

SENATE BILL 983

P2

9lr3158
CF HB 284

By: **Senators Hayes, Augustine, Ellis, Griffith, and Smith**

Introduced and read first time: February 18, 2019

Assigned to: Rules

Re-referred to: Education, Health, and Environmental Affairs, February 22, 2019

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 24, 2019

CHAPTER _____

1 AN ACT concerning

2 **Procurement – Small Businesses and Minority Businesses – Qualification and**
3 **Certification**
4 **(Small and Minority Business Certification Streamlining Act of 2019)**

5 FOR the purpose of requiring the Secretary of General Services, the Secretary of
6 Transportation, the Chancellor of the University System of Maryland, and the
7 President of Morgan State University to adopt certain regulations, on or before a
8 certain date, to require the qualification of a business as a small business ~~in a certain~~
9 ~~manner if the business has obtained a certain federal certification~~ under certain
10 circumstances; altering a requirement that certain regulations promote and
11 facilitate certification of minority business enterprises that have received a certain
12 federal certification; requiring the Board of Public Works to adopt regulations that
13 provide for the certification of a business as a minority business enterprise if the
14 business has obtained a certain federal certification and meets certain eligibility
15 requirements; and generally relating to procurement by small businesses and
16 minority businesses.

17 BY repealing and reenacting, with amendments,
18 Article – State Finance and Procurement
19 Section 14–203 and 14–303
20 Annotated Code of Maryland
21 (2015 Replacement Volume and 2018 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
2 That the Laws of Maryland read as follows:

3 **Article – State Finance and Procurement**

4 14–203.

5 (a) By regulation, the Secretary of General Services, the Secretary of
6 Transportation, the Chancellor of the University System of Maryland, and the President of
7 Morgan State University each shall specify the criteria that a business must meet to qualify
8 as a small business.

9 (b) (1) The criteria for qualification as a small business may vary among
10 industries to reflect their particular characteristics.

11 (2) Regulations adopted under this section shall include, for each class of
12 business, the maximum number of employees a business may have to qualify as a small
13 business.

14 (C) **THE REGULATIONS ADOPTED UNDER SUBSECTION (A) OF THIS SECTION**
15 **SHALL REQUIRE THE QUALIFICATION OF A BUSINESS AS A SMALL BUSINESS:**

16 ~~(1) IF THE BUSINESS HAS OBTAINED CERTIFICATION AS A SMALL~~
17 ~~BUSINESS UNDER A FEDERAL SMALL BUSINESS CERTIFICATION PROGRAM; AND~~

18 ~~(2) WITHOUT FILING ANY ADDITIONAL PAPERWORK OTHER THAN~~
19 ~~EVIDENCE OF THE FEDERAL CERTIFICATION FOR THE EXCLUSIVE PURPOSE OF~~
20 ~~PURSUING OUT-OF-STATE CONTRACTS, IF THE BUSINESS HAS:~~

21 **(1) 250 OR FEWER EMPLOYEES; OR**

22 **(2) AVERAGE ANNUAL GROSS RECEIPTS OF \$10,000,000 OR LESS**
23 **AVERAGED OVER ITS MOST RECENTLY COMPLETED 3 FISCAL YEARS.**

24 14–303.

25 (a) (1) (i) In accordance with Title 10, Subtitle 1 of the State Government
26 Article, the Board shall adopt regulations consistent with the purposes of this Division II
27 to carry out the requirements of this subtitle.

28 (ii) The Board shall keep a record of information regarding any
29 waivers requested in accordance with § 14–302(a)(9)(i) of this subtitle and subsection
30 (b)(12) of this section and submit a copy of the record to the General Assembly on or before
31 October 1 of each year, in accordance with § 2–1246 of the State Government Article.

1 (iii) The Board shall keep a record of the aggregate number and the
2 identity of minority business enterprises that receive certification under the process
3 established by the Board under subsection (b)(1) of this section and submit a copy of the
4 record to the General Assembly on or before October 1 of each year, in accordance with §
5 2–1246 of the State Government Article.

6 (2) The regulations shall establish procedures to be followed by units,
7 prospective contractors, and successful bidders or offerors to maximize notice to, and the
8 opportunity to participate in the procurement process by, a broad range of minority
9 business enterprises.

10 (b) These regulations shall include:

11 (1) provisions:

12 (i) designating one State agency to certify and decertify minority
13 business enterprises for all units through a single process that meets applicable federal
14 requirements, including provisions that promote and facilitate the submission of some or
15 all of the certification application through an electronic process;

16 (ii) for the purpose of certification under this subtitle, that promote
17 and facilitate certification of minority business enterprises that have received certification
18 from [the U.S. Small Business Administration] **A FEDERAL** or a county **PROGRAM** that
19 uses a certification process substantially similar to the process established in accordance
20 with item (i) of this item, **INCLUDING A PROVISION THAT PROVIDES FOR**
21 **CERTIFICATION OF A BUSINESS AS A MINORITY BUSINESS ENTERPRISE IF THE**
22 **BUSINESS:**

