P1, E2 9lr1451 CF 9lr1319

By: Senators Kelley, Augustine, Beidle, Carter, Ellis, Feldman, Griffith, Hayes, Hester, Lam, Lee, McCray, Nathan-Pulliam, Patterson, Peters, Pinsky, Rosapepe, Smith, Waldstreicher, Washington, Young, and Zucker

Introduced and read first time: January 23, 2019

Assigned to: Judicial Proceedings

## A BILL ENTITLED

1 AN ACT concerning

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## Compensation to Individual Erroneously Convicted, Sentenced, and Confined or Whose Conviction or Adjudication Is Reversed

FOR the purpose of altering a provision of law to require, rather than authorize, the Board of Public Works to pay certain compensation to a certain individual who has been erroneously convicted, sentenced, and confined; requiring certain compensation made by the Board to include certain amounts; requiring certain compensation to include the amounts of certain fines, governmental fees, costs, and restitution; repealing a provision of law limiting eligibility for certain compensation to certain situations in which a State's Attorney has certified that a conviction was in error under a certain provision of law; repealing a provision of law prohibiting the Board from paying any individual other than an erroneously convicted individual; providing that certain provisions do not prohibit an individual from contracting for legal services to obtain certain compensation; establishing certain reporting requirements; requiring the Board to direct a certain person to provide certain services to an individual who receives certain compensation; requiring the Board to adopt certain regulations by a certain date; requiring the Board to pay certain compensation to an individual if a court reverses finally the conviction or adjudication of the individual; allowing an individual a subtraction modification under the Maryland income tax for the amount of certain compensation to and the value of certain services received by an individual erroneously convicted, sentenced, and confined under State law; making conforming changes; providing for the application of this Act; and generally relating to compensation to individuals erroneously convicted, sentenced, and confined and individuals whose convictions or adjudications are reversed by a court.

BY repealing and reenacting, with amendments,

Article – State Finance and Procurement

28 Section 10–501

$\frac{1}{2}$	Annotated Code of Maryland (2015 Replacement Volume and 2018 Supplement)
3 4 5 6 7	BY adding to Article – State Finance and Procurement Section 10–502, 10–503, and 10–504 Annotated Code of Maryland (2015 Replacement Volume and 2018 Supplement)
8 9 10 11 12	BY repealing and reenacting, without amendments, Article – Tax – General Section 10–207(a) Annotated Code of Maryland (2016 Replacement Volume and 2018 Supplement)
13 14 15 16 17	BY adding to Article – Tax – General Section 10–207(hh) Annotated Code of Maryland (2016 Replacement Volume and 2018 Supplement)
18 19	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
20	Article – State Finance and Procurement
21	10–501.
22 23 24 25	(a) (1) Subject to subsection (b) of this section, the Board of Public Works [may grant to] SHALL COMPENSATE an individual erroneously convicted, sentenced, and confined under State law for a crime the individual did not commit IN an amount [commensurate with] EQUAL TO THE GREATER OF:
26 27	(I) \$50,000 FOR EACH YEAR THAT THE INDIVIDUAL WAS IN CUSTODY; OR
28 29 30 31 32	(II) the actual damages sustained by the individual, [and may grant a reasonable amount for any financial or other appropriate counseling for the individual, due to the confinement] INCLUDING THE AMOUNTS OF ANY FINES, GOVERNMENTAL FEES, COSTS, AND RESTITUTION PREVIOUSLY PAID BY THE INDIVIDUAL AND DETERMINED BY A COURT TO BE OWED TO THE INDIVIDUAL.
33 34 35	[(2) In making a grant under paragraph (1) of this subsection, the Board of Public Works shall use money in the General Emergency Fund or money that the Governor provides in the annual budget.]

