B5, K3, P2 SB 457/16 – FIN & B&T 7lr3027 CF HB 467

By: Senators Rosapepe, Benson, Madaleno, Manno, Ramirez, and Zucker Introduced and read first time: February 3, 2017 Assigned to: Finance and Budget and Taxation

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 27, 2017

CHAPTER _____

1 AN ACT concerning

Providing Our Workers Education and Readiness (POWER) – Apprenticeship Act

FOR the purpose of requiring a contractor or subcontractor awarded a certain contract for 4 $\mathbf{5}$ a certain construction project that receives certain funding from the State capital 6 budget to be affiliated with, and to use apprentices from, an apprenticeship program 7 that is registered with and approved by the Department of Labor, Licensing, and 8 Regulation or the United States Department of Labor, or requiring the contractor or 9 subcontractor to make certain payments to the State Apprenticeship Training Fund 10 or to certain apprenticeship programs under certain circumstances; providing that, 11 under a certain circumstance, certain contractors and subcontractors are not subject 12 to the requirement; requiring certain contractors and subcontractors to make certain 13payments in a certain manner under certain circumstances; authorizing a contractor 14 or subcontractor to make a certain request; requiring the Secretary of Labor, 15Licensing, and Regulation to make a good-faith effort to accommodate a certain 16request; requiring registered apprenticeship programs that receive certain funds to 17certify to the Secretary that the funds are used solely for the purpose of improving 18 or expanding apprenticeship training; authorizing the State Apprenticeship 19Training Fund to include certain payments made in accordance with this Act; 20requiring the Secretary to use the money in the Fund to pay certain costs; requiring 21the Secretary to adopt certain regulations; establishing a certain penalty; providing 22that a certain contractor or subcontractor that fails to meet certain requirements 23shall be liable for a certain amount; establishing a certain penalty; authorizing the 24Secretary to file suit to enforce certain provisions in a certain court; requiring a 25certain court to require a certain contractor or subcontractor to pay certain amounts;

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



defining certain terms; providing for the application of this Act; and generally relating to a requirement that certain contractors and subcontractors awarded certain contracts be affiliated with certain apprenticeship programs and use certain registered apprentices or make certain payments to the State Apprenticeship Training Fund or to certain apprenticeship programs.

- 6 BY repealing and reenacting, with amendments,
- 7 Article State Finance and Procurement
- 8 Section 17–602
- 9 Annotated Code of Maryland
- 10 (2015 Replacement Volume and 2016 Supplement)
- 11 BY adding to
- 12 Article State Finance and Procurement
- Section 17–6A–01 through 17–6A–05 17–6A–06 to be under the new subtitle
 "Subtitle 6A. Apprenticeship Requirements for Capital Construction Projects"
 Annotated Code of Maryland
- 16 (2015 Replacement Volume and 2016 Supplement)
- SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 That the Laws of Maryland read as follows:
- 19

Article – State Finance and Procurement

- 20 17-602.
- 21 (a) There is a State Apprenticeship Training Fund in the Department.
- 22 (b) The Fund consists of:

(1) payments made by contractors or subcontractors in accordance with
 this subtitle AND SUBTITLE 6A OF THIS TITLE; and

25 (2) penalties collected as a result of violations of this subtitle AND 26 SUBTITLE 6A OF THIS TITLE.

27 (c) The Fund is a special, nonlapsing fund that is not subject to § 7–302 of this 28 article.

(d) The State Treasurer shall hold the Fund separately, and the Comptroller shall
 account for the Fund.

31 (e) The Secretary shall use money in the Fund to:

32 (1) promote preapprenticeship programs and other workforce development 33 programs in the State's public secondary schools and community colleges that assist 34 students in preparing for and entering apprenticeship training programs; and

 $\mathbf{2}$

1 (2) pay any costs associated with carrying out the provisions of this subtitle 2 AND SUBTITLE 6A OF THIS TITLE.

