

# SENATE BILL 787

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CF HB 1313

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By: **Senator Klausmeier**

Introduced and read first time: February 3, 2020

Assigned to: Finance and Budget and Taxation

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Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 12, 2020

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## CHAPTER \_\_\_\_\_

1 AN ACT concerning

2 **Family Investment Program – Temporary Cash Assistance – Eligibility**

3 FOR the purpose of prohibiting reducing or terminating certain temporary cash assistance  
4 for certain individuals who qualify for a certain exemption under certain  
5 circumstances; prohibiting reducing or terminating certain temporary cash  
6 assistance for certain individuals for noncompliance with certain work activities for  
7 good cause based on certain criteria as established by the Secretary of Human  
8 Services; specifying additional considerations for a certain evaluation of certain work  
9 activities; providing that a certain agreement include certain accommodations  
10 provided by certain local departments of social services for certain purposes;  
11 requiring certain local departments to provide a certain conciliatory period of a  
12 certain number of days for certain recipients who are not in compliance with the  
13 Family Investment Program; requiring certain case managers to provide certain  
14 assistance to certain Program recipients; requiring the full amount of temporary  
15 cash assistance to resume upon compliance with a certain Program; repealing a  
16 certain procedure for resuming certain temporary cash assistance; providing for a  
17 delayed effective date; and generally relating to temporary cash assistance and the  
18 Family Investment Program.

19 BY repealing and reenacting, with amendments,  
20 Article – Human Services  
21 Section 5–308(b) and (c), 5–309, 5–310, and 5–312  
22 Annotated Code of Maryland  
23 (2019 Replacement Volume and 2019 Supplement)

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### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 BY adding to  
2 Article – Human Services  
3 Section 5–308(c)  
4 Annotated Code of Maryland  
5 (2019 Replacement Volume and 2019 Supplement

6 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
7 That the Laws of Maryland read as follows:

8 **Article – Human Services**

9 5–308.

10 (b) (1) An individual may not be required to meet the work activity  
11 requirement under subsection (a)(2)(iv) of this section if the individual is exempt under  
12 criteria the Secretary establishes.

13 (2) The criteria shall include exemptions for:

14 (i) adults who are required to care for a child who is a recipient  
15 under the age of 1 year; and

16 (ii) subject to paragraph (3) of this subsection, adults and children  
17 who are recipients and who are severely disabled.

18 (3) An individual's exemption because of severe disability is limited to 12  
19 months unless:

20 (i) the individual applies for Supplemental Security Income; and

21 (ii) the application is approved, pending, or on appeal.

22 **(4) ASSISTANCE FOR AN INDIVIDUAL WHO QUALIFIES FOR AN**  
23 **EXEMPTION UNDER THIS SUBSECTION BUT WHO VOLUNTARILY PARTICIPATES IN A**  
24 **WORK ACTIVITY MAY NOT BE REDUCED OR TERMINATED AS A RESULT OF THE**  
25 **PARTICIPATION IN THE WORK ACTIVITY.**

26 **(C) (1) ASSISTANCE FOR AN INDIVIDUAL MAY NOT BE REDUCED OR**  
27 **TERMINATED FOR NONCOMPLIANCE WITH THE WORK ACTIVITY REQUIREMENT IF**  
28 **THE INDIVIDUAL HAS GOOD CAUSE UNDER THE CRITERIA ESTABLISHED BY THE**  
29 **SECRETARY.**

30 **(2) THE CRITERIA SHALL PROVIDE THAT ANY OF THE FOLLOWING**  
31 **ARE SUFFICIENT TO SHOW GOOD CAUSE:**

32 **(I) TEMPORARY ILLNESS OR INCAPACITY;**

1 (II) COURT-REQUIRED APPEARANCES OR TEMPORARY  
2 INCARCERATION;

3 (III) DOMESTIC VIOLENCE;

4 (IV) A FAMILY CRISIS THAT THREATENS NORMAL FAMILY  
5 FUNCTIONING, INCLUDING:

6 1. EXPERIENCING HOMELESSNESS WHEREBY A FAMILY:

7 A. LACKS A FIXED, REGULAR, AND ADEQUATE  
8 NIGHTTIME RESIDENCE ~~DUE TO THE LOSS OF THE FAMILY'S HOUSING, OR SHARES~~  
9 THE HOUSING OF OTHER PERSONS DUE TO THE LOSS OF HOUSING, ECONOMIC  
10 HARDSHIP, OR ~~A SIMILAR REASONS THAT LEAD THE FAMILY TO:~~ REASON;