- 1 (2) IN ADDITION TO THE COMPENSATION AWARDED UNDER 2 PARAGRAPH (1) OF THIS SUBSECTION, THE BOARD OF PUBLIC WORKS MAY 3 PROVIDE COMPENSATION FOR APPROPRIATE COUNSELING, INCLUDING FINANCIAL COUNSELING, TO THE INDIVIDUAL ERRONEOUSLY CONVICTED.
- 5 (3) IN ADDITION TO THE COMPENSATION AWARDED UNDER 6 PARAGRAPH (1) OF THIS SUBSECTION, THE BOARD OF PUBLIC WORKS SHALL 7 COMPENSATE THE INDIVIDUAL A REASONABLE AMOUNT NOT EXCEEDING \$10,000 8 FOR PAYMENT OF THE INDIVIDUAL'S LIVING EXPENSES ON RELEASE FROM 9 CONFINEMENT.
- 10 (4) (I) EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS
  11 PARAGRAPH, AN INDIVIDUAL WHO SEEKS COMPENSATION UNDER THIS SECTION
  12 MAY NOT FILE OR MAINTAIN A SEPARATE LEGAL ACTION FOR COMPENSATION FROM
  13 THE STATE OR A LOCAL GOVERNMENT FOR AN ERRONEOUS CONVICTION,
  14 SENTENCE, OR CONFINEMENT.
- (II) IF THE BOARD OF PUBLIC WORKS DENIES AN APPLICATION
  BY AN INDIVIDUAL FOR COMPENSATION UNDER THIS SECTION, THE INDIVIDUAL MAY
  MAINTAIN A SEPARATE LEGAL ACTION FOR COMPENSATION FROM THE STATE OR A
  LOCAL GOVERNMENT FOR AN ERRONEOUS CONVICTION, SENTENCE, OR
  CONFINEMENT.
- 20 (b) An individual is eligible for [a grant] **COMPENSATION** under subsection (a) 21 of this section if:
- 22 (1) the individual has received from the Governor a full pardon stating that 23 the individual's conviction has been shown conclusively to be in error; or
- 24 (2) the State's Attorney certifies that the individual's conviction was in 25 error [under § 8–301 of the Criminal Procedure Article].
- 26 (c) The Board of Public Works may pay the [grant] COMPENSATION determined 27 under subsection (a) of this section in a lump sum or in installments.
- 28 (d) (1) [The Board of Public Works may not pay any part of a grant made under 29 this section to any individual other than the erroneously convicted individual.
- 30 (2) (i)] An individual may not pay any part of [a grant] THE 31 COMPENSATION received under this section to another person for services rendered in 32 connection with the collection of the [grant] COMPENSATION.
- 33 [(ii)] (2) An obligation incurred in violation of this [paragraph] 34 SUBSECTION is void.

- 1 [(iii)] (3) A payment made in violation of this [paragraph] 2 SUBSECTION shall be forfeited to the State.
- 3 (e) [This] NOTWITHSTANDING SUBSECTION (D) OF THIS SECTION, THIS 4 section does not prohibit an individual from contracting for LEGAL services to:
- 5 (1) determine the individual's innocence;
- 6 (2) obtain a pardon; [or]
- 7 (3) obtain the individual's release from confinement; **OR**
- 8 (4) OBTAIN COMPENSATION UNDER THIS SECTION.
- 9 (F) ON OR BEFORE DECEMBER 31, 2019, AND ANNUALLY THEREAFTER, THE BOARD OF PUBLIC WORKS SHALL REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, ON ANY
- 12 COMPENSATION AWARDED UNDER THIS SECTION.
- 13 **10–502.**
- 14 (A) FOR AN INDIVIDUAL WHO RECEIVES COMPENSATION UNDER § 10–501 15 OF THIS SUBTITLE, THE BOARD OF PUBLIC WORKS SHALL DIRECT THE
- 16 APPROPRIATE STATE AGENCY OR SERVICE PROVIDER, OR CONTRACT WITH AN
- 17 APPROPRIATE ENTITY, TO PROVIDE TO THE INDIVIDUAL FREE OF CHARGE:
- 18 (1) A STATE IDENTIFICATION CARD ANY OTHER DOCUMENT
- 19 NECESSARY FOR THE INDIVIDUAL'S HEALTH OR WELFARE ON THE INDIVIDUAL'S
- 20 RELEASE FROM CONFINEMENT;
- 21 (2) HOUSING ACCOMMODATIONS AVAILABLE ON THE INDIVIDUAL'S RELEASE FROM CONFINEMENT FOR A PERIOD NOT EXCEEDING 5 YEARS;
- 23 (3) EDUCATION AND TRAINING RELEVANT TO LIFE SKILLS AND JOB
- 24 AND VOCATIONAL TRAINING FOR A PERIOD OF TIME UNTIL THE INDIVIDUAL ELECTS
- 25 NO LONGER TO RECEIVE THE EDUCATION AND TRAINING;
- 26 (4) HEALTH CARE AND DENTAL CARE FOR AT LEAST 5 YEARS AFTER
  27 THE INDIVIDUAL'S RELEASE FROM CONFINEMENT; AND
- 28 (5) ACCESS TO ENROLLMENT AT AND PAYMENT OF TUITION AND FEES
- 29 FOR ATTENDING A PUBLIC SENIOR HIGHER EDUCATION INSTITUTION, A REGIONAL
- 30 HIGHER EDUCATION CENTER, OR THE BALTIMORE CITY COMMUNITY COLLEGE FOR
- 31 A PERIOD OF ENROLLMENT NOT EXCEEDING 5 YEARS.

