R2, P1

By: **Senator Feldman** Introduced and read first time: February 5, 2018 Assigned to: Finance

A BILL ENTITLED

1 AN ACT concerning

2

Metro Oversight Enhancement Act

3 FOR the purpose of amending the Washington Metropolitan Area Transit Authority Compact to establish certain requirements for the appointment and removal of the 4 $\mathbf{5}$ inspector general of the Washington Metropolitan Area Transit Authority by the 6 Board of Directors of the Authority; specifying certain powers and requirements of 7 the inspector general; requiring the Office of the Inspector General to be funded with 8 a grant of at least a certain amount of the annual operating budget of the Authority; 9 requiring that the Office of the Inspector General be operationally and functionally independent of the Authority; authorizing the Office of the Inspector General to 1011 engage in certain functions; specifying that any individual member of the Authority 12board may request that the inspector general undertake a certain audit or 13investigation; specifying certain requirements for the audits, investigations, 14inspections, and reviews conducted by the Office of the Inspector General; specifying 15that certain audits or investigations conducted by the Office of the Inspector General 16are not subject to board approval; requiring the Office of the Inspector General to 17submit certain reports in accordance with certain requirements and under certain 18 circumstances; requiring all reports or other materials generated by the Office of the 19Inspector General to be subject to certain privacy policies of the Authority; requiring 20that certain reports be submitted to certain individuals and entities under certain 21circumstances; making this Act subject to a certain contingency; and generally 22relating to the inspector general and the Office of the Inspector General of the 23Authority.

24 BY repealing and reenacting, with amendments,

- 25 Article Transportation
- 26 Section 10–204 Title III Article III Section 9
- 27 Annotated Code of Maryland
- 28 (2015 Replacement Volume and 2017 Supplement)
- 29 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



8lr3621 CF 8lr1281

	2	SENATE BILL 894
1	That the Laws of Maryland rea	ad as follows:
2		Article – Transportation
3	10–204.	
4		Title III
5		Article III
6	9.	
7 8	board, shall consist of a gene	s of the Authority, none of whom shall be members of the eral manager, a secretary, a treasurer, a comptroller, an
9 10	inspector general, and a general counsel and such other officers as the board may provide. Except for the office of general manager, inspector general, and comptroller, the board may	
11		offices in one person. [All] SUBJECT TO THE PROVISIONS

HE PROVISIONS 12OF THIS SUBSECTION AND SUBSECTIONS (B) THROUGH (G) OF THIS SECTION, ALL 13such officers shall be appointed and may be removed by the board, shall serve at the pleasure of the board and shall perform such duties and functions as the board shall specify. 14 The board shall fix and determine the compensation to be paid to all officers and, except for 15the general manager who shall be a full-time employee, all other officers may be hired on 1617a full-time or part-time basis and may be compensated on a salary or fee basis, as the 18 board may determine. All employees and such officers as the board may designate shall be appointed and removed by the general manager under such rules of procedure and 19 20standards as the board may determine.

21(2) **(I)** 1. SUBJECT 2 OF TO SUBSUBPARAGRAPH THIS 22SUBPARAGRAPH, THE BOARD SHALL APPOINT AN INSPECTOR GENERAL WITHOUT 23**REGARD TO POLITICAL AFFILIATION AND SOLELY ON THE BASIS OF INTEGRITY AND** 24A DEMONSTRATED ABILITY IN ACCOUNTING, AUDITING, FINANCIAL ANALYSIS, LAW, 25MANAGEMENT ANALYSIS, PUBLIC ADMINISTRATION, INVESTIGATION, CRIMINAL 26JUSTICE ADMINISTRATION, OR ANOTHER CLOSELY RELATED FIELD.

2. 27THE BOARD MAY NOT APPOINT AS AN INSPECTOR 28GENERAL AN INDIVIDUAL WHO SERVED AS AN EXECUTIVE OR MANAGER OF THE 29AUTHORITY WITHIN THE LAST FIVE YEARS.

30 IF THE BOARD REMOVES AN INSPECTOR GENERAL FROM **(II)** 31OFFICE, THE BOARD SHALL REPORT THE REASONS FOR ITS ACTIONS IN 32 ACCORDANCE WITH SUBSECTION (G) OF THIS SECTION.

33 (b) The general manager shall be the chief administrative officer of the Authority 34and, subject to policy direction by the board, shall be responsible for all activities of the 35 Authority.

1 (c) The treasurer shall be the custodian of the funds of the Authority, shall keep 2 an account of all receipts and disbursements and shall make payments only upon warrants 3 duly and regularly signed by the chairman or vice-chairman of the board, or other person 4 authorized by the board to do so, and by the secretary or general manager; provided, 5 however, that the board may provide that warrants not exceeding such amounts or for such 6 purposes as may from time to time be specified by the board may be signed by the general 7 manager or by persons designated by him.