11 ~~A. SHARE THE HOUSING OF OTHER PERSONS;~~

12 B. ~~LIVE LIVES~~ IN A MOTEL, HOTEL, TRAILER PARK, ~~CAR,~~  
13 ~~PARK, PUBLIC SPACE, A VACANT BUILDING, SUBSTANDARD HOUSING, TRANSIT~~  
14 ~~STATION, OR CAMPING GROUND, OR SIMILAR SETTING; OR~~ DUE TO THE LACK OF  
15 ALTERNATIVE ACCOMMODATIONS;

16 C. ~~LIVE LIVES~~ IN AN EMERGENCY SHELTER OR  
17 TRANSITIONAL ~~SHELTER;~~ HOUSING;

18 D. RESIDES IN A PRIMARY NIGHTTIME RESIDENCE THAT  
19 IS A PUBLIC OR PRIVATE PLACE NOT DESIGNED FOR OR ORDINARILY USED AS A  
20 REGULAR SLEEPING ACCOMMODATION FOR HUMAN BEINGS; OR

21 E. LIVES IN A CAR, PARK, PUBLIC SPACE, VACANT OR  
22 ABANDONED BUILDING, SUBSTANDARD HOUSING, BUS STATION, TRAIN STATION, OR  
23 SIMILAR SETTING;

24 2. A HOUSING CRISIS, INCLUDING EVICTION,  
25 FORECLOSURE, OR OTHER LOSS OF HOUSING; OR

26 3. RECEIVING A UTILITY DISCONNECTION NOTICE OR  
27 HAVING A UTILITY DISCONNECTED;

28 (V) A BREAKDOWN IN TRANSPORTATION ARRANGEMENTS;

29 (VI) A BREAKDOWN IN CHILD CARE ARRANGEMENTS OR LACK OF  
30 CHILD CARE FOR A CHILD OR CHILDREN WHO ARE 12 YEARS OLD OR YOUNGER;

1 (VII) FOR A SINGLE PARENT CARING FOR A CHILD YOUNGER  
 2 THAN 6 YEARS OLD WHO IS UNABLE TO OBTAIN CHILD CARE, ~~THE UNAVAILABILITY~~  
 3 ~~OF:~~

4 1. THE UNAVAILABILITY OF APPROPRIATE CHILD CARE  
 5 WITHIN A REASONABLE DISTANCE FROM THE PARENT'S HOME OR WORK SITE;

6 2. THE UNAVAILABILITY OR UNSUITABILITY OF  
 7 INFORMAL CHILD CARE BY A RELATIVE OR OTHERS; OR

8 3. THE UNAVAILABILITY OR UNSUITABILITY OF  
 9 APPROPRIATE AND AFFORDABLE CHILD CARE ARRANGEMENTS;

10 (VIII) A LACK OF SUPPORTIVE SERVICES IDENTIFIED AND AGREED  
 11 ON BY AN INDIVIDUAL AND A LOCAL DEPARTMENT; OR

12 (IX) THE FAILURE OF A LOCAL DEPARTMENT TO OFFER OR  
 13 PROVIDE A REASONABLE ACCOMMODATION TO AN INDIVIDUAL WITH A DISABILITY.

14 [(c)] (D) Subject to the State budget, a legal immigrant is entitled to assistance  
 15 under this subtitle if the immigrant:

16 (1) meets FIP eligibility requirements under this subtitle and any other  
 17 requirements imposed by the State; and

18 (2) (i) arrived in the United States before August 22, 1996; or

19 (ii) arrived in the United States on or after August 22, 1996 and is  
 20 not eligible for federally funded cash assistance.

21 5-309.

22 (a) Except for an applicant or recipient who is a single child, the FIP shall include:

23 (1) an assessment of each applicant or recipient that considers:

24 (i) the reasons for applying for or continuing to rely on assistance;

25 (ii) an evaluation of appropriate work activities based on educational  
 26 level, LITERACY, HEALTH, MENTAL OR PHYSICAL IMPAIRMENTS, HOUSING  
 27 STABILITY, CHILD CARE NEEDS, TRANSPORTATION NEEDS, HISTORY OF DOMESTIC  
 28 OR FAMILY VIOLENCE, job skills and readiness, and interests; [and]

29 (iii) personal and family resources available to facilitate  
 30 independence; and

1                   **(IV) WHETHER THE APPLICANT OR RECIPIENT QUALIFIES FOR**  
2 **AN EXEMPTION OR HAS GOOD CAUSE NOT TO PARTICIPATE IN A WORK ACTIVITY; AND**

3                   (2)     welfare avoidance grants that:

4                   (i)     meet immediate needs so that an applicant or recipient can avoid  
5 temporary cash assistance;

6                   (ii)    may be granted as the Department considers appropriate;

7                   (iii)  may not cover the same type of immediate need met by a previous  
8 welfare avoidance grant unless the Department determines that the current immediate  
9 need is a new and verified emergency;

10                  (iv)   do not exceed an amount of 3 months of temporary cash  
11 assistance, unless the Department determines there is a compelling need for an amount  
12 not exceeding 12 months; and

13                  (v)    may not duplicate periods of temporary cash assistance.

