# **HOUSE BILL 126**

**K**3 9lr1020

HB 264/18 - ECM

By: Delegates Miller, Adams, Arentz, M. Fisher, Howard, Impallaria, and Mautz Introduced and read first time: January 21, 2019

Assigned to: Economic Matters

#### A BILL ENTITLED

1 AN ACT concerning

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## Labor and Employment - Labor Organizations - Right to Work

FOR the purpose of prohibiting certain employers from requiring, as a condition of 4 employment or continued employment, an employee or a prospective employee, under certain circumstances, to join or remain a member of a labor organization, pay charges to a labor organization, or pay a certain amount to a third party; prohibiting certain employers from threatening an employee or a prospective employee with certain action; specifying that certain agreements, understandings, or practices between employers and labor organizations are null and void and without legal effect; authorizing an employee or a prospective employee to file an action in a certain circuit court for a certain violation of law; specifying that an employee or a prospective employee is entitled to injunctive relief and to recover certain damages and costs under certain circumstances; providing that a certain violation of law is a 14 misdemeanor and is subject to certain penalties; requiring the Attorney General to take certain action to ensure effective enforcement of certain laws, investigate 16 certain complaints, and try certain prosecutions; specifying that the Attorney General has certain powers and duties relating to criminal prosecutions under certain circumstances; specifying that certain provisions of law are unenforceable under certain circumstances; repealing a certain provision of law that prohibits a 20 court from granting relief under certain circumstances; repealing certain provisions of law relating to fees paid by employees to certain labor organizations; defining certain terms; providing for the application of this Act; and generally relating to the 23rights of individuals, employee organizations, and employers.

- 24 BY repealing and reenacting, without amendments,
- 25 Article – Courts and Judicial Proceedings
- 26 Section 2-309(i)(5)(i) and (ii)
- 27 Annotated Code of Maryland
- (2013 Replacement Volume and 2018 Supplement) 28
- 29 BY repealing and reenacting, with amendments,

1 2 3	Article – Courts and Judicial Proceedings Section 2–309(j)(5)(iii) Annotated Code of Maryland
4	(2013 Replacement Volume and 2018 Supplement)
5 6	BY repealing and reenacting, with amendments, Article – Education
7	Section 6–407, 6–504, 9.5–704, and 16–414.1(e)(3) and (f)
8	Annotated Code of Maryland
9	(2018 Replacement Volume and 2018 Supplement)
10	BY repealing and reenacting, with amendments,
11	Article – Health – General
12	Section 15–904(e)
13	Annotated Code of Maryland
14	(2015 Replacement Volume and 2018 Supplement)
15	BY repealing and reenacting, with amendments,
16	Article – Labor and Employment
17	Section 4–304
18	Annotated Code of Maryland
19	(2016 Replacement Volume and 2018 Supplement)
20	BY adding to
21	Article – Labor and Employment
22	Section 4–701 through 4–707 to be under the new subtitle "Subtitle 7. Right to Work"
23	Annotated Code of Maryland
24	(2016 Replacement Volume and 2018 Supplement)
25	BY repealing and reenacting, with amendments,
26	Article – Land Use
27	Section 16–309
28	Annotated Code of Maryland
29	(2012 Volume and 2018 Supplement)
30	BY repealing
31	Article – Land Use
32	Section 16–316
33	Annotated Code of Maryland
34	(2012 Volume and 2018 Supplement)
35	BY repealing and reenacting, with amendments,
36	Article – State Personnel and Pensions
37	Section 3–502
38	Annotated Code of Maryland
39	(2015 Replacement Volume and 2018 Supplement)

1 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND. 2 That the Laws of Maryland read as follows: 3 **Article – Courts and Judicial Proceedings** 2 - 309.4 5 This paragraph applies to all full-time, merit system sworn law (i) (5)(i) 6 enforcement officers and correctional officers in the Charles County Sheriff's Office at a 7 rank of sergeant or below. 8 (ii) This paragraph does not apply to the following employees in the 9 Charles County Sheriff's Office: 10 Sworn law enforcement officers or correctional officers in 1. the Charles County Sheriff's Office at a rank of lieutenant or above; 11 122. Employees in appointed positions; 13 3. Civilian merit system employees; Full-time reduced hours employees: 14 4. 15 5. Part-time employees; 16 6. Contractual employees; 17 7. Temporary employees; Emergency employees; or 18 8. 19 9. Employees whose employment is administered under the county policies and procedures manual. 20 21 A sworn law enforcement officer or correctional officer 22subject to this paragraph has the right to: 23Take part in or refrain from taking part in forming, 24 joining, supporting, or participating in any employee organization or its lawful activities; 25В. Be represented by an exclusive representative, if any, in 26 collective bargaining; and 27 C. Engage in other concerted activities for the purpose of 28 collective bargaining.

