

SENATE BILL 543

F2

7lr3048
CF HB 694

By: **Senator Conway**

Introduced and read first time: February 1, 2017

Assigned to: Education, Health, and Environmental Affairs

A BILL ENTITLED

1 AN ACT concerning

2 **Higher Education – Admissions Process – Criminal History**
3 **(Maryland Fair Access to Education Act of 2017)**

4 FOR the purpose of prohibiting certain institutions of higher education from inquiring into
5 or considering information about the criminal history of applicants; providing for a
6 certain exception to the ban on inquiring into or considering certain criminal history
7 information; allowing certain institutions of higher education to inquire into or
8 consider the criminal history of students for purposes of campus residency, offering
9 certain counseling or services, and deciding whether students may participate in
10 certain activities or aspects of campus life; prohibiting certain institutions of higher
11 education from using information on a student’s criminal history to rescind
12 admission or unreasonably restrict a student’s access to certain activities or aspects
13 of campus life; requiring certain institutions of higher education to adopt an
14 individualized process when denying or limiting certain students’ access to campus
15 residency or a particular activity or aspect of campus life; requiring an individualized
16 process to be set forth in writing and include certain considerations; requiring that
17 certain negatively affected students have the right to appeal a denial or limitation of
18 access to campus residency or a particular activity or aspect of campus life; requiring
19 certain institutions of higher education to inform accepted students of their
20 individualized processes and the students’ right to present certain evidence in
21 writing; requiring certain institutions of higher education to consider the State’s
22 policy of promoting the admission of students with criminal records; providing for
23 the application of this Act; defining certain terms; and generally relating to the
24 prohibition against institutions of higher education considering criminal history
25 during the admissions process.

26 BY adding to
27 Article – Education
28 Section 26–501 through 26–506 to be under the new subtitle “Subtitle 5. Prohibition
29 on Considering Criminal History During the Admissions Process”
30 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



(2014 Replacement Volume and 2016 Supplement)

Preamble

WHEREAS, Higher education plays a critical role in developing good citizenship, creating economic and social opportunities, and enhancing public safety; and

WHEREAS, Barriers to education increase recidivism rates for individuals with criminal histories and national crime statistics demonstrate that higher education institutions that have eliminated pre-admission inquiry into criminal history have not experienced an increase in campus crime rates; and

WHEREAS, It is the policy of the State to encourage the continuing education of individuals with a criminal record and remove barriers to their ability to meaningfully reenter society and transition into the workforce; now, therefore,

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
That the Laws of Maryland read as follows:

Article – Education

**SUBTITLE 5. PROHIBITION ON CONSIDERING CRIMINAL HISTORY DURING THE
ADMISSIONS PROCESS.**

26–501.

(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

(B) (1) “ADMISSIONS PROCESS” MEANS THE PROCESS BY WHICH INSTITUTIONS OF HIGHER EDUCATION SELECT STUDENTS FOR ENROLLMENT.

(2) “ADMISSIONS PROCESS” INCLUDES THE SUBMISSION OF AN APPLICATION TO ATTEND AN INSTITUTION OF HIGHER EDUCATION, ALL DECISIONS MADE DURING THE REVIEW OF APPLICATIONS, AND THE SELECTION OF APPLICANTS TO MATRICULATE.

(C) “CRIMINAL HISTORY” MEANS AN ARREST, A CRIMINAL ACCUSATION, OR A CRIMINAL CONVICTION.

(D) “DIRECT RELATIONSHIP” MEANS A CONNECTION BETWEEN THE NATURE OF THE CRIMINAL HISTORY OF AN ACCEPTED STUDENT AND AN ACTIVITY OR ASPECT OF CAMPUS LIFE THAT WOULD CREATE AN UNREASONABLE RISK TO THE SAFETY OR WELFARE OF THE ACCEPTED STUDENT, OTHER INDIVIDUALS ON

1 CAMPUS, OR CAMPUS PROPERTY IF THE ACCEPTED STUDENT WERE AUTHORIZED TO
2 PARTICIPATE WITHOUT CONDITION.

3 **26-502.**

4 THIS SUBTITLE APPLIES TO INSTITUTIONS OF HIGHER EDUCATION THAT
5 RECEIVE STATE FUNDS.

6 **26-503.**

7 (A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, AN
8 INSTITUTION OF HIGHER EDUCATION MAY NOT INQUIRE INTO OR CONSIDER
9 INFORMATION ABOUT THE CRIMINAL HISTORY OF AN INDIVIDUAL DURING THE
10 ADMISSIONS PROCESS.

11 (B) AN INSTITUTION OF HIGHER EDUCATION MAY CONSIDER INFORMATION
12 ABOUT A CRIME COMMITTED BY AN APPLICANT IF THE INSTITUTION KNOWS OR
13 SHOULD KNOW THAT THE CRIME IS ONGOING.