SUBTITLE 6A. APPRENTICESHIP REQUIREMENTS FOR CAPITAL CONSTRUCTION
 PROJECTS.

5 17-6A-01.

6 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 7 INDICATED.

- 8 (B) "CONSTRUCTION" INCLUDES:
- 9 (1) BUILDING;
- 10 (2) RECONSTRUCTING;
- 11 **(3)** IMPROVING;
- 12 (4) ENLARGING;
- 13 (5) PAINTING AND DECORATING;
- 14 **(6)** ALTERING;
- 15 (7) MAINTAINING; AND
- 16 **(8) REPAIRING.**
- 17 (C) (1) "COVERED CONTRACT" MEANS A CONTRACT:

18 (I) FOR A CAPITAL CONSTRUCTION PROJECT FUNDED WITH AT 19 LEAST \$1,000,000 OF FUNDS IN THE STATE CAPITAL BUDGET;

20(II) ENTERED INTO BY THE RECIPIENT OF THE FUNDING IN THE21STATE CAPITAL BUDGET AND A CONTRACTOR, OR THE CONTRACTOR AND A22SUBCONTRACTOR; AND

23 (III) FOR AN AMOUNT OF \$500,000 OR MORE.

24 (2) "COVERED CONTRACT" DOES NOT INCLUDE A CONTRACT FOR A 25 COVERED PROJECT AS DEFINED IN § 17–601(D) OF THIS TITLE. 1 (D) "DEPARTMENT" MEANS THE DEPARTMENT OF LABOR, LICENSING, AND 2 REGULATION.

3 (E) "FUND" MEANS THE STATE APPRENTICESHIP TRAINING FUND 4 ESTABLISHED UNDER § 17–602 OF THIS TITLE.

5 (F) "REGISTERED APPRENTICESHIP PROGRAM" MEANS AN 6 APPRENTICESHIP PROGRAM THAT IS REGISTERED WITH, AND APPROVED BY, THE 7 DEPARTMENT OR THE UNITED STATES DEPARTMENT OF LABOR.

8 (G) "SECRETARY" MEANS THE SECRETARY OF LABOR, LICENSING, AND 9 REGULATION.

10 **17–6A–02.**

11(A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, EACH12CONTRACTOR OR SUBCONTRACTOR AWARDED A COVERED CONTRACT SHALL:

13(1)(I)BE AFFILIATED WITH A REGISTERED APPRENTICESHIP14PROGRAM; AND

15(II) USE APPRENTICES FROM A REGISTERED APPRENTICESHIP16PROGRAM FOR EACH CRAFT OR TRADE IN WHICH THE CONTRACTOR OR17SUBCONTRACTOR EMPLOYS PERSONS TO COMPLETE THE COVERED CONTRACT;

18 (2) MAKE PAYMENTS TO THE FUND; OR

19 (3) MAKE PAYMENTS IN AMOUNTS DETERMINED UNDER § 17–6A–03 20 OF THIS SUBTITLE TO A REGISTERED APPRENTICESHIP PROGRAM FOR THE 21 PURPOSE OF SUPPORTING THE PROGRAM.

22 (B) A CONTRACTOR OR SUBCONTRACTOR IS NOT SUBJECT TO THE 23 REQUIREMENTS OF SUBSECTION (A) OF THIS SECTION IF THERE ARE NO 24 REGISTERED APPRENTICESHIP PROGRAMS FOR THE CRAFT OR TRADE IN WHICH 25 THE CONTRACTOR OR SUBCONTRACTOR EMPLOYS PERSONS TO COMPLETE THE 26 COVERED CONTRACT.

27 **17–6A–03.**

(A) (1) A CONTRACTOR OR SUBCONTRACTOR THAT ELECTS TO MAKE
PAYMENTS TO THE FUND IN ACCORDANCE WITH THIS SUBTITLE SHALL MAKE
PAYMENTS, AS DETERMINED BY THE SECRETARY, NOT TO EXCEED 25 CENTS PER
HOUR FOR EACH EMPLOYEE WHO IS EMPLOYED BY THE CONTRACTOR OR
SUBCONTRACTOR TO COMPLETE THE COVERED CONTRACT.

