### By: Senators Feldman, Hershey, Benson, Klausmeier, Mathias, Oaks, Reilly, and Rosapepe

Introduced and read first time: January 25, 2018 Assigned to: Finance

Committee Report: Favorable with amendments Senate action: Adopted Read second time: April 1, 2018

CHAPTER

#### AN ACT concerning 1

J3, K3

#### $\mathbf{2}$ Hospitals – Changes in Status – Hospital Employee Retraining and Placement

3 FOR the purpose of requiring a hospital that downsizes to pay a fee directly to the Department of Labor, Licensing, and Regulation if workers are displaced; 4 prohibiting the fee from exceeding a certain percent of total revenue approved by the  $\mathbf{5}$ 6 Health Services Cost Review Commission for a certain fiscal year: limiting the 7 number of times the fee may be assessed; prohibiting a certain fee paid by a hospital 8 that voluntarily closes, merges, or is delicensed from exceeding a certain percent of 9 total revenue approved by the Health Services Cost Review Commission, rather than 10 the gross operating revenue, for a certain fiscal year; requiring the Health Services Cost Review Commission to prorate the total amount of certain fees in a certain 11 manner to derive a certain fee; prohibiting the Health Services Cost Review 12Commission from including certain employees if the Health Services Cost Review 13 Commission uses the number of employees of a hospital who are affected by the 14 closure, merger, downsizing, or delicensing of the hospital in calculating a certain 15fee specifying the contents of a certain plan for retraining and placing certain 1617displaced employees who work for a certain hospital that proposes to close, partially 18 close, or convert to a certain freestanding medical facility; altering the purpose of a certain program the Department of Labor, Licensing, and Regulation is required to 19 20establish; requiring the Department to make a certain determination before using a 21certain program; <del>defining a certain term;</del> making a conforming change; making 22stylistic changes; and generally relating to hospital employee retraining and 23placement related to changes in hospital status.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



$1 \\ 2 \\ 3 \\ 4 \\ 5$	BY repealing and reenacting, with amendments, Article – Health – General Section <del>19–326.1</del> <u>19–120(1)(5)</u> Annotated Code of Maryland (2015 Replacement Volume and 2017 Supplement)
$     \begin{array}{c}       6 \\       7 \\       8 \\       9 \\       10     \end{array} $	<u>BY repealing and reenacting, without amendments,</u> <u>Article – Health – General</u> <u>Section 19–222(g)(3)(i) and 19–326.1</u> <u>Annotated Code of Maryland</u> (2015 Replacement Volume and 2017 Supplement)
$11 \\ 12 \\ 13 \\ 14 \\ 15$	BY repealing and reenacting, with amendments, Article – Labor and Employment Section 11–201 Annotated Code of Maryland (2016 Replacement Volume and 2017 Supplement)
$\begin{array}{c} 16 \\ 17 \end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
18	Article – Health – General
19	$\frac{19-326.1}{2}$
20 21 22	(A) In this section, "downsize" means to reduce the number of employees of a hospital by at least 10 full-time equivalent employees in any consecutive 3-month period.
$\begin{array}{c} 23\\ 24 \end{array}$	<b>(B) (1)</b> If a hospital voluntarily closes, merges, DOWNSIZES, or is delicensed under § 19–325 of this subtitle and workers are displaced <b>[</b> :
$\begin{array}{c} 25\\ 26 \end{array}$	(1) Each <b>], EACH</b> hospital shall pay a fee directly to the Department of Labor, Licensing, and Regulation.
27 28	(2) [The] SUBJECT TO PARAGRAPHS (3) AND (4) OF THIS SUBSECTION, THE fee [shall] REQUIRED UNDER PARAGRAPH (1) OF THIS SUBSECTION:
29 30 31 32	(I) MAY not exceed 0.01 percent of the [gross operating] TOTAL revenue APPROVED BY THE HEALTH SERVICES COST REVIEW COMMISSION for the fiscal year immediately preceding the closure, MERGER, DOWNSIZING, or delicensing of the hospital[. A fee shall only]; AND
$\frac{33}{34}$	(II) MAY be assessed ONLY once for each voluntary closure, merger, DOWNSIZING, or delicensure.