14 **26-504.**

15 (A) SUBJECT TO § 26-505 OF THIS SUBTITLE, AN INSTITUTION OF HIGHER
16 EDUCATION MAY MAKE INQUIRIES INTO AND CONSIDER INFORMATION ABOUT A
17 STUDENT'S CRIMINAL HISTORY FOR THE PURPOSE OF:

18 (1) MAKING DECISIONS REGARDING CAMPUS RESIDENCY;

19 (2) OFFERING SUPPORTIVE COUNSELING OR SERVICES TO HELP
20 REHABILITATE AND EDUCATE THE STUDENT ON BARRIERS A CRIMINAL RECORD MAY
21 PRESENT; OR

22 (3) DECIDING WHETHER THE STUDENT MAY PARTICIPATE IN
23 ACTIVITIES AND ASPECTS OF CAMPUS LIFE USUALLY OPEN TO STUDENTS.

24 (B) IN MAKING INQUIRIES OR CONSIDERING INFORMATION UNDER THIS
25 SECTION, AN INSTITUTION OF HIGHER EDUCATION MAY NOT:

26 (1) USE ANY INFORMATION ABOUT A STUDENT'S CRIMINAL HISTORY
27 TO RESCIND AN OFFER OF ADMISSION; OR

28 (2) AUTOMATICALLY OR UNREASONABLY RESTRICT A STUDENT'S
29 ACTIVITIES OR ASPECTS OF CAMPUS LIFE BASED ON THAT STUDENT'S CRIMINAL
30 HISTORY.

1 **26-505.**

2 (A) IN DECIDING TO DENY OR LIMIT A STUDENT'S ACCESS TO CAMPUS
3 RESIDENCY OR PARTICIPATION IN A PARTICULAR ACTIVITY OR ASPECT OF CAMPUS
4 LIFE UNDER § 26-504 OF THIS SUBTITLE, AN INSTITUTION OF HIGHER EDUCATION
5 SHALL DEVELOP AN INDIVIDUALIZED PROCESS FOR DETERMINING WHETHER
6 THERE IS A DIRECT RELATIONSHIP BETWEEN A STUDENT'S CRIMINAL HISTORY AND
7 CAMPUS RESIDENCY OR A PARTICULAR ACTIVITY OR ASPECT OF CAMPUS LIFE.

8 (B) AN INDIVIDUALIZED PROCESS DEVELOPED UNDER THIS SECTION SHALL
9 BE SET FORTH IN WRITING AND SHALL INCLUDE CONSIDERATION OF:

10 (1) THE AGE OF THE STUDENT AT THE TIME ANY ASPECT OF THE
11 STUDENT'S CRIMINAL HISTORY OCCURRED;

12 (2) THE TIME THAT HAS ELAPSED SINCE ANY ASPECT OF THE
13 STUDENT'S CRIMINAL HISTORY OCCURRED;

14 (3) THE NATURE OF THE CRIMINAL HISTORY AND WHETHER IT BEARS
15 A DIRECT RELATIONSHIP TO CAMPUS RESIDENCY, THE ACTIVITY, OR THE ASPECT OF
16 CAMPUS LIFE AT ISSUE; AND

17 (4) ANY EVIDENCE OF REHABILITATION OR GOOD CONDUCT
18 PRODUCED BY THE STUDENT.

19 (C) AN INDIVIDUALIZED PROCESS DEVELOPED UNDER THIS SECTION SHALL
20 PROVIDE AN AFFECTED STUDENT WITH REASONABLE NOTICE AND AN OPPORTUNITY
21 TO APPEAL A DENIAL OR LIMITATION OF CAMPUS RESIDENCY, AN ACTIVITY, OR AN
22 ASPECT OF CAMPUS LIFE.

23 (D) INSTITUTIONS OF HIGHER EDUCATION SHALL INFORM ACCEPTED
24 STUDENTS IN WRITING OF THE INDIVIDUALIZED PROCESS DEVELOPED UNDER THIS
25 SECTION AND THE RIGHT STUDENTS HAVE TO PROVIDE EVIDENCE OF
26 REHABILITATION AND GOOD CONDUCT.

27 **26-506.**

28 AN INSTITUTION OF HIGHER EDUCATION THAT INQUIRES INTO OR CONSIDERS
29 INFORMATION ABOUT A STUDENT'S CRIMINAL HISTORY, IN A MANNER CONSISTENT
30 WITH THIS SUBTITLE, SHALL CONSIDER THE STATE'S POLICY TO PROMOTE THE
31 ADMISSION OF STUDENTS WITH CRIMINAL RECORDS, INCLUDING FORMERLY
32 INCARCERATED INDIVIDUALS, TO PROVIDE THESE STUDENTS WITH THE

1 **OPPORTUNITY TO OBTAIN THE KNOWLEDGE AND SKILLS NEEDED TO CONTRIBUTE**
2 **TO THE STATE'S ECONOMY.**

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July
4 1, 2017.