4

1 (2) PAYMENTS MADE TO THE FUND IN ACCORDANCE WITH THIS 2 SUBSECTION SHALL BE MADE ON A MONTHLY BASIS.

3 (B) (1) IF THE SECRETARY DETERMINES THAT A CONTRACTOR OR 4 SUBCONTRACTOR AWARDED A COVERED CONTRACT HAS MADE CONTRIBUTIONS TO 5 A REGISTERED APPRENTICESHIP PROGRAM AT RATES LOWER THAN THOSE 6 REQUIRED BY THIS SUBTITLE, THE CONTRACTOR OR SUBCONTRACTOR SHALL MAKE 7 PAYMENTS TO THE FUND FOR THE DIFFERENCE BETWEEN ITS CONTRIBUTION AND 8 THE CONTRIBUTION RATE REQUIRED BY THIS SUBTITLE.

9 (2) PAYMENTS MADE TO THE FUND IN ACCORDANCE WITH THIS 10 SUBSECTION SHALL BE MADE ON A MONTHLY BASIS.

11 **17–6A–04.**

12(A) (1) Α CONTRACTOR OR SUBCONTRACTOR THAT MAKES 13 CONTRIBUTIONS TO THE FUND OR A REGISTERED APPRENTICESHIP PROGRAM MAY 14 **REQUEST THAT THE CONTRIBUTIONS OF THE CONTRACTOR OR SUBCONTRACTOR BE** 15DIRECTED TO A SPECIFIC PREAPPRENTICESHIP OR WORKFORCE DEVELOPMENT 16 PROGRAM.

17 (2) THE SECRETARY SHALL MAKE A GOOD-FAITH EFFORT TO 18 ACCOMMODATE REQUESTS RECEIVED IN ACCORDANCE WITH PARAGRAPH (1) OF 19 THIS SUBSECTION.

20 (B) A REGISTERED APPRENTICESHIP PROGRAM THAT RECEIVES FUNDS 21 FROM CONTRACTORS OR SUBCONTRACTORS UNDER § 17–6A–02(A)(3) OF THIS 22 SUBTITLE SHALL CERTIFY TO THE SECRETARY THAT ALL FUNDS RECEIVED ARE 23 USED SOLELY FOR THE PURPOSE OF IMPROVING OR EXPANDING APPRENTICESHIP 24 TRAINING.

25 **17–6A–05.**

26 (A) THE SECRETARY SHALL ADOPT REGULATIONS TO CARRY OUT THE 27 PROVISIONS OF THIS SUBTITLE.

(B) (1) THE REGULATIONS SHALL ESTABLISH THE PROCESS FOR A
 CONTRACTOR OR SUBCONTRACTOR TO PROVIDE WRITTEN VERIFICATION TO THE
 DEPARTMENT THAT THE REQUIREMENTS OF THIS SUBTITLE HAVE BEEN MET.

31(2)IF A CONTRACTOR OR SUBCONTRACTOR IS AFFILIATED WITH A32REGISTERED APPRENTICESHIP PROGRAM, THE REGULATIONS SHALL REQUIRE THE

REGISTERED APPRENTICESHIP PROGRAM TO PROVIDE WRITTEN DOCUMENTATION
 TO THE CONTRACTOR OR SUBCONTRACTOR VERIFYING THE AFFILIATION.

3 (C) THE REGULATIONS SHALL ESTABLISH A PROCESS FOR AUDITING 4 ORGANIZATIONS THAT PROVIDE REGISTERED APPRENTICESHIP PROGRAMS TO 5 ENSURE THAT ALL FUNDS RECEIVED BY A REGISTERED APPRENTICESHIP PROGRAM 6 UNDER § 17–6A–02(A)(3) OF THIS SUBTITLE ARE USED SOLELY TO IMPROVE AND 7 EXPAND APPRENTICESHIP PROGRAMS IN THE STATE.