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Sworn law enforcement officers and correctional officers

- subject to this paragraph may seek recognition in order to organize and bargain collectively in good faith with the Sheriff or the Sheriff's designee concerning the following matters:
- A. Compensation, excluding salary, wages, and those benefits determined, offered, administered, controlled, or managed by the County Commissioners of Charles County;
- B. Leave, holidays, and vacations; and
- 7 C. Hours, working conditions, and job security.
- 3. A. Sworn law enforcement officers subject to this paragraph may seek recognition in order to organize and bargain collectively in good faith with the County Commissioners of Charles County and the Sheriff, or the Sheriff's designee, concerning merit step increases and those benefits determined, offered, administered, controlled, or managed by the County Commissioners of Charles County.
- B. Correctional officers subject to this paragraph may seek recognition in order to organize and bargain collectively in good faith with the County Commissioners of Charles County and the Sheriff, or the Sheriff's designee, concerning salary, wages, and those benefits determined, offered, administered, controlled, or managed by the County Commissioners of Charles County.
- 4. A. A sworn law enforcement officer or correctional officer who is a member of a bargaining unit with an exclusive representative may discuss any matter with the employer without the intervention of the exclusive representative.
- B. If a discussion under subsubsubparagraph A of this subsubparagraph leads to a resolution or adjustment of a dispute, the resolution or adjustment may not be inconsistent with the terms of a collective bargaining agreement then in effect.
- 5. [A sworn law enforcement officer or correctional officer who is not a member of a bargaining unit with an exclusive representative may be required to pay a proportional service fee for costs associated with the administration and enforcement of any agreement that benefits the affected employees.] An exclusive representative shall be selected in accordance with the procedures set forth in subparagraph (v) of this paragraph.
- 31 6. This paragraph does not require that sworn law 32 enforcement officers and correctional officers be represented by the same exclusive 33 representative.

### 34 Article – Education

35 6–407.

- 1 An employee organization designated as an exclusive representative shall be 2 the negotiating agent of all public school employees in the unit in the county.
- 3 (b) An employee organization designated as an exclusive representative shall represent all employees in the unit fairly and without discrimination, whether or not 4 the employees are members of the employee organization. 5

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- In addition, in Montgomery County the exclusive representative shall (2)represent fairly and without discrimination all persons actually employed as substitute teachers without regard to whether they are included in § 6–401(e) of this subtitle as public school employees.
- 10 (c) (1) Subject to subsection (d) of this section, the public school employer shall negotiate with the employee organization designated as the exclusive representative for 12 the public school employees in a unit, a requirement of a reasonable service or 13 representation fee, to be charged nonmembers for representing them in negotiations, 14 contract administration, including grievances, and other activities as are required under subsection (b) of this section. 15
- 16 (2)The service or representation fee may not exceed the annual dues of the 17 members of the organization.
- 18 An employee who is a substitute teacher and who works on a 19 short-term day-to-day basis is not required to pay a service or representation fee.
- 20 An employee whose religious beliefs are opposed to joining or financially 21supporting any collective bargaining organization is:
- 22(i) Not required to pay a service or representation fee; and
- 23Required to pay an amount of money as determined in paragraph 24(2) of this subsection to a nonreligious, nonunion charity or to such other charitable organization as may be mutually agreed upon by the employee and the exclusive 2526 representative, and who furnishes to the public school employer and the exclusive representative written proof of such payment. 27
- 28 The exclusive representative shall establish and maintain a procedure (5)29 that provides nonmembers with:
- 30 An adequate explanation of the basis for the service or (i) representation fee; and 31
- 32 An opportunity to challenge the amount of the fee. (ii)
- 33 An employee who is a home or hospital teacher and who works on a 34 short-term day-to-day basis is not required to pay a service or representation fee.

