HOUSE BILL 540

D2 9lr1427 CF SB 511

By: Cecil County Delegation

Introduced and read first time: February 4, 2019

Assigned to: Appropriations

Committee Report: Favorable

House action: Adopted

Read second time: March 12, 2019

CHAPTER

1 AN ACT concerning

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Cecil County - Correctional Deputy Sheriffs - Collective Bargaining

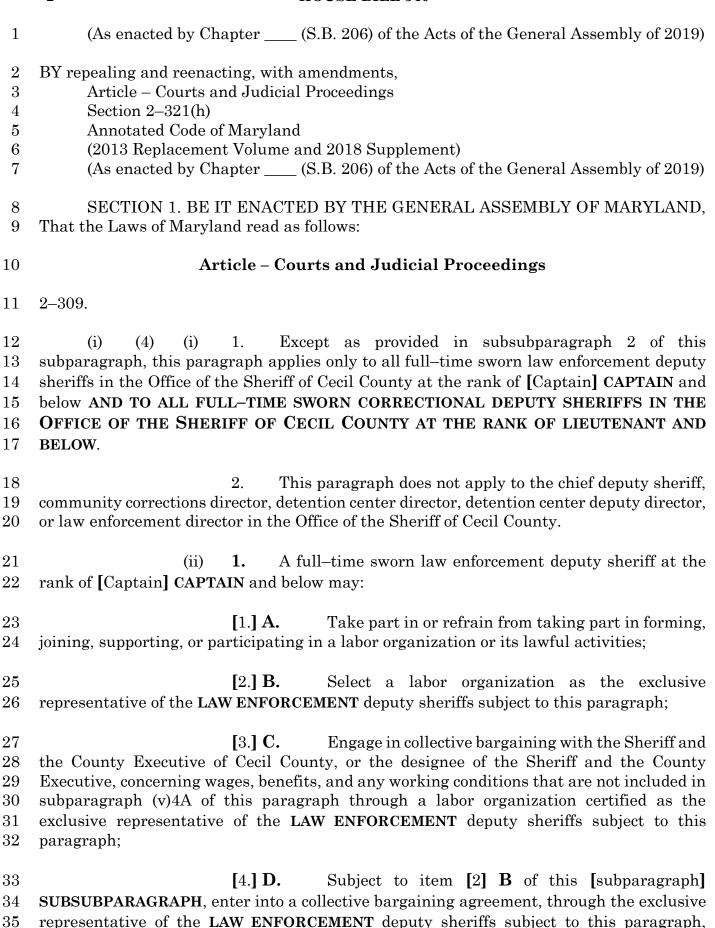
- 3 FOR the purpose of authorizing certain correctional deputy sheriffs in the Office of the Sheriff of Cecil County to take part in or refrain from taking part in forming, joining, 4 5 supporting, or participating in a labor organization and certain activities relating to 6 the labor organization for the purpose of engaging in collective bargaining with the 7 Sheriff and the County Executive of Cecil County; authorizing a certain labor 8 organization to engage in collective bargaining with the Sheriff and the County 9 Executive on behalf of certain correctional deputy sheriffs; making technical and 10 conforming changes; providing for the effective date of certain provisions of this Act; 11 providing for the termination of certain provisions of this Act; and generally relating 12 to collective bargaining and certain sworn correctional deputy sheriffs in the Office 13 of the Sheriff of Cecil County.
- 14 BY repealing and reenacting, with amendments,
- 15 Article Courts and Judicial Proceedings
- 16 Section 2–309(i)(4)
- 17 Annotated Code of Maryland
- 18 (2013 Replacement Volume and 2018 Supplement)
- 19 BY repealing and reenacting, without amendments,
- 20 Article Courts and Judicial Proceedings
- 21 Section 2–321(a)
- 22 Annotated Code of Maryland
- 23 (2013 Replacement Volume and 2018 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



