

HOUSE BILL 162

J3, C3

1lr1100

(PRE-FILED)

By: **Delegate Ivey**

Requested: October 25, 2020

Introduced and read first time: January 13, 2021

Assigned to: Health and Government Operations

A BILL ENTITLED

1 AN ACT concerning

2 **Prescription Drug Affordability Board – Upper Payment Limits and Reports**

3 FOR the purpose of altering a certain requirement that the Prescription Drug Affordability
4 Board, in conjunction with a certain council, draft a certain plan for setting upper
5 payment limits for prescription drug products; altering the date by which the Board
6 is required to submit the plan to a certain committee of the General Assembly;
7 requiring, rather than authorizing, the Board to set upper payment limits for certain
8 prescription drug products and altering the date on or after which the limits are to
9 be set; repealing a certain requirement that the Board, in consultation with a certain
10 council, submit a certain report to certain committees of the General Assembly on or
11 before a certain date; altering the dates by which the Board is required to study
12 certain matters, perform certain actions, and report certain findings and
13 recommendations to certain committees of the General Assembly; altering a certain
14 termination provision; and generally relating to the Prescription Drug Affordability
15 Board.

16 BY repealing and reenacting, without amendments,
17 Article – Health – General
18 Section 21-2C-01
19 Annotated Code of Maryland
20 (2019 Replacement Volume and 2020 Supplement)

21 BY repealing and reenacting, with amendments,
22 Article – Health – General
23 Section 21-2C-07, 21-2C-08(a), 21-2C-13, and 21-2C-14
24 Annotated Code of Maryland
25 (2019 Replacement Volume and 2020 Supplement)

26 BY repealing
27 Article – Health – General

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 Section 21–2C–16
2 Annotated Code of Maryland
3 (2019 Replacement Volume and 2020 Supplement)

4 BY repealing and reenacting, with amendments,
5 Chapter 692 of the Acts of the General Assembly of 2019, as amended by Chapter
6 425 of the Acts of the General Assembly of 2020
7 Section 9

8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
9 That the Laws of Maryland read as follows:

10 **Article – Health – General**

11 21–2C–01.

12 (a) In this subtitle the following words have the meanings indicated.

13 (b) “Biologic” means a drug that is produced or distributed in accordance with a
14 biologics license application approved under 42 C.F.R. § 447.502.

15 (c) “Biosimilar” means a drug that is produced or distributed in accordance with
16 a biologics license application approved under 42 U.S.C. § 262(k)(3).

17 (d) “Board” means the Prescription Drug Affordability Board.

18 (e) (1) “Brand name drug” means a drug that is produced or distributed in
19 accordance with an original new drug application approved under 21 U.S.C. § 355(c).

20 (2) “Brand name drug” does not include an authorized generic as defined
21 by 42 C.F.R. § 447.502.

22 (f) “Generic drug” means:

23 (1) A retail drug that is marketed or distributed in accordance with an
24 abbreviated new drug application, approved under 21 U.S.C. § 355(j);

25 (2) An authorized generic as defined by 42 C.F.R. § 447.502; or

26 (3) A drug that entered the market before 1962 that was not originally
27 marketed under a new drug application.

28 (g) “Manufacturer” means an entity that:

29 (1) (i) Engages in the manufacture of a prescription drug product; or

1 (ii) Enters into a lease with another manufacturer to market and
2 distribute a prescription drug product under the entity's own name; and

3 (2) Sets or changes the wholesale acquisition cost of the prescription drug
4 product it manufactures or markets.

5 (h) "Prescription drug product" means a brand name drug, a generic drug, a
6 biologic, or a biosimilar.

7 (i) "Stakeholder Council" means the Prescription Drug Affordability Stakeholder
8 Council.

9 21-2C-07.

10 On or before [December 31, 2021] **OCTOBER 1, 2021**, the Board, in consultation
11 with the Stakeholder Council, shall:

12 (1) Study:

13 (i) The entire pharmaceutical distribution and payment system in
14 the State; and

15 (ii) Policy options being used in other states and countries to lower
16 the list price of pharmaceuticals, including:

17 1. Setting upper payment limits;

18 2. Using a reverse auction marketplace; and

19 3. Implementing a bulk purchasing process; and

20 (2) Report its findings and recommendations, including findings for each
21 option studied under item (1)(ii) of this section and any legislation required to implement
22 the recommendations, to the Senate Finance Committee and the House Health and
23 Government Operations Committee in accordance with § 2-1257 of the State Government
24 Article.

25 21-2C-08.

26 (a) On or before [December 31, 2021] **OCTOBER 1, 2021**, the Board shall:

27 (1) Collect and review publicly available information regarding
28 prescription drug product manufacturers, health insurance carriers, health maintenance
29 organizations, managed care organizations, wholesale distributors, and pharmacy benefits
30 managers; and

1 (2) (i) Identify states that require reporting on the cost of prescription
2 drug products; and

3 (ii) Initiate a process of entering into memoranda of understanding
4 with the states identified under item (i) of this item to aid in the collection of transparency
5 data for prescription drug products.

6 21-2C-13.