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- 1 The public school employer shall: (7)2 Deduct the service or representation fee from the earnings of the (i) 3 nonmember employees in accordance with a schedule provided by the exclusive representative; and 4 5 (ii) Promptly transmit the amount deducted to the exclusive 6 representative. 7 When negotiating the implementation of a service or representation fee under (d) 8 this section, the public school employer and the exclusive bargaining representative shall 9 negotiate whether the fee is applicable to current employees. 10 (e) This subsection applies to a county in which a service or representation (1) 11 fee was not negotiated before July 1, 2013. 12 (2)The following employees in a unit are eligible to vote on ratification of 13 the implementing agreement that provides for a service or representation fee: 14 (i) Members of the employee organization; and Nonmembers affected by the service or representation fee. 15 (ii) 16 (3)The implementing agreement that provides for a service or representation fee shall be ratified by a majority of votes cast by the employees eligible to 17 vote under paragraph (2) of this subsection. 18 19 In a county in which a service or representation fee has been negotiated before (f) 20 July 1, 2013, the fee shall be implemented under the provisions of the agreement negotiated 21before July 1, 2013, and consistent with the requirements of this section without the need 22for further negotiations. 236-504.24(a) A public school employee may refuse to join or participate in the activities of 25employee organizations. 26 (b) Subject to subsection (e) of this section, the public school employer, with 27 respect to noncertificated employees, shall negotiate a structure of required reasonable 28 service or representation fees to be charged nonmembers for representation in negotiations
- 30 (2) An employee whose religious beliefs are opposed to joining or financially supporting any collective bargaining organization is:

and grievance matters by employee organizations.

(i) Not required to pay a service or representation fee; and

- 1 (ii) Required to pay an amount of money that is equal to the service 2 or representation fee to a nonreligious, nonunion charity or to such other charitable 3 organization as may be mutually agreed upon by the employee and the employee 4 organization, and who furnishes to the public school employer and the employee 5 organization written proof of the payment.
- 6 (c) The employee organization shall establish and maintain a procedure that 7 provides nonmembers with:
- 8 (1) An adequate explanation of the basis for the service or representation 9 fee; and
- 10 (2) An opportunity to challenge the amount of the fee.
- 11 (d) The public school employer shall:
- 12 (1) Deduct the service or representation fee from the earnings of the 13 nonmember employees in accordance with a schedule provided by the employee 14 organization; and
- 15 (2) Promptly transmit the amount deducted to the employee organization.
- 16 (e) When negotiating the implementation of a service or representation fee under 17 this section, the public school employer and the exclusive bargaining representative shall 18 first negotiate whether the fee is applicable to current employees.
- 19 (f) (1) This subsection applies to a county in which a service or representation 20 fee was not negotiated before July 1, 2013.
- 21 (2) The following employees in a unit are eligible to vote on ratification of 22 the implementing agreement that provides for a service or representation fee:
- 23 (i) Members of the employee organization; and
- 24 (ii) Nonmembers affected by the service or representation fee.
- 25 (3) The implementing agreement that provides for a service or 26 representation fee shall be ratified by a majority of votes cast by the employees eligible to 27 vote under paragraph (2) of this subsection.
- 28 (g) In a county in which a service or representation fee has been negotiated before July 1, 2013, the fee shall be implemented under the provisions of the agreement negotiated before July 1, 2013, and consistent with the requirements of this section without the need for further negotiations.]
- 32 9.5–704.