- 1 covering the wages, benefits, and other working conditions of the LAW ENFORCEMENT
- 2 deputy sheriffs subject to this paragraph, to the extent that the agreement does not impair
- 3 the rights of the Sheriff set forth in subparagraph (v)4 of this paragraph; and
- 4 [5.] E. Decertify a labor organization as the exclusive 5 representative of the LAW ENFORCEMENT deputy sheriffs subject to this paragraph.
- 6 2. A FULL-TIME SWORN CORRECTIONAL DEPUTY 7 SHERIFF AT THE RANK OF LIEUTENANT AND BELOW MAY:
- A. TAKE PART IN OR REFRAIN FROM TAKING PART IN 9 FORMING, JOINING, SUPPORTING, OR PARTICIPATING IN A LABOR ORGANIZATION 10 OR ITS LAWFUL ACTIVITIES;
- B. SELECT A LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH;
- C. ENGAGE IN COLLECTIVE BARGAINING WITH THE
 SHERIFF AND THE COUNTY EXECUTIVE OF CECIL COUNTY, OR THE DESIGNEE OF
 THE SHERIFF AND THE COUNTY EXECUTIVE, CONCERNING WAGES, BENEFITS, AND
 ANY WORKING CONDITIONS THAT ARE NOT INCLUDED IN SUBPARAGRAPH (V)4A OF
 THIS PARAGRAPH THROUGH A LABOR ORGANIZATION CERTIFIED AS THE EXCLUSIVE
 REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS
 PARAGRAPH;
- D. SUBJECT TO ITEM B OF THIS SUBSUBPARAGRAPH,
 22 ENTER INTO A COLLECTIVE BARGAINING AGREEMENT, THROUGH THE EXCLUSIVE
 23 REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS
 24 PARAGRAPH, COVERING THE WAGES, BENEFITS, AND OTHER WORKING CONDITIONS
 25 OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH, TO THE
 26 EXTENT THAT THE AGREEMENT DOES NOT IMPAIR THE RIGHTS OF THE SHERIFF SET
 27 FORTH IN SUBPARAGRAPH (V)4 OF THIS PARAGRAPH; AND
- E. DECERTIFY A LABOR ORGANIZATION AS THE 29 EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT 30 TO THIS PARAGRAPH.
- 31 (iii) 1. **A.** A labor organization seeking certification as an exclusive representative **OF THE SWORN LAW ENFORCEMENT DEPUTY SHERIFFS** must submit a petition to the Sheriff and the County Executive that is signed by more than 50% of the sworn law enforcement deputy sheriffs at the rank of [Captain] **CAPTAIN** and below indicating the desire of the **LAW ENFORCEMENT** deputy sheriffs subject to this paragraph to be represented exclusively by the labor organization for the purpose of collective

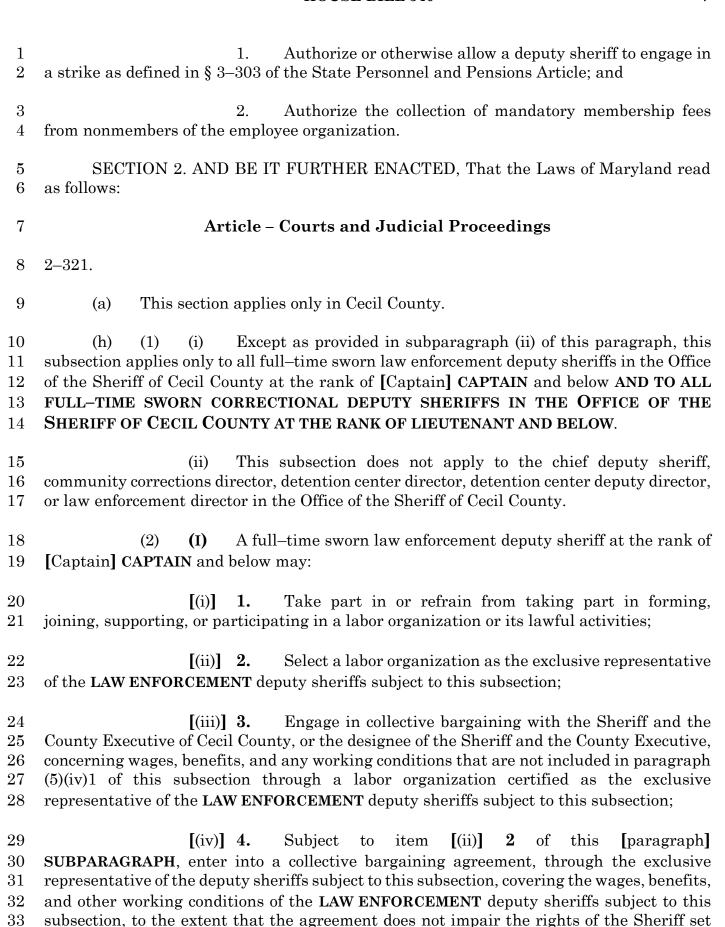
1 bargaining.