14           (b)     Except for a recipient who is a single child, the FIP for a recipient shall  
15 include:

16                  (1)     an agreement between the Department and the recipient that:

17                  (i)     requires the recipient to cooperate with the child support  
18 enforcement agency to obtain support from a noncustodial parent;

19                  (ii)    requires the recipient to comply with reasonable requests for  
20 cooperation by case management workers in seeking and using programs and community  
21 and family resources that may be available to the recipient;

22                  (iii)  specifies the work activities in which the recipient will  
23 participate; [and]

24                  (iv)   specifies the supportive services that the local department will  
25 assist in providing and that are necessary for the recipient to meet the recipient's  
26 obligations under the FIP; **AND**

27                   **(V)    SPECIFIES THE REASONABLE ACCOMMODATIONS THAT A**  
28 **LOCAL DEPARTMENT WILL PROVIDE TO A RECIPIENT WITH A DISABILITY THAT ARE**  
29 **NECESSARY FOR THE RECIPIENT TO MEET THE RECIPIENT'S OBLIGATIONS UNDER**  
30 **THE FIP;**

1 (2) supportive services activities, including child care, to the extent  
2 resources allow;

3 (3) referral, as appropriate, to family planning counseling and services  
4 that:

5 (i) are not offered or conducted in a manner that:

6 1. is coercive;

7 2. violates the recipient's confidentiality; or

8 3. violates the recipient's bona fide religious beliefs and  
9 practices; and

10 (ii) give preference to eligible teen parents; and

11 (4) temporary cash assistance, as a last resort.

12 (c) Except for an applicant who is a single child, the FIP for an applicant shall  
13 include a child care voucher:

14 (1) to the extent resources allow, if the applicant is required to participate  
15 in a work activity as a condition of eligibility; or

16 (2) if providing child care eliminates the applicant's need for cash  
17 assistance under the FIP.

18 (d) For an applicant or recipient who is a single child, the FIP shall include:

19 (1) referral to appropriate services; and

20 (2) temporary cash assistance for the recipient, as a last resort.

21 (e) To the extent resources allow, the FIP shall serve noncustodial parents who  
22 need employment services to pay child support obligations.

23 5-310.

24 (a) **(1) FOR A RECIPIENT THAT IS ~~A FAMILY~~ AN ASSISTANCE UNIT THAT**  
25 **INCLUDES ADULTS AND CHILDREN OR MINOR PARENTS AND CHILDREN, THE**  
26 **AMOUNT OF ASSISTANCE SHALL BE DESIGNATED AS FOLLOWS:**

27 **(i) 75% FOR THE CHILD OR CHILDREN IN THE ASSISTANCE**  
28 **UNIT; AND**

1                   **(II) 25% FOR THE ADULT MEMBER OR MEMBERS, OR MINOR**  
2 **PARENT OR PARENTS OF THE ASSISTANCE UNIT.**

3                   **(2) FOR A RECIPIENT THAT IS ~~A FAMILY~~ AN ASSISTANCE UNIT THAT**  
4 **INCLUDES ONLY ADULTS OR A RECIPIENT WHO IS A PREGNANT INDIVIDUAL, 100%**  
5 **OF THE AMOUNT OF ASSISTANCE SHALL BE DESIGNATED FOR THE ADULT MEMBER**  
6 **OR MEMBERS OR THE PREGNANT INDIVIDUAL.**

7                   **[(1)] (3)** For applicants to the FIP, the amount of assistance shall be  
8 computed by counting no more than 4 weeks of earned income in any month and  
9 disregarding 20% of that earned income.

10                   **[(2)] (4)** The first \$100 of child support collected in a month for one child  
11 and the first \$200 of child support collected in a month for two or more children shall pass  
12 through to the family and shall be disregarded in computing the amount of assistance.

13                   **[(3)] (5)** For eligible recipients who obtain unsubsidized employment, the  
14 amount of assistance shall be computed by counting no more than 4 weeks of earned income  
15 in any month and disregarding 35% of that earned income.