23 **1. HAS OBTAINED CERTIFICATION UNDER THE FEDERAL**
24 **DISADVANTAGED BUSINESS ENTERPRISE PROGRAM; AND**

25 **2. MEETS THE ELIGIBILITY REQUIREMENTS OF THE**
26 **MINORITY BUSINESS ENTERPRISE PROGRAM;**

27 (iii) requiring the agency designated to certify minority business
28 enterprises to complete the agency's review of an application for certification and notify the
29 applicant of the agency's decision within 90 days of receipt of a complete application that
30 includes all of the information necessary for the agency to make a decision; and

31 (iv) authorizing the agency designated to certify minority business
32 enterprises to extend the notification requirement established under item (iii) of this item
33 once, for no more than an additional 60 days, if the agency provides the applicant with a
34 written notice and explanation;

1 (2) a requirement that the solicitation document accompanying each
2 solicitation set forth the expected degree of minority business enterprise participation
3 based, in part, on the factors set forth in § 14-302(a)(3)(ii) of this subtitle;

4 (3) a requirement that bidders or offerors complete a document setting
5 forth the percentage of the total dollar amount of the contract that the bidder or offeror
6 agrees will be performed by certified minority business enterprises;

7 (4) a requirement that within 10 days after notice from the prime
8 contractor of the State's intent to award a contract, each minority business enterprise
9 serving as a subcontractor on the contract complete a document setting forth the percentage
10 and type of work assigned to the subcontractor under the contract and submit copies of the
11 completed form to both the procurement officer and the contractor;

12 (5) a requirement that the solicitation documents completed and submitted
13 by the bidder or offeror in connection with its minority business enterprise participation
14 commitment must be attached to and made a part of the contract;

15 (6) (i) a requirement that all contracts containing minority business
16 enterprise participation goals shall contain a liquidated damages provision that applies in
17 the event that the contractor fails to comply in good faith with the provisions of this subtitle
18 or the pertinent terms of the applicable contract; and

19 (ii) a provision that prohibits a unit from assessing liquidated
20 damages for an indefinite delivery contract or an indefinite performance contract if a unit
21 fails to request the performance or delivery of a task for which:

22 1. a minority business enterprise subcontractor was named
23 on the participation schedule; or

24 2. a minority business enterprise subcontractor was named
25 on the participation schedule and qualified based on the subcontractor's existing North
26 American Industry Classification System code;

27 (7) a requirement that the unit provide a current list of certified minority
28 business enterprises to each prospective contractor;

29 (8) provisions to ensure the uniformity of requests for bids on subcontracts;

30 (9) provisions relating to the timing of requests for bids on subcontracts
31 and of submission of bids on subcontracts;

32 (10) provisions designed to ensure that a fiscal disadvantage to the State
33 does not result from an inadequate response by minority business enterprises to a request
34 for bids;

1 (11) provisions relating to joint ventures, under which a bidder may count
2 toward meeting its minority business enterprise participation goal, the minority business
3 enterprise portion of the joint venture;

4 (12) consistent with § 14–302(a)(9) of this subtitle, provisions relating to any
5 circumstances under which a unit may waive obligations of the contractor relating to
6 minority business enterprise participation;

7 (13) provisions requiring a monthly submission to the unit by minority
8 business enterprises acknowledging all payments received in the preceding 30 days under
9 a contract governed by this subtitle;

10 (14) a requirement that a unit shall verify and maintain data concerning
11 payments received by minority business enterprises, including a requirement that, upon
12 completion of a project, the unit shall compare the total dollar value actually received by
13 minority business enterprises with the amount of contract dollars initially awarded, and
14 an explanation of any discrepancies therein;

15 (15) a requirement that a unit verify that minority business enterprises
16 listed in a successful bid are actually participating to the extent listed in the project for
17 which the bid was submitted;

18 (16) provisions establishing a graduation program based on the financial
19 viability of the minority business enterprise, using annual gross receipts or other economic
20 indicators as may be determined by the Board;

21 (17) a requirement that a bid or proposal based on a solicitation with an
22 expected degree of minority business enterprise participation identify the specific
23 commitment of certified minority business enterprises at the time of submission;

24 (18) provisions promoting and providing for the counting and reporting of
25 certified minority business enterprises as prime contractors;

26 (19) provisions establishing standards to require a minority business
27 enterprise to perform a commercially useful function on a contract;

28 (20) a requirement that each unit work with the Governor's Office of Small,
29 Minority, and Women Business Affairs to designate certain procurements as being
30 excluded from the requirements of § 14–302(a) of this subtitle; and

31 (21) other provisions that the Board considers necessary or appropriate to
32 encourage participation by minority business enterprises and to protect the integrity of the
33 procurement process.

34 (c) The regulations adopted under this section shall specify that a unit may not
35 allow a business to participate as if it were a certified minority business enterprise if the
36 business's certification is pending.

1 SECTION 2. AND BE IT FURTHER ENACTED, That the Secretary of General
 2 Services, the Secretary of Transportation, the Chancellor of the University System of
 3 Maryland, and the President of Morgan State University shall adopt the regulations
 4 required under this Act on or before December 31, 2019.

5 SECTION ~~2~~ 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
 6 October 1, 2019.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.