- 2 В. A LABOR ORGANIZATION SEEKING CERTIFICATION AS 3 AN EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS MUST SUBMIT A PETITION TO THE SHERIFF AND THE COUNTY EXECUTIVE THAT IS SIGNED 4 5 BY MORE THAN 50% OF THE SWORN CORRECTIONAL DEPUTY SHERIFFS AT THE RANK OF LIEUTENANT AND BELOW INDICATING THE DESIRE OF THE CORRECTIONAL 6 7 DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH TO BE REPRESENTED EXCLUSIVELY BY THE LABOR ORGANIZATION FOR THE PURPOSE OF COLLECTIVE 8 9 BARGAINING.
- 10 2. If the Sheriff and the County Executive do not challenge 11 the validity of the petition within 20 calendar days following the receipt of the petition, the 12 labor organization shall be deemed certified as the exclusive representative.
- 3. If the Sheriff or the County Executive challenge the validity of the petition, the American Arbitration Association shall appoint a neutral third party to conduct an election and to certify whether the labor organization has been selected as the exclusive representative by a majority of the votes cast in the election.
- The costs associated with the appointment of a neutral third party shall be shared equally by the parties.
- 5. A. A labor organization shall be deemed decertified if a petition is submitted to the Sheriff and the County Executive that is signed by more than 50% of the full—time sworn law enforcement deputy sheriffs at the rank of [Captain] CAPTAIN and below indicating the desire of the LAW ENFORCEMENT deputy sheriffs to decertify the labor organization as the exclusive representative of the LAW ENFORCEMENT deputy sheriffs subject to this paragraph.
- 25В. A LABOR ORGANIZATION SHALL **DEEMED** 26 DECERTIFIED IF A PETITION IS SUBMITTED TO THE SHERIFF AND THE COUNTY 27 EXECUTIVE THAT IS SIGNED BY MORE THAN 50% OF THE FULL-TIME SWORN 28 CORRECTIONAL DEPUTY SHERIFFS AT THE RANK OF LIEUTENANT AND BELOW 29 INDICATING THE DESIRE OF THE CORRECTIONAL DEPUTY SHERIFFS TO DECERTIFY THE LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE 30 31 CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH.
- 32 (iv) 1. Following certification of an exclusive representative as 33 provided in subparagraph (iii) of this paragraph, the certified labor organization and the 34 Sheriff and the County Executive shall meet at reasonable times and engage in collective 35 bargaining in good faith.
- 36 2. The certified labor organization, the Sheriff, and the 37 County Executive shall make every reasonable effort to conclude negotiations on or before

- 1 February 15 of the year in which a collective bargaining agreement is to take effect to allow
- 2 for inclusion by the Sheriff of matters agreed [upon] ON in its budget request to the County
- 3 Council.

- 3. A. If the certified labor organization and the Sheriff and the County Executive are unable to reach an agreement before the date set forth in subsubparagraph 2 of this subparagraph, either the certified labor organization or the Sheriff and the County Executive may seek marking in a mediation through the Fadaval
- 7 Sheriff and the County Executive may seek nonbinding mediation through the Federal
- 8 Mediation and Conciliation Service.
- B. A party seeking nonbinding mediation under subsubsubparagraph A of this subsubparagraph shall give written notice to the other party and to the Federal Mediation and Conciliation Service at least 15 days prior to the start of the first mediation meeting.
- 13 C. The costs associated with the mediator or mediation 14 process shall be shared equally by the parties.
- D. The certified labor organization, the Sheriff, and the County Executive shall engage in nonbinding mediation for at least 30 days unless they mutually agree in writing to termination or extension of the mediation or reach an agreement.
- E. The contents of the mediation proceedings may not be disclosed by any of the parties or the mediator.
- 4. The County Council shall enact a local ordinance that allows for nonbinding arbitration if the certified labor organization, the Sheriff, and the County Executive are unable to reach an agreement through mediation under subsubparagraph 3 of this subparagraph.
- 25 (v) 1. A collective bargaining agreement shall contain all 26 matters of agreement reached in the collective bargaining process.
- 27 2. A collective bargaining agreement may contain a grievance procedure providing for binding arbitration of grievances in reference to a labor contract, including grievances related to interpretation or breach of contract.
- 30 3. A collective bargaining agreement reached in accordance 31 with this paragraph shall be in writing and signed by the certified representatives of the 32 parties involved in the collective bargaining negotiations.
- 4. Except as provided in the code and regulations of Cecil County, the provisions of this subparagraph and any agreement made under it may not impair the right and the responsibility of the Sheriff to:
 - A. Determine the mission, budget, organization, numbers,