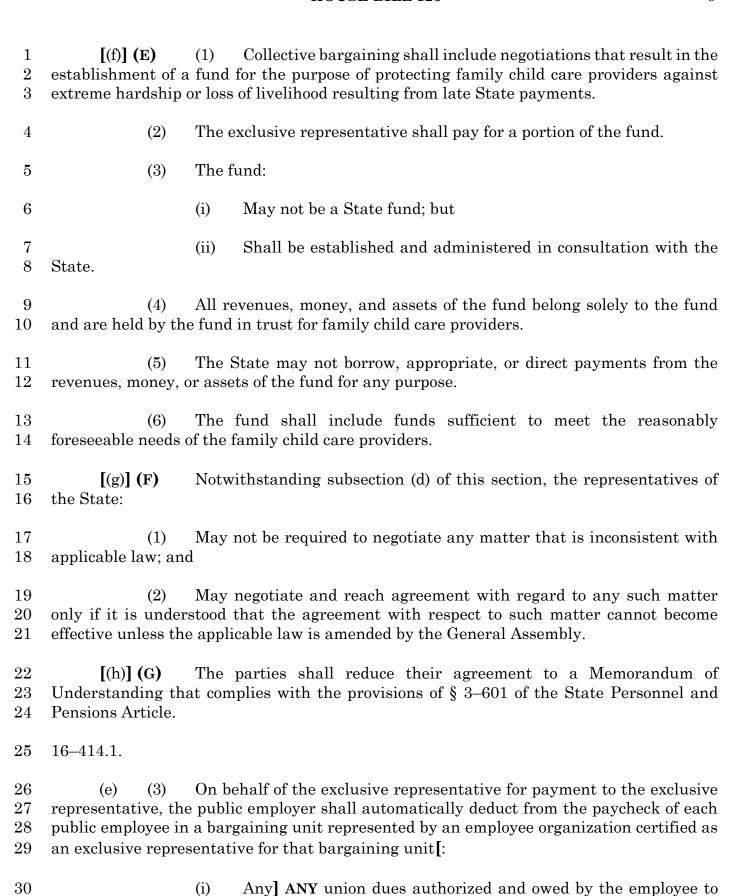
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1 The Department shall designate appropriate representatives to participate in (a) 2 collective bargaining with the provider organization certified as the exclusive 3 representative of family child care providers. 4 (b) Except as otherwise provided in this subtitle, the parties shall adhere to the 5 bargaining process set forth in § 3–501 of the State Personnel and Pensions Article. 6 The Department shall negotiate in consultation with the Department of (c) 7 Budget and Management regarding all matters that require appropriation of State funds. 8 (d) Collective bargaining shall include all matters related to the terms and 9 conditions of participation by family child care providers in the Maryland Child Care Subsidy Program, including: 10 11 (1) Reimbursement rates; 12 (2)Benefits; 13 Payment procedures: (3)14 **(4)** Contract grievance procedures: 15 (5)Training; 16 Member dues deductions; and (6)17 Other terms and conditions of participation by family child care 18 providers in the Maryland Child Care Subsidy Program. 19 **[**(e) Subject to subparagraph (ii) of this paragraph, collective (1) (i) 20 bargaining may include negotiations relating to the right of a provider organization that is 21the exclusive representative to receive service fees from nonmembers. 22The representatives of the State may not reach an agreement containing a service fee provision unless the representatives of the State conclude that the 23agreement as a whole will not adversely impact nonmember providers. 2425A family child care provider whose religious beliefs are opposed to 26 joining or financially supporting any collective bargaining organization is: 27 (i) Not required to pay a service fee; and 28 Required to pay an amount of money as determined in collective (ii)

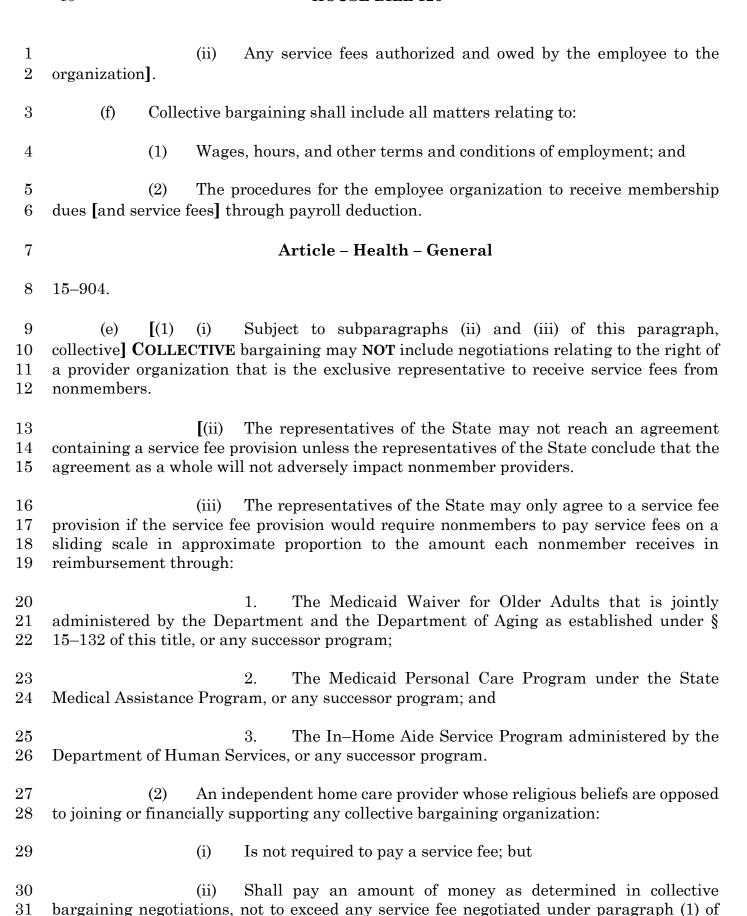
31 the Internal Revenue Code and to furnish to the Department and the exclusive 32 representative written proof of the payment.]