 $\mathbf{2}$ 

$1 \\ 2 \\ 3 \\ 4 \\ 5$	(3) THE HEALTH SERVICES COST REVIEW COMMISSION SHALL PRORATE THE TOTAL AMOUNT OF FEES AMONG ALL HOSPITALS BASED ON THE RATIO OF THE ACTUAL GROSS PATIENT REVENUES OF AN INDIVIDUAL HOSPITAL TO THE TOTAL GROSS PATIENT REVENUES OF ALL HOSPITALS TO DERIVE THE INDIVIDUAL FEE FOR EACH HOSPITAL.
6 7 8 9 10 11	(4) IF THE HEALTH SERVICES COST REVIEW COMMISSION USES THE NUMBER OF EMPLOYEES AFFECTED BY THE CLOSURE, MERGER, DOWNSIZING, OR DELICENSING OF A HOSPITAL IN CALCULATING THE FEE, THE HEALTH SERVICES COST REVIEW COMMISSION MAY NOT INCLUDE AN EMPLOYEE WHO IS OFFERED A COMPARABLE OR BETTER POSITION BY THE HOSPITAL AT AN AFFILIATED HOSPITAL LOCATED WITHIN A 30-MILE RADIUS OF THE EMPLOYEE'S PLACE OF RESIDENCE.
$12 \\ 13 \\ 14$	<b>[(2)] (5)</b> The Secretary of Labor, Licensing, and Regulation shall pay the fees received under this [section] SUBSECTION into the Hospital Employees Training Fund established under § 11–201 of the Labor and Employment Article.
15	<u>19–120.</u>
$\begin{array}{c} 16 \\ 17 \end{array}$	(1) (5) (i) The Commission shall establish by regulation requirements for a public informational hearing required under paragraph (2) or (3) of this subsection.
18 19	(ii) For a hospital proposing to close, partially close, or convert to a freestanding medical facility, the regulations shall require the hospital to address:
20	<u>1.</u> <u>The reasons for the closure, partial closure, or conversion;</u>
$\begin{array}{c} 21 \\ 22 \end{array}$	2. <u>The plan for transitioning acute care services previously</u> provided by the hospital to residents of the hospital service area;
$\begin{array}{c} 23\\ 24 \end{array}$	<u>3.</u> <u>The plan for addressing the health care needs of the residents of the hospital service area;</u>
$\frac{25}{26}$	4. [The] SUBJECT TO SUBPARAGRAPH (III) OF THIS PARAGRAPH, THE plan for retraining and placing displaced employees;
27	5. The plan for the hospital's physical plant and site; and
28 29	<u>6.</u> <u>The proposed timeline for the closure, partial closure, or</u> <u>conversion to a freestanding medical facility.</u>
$\begin{array}{c} 30\\ 31 \end{array}$	(III) THE PLAN REQUIRED UNDER SUBPARAGRAPH (II)4 OF THIS PARAGRAPH SHALL INCLUDE:

<ul> <li>2 HOSPITAL OR HEALTH CARE ENTITY, AN UNAFFILIATED HOSPITA</li> <li>3 ENTITY, OR A NONHEALTH CARE RELATED POSITION;</li> </ul>	AL OR HEALTH CARE
3 ENTITY, OR A NONHEALTH CARE RELATED POSITION;	
4 <u>2.</u> <u>Training and skills devel</u>	OPMENT THROUGH
5 PROGRAMS OFFERED BY THE DEPARTMENT OF LABOR,	LICENSING. AND
6 REGULATION, THE HOSPITAL OR HEALTH SYSTEM, OR BY	
7 AVAILABLE TO PROVIDE TRAINING AND SKILLS DEVELOPMENT;	
8 <b>3.</b> A REQUIREMENT THAT THE HO	SPITAL WORK WITH
9 EMPLOYEES AND, IF APPLICABLE, THE EMPLOYEE REPRES	SENTATIVE OF THE
10 EMPLOYEES, TO IDENTIFY AVAILABLE AND APPROPRIA	
11 RETRAINING PROGRAMS THAT MAY BE USED IN ANTICIPATION	
12 PARTIAL CLOSURE, OR CONVERSION TO A FREESTANDING MEDI	· · · · · · · · · · · · · · · · · · ·
13 <b>4. AT THE DISCRETION OF THE HEAD</b>	
	LIH SERVICES COST
14 <b><u>REVIEW COMMISSION, USE OF:</u></b>	
15 <u>A.</u> § 19–222(G)(3)(I) OF THIS TIT	<u>LE TO PROVIDE A</u>
16 TEMPORARY ADJUSTMENT OF THE RATES OF THE HOSPITAL	INVOLVED IN THE
17 CLOSURE, PARTIAL CLOSURE, OR CONVERSION TO A FREES	STANDING MEDICAL
18 FACILITY; OR	
19 <b>B.</b> § 19–326.1 OF THIS TITLE.	
20 <u>19–222.</u>	
21 (g) (3) The Commission may provide, as appropr	iate. for temporary
22 adjustment of the rates of those hospitals that are directly involved	
23 consolidation, closure, or delicensure in order to provide sufficient	
24 transition. These funds may include:	
25 (i) <u>Allowances for those employees who are or</u>	would be displaced;
26 <u>19–326.1.</u>	
27 If a hospital voluntarily closes, merges, or is delicensed un	der § 19–325 of this
28 <u>subtitle and workers are displaced:</u>	<u> </u>
20 (1) Each hospital shall now a fea directly to the I	) on outmont of I obser
29 (1) Each hospital shall pay a fee directly to the I 30 Licensing and Regulation. The fee shall not exceed 0.01 percent of	=
	n me gross operating
30 <u>Licensing</u> , and <u>Regulation</u> . The fee shall not exceed 0.01 percent of 31 revenue for the fiscal year immediately preceding the closure or delice	

1(2)The Secretary of Labor, Licensing, and Regulation shall pay the fees2received under this section into the Hospital Employees Training Fund established under3§ 11–201 of the Labor and Employment Article.

4

### Article - Labor and Employment

5 11-201.

## 6 (A) IN THIS SECTION, "DOWNSIZE" MEANS TO REDUCE THE NUMBER OF 7 EMPLOYEES OF A HOSPITAL BY AT LEAST 10 FULL-TIME EQUIVALENT EMPLOYEES 8 IN ANY CONSECUTIVE 3-MONTH PERIOD.

9 **[**(a)**]** (B) The Department shall establish a program for the retraining and 10 placement of hospital employees who are NONEXECUTIVE EMPLOYEES, WHO ARE NOT 11 LICENSED PHYSICIANS OR PHYSICIAN ASSISTANTS, AND WHO ARE unemployed or who 12 may become unemployed as a result of the closing, delicensing, downsizing, **f**or possible 13 downsizing of a hospital**]** or **f**the**]** merging of hospitals under § 19–325 of the Health – 14 General Article.

15 (C) (B) BEFORE THE DEPARTMENT USES THE PROGRAM ESTABLISHED 16 UNDER SUBSECTION (B) (A) OF THIS SECTION, THE DEPARTMENT SHALL 17 DETERMINE WHETHER THERE ARE OTHER <u>SUFFICIENTLY FUNDED</u> PROGRAMS IN 18 THE DEPARTMENT THAT MAY BE USED TO PROVIDE TRAINING AND PLACEMENT FOR 19 THE HOSPITAL EMPLOYEES WHO WOULD BE ELIGIBLE FOR TRAINING AND 20 PLACEMENT UNDER THE PROGRAM ESTABLISHED UNDER SUBSECTION (B) (A) OF 21 THIS SECTION.

22  $[(b)] \bigoplus (C)$  The Secretary and the Secretary of Health shall adopt 23 regulations to implement this section.

24 [(c)] (E) (D) (1) There is a Hospital Employees Retraining Fund.

- 25 (2) The Fund shall be used:
- 26 [(1)] (I) for the purposes described in this section; and

[(2)] (II) to pay any and all expenses of the Department in administering this section.

[(d)] (F) (E) Any unexpended funds remaining in the Hospital Employees Retraining Fund at the end of the fiscal year may not revert to the General Fund of the State.

32 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 33 October 1, 2018.