16                   (b) A recipient who has established eligibility may not lose eligibility solely  
17 because one or more wage earners in the family unit works more than 100 hours per month.

18                   (c) Two-parent families shall be exempt from any requirement that the principal  
19 wage earner must have worked for a specified time before applying to the FIP.

20                   (d) (1) A child who is living with the child's parent and a stepparent in a  
21 household in which the household income exceeds the State eligibility standard for  
22 assistance may receive assistance if:

23                               (i) the requirements of § 5-308 of this subtitle are met; and

24                               (ii) the parent and the child would be eligible for assistance, based  
25 on the income of the parent and that parent's children.

26                   (2) The amount of assistance to be paid under paragraph (1) of this  
27 subsection shall be computed with regard to the income of the stepparent if the total income  
28 of the stepparent equals or exceeds 50% of the official poverty level, adjusted for family size,  
29 established under the federal Community Services Block Grant Act.

30                   (e) A dependent child over the age of 17 years is eligible for inclusion in the FIP  
31 grant if:

32                               (1) the child is a full-time student in secondary school or the equivalent;  
33 and

1           (2)     the education program is expected to be completed in the calendar year  
2 that the child attains the age of 19 years.

3 5–312.

4           (a)     This section is not intended to create an incentive for individuals to seek  
5 temporary cash assistance benefits instead of employment.

6           (b)     A local department shall provide temporary cash assistance to an applicant or  
7 recipient only if:

8                 (1)     the applicant or recipient meets the requirements for participation in  
9 the FIP set forth in § 5–308 of this subtitle;

10                (2)     the applicant or recipient assigns to the State all right, title, and  
11 interest in support, for the period that the family receives temporary cash assistance, from  
12 any other person that the applicant or recipient has on behalf of any intended or potential  
13 recipient for whom the applicant or recipient is applying for or receiving assistance; and

14                (3)     in the case of an applicant or recipient who is a minor parent, the  
15 applicant or recipient lives:

16                         (i)     with a parent, legal guardian, custodian, or other adult relative  
17 who will be the payee of the minor parent;

18                         (ii)    in an adult–supervised group living arrangement that provides  
19 a protective payee and:

20                                 1.     there is no available parent, legal guardian, custodian, or  
21 other adult relative with whom the minor parent can live;

22                                 2.     the minor parent or child would be subject to physical or  
23 emotional harm, sexual abuse, or neglect in the home of any available adult relative; or

24                                 3.     a social service worker finds that living with any available  
25 adult relative would not be in the best interest of the minor parent or child; or

26                                 (iii)  independently, if a social service worker confirms that the  
27 physical safety or emotional health of the minor parent or child would otherwise be in  
28 jeopardy.

29           (c)     A recipient who meets the requirements of the FIP is entitled to temporary  
30 cash assistance benefits.

31           (d)     In determining the eligibility for and the amount of temporary cash assistance  
32 to be provided to an applicant or recipient who is a legal immigrant, the income and  
33 resources of the applicant or recipient shall include, for the period of time established by



1 federal law, the income and resources of any sponsor who executed an affidavit of support  
2 in accordance with 8 U.S.C. § 1183a on behalf of the legal immigrant.

3 (e) (1) (I) The [Secretary shall adopt regulations that establish a schedule  
4 of reductions and terminations of temporary cash assistance for noncompliance] **LOCAL**  
5 **DEPARTMENT SHALL IMPOSE A 30% REDUCTION OF THE PORTION OF A RECIPIENT'S**  
6 **GRANT AMOUNT DESIGNATED FOR THE ADULT MEMBER OR MEMBERS, MINOR**  
7 **PARENT OR PARENTS, OR PREGNANT INDIVIDUAL IF AN ADULT MEMBER, MINOR**  
8 **PARENT, OR PREGNANT INDIVIDUAL IS FOUND TO BE IN NONCOMPLIANCE, WITHOUT**  
9 **GOOD CAUSE, with FIP WORK ACTIVITY requirements.**

10 (II) **THE PORTION OF THE GRANT AMOUNT DESIGNATED FOR**  
11 **THE CHILD OR CHILDREN OF THE ASSISTANCE UNIT MAY NOT BE REDUCED OR**  
12 **TERMINATED BASED ON NONCOMPLIANCE BY AN ADULT MEMBER'S OR MINOR**  
13 **PARENT'S NONCOMPLIANCE WITH FIP WORK ACTIVITY REQUIREMENTS.**