bargaining negotiations, not to exceed any service fee negotiated under paragraph (1) of

this subsection, to any charitable organization exempt from taxation under § 501(c)(3) of



the organization : and



- 1 this subsection, to any charitable organization exempt from taxation under § 501(c)(3) of 2the Internal Revenue Code and to furnish to the State agencies engaged in collective 3 bargaining under this subtitle and the exclusive representative written proof of the 4 payment. 5 An independent home care provider who provides home care (3)(i) 6 services only to an immediate family member is not required to pay a service fee. 7 (ii) An independent home care provider who provides services to an 8 immediate family member and any other individual who is not an immediate family member may be required to pay a service fee that is proportionate to the amount the 9 10 provider receives in reimbursement for the provider's services to any individual who is not 11 an immediate family member. 12 (iii) An independent home care provider may be required to provide 13 written documentation of the provision of home care services to an immediate family 14 member. 15 Article – Labor and Employment 16 4–304. 17 In this section, "promise" means any undertaking, whether express or implied 18 or oral or written. 19 A promise made between an employee or prospective employee and an 20 employer, prospective employer, or any other individual, association, company, corporation, 21or firm is against the policy of the State if the promise requires either party: 22 to join or remain a member of an employer or labor organization; (1)23 not to join or not to remain a member of an employer or labor (2)24organization; or 25 to withdraw from an employment relation if the party joins or remains a member of an employer or labor organization. 26
- 29 (1) a party to the promise; or
- 30 (2) another person who, without the act or threat of fraud or violence, 31 advises, induces, or urges a party to disregard the promise.]

#### SUBTITLE 7. RIGHT TO WORK.

A court may not grant, on the basis of a promise described in this section, any

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(c)

relief against:

- 1 **4-701.**
- 2 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
- 3 INDICATED.
- 4 (B) (1) "EMPLOYER" MEANS:
- 5 (I) A PERSON ENGAGED IN A BUSINESS, AN INDUSTRY, A
- 6 PROFESSION, A TRADE, OR ANY OTHER ENTERPRISE IN THE STATE;
- 7 (II) THE STATE AND UNITS OF THE STATE;
- 8 (III) A COUNTY AND UNITS OF A COUNTY; OR
- 9 (IV) A MUNICIPAL GOVERNMENT IN THE STATE.
- 10 (2) "EMPLOYER" INCLUDES A PERSON THAT ACTS DIRECTLY OR
- 11 INDIRECTLY IN THE INTEREST OF ANOTHER EMPLOYER WITH AN EMPLOYEE.
- 12 (C) (1) "LABOR ORGANIZATION" MEANS AN ORGANIZATION OF ANY KIND
- 13 THAT EXISTS FOR THE PURPOSE OF INTERACTING WITH AN EMPLOYER ON BEHALF
- 14 OF THE EMPLOYEES OF THE EMPLOYER CONCERNING WAGES, RATES OF PAY, HOURS
- 15 OF WORK, OR ANY OTHER TERM OR CONDITION OF EMPLOYMENT.
- 16 (2) "LABOR ORGANIZATION" INCLUDES ANY PERSON THAT ACTS
- 17 DIRECTLY OR INDIRECTLY IN THE INTEREST OF A LABOR ORGANIZATION WITH AN
- 18 EMPLOYER.
- 19 **4–702**.
- 20 (A) THIS SUBTITLE DOES NOT APPLY TO:
- 21 (1) EMPLOYERS AND EMPLOYEES COVERED BY THE FEDERAL
- 22 RAILWAY LABOR ACT;
- 23 (2) FEDERAL EMPLOYERS AND EMPLOYEES; OR
- 24 (3) EMPLOYERS AND EMPLOYEES ON EXCLUSIVE FEDERAL
- 25 ENCLAVES.
- 26 (B) A PROVISION OF THIS SUBTITLE THAT IS IN CONFLICT WITH OR
- 27 PREEMPTED BY FEDERAL LAW IS UNENFORCEABLE TO THE EXTENT OF THE
- 28 CONFLICT OR PREEMPTION.

