–2A–09, 3–306, 3–501, and 3–601  
23 Annotated Code of Maryland  
24 (2015 Replacement Volume and 2016 Supplement)

25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
26 That the Laws of Maryland read as follows:

27 **Article – State Personnel and Pensions**

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 3–101.

2 (a) In this title the following words have the meanings indicated.

3 (b) “Board” means:

4 (1) with regard to any matter relating to employees of any of the units of  
5 State government described in § 3–102(a)(1)(i) through (iv) and (vi) through (ix) of this  
6 subtitle and employees described in § 3–102(a)(2) of this subtitle, the State Labor Relations  
7 Board; and

8 (2) with regard to any matter relating to employees of any State institution  
9 of higher education described in § 3–102(a)(1)(v) of this subtitle, the State Higher Education  
10 Labor Relations Board.

11 (c) “Collective bargaining” means:

12 (1) good faith negotiations by authorized representatives of employees and  
13 their employer with the intention of:

14 (i) 1. reaching an agreement about wages, hours, and other  
15 terms and conditions of employment; and

16 2. incorporating the terms of the agreement in a written  
17 memorandum of understanding or other written understanding; or

18 (ii) clarifying terms and conditions of employment;

19 (2) administration of terms and conditions of employment; or

20 (3) the voluntary adjustment of a dispute or disagreement between  
21 authorized representatives of employees and their employer that arises under a  
22 memorandum of understanding or other written understanding.

23 (d) “Employee organization” means a labor or other organization in which State  
24 employees participate and that has as one of its primary purposes representing employees.

25 (e) “Exclusive representative” means an employee organization that has been  
26 certified by the Board as an exclusive representative under Subtitle 4 of this title.

27 (f) “President” means:

28 (1) with regard to a constituent institution, as defined in § 12–101 of the  
29 Education Article, the president of the constituent institution;

1 (2) with regard to a center or institute, as those terms are defined in §  
2 12-101 of the Education Article, the president of the center or institute;

3 (3) with regard to the University System of Maryland Office, the  
4 Chancellor of the University System of Maryland; and

5 (4) with regard to Morgan State University, St. Mary's College of  
6 Maryland, and Baltimore City Community College, the president of the institution.

7 (g) "System institution" means:

8 (1) a constituent institution, as defined in § 12-101 of the Education  
9 Article;

10 (2) a center or institute, as those terms are defined in § 12-101 of the  
11 Education Article; and

12 (3) the University System of Maryland Office.

13 3-2A-09.

14 (a) If **THE STATE, A PRESIDENT, A SYSTEM INSTITUTION, OR** a person fails to  
15 comply with an order issued by the Board, a member of the Board may petition the circuit  
16 court to order the **STATE, PRESIDENT, SYSTEM INSTITUTION, OR** person to comply with  
17 the Board's order.

18 (b) The Board shall not be required to post bond in an action under subsection (a)  
19 of this section.

20 3-306.

21 (a) The State and its officers, employees, agents, or representatives are prohibited  
22 from engaging in any unfair labor practice, including:

23 (1) interfering with, restraining, or coercing employees in the exercise of  
24 their rights under this title;

25 (2) dominating, interfering with, contributing financial or other support to,  
26 or assisting in the formation, existence, or administration of any labor organization;

27 (3) granting administrative leave to employees to attend employer  
28 sponsored or supported meetings or events relating to an election under § 3-405 of this  
29 title, unless the employer grants employees at least the same amount of administrative  
30 leave to attend labor organization sponsored or supported meetings or employee meetings;

31 (4) discriminating in hiring, tenure, or any term or condition of  
32 employment to encourage or discourage membership in an employee organization;

1 (5) discharging or discriminating against an employee because of the  
2 signing or filing of an affidavit, petition, or complaint, or giving information or testimony  
3 in connection with matters under this subtitle;

4 (6) failing to provide all employee organizations involved in an election the  
5 same rights of access as prescribed by the Board through regulation;

6 (7) engaging in surveillance of union activities;

7 (8) refusing to bargain in good faith; [or]