14 (2) **THE LOCAL DEPARTMENT SHALL IMPOSE A 25% REDUCTION OF**  
15 **THE ENTIRE GRANT AMOUNT IF AN ADULT MEMBER OR MINOR PARENT IS FOUND TO**  
16 **BE IN NONCOMPLIANCE WITHOUT ADEQUATE REASON OR GOOD CAUSE WITH CHILD**  
17 **SUPPORT REQUIREMENTS.**

18 [(2)] (3) (i) If a recipient is found to be in noncompliance with FIP  
19 requirements, [a caseworker] **THE LOCAL DEPARTMENT** shall [investigate the reasons  
20 for noncompliance] **PROVIDE A 30-DAY CONCILIATION PERIOD FOR EACH INSTANCE**  
21 **OF NONCOMPLIANCE.**

22 (ii) [The investigation, to the extent resources allow, shall include  
23 personal contact with the family of the recipient] **DURING THE 30-DAY CONCILIATION**  
24 **PERIOD, THE CASE MANAGER SHALL ADVISE THE RECIPIENT OF THE**  
25 **NONCOMPLIANCE, AND HELP THE RECIPIENT TO COMPLY BY:**

26 1. **INVESTIGATING THE REASONS FOR NONCOMPLIANCE,**  
27 **INCLUDING BY PERSONALLY CONTACTING THE FAMILY OF THE RECIPIENT;**

28 2. **EVALUATING AND PREPARING A WRITTEN**  
29 **DETERMINATION OF WHETHER THE RECIPIENT QUALIFIES FOR AN EXEMPTION OR**  
30 **GOOD CAUSE UNDER § 5-308(B) OR (C) OF THIS SUBTITLE;**

31 3. **SENDING THE RECIPIENT A LETTER OFFERING A**  
32 **CONCILIATION CONFERENCE; AND**

33 4. **ASSISTING THE RECIPIENT IN IDENTIFYING AND**  
34 **RESOLVING ANY BARRIERS TO COMPLIANCE.**

1           ~~[(3)] (4)~~       The Secretary may not reduce or terminate temporary cash  
2 assistance to a family until 30 days after the day on which the first written notice of  
3 noncompliance was sent to the recipient.

4           ~~[(4)] (5)~~       For noncompliance with a FIP requirement [other than a work  
5 activity], **THE FULL AMOUNT OF** temporary cash assistance shall resume on compliance  
6 with the FIP requirement.

7           ~~[(5)~~       For noncompliance with a work activity, temporary cash assistance  
8 shall resume in the following manner:

9                       (i)     for the first instance of noncompliance, temporary cash  
10 assistance shall resume immediately on compliance;

11                      (ii)    for the second instance of noncompliance, temporary cash  
12 assistance shall resume after 10 days of compliance with the work activity; and

13                      (iii)   for each subsequent instance of noncompliance, temporary cash  
14 assistance shall resume after 30 days of compliance with a work activity.]

15           (6)     If temporary cash assistance is reduced or terminated under this  
16 subsection, a recipient shall retain eligibility for medical assistance and food stamps, as  
17 long as the recipient meets the medical assistance and food stamp program requirements.

18           (f)     (1)     After termination of temporary cash assistance under this section, a  
19 recipient may receive transitional assistance.

20                      (2)     If a caseworker determines that transitional assistance is appropriate,  
21 the FIP benefit that would have been paid to the recipient shall be paid instead to a third  
22 party payee on behalf of the recipient for a period of up to 3 months.

23                      (3)     The caseworker of a recipient, in conjunction with the recipient and  
24 subject to the approval of the Secretary, shall select a third party payee described in  
25 paragraph (2) of this subsection.

26                      (4)     The third party payee shall provide transitional assistance to the  
27 recipient in one or more of the following forms:

28                               (i)     counseling;

29                               (ii)    housing;

30                               (iii)  child care;

31                               (iv)   household supplies and equipment;

32                               (v)   direct assistance other than a cash payment; and

1 (vi) any other noncash assistance that may be necessary to assist the  
2 recipient to make the transition from welfare.

3 (5) A local department may pay an administrative fee to a third party  
4 payee to cover the administrative costs of the third party payee for providing the services  
5 described in paragraph (4) of this subsection.

6 (6) The funds provided through transitional assistance may not be used to  
7 further sectarian religious instruction.

8 (7) The Secretary shall adopt regulations specifying the selection criteria  
9 for third party payees under this subsection.

10 (8) A recipient who has received transitional assistance may reapply for  
11 the FIP benefit and the benefit shall be furnished with reasonable promptness to all eligible  
12 individuals.

13 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
14 ~~October 1, 2020~~ July 1, 2021.

Approved:

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Governor.

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President of the Senate.

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Speaker of the House of Delegates.