- 1 **4-703.**
- 2 (A) NOTWITHSTANDING ANY OTHER PROVISION OF STATE OR LOCAL LAW,
- 3 AN EMPLOYER MAY NOT REQUIRE, AS A CONDITION OF EMPLOYMENT OR CONTINUED
- 4 EMPLOYMENT, AN EMPLOYEE OR A PROSPECTIVE EMPLOYEE TO:
- 5 (1) JOIN OR REMAIN A MEMBER OF A LABOR ORGANIZATION;
- 6 (2) PAY ANY DUES, FEES, ASSESSMENTS, OR OTHER CHARGES TO A 7 LABOR ORGANIZATION; OR
- 8 (3) PAY TO ANY CHARITY OR ANOTHER THIRD PARTY, IN LIEU OF A
- 9 PAYMENT TO A LABOR ORGANIZATION, ANY AMOUNT EQUIVALENT TO OR PRO RATA
- 10 PORTION OF THE CHARGE REQUIRED TO BE PAID TO A LABOR ORGANIZATION BY A
- 11 MEMBER OF THE LABOR ORGANIZATION.
- 12 (B) AN EMPLOYER MAY NOT THREATEN AN EMPLOYEE OR A PROSPECTIVE
- 13 EMPLOYEE WITH AN ACTION THAT WOULD BE A VIOLATION OF SUBSECTION (A) OF
- 14 THIS SECTION.
- 15 **4–704**.
- AN AGREEMENT, AN UNDERSTANDING, OR A PRACTICE BETWEEN AN
- 17 EMPLOYER AND A LABOR ORGANIZATION THAT VIOLATES § 4-703 OF THIS SUBTITLE
- 18 IS NULL AND VOID AND WITHOUT LEGAL EFFECT.
- 19 **4-705.**
- 20 (A) AN EMPLOYEE OR A PROSPECTIVE EMPLOYEE MAY FILE AN ACTION
- 21 AGAINST AN EMPLOYER FOR A VIOLATION OF § 4–703 OF THIS SUBTITLE IN THE
- 22 CIRCUIT COURT FOR THE JURISDICTION WHERE THE EMPLOYER IS LOCATED.
- 23 (B) IF AN EMPLOYER IS FOUND LIABLE FOR A VIOLATION OF § 4–703 OF THIS
- 24 SUBTITLE IN AN ACTION FILED UNDER SUBSECTION (A) OF THIS SECTION, THE
- 25 EMPLOYEE OR PROSPECTIVE EMPLOYEE WHO FILED THE ACTION IS ENTITLED TO
- 20 EMILOTEE OR TROOF ECTIVE EMILOTEE WHO FILED THE ACTION IS ENTITLED TO
- 26 INJUNCTIVE RELIEF, DAMAGES, COURT COSTS, AND REASONABLE ATTORNEY'S
- 27 **FEES.**
- 28 **4–706.**
- 29 (A) AN INDIVIDUAL WHO VIOLATES § 4–703 OF THIS SUBTITLE IS GUILTY OF
- 30 A MISDEMEANOR AND ON CONVICTION IS SUBJECT TO A FINE NOT EXCEEDING