8 (d) (1) [The] SUBJECT TO PARAGRAPHS (2) THROUGH (9) OF THIS 9 SUBSECTION, THE inspector general shall report to the Board and head the Office of the Inspector General, an independent and objective unit of the Authority that conducts and 10 supervises audits, program evaluations, and investigations relating to Authority activities; 11 12promotes economy, efficiency, and effectiveness in Authority activities; detects and prevents fraud and abuse in Authority activities; and keeps the board fully and currently 13informed about deficiencies in Authority activities as well as the necessity for and progress 14of corrective action. 15

16 (2) THE INSPECTOR GENERAL IS CHARGED WITH THE FOLLOWING 17 POWERS TO ACCOMPLISH THE DUTIES OF THE OFFICE OF THE INSPECTOR 18 GENERAL:

19 **(I)** SUPERSEDING ANY CLAIM OF PRIVILEGE, THE RIGHT TO 20OBTAIN FULL AND UNRESTRICTED ACCESS TO ALL RECORDS, INFORMATION, DATA, 21PLANS, PROJECTIONS, **REPORTS**, MATTERS, CONTRACTS, MEMORANDA, 22CORRESPONDENCE, AND ANY OTHER MATERIALS OF THE AUTHORITY OR ANY 23OTHER ORGANIZATIONS THAT MAY BE INVOLVED WITH THE AUTHORITY;

(II) THE POWER TO SUBPOENA WITNESSES, ADMINISTER OATHS
OR AFFIRMATIONS, TAKE TESTIMONY, AND COMPEL THE PRODUCTION OF SUCH
BOOKS, DATA, PAPERS, RECORDS, AND DOCUMENTS DEEMED RELEVANT TO AN
INQUIRY OR INVESTIGATION;

(III) WHEN NECESSARY TO ACCOMPLISH THE CHARGES OF THE
OFFICE OF THE INSPECTOR GENERAL, ACCESS TO THE HEAD OF ANY PUBLIC
ENTITY; AND

31(IV) THE POWER TO REQUIRE AUTHORITY EMPLOYEES TO32REPORT FRAUD, WASTE, CORRUPTION, ILLEGAL ACTS, AND ABUSE.

33(3) THE INSPECTOR GENERAL SHALL PREPARE AND, SUBJECT TO34BOARD APPROVAL, ADOPT AN ANNUAL WORK PLAN.

35(4)THE OFFICE OF THE INSPECTOR GENERAL AND ALL SUBOFFICES36OR DIVISIONS OF THE OFFICE OF THE INSPECTOR GENERAL SHALL BE:

1 **(I)** FUNDED WITH A GRANT OF AT LEAST 0.05% OF THE ANNUAL $\mathbf{2}$ **OPERATING BUDGET OF THE AUTHORITY; AND** 3 **(II) OPERATIONALLY AND FUNCTIONALLY INDEPENDENT OF** 4 THE AUTHORITY. THE OFFICE OF THE INSPECTOR GENERAL IS AUTHORIZED TO $\mathbf{5}$ (5) 6 **ENGAGE IN THE FOLLOWING FUNCTIONS:** 7 **(I)** AUDIT, EVALUATE, INVESTIGATE, AND INSPECT: 8 1. THE ACTIVITIES AND RECORDS OF AN INDIVIDUAL OR ENTITY WITH A FINANCIAL ARRANGEMENT UNDERTAKEN BY THE AUTHORITY; AND 9 10 2. ANY FUNCTION, ACTIVITY, PROCESS, OR OPERATION 11 **CONDUCTED BY THE AUTHORITY;** 12 **(II)** MONITOR THE IMPLEMENTATION OF RECOMMENDATIONS 13MADE BY THE INSPECTOR GENERAL AND OTHER AUDIT AGENCIES; 14(III) **REVIEW THE RELIABILITY AND VALIDITY OF** THE INFORMATION PROVIDED BY THE AUTHORITY'S PERFORMANCE MEASURES AND 1516 STANDARDS; (IV) RECEIVE AND INVESTIGATE COMPLAINTS, REGARDLESS OF 1718 THE SOURCE OF THE COMPLAINT, CONCERNING ALLEGED ABUSES, FRAUDS, AND 19SERVICE DEFICIENCIES, INCLUDING DEFICIENCIES IN THE OPERATION AND 20**MAINTENANCE OF FACILITIES;** 21**(V) RECOMMEND REMEDIAL ACTIONS TO OVERCOME OR** CORRECT OPERATING OR MAINTENANCE DEFICIENCIES OR INEFFICIENCIES; 2223(VI) CONDUCT CRIMINAL, CIVIL, AND ADMINISTRATIVE INVESTIGATIONS, INCLUDING JOINT INVESTIGATIONS WITH THE APPROPRIATE 24**OVERSIGHT OR LAW ENFORCEMENT AGENCIES;** 2526(VII) **PROVIDE** INFORMATION AND ТО EVIDENCE THE 27**APPROPRIATE OVERSIGHT OR LAW ENFORCEMENT AGENCIES;** 28(VIII) **REFER** MATTERS FOR CIVIL, CRIMINAL, AND 29ACTION ТО THE APPROPRIATE ADMINISTRATIVE ADMINISTRATIVE OR 30 **PROSECUTORIAL AGENCIES;**