- types, classes, grades, and ranks of deputy sheriffs assigned, the services to be rendered, operations to be performed, and the technology to be used;
- B. Set the standards of service and exercise control over operations, including the rights to determine work shifts and the number of deputy sheriffs on each shift;
- 6 C. Assign and retain deputy sheriffs in positions within the 7 office;
- B. Determine and set work projects, tours of duty, schedules, assignments, and methods, means, and personnel by which operations are conducted;
- E. Determine and set technology needs, internal security practices, equipment, and the location of facilities;
- F. Maintain and improve the efficiency and effectiveness of operations;
- G. Hire, direct, supervise, promote, demote, discipline, assign, and with reasonable cause discharge full—time sworn law enforcement deputy sheriffs, with the exception that the promotional process for LAW ENFORCEMENT deputy sheriffs up to the rank of [Captain] CAPTAIN and the number and composition of trial boards for the discipline process for LAW ENFORCEMENT deputy sheriffs at the rank of [Captain] CAPTAIN and below are subject to collective bargaining;
- H. HIRE, DIRECT, SUPERVISE, PROMOTE, DEMOTE,
 DISCIPLINE, ASSIGN, AND WITH REASONABLE CAUSE DISCHARGE FULL—TIME SWORN
 CORRECTIONAL DEPUTY SHERIFFS, WITH THE EXCEPTION THAT THE PROMOTIONAL
 PROCESS FOR CORRECTIONAL DEPUTY SHERIFFS UP TO THE RANK OF LIEUTENANT
 AND THE NUMBER AND COMPOSITION OF TRIAL BOARDS FOR THE DISCIPLINE
 PROCESS FOR DEPUTY SHERIFFS AT THE RANK OF LIEUTENANT AND BELOW ARE
 SUBJECT TO COLLECTIVE BARGAINING;
- [I.] **J.** Determine and set the standards of conduct, and with consultation and input from the certified labor organization, adopt rules, orders, policies, regulations, and procedures on mutually agreed on subjects.
- 5. A collective bargaining agreement is not effective until it is ratified by the majority of votes cast by the deputy sheriffs in the bargaining unit and approved by the Sheriff, the County Executive, and the County Council.
 - (vi) Nothing in this paragraph may be construed to:



- 1 forth in paragraph (5)(iv) of this subsection; and
- 2 **[(v)] 5.** Decertify a labor organization as the exclusive 3 representative of the **LAW ENFORCEMENT** deputy sheriffs subject to this subsection.
- o representative of the 2210 210 210 acputy shoring subject to this subsection.
- 4 (II) A FULL-TIME SWORN CORRECTIONAL DEPUTY SHERIFF AT 5 THE RANK OF LIEUTENANT AND BELOW MAY:
- 1. TAKE PART IN OR REFRAIN FROM TAKING PART IN FORMING, JOINING, SUPPORTING, OR PARTICIPATING IN A LABOR ORGANIZATION OR ITS LAWFUL ACTIVITIES;
- 9 2. SELECT A LABOR ORGANIZATION AS THE EXCLUSIVE 10 REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS 11 PARAGRAPH;
- 3. ENGAGE IN COLLECTIVE BARGAINING WITH THE
 SHERIFF AND THE COUNTY EXECUTIVE OF CECIL COUNTY, OR THE DESIGNEE OF
 THE SHERIFF AND THE COUNTY EXECUTIVE, CONCERNING WAGES, BENEFITS, AND
 ANY WORKING CONDITIONS THAT ARE NOT INCLUDED IN PARAGRAPH (5)(IV)1 OF
 THIS SUBSECTION THROUGH A LABOR ORGANIZATION CERTIFIED AS THE
 EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT
- 18 TO THIS PARAGRAPH;
- 4. SUBJECT TO ITEM 2 OF THIS SUBPARAGRAPH, ENTER
 10 INTO A COLLECTIVE BARGAINING AGREEMENT, THROUGH THE EXCLUSIVE
 11 REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS
 12 PARAGRAPH, COVERING THE WAGES, BENEFITS, AND OTHER WORKING CONDITIONS
 13 OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH, TO THE
 14 EXTENDED THAT THE AGREEMENT DOES NOT IMPAIN THE DIGITAL OF THE SHERIFFS SET
- 24 EXTENT THAT THE AGREEMENT DOES NOT IMPAIR THE RIGHTS OF THE SHERIFF SET
- 25 FORTH IN PARAGRAPH (5)(IV)1 OF THIS SUBSECTION; AND
- 5. DECERTIFY A LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH.
- 29 (3) (i) **1.** A labor organization seeking certification as an exclusive representative **OF THE SWORN LAW ENFORCEMENT DEPUTY SHERIFFS** must submit a petition to the Sheriff and the County Executive that is signed by more than 50% of the sworn law enforcement deputy sheriffs at the rank of [Captain] **CAPTAIN** and below indicating the desire of the deputy sheriffs subject to this subsection to be represented exclusively by the labor organization for the purpose of collective bargaining.
 - 2. A LABOR ORGANIZATION SEEKING CERTIFICATION AS