8 (D) (1) A PERSON WHO VIOLATES A PROVISION OF THIS SUBTITLE MAY BE 9 ASSESSED A CIVIL PENALTY AND ON CONVICTION IS SUBJECT TO A FINE NOT 10 EXCEEDING \$20,000.

11(2)IN DETERMINING THE AMOUNT OF THE PENALTY UNDER12PARAGRAPH (I) OF THIS PARAGRAPH, THE SECRETARY OR THE ADMINISTRATIVE13LAW JUDGE SHALL CONSIDER:

- 14 **(I)** THE GRAVITY OF THE VIOLATION;
- 15 (II) THE SIZE OF THE CONTRACTOR OR SUBCONTRACTOR'S
- 16 BUSINESS;
- 17 (III) THE CONTRACTOR OR SUBCONTRACTOR'S GOOD FAITH;
- 18(IV)THE CONTRACTOR OR SUBCONTRACTOR'S HISTORY OF19VIOLATIONS UNDER THIS ARTICLE; AND

20 (V) WHETHER THE CONTRACTOR OR SUBCONTRACTOR HAS
 21 MADE RESTITUTION OR OTHERWISE REMEDIED AND COME INTO COMPLIANCE WITH
 22 ANY PROVISION OF THIS SUBTITLE OR OF ANY OTHER PROVISION OF THIS ARTICLE
 23 THAT THE CONTRACTOR OR SUBCONTRACTOR IS DETERMINED TO HAVE BEEN IN
 24 VIOLATION.

25 **17–6A–06.**

26(A)A CONTRACTOR OR SUBCONTRACTOR THAT FAILS TO MEET THE27REQUIREMENTS OF THIS SUBTITLE SHALL BE LIABLE FOR AN AMOUNT EQUAL TO28TWICE THE AMOUNT OF UNPAID APPRENTICESHIP CONTRIBUTIONS REQUIRED BY29THIS SUBTITLE.

30 (B) (1) IN THIS SUBSECTION, "WILLFULLY" MEANS A REPRESENTATION
 31 OR AN OMISSION KNOWN TO BE FALSE OR MADE WITH DELIBERATE IGNORANCE OR
 32 RECKLESS DISREGARD FOR TRUTH OR FALSITY.

1 (2) ANY PERSON, FIRM, OR CORPORATION THAT IS FOUND TO **(I)** $\mathbf{2}$ HAVE MADE WILLFULLY A FALSE OR FRAUDULENT REPRESENTATION OR OMISSION 3 **REGARDING A MATERIAL FACT IN CONNECTION WITH CONTRIBUTIONS REQUIRED BY** 4 THIS SUBTITLE SHALL BE LIABLE FOR A CIVIL PENALTY IN AN AMOUNT OF UP TO $\mathbf{5}$ **\$1,000** FOR EACH EMPLOYEE FOR WHOM CONTRIBUTIONS ARE REQUIRED AND EACH 6 FALSIFICATION. 7 **(II)** A PENALTY SHALL BE RECOVERABLE IN A CIVIL ACTION AND 8 PAID TO THE STATE. 9 (1) THE SECRETARY MAY FILE SUIT TO ENFORCE THIS SECTION IN **(C)** ANY COURT OF COMPETENT JURISDICTION. 10 11 (2) IN AN ACTION FILED UNDER THIS SUBSECTION, THE COURT SHALL 12**REQUIRE THE CONTRACTOR OR SUBCONTRACTOR TO PAY THE AMOUNT REQUIRED** BY SUBSECTION (A) OF THIS SECTION, INCLUDING INTEREST, REASONABLE 1314COUNSEL FEES, AND COURT COSTS. SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be construed to 1516apply only prospectively and may not be applied or interpreted to have any effect on or application to any covered contract executed before the effective date of this Act. 17SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June 18 19 1, 2017.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.