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1 (IX) MAINTAIN INFORMATION REGARDING THE COST OF $\mathbf{2}$ **INVESTIGATIONS:** 3 (X) COOPERATE WITH ADMINISTRATIVE AND PROSECUTORIAL RECOUP 4 AGENCIES ТО FUNDS INVESTIGATING EXPENDED WHILE 5NONGOVERNMENTAL ENTITIES INVOLVED IN WILLFUL MISCONDUCT; 6 (XI) ENGAGE IN PREVENTION ACTIVITIES, INCLUDING BUT NOT 7 LIMITED TO: 8 1. **TRAINING AND EDUCATION INITIATIVES; AND** 9 2. THE REVIEW OF LEGISLATION, RULES, REGULATIONS, 10 POLICIES, PROCEDURES, AND TRANSACTIONS: 11 (XII) ATTEND ANY MEETINGS HELD BY THE AUTHORITY; (XIII) ISSUE PUBLIC REPORTS; 12 13(XIV) ESTABLISH POLICIES AND PROCEDURES TO GUIDE FUNCTIONS AND PROCESSES CONDUCTED BY THE OFFICE OF THE INSPECTOR 1415**GENERAL**; AND 16 (XV) PERFORM ANY OTHER ACTIONS NECESSARY TO CARRY OUT THE FUNCTIONS AND POWERS OF THE OFFICE OF THE INSPECTOR GENERAL. 17

18 (6) ANY INDIVIDUAL MEMBER OF THE AUTHORITY'S BOARD OF 19 DIRECTORS MAY REQUEST THAT THE INSPECTOR GENERAL UNDERTAKE AN AUDIT 20 OR INVESTIGATION.

21 (7) (I) THE AUDITS, INVESTIGATIONS, INSPECTIONS, AND 22 REVIEWS CONDUCTED BY THE OFFICE OF THE INSPECTOR GENERAL SHALL:

231.CONFORM TO PROFESSIONAL STANDARDS FOR24OFFICES OF INSPECTORS GENERAL, SUCH AS THOSE PROMULGATED BY THE25ASSOCIATION OF INSPECTORS GENERAL; AND

26 **2. BE** SUBJECT TO QUALITY ASSURANCE REVIEWS BY A 27 PROFESSIONAL, NONPARTISAN OBJECTIVE GROUP EVERY THREE TO FIVE YEARS.

28 (II) A REPORT RESULTING FROM A QUALITY ASSURANCE 29 REVIEW UNDER SUBPARAGRAPH (I)2 OF THIS PARAGRAPH SHALL BE POSTED TO THE 1 AUTHORITY'S WEBSITE.

2 (8) CONSISTENT WITH THE METRORAIL SAFETY COMMISSION 3 INTERSTATE COMPACT, THE FOLLOWING AUDITS OR INVESTIGATIONS CONDUCTED 4 BY THE OFFICE OF THE INSPECTOR GENERAL ARE NOT SUBJECT TO BOARD 5 APPROVAL:

6 (I) SAFETY-RELATED AUDITS OR INVESTIGATIONS REQUIRED 7 BY THE METRORAIL SAFETY COMMISSION; AND

8 (II) INSPECTOR GENERAL AUDITS OR INVESTIGATIONS OF THE
9 AUTHORITY BOARD.

10 (9) (I) IN ADDITION TO ANY OTHER REQUIREMENTS OF THIS 11 PARAGRAPH, THE REPORTS REQUIRED UNDER SUBPARAGRAPH (II) OF THIS 12 PARAGRAPH SHALL BE SUBMITTED IN ACCORDANCE WITH SUBSECTION (G) OF THIS 13 SECTION.