- 1 \$1,000 OR IMPRISONMENT NOT EXCEEDING 1 YEAR OR BOTH.
- 2 (B) A PERSON OTHER THAN AN INDIVIDUAL THAT VIOLATES § 4–703 OF THIS
- 3 SUBTITLE IS GUILTY OF A MISDEMEANOR AND ON CONVICTION IS SUBJECT TO A FINE
- 4 **NOT EXCEEDING \$1,000.**
- 5 4-707.
- 6 (A) THE ATTORNEY GENERAL SHALL:
- 7 (1) TAKE ANY STEPS NECESSARY TO ENSURE EFFECTIVE
- 8 ENFORCEMENT OF THIS SUBTITLE;
- 9 (2) INVESTIGATE ALL COMPLAINTS REGARDING VIOLATIONS OF § 10 4–703 OF THIS SUBTITLE; AND
- 11 (3) COMMENCE AND TRY ALL PROSECUTIONS FOR VIOLATIONS OF § 12 4–703 OF THIS SUBTITLE.
- 13 (B) WITH RESPECT TO THE COMMENCEMENT AND TRIAL OF THE
- 14 PROSECUTION UNDER SUBSECTION (A) OF THIS SECTION, THE ATTORNEY GENERAL
- 15 HAS ALL THE POWERS AND DUTIES VESTED BY LAW IN STATE'S ATTORNEYS WITH
- 16 RESPECT TO CRIMINAL PROSECUTIONS.
- 17 Article Land Use
- 18 16–309.
- 19 (a) The Commission and the exclusive representative shall execute a collective 20 bargaining agreement incorporating all matters agreed.
- 21 (b) A collective bargaining agreement may include a provision for:
- 22 (1) dues [and maintenance or service fees] paid by payroll deduction; and
- 23 (2) the arbitration of grievances arising under the collective bargaining 24 agreement.
- 25 (c) The collective bargaining agreement supersedes any conflicting rule, 26 regulation, or administrative policy of the Commission.
- 27 [16–316.
- 28 (a) This subtitle does not preclude the Commission from entering into a collective 29 bargaining agreement with an exclusive representative that requires an employee, as a

1 condition of employment, to pay a maintenance or service fee as a contribution towards the 2cost of the negotiation and administration of the collective bargaining agreement. A maintenance or service fee under subsection (a) of this section may not 3 exceed the annual dues paid to the exclusive representative. 4 Before the Commission discharges an employee who fails to pay a 5 maintenance or service fee, it shall give the employee: 6 7 (1) written notice of the delinquent payment; and 8 (2) adequate time to correct the delinquency. 9 (d) If the Commission and an employee are unable to resolve any issue relating to the payment of a maintenance or service fee, the issue shall be submitted to an umpire 10 in accordance with § 16–317 of this subtitle.] 11 Article - State Personnel and Pensions 12 13 3-502.Collective bargaining shall include all matters relating to: 14 (a) 15 (1) wages, hours, and other terms and conditions of employment; and 16 (2) the time and manner of access to a new employee program as required 17 under § 3–307 of this title. 18 [(1)] Collective bargaining may NOT include negotiations relating to the 19 right of an employee organization to receive service fees from nonmembers. 20 An employee whose religious beliefs are opposed to joining or financially supporting any collective bargaining organization is: 2122(i) not required to pay a service fee; and 23 (ii) required to pay an amount of money as determined in collective bargaining negotiations, not to exceed any service fee negotiated under paragraph (1) of 2425this subsection, to any charitable organization exempt from taxation under § 501(c)(3) of the Internal Revenue Code and to furnish written proof of the payment to: 26

B. in the case of an employee of an institution of higher education specified in § 3–102(a)(1)(v) of this title, the President of the institution or the President's designee; and

the Department; or

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## **HOUSE BILL 126**

the exclusive representative.

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2 3 4	(c) Notwithstanding subsection (a) of this section, the representatives of the State, a system institution, Morgan State University, St. Mary's College of Maryland, and Baltimore City Community College:
5 6	(1) shall not be required to negotiate over any matter that is inconsistent with applicable law; and
7 8 9	(2) may negotiate and reach agreement with regard to any such matter only if it is understood that the agreement with respect to such matter cannot become effective unless the applicable law is amended by the General Assembly.

SECTION 2. AND IT BE FURTHER ENACTED, That this Act shall be construed to apply only prospectively and may not be applied or interpreted to have any effect on or application to any collective bargaining agreement that is entered into before the effective date of this Act.

SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2019.