R2 0lr1432 CF SB 424

By: Delegates Lierman, Acevero, Anderson, Attar, Bagnall, B. Barnes, Boyce, Bridges, Carey, Carr, Chang, Conaway, Feldmark, Fennell, Gilchrist, Guyton, Healey, Hettleman, Hornberger, Ivey, Kerr, Korman, Lehman, R. Lewis, Love, McIntosh, Moon, Mosby, Palakovich Carr, Proctor, Shetty, Smith, Solomon, Stein, Stewart, Terrasa, Wells, Wilkins, and P. Young, and Holmes

Introduced and read first time: January 22, 2020

Assigned to: Appropriations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 10, 2020

1 AN ACT concerning

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Maryland Transit Administration – Funding (Transit Safety and Investment Act)

4 FOR the purpose of requiring the Governor to include certain appropriations in the State 5 budget from the Transportation Trust Fund to the Maryland Transit Administration 6 for the certain operating and capital needs of the Administration in certain fiscal 7 years; requiring that certain capital appropriations to the Administration be in addition to any funds appropriated for the capital needs of a certain transit project 8 9 authorizing the reduction of certain appropriations under certain circumstances; 10 requiring the Administration to submit a report each year on the planning and use of capital funds for certain capital projects in the prior fiscal year; altering the 11 termination date for certain provisions of law concerning funding for the 12 13 Administration: declaring the intent of the General Assembly; making conforming 14 changes; and generally relating to funding for the Maryland Transit Administration.

15 BY repealing and reenacting, with amendments,

16 Article – Transportation

Section 7–205 and 7–309

18 Annotated Code of Maryland

19 (2015 Replacement Volume and 2019 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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1 2 3	BY repealing and reenacting, with amendments, Chapter 351 of the Acts of the General Assembly of 2018 Section 9
4 5 6	BY repealing and reenacting, with amendments, Chapter 352 of the Acts of the General Assembly of 2018 Section 9
7	Preamble
8 9 10	WHEREAS, Section 7–309 of the Transportation Article of the Annotated Code of Maryland requires the Maryland Transit Administration (Administration) to assess its ongoing, unconstrained capital needs; and
11 12 13 14 15	WHEREAS, The Administration released the Capital Needs Inventory in July 2019, which captured and quantified the capital investment needs over a 10–year period for the assets of the following modes: (1) Local Bus, including CityLink, LocalLink, and Express BusLink; (2) Commuter Bus; (3) Maryland Area Regional Commuter trains; (4) Baltimore Metro SubwayLink; (5) Light RailLink; and (6) MobilityLink; and
16 17 18	WHEREAS, These services provide nearly 320,000 rides a day for residents in Baltimore City and Anne Arundel, Baltimore, Calvert, Charles, Frederick, Harford, Howard, Montgomery, Prince George's, Queen Anne's, and St. Mary's counties; and
19 20 21 22	WHEREAS, The Capital Needs Inventory identified that in order to provide safe, reliable transit services the Administration would need, on average, \$462 million per year in capital funding for state of good repair needs during the 10–year period identified in the report; and
23 24 25	WHEREAS, In addition to its state of good repair needs, the Capital Needs Inventory identified a need of more than \$100 million per year over the same period for capital enhancement needs; and
26 27 28 29	WHEREAS, Section 7–301.1 of the Transportation Article requires the Administration to prepare the Central Maryland Regional Transit Plan, a long–range transit plan for Maryland transit service growth in Baltimore City and Anne Arundel, Baltimore, Harford, and Howard counties; and
30 31 32	WHEREAS, The Central Maryland Regional Transit Plan is to be completed by October 1, 2020, but early findings suggest that the existing public transportation system does not provide adequate service to meet existing demand; and
33 34	WHEREAS, The Maryland Department of Transportation's draft FY 2020–2025 Consolidated Transportation Program (CTP) provides the Administration only \$326 million

on average per year for the Capital Needs Inventory during this period; and

WHEREAS, The funding levels identified in the CTP for the Administration will increase the agency's Capital Needs Inventory and delay the implementation of the Central Maryland Regional Transit Plan, including the growth of the transit system; and

WHEREAS, Infrastructure becomes more expensive to operate and maintain if maintenance is deferred; and

WHEREAS, Emergency shutdowns, such as the 2018 shutdown of the Baltimore subway system, and equipment failures impact the reliability of Administration services; and

9 WHEREAS, Riders and the public at large expect the State to maintain its public 10 transit infrastructure at a level of reasonable reliability and the utmost safety; now, 11 therefore.