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(II) THE OFFICE OF THE INSPECTOR GENERAL SHALL ISSUE:

15 **1.** REGULAR REPORTS REGARDING THE FINDINGS OF 16 ANY INVESTIGATIONS UNDERTAKEN BY THE OFFICE OF THE INSPECTOR GENERAL;

REPORTS REGARDING THE DISCOVERY OF AN
 EGREGIOUS PROBLEM, ABUSE, OR DEFICIENCY RELATING TO THE ADMINISTRATION
 OF PROGRAMS OR THE OPERATION OF THE AUTHORITY OR INTERFERENCE WITH
 THE OPERATIONS OF THE OFFICE OF THE INSPECTOR GENERAL; AND

213. AN ANNUAL REPORT THAT SEPARATELY LISTS AUDIT22AND REVIEW REPORTS AND OTHER INVESTIGATIVE OR ASSISTANCE EFFORTS23COMPLETED OR ACCOMPLISHED BY THE OFFICE OF THE INSPECTOR GENERAL24DURING THE FISCAL YEAR.

(III) THE REPORTS REQUIRED UNDER SUBPARAGRAPH (II)2 OF
THIS PARAGRAPH SHALL BE SUBMITTED, TOGETHER WITH A REPORT BY THE
AUTHORITY'S GENERAL MANAGER CONTAINING ANY COMMENTS DEEMED
APPROPRIATE, WITHIN SEVEN CALENDAR DAYS AFTER THE DISCOVERY OF THE
PROBLEM, ABUSE, OR DEFICIENCY.

30 (IV) THE REPORT REQUIRED UNDER SUBPARAGRAPH (II)3 OF
 31 THIS PARAGRAPH SHALL BE COMPLETED AND POSTED TO A PUBLIC WEBSITE WITHIN
 32 60 DAYS AFTER THE END OF EACH FISCAL YEAR.

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1 (10) ALL REPORTS OR OTHER MATERIALS GENERATED BY THE OFFICE 2 OF THE INSPECTOR GENERAL SHALL BE SUBJECT TO THE AUTHORITY'S PUBLIC 3 ACCESS TO RECORDS AND PRIVACY POLICIES.

4 (e) An oath of office in the form set out in § 5(b) of this article shall be taken, 5 subscribed and filed with the board by all appointed officers.

6 (f) Each director, officer and employee specified by the board shall give such bond 7 in such form and amount as the board may require, the premium for which shall be paid 8 by the Authority.

9 (G) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION AND IN 10 ADDITION TO ANY OTHER REQUIREMENTS SPECIFIED, A REPORTING REQUIREMENT 11 FOR THE INSPECTOR GENERAL, THE OFFICE OF THE INSPECTOR GENERAL, OR THE 12 BOARD UNDER THIS SECTION SHALL BE SATISFIED IF THE REPORT, FINDING, OR 13 OTHER DOCUMENT IS FORWARDED OR SUBMITTED, IN WRITING, TO THE FOLLOWING 14 INDIVIDUALS AND LEGISLATIVE BODIES:

15(I)FOR THE FEDERAL GOVERNMENT, THE SECRETARY OF THE16UNITED STATES DEPARTMENT OF TRANSPORTATION;

17 (II) FOR MARYLAND, THE GOVERNOR AND THE GENERAL 18 ASSEMBLY;

19 (III) FOR VIRGINIA, THE GOVERNOR AND THE GENERAL 20 ASSEMBLY; AND

21(IV)FOR THE DISTRICT OF COLUMBIA, THE MAYOR AND THE22CITY COUNCIL.

(2) IF APPLICABLE, THE INSPECTOR GENERAL SHALL FORWARD ALL NECESSARY INFORMATION TO THE APPROPRIATE ADMINISTRATIVE OR CRIMINAL JUSTICE AGENCY.

26SECTION 2. AND BE IT FURTHER ENACTED, That this Act may not take effect 27until a similar Act is enacted by the Commonwealth of Virginia and by the District of 28Columbia; that the Commonwealth of Virginia and the District of Columbia each is 29requested to concur in this Act of the General Assembly of Maryland by the enactment of a similar Act; that the Department of Legislative Services shall notify the appropriate 30 officials of the Commonwealth of Virginia, the District of Columbia, and the United States 31Congress of the enactment of this Act; and that on the concurrence in this Act by the 3233 Commonwealth of Virginia and by the District of Columbia and approval by the United 34States Congress, the Governor of the State of Maryland shall issue a proclamation declaring this Act valid and effective and shall forward a copy of the proclamation to the Executive 35 36 Director of the Department of Legislative Services.

1 SECTION 3. AND BE IT FURTHER ENACTED, That, subject to Section 2 of this 2 Act, this Act shall take effect June 1, 2018.