8 (9) engaging in a lockout; **OR**

9 **(10) UNLESS A WRITTEN AGREEMENT BETWEEN THE STATE, OR ITS**  
10 **OFFICERS, EMPLOYEES, AGENTS, OR REPRESENTATIVES, AND THE EXCLUSIVE**  
11 **REPRESENTATIVE PROVIDES OTHERWISE, FAILING TO MEET AN ESTABLISHED**  
12 **NEGOTIATION DEADLINE.**

13 (b) Employee organizations and their agents or representatives are prohibited  
14 from engaging in any unfair labor practice, including:

15 (1) interfering with, restraining, or coercing employees in the exercise of  
16 their rights under this title;

17 (2) causing or attempting to cause an employer to discriminate in hiring,  
18 tenure, or any term or condition of employment to encourage or discourage membership in  
19 an employee organization;

20 (3) engaging in, inducing, or encouraging any person to engage in a strike,  
21 as defined in § 3–303(a) of this subtitle;

22 (4) interfering with the statutory duties of the State or an employer;

23 (5) refusing to bargain in good faith; or

24 (6) not fairly representing employees in collective bargaining or in any  
25 other matter in which the employee organization has the duty of fair representation.

26 3–501.

27 (a) (1) The following individuals or entities shall designate one or more  
28 representatives to participate as a party in collective bargaining on behalf of the State or  
29 the following institutions:

30 (i) on behalf of the State, the Governor;

1 (ii) on behalf of a system institution[,]:

2 1. the president of the system institution; and

3 **2. IF APPLICABLE, A REPRESENTATIVE FOR THE**  
4 **UNIVERSITY SYSTEM OF MARYLAND BOARD OF REGENTS; AND**

5 (iii) on behalf of Morgan State University, St. Mary's College of  
6 Maryland, or Baltimore City Community College, the governing board of the institution.

7 (2) The exclusive representative shall designate one or more  
8 representatives to participate as a party in collective bargaining on behalf of the exclusive  
9 representative.

10 (b) The parties shall meet at reasonable times and engage in collective bargaining  
11 in good faith to conclude a written memorandum of understanding or other written  
12 understanding as defined under § 3-101(c)(1)(ii) of this title.

13 (c) (1) The parties shall make every reasonable effort to conclude negotiations  
14 in a timely manner for inclusion by the principal unit in its budget request to the Governor.

15 (2) (i) The parties shall conclude negotiations before January 1 for any  
16 item requiring an appropriation of funds for the fiscal year that begins on the following  
17 July 1.

18 (ii) In the budget bill submitted to the General Assembly, the  
19 Governor shall include any amounts in the budgets of the principal units required to  
20 accommodate any additional cost resulting from the negotiations, including the actuarial  
21 impact of any legislative changes to any of the State pension or retirement systems that  
22 are required, as a result of the negotiations, for the fiscal year beginning the following July  
23 1 if the legislative changes have been negotiated to become effective in that fiscal year.

24 (3) (i) If the parties do not conclude negotiations for the next fiscal year  
25 before October 25, either party may request that a fact finder be employed to resolve the  
26 issues.

27 (ii) The fact finder shall be employed no later than November 1.

28 (iii) A fact finder shall be a neutral party appointed by alternate  
29 striking from a list by the parties provided:

30 1. by the Federal Mediation and Conciliation Service; or

31 2. under the Labor Arbitration Rules of the American  
32 Arbitration Association.

1 (iv) The fact finder:

2 1. may give notice and hold hearings in accordance with the  
3 Administrative Procedure Act;

4 2. may administer oaths and take testimony and other  
5 evidence;

6 3. may issue subpoenas; and

7 4. before November 20, shall make written recommendations  
8 regarding wages, hours, and working conditions, and any other terms or conditions of  
9 employment that may be in dispute.

10 (v) The written recommendations of the fact finder shall be delivered  
11 to the Governor, the exclusive representative, the President of the Senate, and the Speaker  
12 of the House of Delegates by the Secretary on or before December 1.

13 (d) (1) A memorandum of understanding that incorporates all matters of  
14 agreement reached by the parties shall be executed by the exclusive representative and:

15 (i) for a memorandum of understanding relating to the State, the  
16 Governor or the Governor's designee;

17 (ii) for a memorandum of understanding relating to a system  
18 institution, the president of the system institution or the president's designee; and

19 (iii) for a memorandum of understanding relating to Morgan State  
20 University, St. Mary's College of Maryland, or Baltimore City Community College, the  
21 governing board of the institution or the governing board's designee.