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 13 That the Laws of Maryland read as follows:

Article - Transportation

15 7–205.

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- 16 (a) In this section, "STATE OF GOOD REPAIR NEEDS" INCLUDES THE
 17 CAPITAL NEEDS IDENTIFIED BY THE ADMINISTRATION IN THE REPORT REQUIRED
 18 UNDER § 7–309 OF THIS ARTICLE.
- 19 (B) For fiscal year 2020, the Governor shall include in the State budget an appropriation from the Transportation Trust Fund for the operation of the Administration that is equal to the appropriation for the operation of the Administration in the fiscal year 2019 State budget as introduced, increased by at least 4.4%.
- 23 (b) (C) For each of fiscal years 2021 and 2022, the Governor shall include in the State budget an appropriation from the Transportation Trust Fund for the operation of the Administration that is equal to the appropriation for the operation of the Administration in the State budget for the immediately preceding fiscal year, increased by at least 4.4%.
- 28 (C) (D) FOR EACH OF FISCAL YEARS 2023 THROUGH 2027, THE
 29 GOVERNOR SHALL INCLUDE IN THE STATE BUDGET AN APPROPRIATION FROM THE
 30 TRANSPORTATION TRUST FUND FOR THE OPERATION OF THE ADMINISTRATION
 31 THAT MAY NOT BE LESS THAN THE FISCAL YEAR 2022 APPROPRIATION FOR THE
 32 OPERATION OF THE ADMINISTRATION.
- [(c)] (E) (1) For each of fiscal years 2020 [through 2022] AND 2021, the Governor shall include in the State budget an appropriation for the capital needs of the

- Administration of at least \$29,100,000 from the revenues available for the State capital program in the Transportation Trust Fund.
- 3 (2) (1) FOR EACH OF FISCAL YEARS 2022 THROUGH 2027, THE
 4 GOVERNOR SHALL INCLUDE IN THE STATE BUDGET AN APPROPRIATION FOR THE
 5 CAPITAL NEEDS OF THE ADMINISTRATION OF AT LEAST \$500,000,000 FROM THE
 6 REVENUES AVAILABLE FOR THE STATE CAPITAL PROGRAM IN THE
 7 TRANSPORTATION TRUST FUND.
- 9 SUBPARAGRAPH (I) OF THIS PARAGRAPH, FOR FISCAL YEAR 2022, THE GOVERNOR
 10 SHALL INCLUDE IN THE STATE BUDGET AN APPROPRIATION FOR THE CAPITAL
 11 NEEDS OF THE ADMINISTRATION OF \$29,100,000 FROM THE REVENUES AVAILABLE
 12 FOR THE STATE CAPITAL PROGRAM IN THE TRANSPORTATION TRUST FUND.
- 13 (2) SUBJECT TO PARAGRAPH (3) OF THIS SUBSECTION, THE
 14 GOVERNOR SHALL INCLUDE IN THE STATE BUDGET AN APPROPRIATION FOR THE
 15 STATE OF GOOD REPAIR NEEDS OF THE ADMINISTRATION IN THE FOLLOWING
 16 AMOUNTS FROM THE REVENUES AVAILABLE FOR THE STATE CAPITAL PROGRAM IN
 17 THE TRANSPORTATION TRUST FUND:
- FOR FISCAL YEAR 2022, AT LEAST \$509,541,000; 18 **(I)** FOR FISCAL YEAR 2023, AT LEAST \$361,880,000; (II) 19 20 FOR FISCAL YEAR 2024, AT LEAST \$414,893,000; (III) 21(IV) FOR FISCAL YEAR 2025, AT LEAST \$453,839,000; 22 FOR FISCAL YEAR 2026, AT LEAST \$566,573,000; (V) 23 (VI) FOR FISCAL YEAR 2027, AT LEAST \$566,573,000; AND 24(VII) FOR FISCAL YEAR 2028, AT LEAST \$531,573,000.
- 25 (3) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, AN
 26 APPROPRIATION REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION MAY BE
 27 REDUCED IF THE TOTAL APPROPRIATION FOR STATE OF GOOD REPAIR NEEDS IN A
 28 PRIOR FISCAL YEAR EXCEEDED THE AMOUNT SPECIFIED UNDER PARAGRAPH (2) OF
 29 THIS SUBSECTION FOR THAT FISCAL YEAR.
- 30 (II) A REDUCTION AUTHORIZED UNDER SUBPARAGRAPH (I) OF 31 THIS PARAGRAPH:

1. MAY ONLY BE APPLIED TO ONE FISCAL YEAR; AND

- 2 <u>MAY NOT EXCEED THE DIFFERENCE BETWEEN THE</u>
- 3 TOTAL APPROPRIATION FOR STATE OF GOOD REPAIR NEEDS FOR THE PRIOR FISCAL
- 4 YEAR AND THE AMOUNT SPECIFIED UNDER PARAGRAPH (2) OF THIS SUBSECTION
- 5 FOR THAT FISCAL YEAR.
- 6 [(2)] (3) (4) (1) The appropriation required under paragraph (1) of this 7 subsection may not supplant any other capital funding otherwise available for the
- 8 Administration.
- 9 (II) THE APPROPRIATIONS REQUIRED UNDER PARAGRAPH (2)
- 10 OF THIS SUBSECTION SHALL BE IN ADDITION TO ANY FUNDS APPROPRIATED FOR
- 11 THE CAPITAL PLANNING, ENGINEERING, RIGHT-OF-WAY ACQUISITION, OR
- 12 CONSTRUCTION OF THE PURPLE LINE IN MONTGOMERY COUNTY AND PRINCE
- 13 George's County.
- 14 7–309.
- 15 (a) The Administration shall, at least every 3 years, assess the ongoing, 16 unconstrained capital needs of the Administration.
- 17 (b) In undertaking the assessment required under subsection (a) of this section, 18 the Administration shall:
- 19 (1) Compile and prioritize capital needs without regard to cost;
- 20 (2) Identify the backlog of repairs and replacements needed to achieve a 21 state of good repair for all Administration assets, including a separate analysis of these 22 needs over the following 10 years; and
- 23 (3) Identify the needs to be met in order to enhance service and achieve 24 system performance goals.
- 25 (c) On or before July 1, 2019, and on or before July 1 every 3 years thereafter, the Administration shall, in accordance with § 2–1257 of the State Government Article, submit the assessment required under subsection (a) of this section to the Senate Budget and Taxation Committee, the House Appropriations Committee, and the House Environment and Transportation Committee.
- 30 (D) ON OR BEFORE JANUARY 20, 2021, AND ON OR BEFORE JANUARY 20
 31 EACH YEAR THEREAFTER, THE ADMINISTRATION SHALL, IN ACCORDANCE WITH §
 32 2–1257 OF THE STATE GOVERNMENT ARTICLE, SUBMIT AN ACCOUNTING OF THE
 33 CAPITAL FUNDS PROGRAMMED, APPROPRIATED, AND EXPENDED ON EACH OF THE
 34 PROJECTS IDENTIFIED IN THE ASSESSMENT REQUIRED UNDER SUBSECTION (A) OF
- 35 THIS SECTION FOR THE PRIOR FISCAL YEAR TO THE SENATE BUDGET AND

$1\\2$	TAXATION COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE, AND THE HOUSE ENVIRONMENT AND TRANSPORTATION COMMITTEE.
3	Chapter 351 of the Acts of 2018
4 5 6 7 8	SECTION 9. AND BE IT FURTHER ENACTED, That, subject to Section 4 of this Act, this Act shall take effect June 1, 2018. Section 2 of this Act shall remain effective for a period of [4] 9 11 years and 1 month and, at the end of June 30, [2022] 2027 2029, Section 2 of this Act, with no further action required by the General Assembly, shall be abrogated and of no further force and effect.
9	Chapter 352 of the Acts of 2018
10 11 12 13 14	SECTION 9. AND BE IT FURTHER ENACTED, That, subject to Section 4 of this Act, this Act shall take effect June 1, 2018. Section 2 of this Act shall remain effective for a period of [4] 9 11 years and 1 month and, at the end of June 30, [2022] 2027 2029, Section 2 of this Act, with no further action required by the General Assembly, shall be abrogated and of no further force and effect.
15 16	SECTION 2. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that the Maryland Department of Transportation:
17 18 19 20 21	(1) maximize its use of Consolidated Transportation Bonds to support the Department's capital program by forecasting Transportation Trust Fund estimates to include assumed bond issuances that would result in net income debt service coverage ratios of two-and-a-half times maximum future debt service in each year of the forecast; and
22 23 24	(2) explore all other options to maximize ancillary revenues through the operations of its units, including the leasing of unused real estate, the sale of air rights, the sale of advertising, such as naming rights, and other marketing efforts.
25 26	SECTION $\stackrel{\textstyle 2.}{=}$ 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 2020.
	Approved:

Governor.
Speaker of the House of Delegates.
President of the Senate.