- 1 (B) THE BOARD OF PUBLIC WORKS SHALL ADOPT REGULATIONS BY 2 SEPTEMBER 1, 2019, TO ESTABLISH PROCEDURES FOR AN INDIVIDUAL WHO SEEKS 3 COMPENSATION UNDER THIS SUBTITLE FOR AN ERRONEOUS CONVICTION.
- 4 (C) ON OR BEFORE DECEMBER 31, 2019, AND ANNUALLY THEREAFTER, THE BOARD OF PUBLIC WORKS SHALL REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, ON THE SERVICES PROVIDED UNDER THIS SECTION.
- 8 **10–503.**
- 9 (A) THIS SECTION DOES NOT APPLY TO AN INDIVIDUAL WHO RECEIVES 10 COMPENSATION UNDER § 10–501 OF THIS SUBTITLE.
- 11 (B) If A COURT REVERSES FINALLY THE CONVICTION OR ADJUDICATION OF
  12 AN INDIVIDUAL AND ORDERS THAT FINES, GOVERNMENTAL FEES, COSTS, OR
  13 RESTITUTION THAT WERE PAID BY THE INDIVIDUAL IN CONNECTION WITH THE
  14 CONVICTION OR ADJUDICATION BE REFUNDED, THE BOARD OF PUBLIC WORKS
  15 SHALL COMPENSATE THE INDIVIDUAL FOR THE AMOUNT DETERMINED BY THE
  16 COURT TO BE OWED TO THE INDIVIDUAL FOR FINES, FEES, COSTS, AND RESTITUTION
- 17 PREVIOUSLY PAID BY THE INDIVIDUAL.
- 18 **10–504.**
- IN AWARDING COMPENSATION UNDER THIS SUBTITLE, THE BOARD OF PUBLIC WORKS SHALL USE MONEY IN THE GENERAL EMERGENCY FUND OR MONEY THAT THE GOVERNOR PROVIDES IN THE ANNUAL BUDGET FOR THAT PURPOSE.
- SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
- 24 Article Tax General
- 25 10-207.
- 26 (a) To the extent included in federal adjusted gross income, the amounts under 27 this section are subtracted from the federal adjusted gross income of a resident to determine 28 Maryland adjusted gross income.
- (HH) THE SUBTRACTION UNDER SUBSECTION (A) OF THIS SECTION INCLUDES
  THE AMOUNT OF ANY COMPENSATION UNDER § 10–501 OR § 10–503 OF THE STATE
  FINANCE AND PROCUREMENT ARTICLE AND THE VALUE OF ANY SERVICES
  RECEIVED UNDER § 10–502 OF THE STATE FINANCE AND PROCUREMENT ARTICLE
- 33 BY AN INDIVIDUAL.

- SECTION 3. AND BE IT FURTHER ENACTED, That Section 1 of this Act shall be construed to apply only prospectively and may not be applied or interpreted to have any effect on or application to any compensation awarded by the Board of Public Works before the effective date of this Act.
- 5 SECTION 4. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall be 6 applicable to all taxable years beginning after December 31, 2018.
- SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect July  $8\,\,$  1, 2019.