22 (2) To the extent these matters require legislative approval or the  
23 appropriation of funds, the matters shall be recommended to the General Assembly for  
24 approval or for the appropriation of funds.

25 (3) To the extent matters involving a State institution of higher education  
26 require legislative approval, the legislation shall be recommended to the Governor for  
27 submission to the General Assembly.

28 (e) Negotiations for a memorandum of understanding shall be considered closed  
29 sessions under § 3-305 of the General Provisions Article.

30 (f) (1) The terms of a memorandum of understanding executed by the  
31 Governor or the Governor's designee and an exclusive representative of a bargaining unit  
32 for skilled service or professional service employees in the State Personnel Management  
33 System are not applicable to employees of a State institution of higher education.

1           (2) The terms of a memorandum of understanding executed by a president  
2 of a system institution or the governing board of Morgan State University, St. Mary's  
3 College of Maryland, or Baltimore City Community College, or their respective designees,  
4 and the exclusive representative of a bargaining unit for employees of a State institution of  
5 higher education are not applicable to skilled service or professional service employees in  
6 the State Personnel Management System.

7 3-601.

8           (a) (1) A memorandum of understanding shall contain all matters of  
9 agreement reached in the collective bargaining process.

10           (2) The memorandum shall be in writing and signed by the exclusive  
11 representative involved in the collective bargaining negotiations and:

12                   (i) for a memorandum of understanding relating to the State, the  
13 Governor or the Governor's designee;

14                   (ii) for a memorandum of understanding relating to a system  
15 institution, the president of the system institution or the president's designee; and

16                   (iii) for a memorandum of understanding relating to Morgan State  
17 University, St. Mary's College of Maryland, or Baltimore City Community College, the  
18 governing board of the institution or the governing board's designee.

19           (b) No memorandum of understanding is valid if it extends for less than 1 year or  
20 for more than 3 years.

21           (c) (1) Except as provided in paragraph [(2)] **(2)(I)** of this subsection, a  
22 memorandum of understanding is not effective until it is ratified by the Governor and a  
23 majority of the votes cast by the employees in the bargaining unit.

24           (2) In the case of a State institution of higher education, a memorandum of  
25 understanding:

26                   **(I)** is not effective until it is ratified by the institution's governing  
27 board and a majority of the votes cast by the employees in the bargaining unit;

28                   **(II) SUBJECT TO ITEM (III) OF THIS PARAGRAPH, SHALL REMAIN**  
29 **IN EFFECT, NOTWITHSTANDING ANY EXPIRATION DATE SPECIFIED IN THE**  
30 **MEMORANDUM OF UNDERSTANDING, IF THE INSTITUTION:**

31                   **1. A. IS BEING INVESTIGATED BY A STATE OR**  
32 **FEDERAL AGENCY DURING THE EFFECTIVE PERIOD OF THE MEMORANDUM OF**  
33 **UNDERSTANDING FOR COMMITTING AN UNFAIR LABOR PRACTICE; OR**

1                   **B. IS FOUND BY A STATE OR FEDERAL AGENCY DURING**  
2 **THE EFFECTIVE PERIOD OF THE MEMORANDUM OF UNDERSTANDING TO HAVE**  
3 **COMMITTED AN UNFAIR LABOR PRACTICE; AND**

4                   **2. HAS NOT RATIFIED A SUCCESSOR MEMORANDUM OF**  
5 **UNDERSTANDING WITH THE BARGAINING UNIT; AND**

6                   **(III) IF IN EFFECT UNDER ITEM (II) OF THIS PARAGRAPH, SHALL**  
7 **EXPIRE ON:**

8                   **1. IF THE STATE OR FEDERAL AGENCY DETERMINES**  
9 **THAT AN UNFAIR LABOR PRACTICE DID NOT OCCUR, THE CONCLUSION OF THE**  
10 **INVESTIGATION; OR**

11                   **2. IF THE STATE OR FEDERAL AGENCY DETERMINES**  
12 **THAT AN UNFAIR LABOR PRACTICE DID OCCUR, THE CONCLUSION OF ANY LEGAL**  
13 **PROCEEDINGS INITIATED TO REMEDY THE UNFAIR LABOR PRACTICE.**

14                   SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
15 October 1, 2017.