

**Department of Legislative Services**  
Maryland General Assembly  
2019 Session

**FISCAL AND POLICY NOTE**  
**First Reader**

Senate Bill 534

(Senator Lam, *et al.*)

Judicial Proceedings

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**Public Buildings and Places of Public Accommodation - Diaper-Changing  
Facilities in Restrooms**

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This bill generally requires a diaper-changing facility to be installed in a public restroom within a public building or place of public accommodation if that public restroom is constructed or undergoes substantial renovation on or after October 1, 2019. Exceptions are established. The Board of Public Works (BPW) must develop standards for public buildings, specified State agencies must enforce the bill's provisions for specified State projects, and local governments must enforce the bill for specified local projects.

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**Fiscal Summary**

**State Effect:** State expenditures (all funds) increase by approximately \$400 for each diaper-changing facility that needs to be installed due to the bill. A reliable estimate of the total number of such facilities is not available, but any such expense can likely be absorbed within future project budgets, as discussed below. BPW can handle the bill's requirements with existing budgeted resources. No effect on revenues.

**Local Effect:** Local expenditures increase by approximately \$400 for each diaper-changing facility that needs to be installed due to the bill. A reliable estimate of the number of such facilities is not feasible but is likely substantial. Even so, local governments can likely absorb the cost within future construction budgets. No effect on revenues.

**Small Business Effect:** Minimal.

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## Analysis

**Bill Summary:** A “diaper-changing facility” is defined as a table or other device suitable for changing the diaper of a child younger than age four. “Substantial renovation” means a construction or renovation project with an estimated cost of at least \$10,000. A “public restroom” is a sanitary facility available to the general public that contains at least one toilet or urinal.

A “public building” is any building, structure, or improved area that is owned by the State or a local government or constructed for lease by the State or local government. It includes (1) a public mass transit accommodation such as a terminal or station that is supported by public funds and (2) an improvement of a public area used for gathering or amusement, including a public park or recreation center. It does not include schools.

The bill’s requirement does not apply if a local building inspector determines that installation of a diaper-changing facility is not feasible or would result in a failure to comply with applicable building standards governing access by individuals with disabilities.

The Department of General Services (DGS), University System of Maryland (USM), and the Maryland Department of Transportation (MDOT) are responsible for enforcing the bill in public buildings if any State capital nonschool funds are used or if construction is on State-owned land. Local governments must enforce the bill’s requirements for public buildings if construction is not on State-owned land, local funds are used, and no State funds are used (except for school construction).

**Current Law:** There are no requirements to install diaper-changing facilities in public buildings or places of public accommodation.

A “place of public accommodation” means:

- an inn, hotel, motel, or other lodging establishment;
- a restaurant, cafeteria, lunchroom, lunch counter, soda fountain, or other facility that sells food or alcoholic beverages;
- a motion picture house, theater, concert hall, sports arena, stadium, or other place of exhibition or entertainment; and
- specified retail and other establishments.

**State Expenditures:** DGS and MDOT advise that the cost of installing a diaper-changing facility in a restroom is approximately \$400 per restroom (or a maximum of \$800 per facility), which includes the cost of the device (approximately \$210) plus installation. As

the bill requires installation of a diaper-changing facility in existing public buildings only when the public restroom is built or substantially renovated, any fiscal effect for State buildings is likely spread out over a number of years as buildings undergo renovation.

MDOT indicates only a small number (perhaps no more than four) of its facilities do not currently have at least one diaper-changing facility in a restroom available to the public; when restrooms in its facilities undergo renovation, diaper-changing facilities can be included. DGS cannot provide a reliable estimate of the number of affected buildings under its control but advises its building specifications are being revised to include diaper-changing facilities; thus, any future costs will be absorbed within project budgets. Costs for USM facilities can also likely be absorbed within future construction budgets. The Department of Natural Resources has previously advised that it has been proactive in installing diaper-changing facilities in public bathhouses and restrooms over the past 10 years, including women's and men's facilities that were renovated.

**Additional Comments:** DGS notes that the bill establishes that exceptions to the bill's requirements for State buildings are subject to the discretion of local building inspectors, who do not have jurisdiction over State buildings.

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### **Additional Information**

**Prior Introductions:** None.

**Cross File:** None.

**Information Source(s):** Baltimore City; Montgomery and Worcester counties; Maryland Association of Counties; cities of Salisbury and Westminster; Town of Leonardtown; University System of Maryland; Department of General Services; Board of Public Works; Maryland Department of Transportation; AmeraProducts; Department of Legislative Services

**Fiscal Note History:** First Reader - February 12, 2019  
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