- 1 AN EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL DEPUTY SHERIFFS MUST
- 2 SUBMIT A PETITION TO THE SHERIFF AND THE COUNTY EXECUTIVE THAT IS SIGNED
- 3 BY MORE THAN 50% OF THE SWORN CORRECTIONAL DEPUTY SHERIFFS AT THE RANK
- 4 OF LIEUTENANT AND BELOW INDICATING THE DESIRE OF THE CORRECTIONAL
- 5 DEPUTY SHERIFFS SUBJECT TO THIS SUBSECTION TO BE REPRESENTED
- 6 EXCLUSIVELY BY THE LABOR ORGANIZATION FOR THE PURPOSE OF COLLECTIVE
- 7 BARGAINING.
- 8 (ii) If the Sheriff and the County Executive do not challenge the
- 9 validity of the petition within 20 calendar days following the receipt of the petition, the
- 10 labor organization shall be deemed certified as the exclusive representative.
- 11 (iii) If the Sheriff or the County Executive challenge the validity of
- 12 the petition, the American Arbitration Association shall appoint a neutral third party to
- 13 conduct an election and to certify whether the labor organization has been selected as the
- 14 exclusive representative by a majority of the votes cast in the election.
- 15 (iv) The costs associated with the appointment of a neutral third
- 16 party shall be shared equally by the parties.
- 17 (v) 1. A labor organization shall be deemed decertified if a
- 18 petition is submitted to the Sheriff and the County Executive that is signed by more than
- 19 50% of the full-time sworn law enforcement deputy sheriffs at the rank of [Captain]
- 20 CAPTAIN and below indicating the desire of the LAW ENFORCEMENT deputy sheriffs to
- 21 decertify the labor organization as the exclusive representative of the LAW ENFORCEMENT
- 22 deputy sheriffs subject to this subsection.
- 23 2. A LABOR ORGANIZATION SHALL BE DEEMED
- 24 DECERTIFIED IF A PETITION IS SUBMITTED TO THE SHERIFF AND THE COUNTY
- 25 EXECUTIVE THAT IS SIGNED BY MORE THAN 50% OF THE FULL-TIME SWORN
- 26 CORRECTIONAL DEPUTY SHERIFFS AT THE RANK OF LIEUTENANT AND BELOW
- 27 INDICATING THE DESIRE OF THE CORRECTIONAL DEPUTY SHERIFFS TO DECERTIFY
- 28 THE LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE
- 29 CORRECTIONAL DEPUTY SHERIFFS SUBJECT TO THIS SUBSECTION.
- 30 (4) (i) Following certification of an exclusive representative as provided
- 31 in paragraph (3) of this subsection, the certified labor organization and the Sheriff and the
- 32 County Executive shall meet at reasonable times and engage in collective bargaining in
- 33 good faith.
- 34 (ii) The certified labor organization, the Sheriff, and the County
- 35 Executive shall make every reasonable effort to conclude negotiations on or before February
- 36 15 of the year in which a collective bargaining agreement is to take effect to allow for
- 37 inclusion by the Sheriff of matters agreed on in its budget request to the County Council.

- 1 (iii) 1. If the certified labor organization and the Sheriff and the 2 County Executive are unable to reach an agreement before the date set forth in 3 subparagraph (ii) of this paragraph, either the certified labor organization or the Sheriff and the County Executive may seek nonbinding mediation through the Federal Mediation 5 and Conciliation Service.
- 2. A party seeking nonbinding mediation under subsubparagraph 1 of this subparagraph shall give written notice to the other party and to the Federal Mediation and Conciliation Service at least 15 days prior to the start of the first mediation meeting.
- 10 3. The costs associated with the mediator or mediation 11 process shall be shared equally by the parties.
- The certified labor organization, the Sheriff, and the County Executive shall engage in nonbinding mediation for at least 30 days unless they mutually agree in writing to termination or extension of the mediation or reach an agreement.
- 16 5. The contents of the mediation proceedings may not be disclosed by any of the parties or the mediator.
- 18 (iv) The County Council shall enact a local ordinance that allows for 19 nonbinding arbitration if the certified labor organization, the Sheriff, and the County 20 Executive are unable to reach an agreement through mediation under subparagraph (iii) of 21 this paragraph.
- 22 (5) (i) A collective bargaining agreement shall contain all matters of agreement reached in the collective bargaining process.
- 24 (ii) A collective bargaining agreement may contain a grievance 25 procedure providing for binding arbitration of grievances in reference to a labor contract, 26 including grievances related to interpretation or breach of contract.
- 27 (iii) A collective bargaining agreement reached in accordance with 28 this subsection shall be in writing and signed by the certified representatives of the parties 29 involved in the collective bargaining negotiations.
- 30 (iv) Except as provided in the code and regulations of the county, the 31 provisions of this paragraph and any agreement made under it may not impair the right 32 and the responsibility of the Sheriff to:
- Determine the mission, budget, organization, numbers, types, classes, grades, and ranks of deputy sheriffs assigned, the services to be rendered, operations to be performed, and the technology to be used;
 - 2. Set the standards of service and exercise control over

operations, including the rights to determine work shifts and the number of deputy sheriffs 1 2 on each shift; 3 3. Assign and retain deputy sheriffs in positions within the office; 4 5 4. Determine and set work projects, tours of duty, schedules, 6 assignments, and methods, means, and personnel by which operations are conducted; 7 Determine and set technology needs, internal security practices, equipment, and the location of facilities; 8 9 6. Maintain and improve the efficiency and effectiveness of 10 operations; 11 7. Hire, direct, supervise, promote, demote, discipline, 12 assign, and with reasonable cause discharge full-time sworn law enforcement deputy sheriffs, with the exception that the promotional process for LAW ENFORCEMENT deputy 13 sheriffs up to the rank of [Captain] CAPTAIN and the number and composition of trial 14 15 boards for the discipline process for LAW ENFORCEMENT deputy sheriffs at the rank of [Captain] CAPTAIN and below are subject to collective bargaining: 16 17 8. HIRE, DIRECT, SUPERVISE, PROMOTE, DEMOTE, DISCIPLINE, ASSIGN, AND WITH REASONABLE CAUSE DISCHARGE FULL-TIME SWORN 18 19 CORRECTIONAL DEPUTY SHERIFFS, WITH THE EXCEPTION THAT THE PROMOTIONAL 20 PROCESS FOR CORRECTIONAL DEPUTY SHERIFFS UP TO THE RANK OF LIEUTENANT 21AND THE NUMBER AND COMPOSITION OF TRIAL BOARDS FOR THE DISCIPLINE 22PROCESS FOR DEPUTY SHERIFFS AT THE RANK OF LIEUTENANT AND BELOW ARE 23 SUBJECT TO COLLECTIVE BARGAINING; 24Determine and set the qualifications of deputy sheriffs for 9. 25appointment and promotions; and 26 Determine and set the standards of conduct, and **[**9.**] 10.** 27 with consultation and input from the certified labor organization, adopt rules, orders, policies, regulations, and procedures on mutually agreed on subjects. 2829 A collective bargaining agreement is not effective until it is ratified by the majority of votes cast by the deputy sheriffs in the bargaining unit and 30 31 approved by the Sheriff, the County Executive, and the County Council. 32 (6) Nothing in this subsection may be construed to:

strike as defined in § 3–303 of the State Personnel and Pensions Article; and

Authorize or otherwise allow a deputy sheriff to engage in a

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1 2	(ii) Authorize the collection of mandatory membership fees from nonmembers of the employee organization.
3 4 5 6	SECTION 3. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall take effect on the taking effect of Chapter (S.B. 206) of the Acts of the General Assembly of 2019. If Section 2 of this Act takes effect, Section 1 of this Act shall be abrogated and of no further force and effect.
7 8	SECTION 4. AND BE IT FURTHER ENACTED, That, subject to the provisions of Section 3 of this Act, this Act shall take effect October 1, 2019.
	Approved:
	Governor.
	Speaker of the House of Delegates.
	President of the Senate.