7 (a) [If, under § 21-2C-07 of this subtitle, the Board finds that it is in the best
8 interest of the State to establish a process for setting upper payment limits for prescription
9 drug products that it determines have led or will lead to an affordability challenge, the]
10 **THE** Board, in conjunction with the Stakeholder Council, shall draft a plan of action for
11 implementing the process that includes the criteria the Board shall use to set upper
12 payment limits.

13 (b) The criteria for setting upper payment limits shall include consideration of:

14 (1) The cost of administering the prescription drug product;

15 (2) The cost of delivering the prescription drug product to consumers; and

16 (3) Other relevant administrative costs related to the prescription drug
17 product.

18 (c) The process for setting upper payment limits shall:

19 (1) Prohibit the application of an upper payment limit for a prescription
20 drug product that is on the federal Food and Drug Administration prescription drug
21 shortage list; and

22 (2) Require the Board to:

23 (i) Monitor the availability of any prescription drug product for
24 which it sets an upper payment limit; and

25 (ii) If there becomes a shortage of the prescription drug product in
26 the State, reconsider or suspend the upper payment limit.

27 (d) (1) [If a plan of action is drafted under subsection (a) of this section, on]
28 **ON** or before [July] **OCTOBER 1, 2021**, the Board shall submit the plan of action to the
29 Legislative Policy Committee of the General Assembly, in accordance with § 2-1257 of the
30 State Government Article, for its approval.

31 (2) The Legislative Policy Committee shall have 45 days to approve the
32 plan of action.

1 (3) If the Legislative Policy Committee does not approve the plan of action,
2 the Board shall submit the plan to the Governor and the Attorney General for approval.

3 (4) The Governor and the Attorney General shall have 45 days to approve
4 the plan of action.

5 (5) The Board may not set upper payment limits unless the plan is
6 approved, in accordance with this subsection, by:

7 (i) The Legislative Policy Committee; or

8 (ii) 1. The Governor; and

9 2. The Attorney General.

10 21-2C-14.

11 (a) On or after [January 1, 2022] **FEBRUARY 1, 2022**, the Board, in accordance
12 with the plan of action approved under § 21-2C-13 of this subtitle **AND SUBJECT TO**
13 **SUBSECTION (C) OF THIS SECTION**, [may] **SHALL** set upper payment limits for
14 prescription drug products that are:

15 (1) Purchased or paid for by a unit of State or local government or an
16 organization on behalf of a unit of State or local government, including:

17 (i) State or county correctional facilities;

18 (ii) State hospitals; and

19 (iii) Health clinics at State institutions of higher education;

20 (2) Paid for through a health benefit plan on behalf of a unit of State or
21 local government, including a county, bicounty, or municipal employee health benefit plan;
22 or

23 (3) Purchased for or paid for by the Maryland State Medical Assistance
24 Program.

25 (b) The upper payment limits set under subsection (a) of this section shall:

26 (1) Be for prescription drug products that have led or will lead to an
27 affordability challenge; and

28 (2) Be set in accordance with the criteria established in regulations
29 adopted by the Board.

30 (c) (1) The Board shall:

1 (i) Monitor the availability of any prescription drug product for
2 which it sets an upper payment limit; and

3 (ii) If there becomes a shortage of the prescription drug product in
4 the State, reconsider whether the upper payment limit should be suspended or altered.

5 (2) An upper payment limit set under subsection (a) of this section may not
6 be applied to a prescription drug product while the prescription drug product is on the
7 federal Food and Drug Administration prescription drug shortage list.

8 [21-2C-16.

9 On or before December 1, 2023, the Board, in consultation with the Stakeholder
10 Council, shall report to the Senate Finance Committee and the House Health and
11 Government Operations Committee, in accordance with § 2-1257 of the State Government
12 Article, on:

13 (1) The legality, obstacles, and benefits of setting upper payment limits on
14 all purchases and payor reimbursements of prescription drug products in the State; and

15 (2) Recommendations regarding whether the General Assembly should
16 pass legislation to expand the authority of the Board to set upper payment limits to all
17 purchases and payor reimbursements of prescription drug products in the State.]

18 **Chapter 692 of the Acts of 2019, as amended by Chapter 425 of the Acts of 2020**

19 SECTION 9. AND BE IT FURTHER ENACTED, That Section 3 of this Act shall take
20 effect contingent on receipt by the Prescription Drug Affordability Board established under
21 § 21-2C-02 of the Health – General Article, as enacted by Section 1 of this Act of approval
22 by the Legislative Policy Committee of the General Assembly or the Governor and the
23 Attorney General of the plan of action for implementing a process for setting upper payment
24 limits in accordance with § 21-2C-13 of the Health – General Article, as enacted by Section
25 2 of this Act. The Board, within 5 days after receiving approval from the Legislative Policy
26 Committee or the Governor and the Attorney General, shall forward evidence of the
27 approval to the Department of Legislative Services, 90 State Circle, Annapolis, Maryland
28 21401. If the Board receives approval for the plan of action on or before [January 1, 2023]
29 **FEBRUARY 1, 2022**, Section 3 of this Act shall take effect on the date evidence of the
30 approval is received by the Department of Legislative Services in accordance with this
31 section. If the Board does not receive approval of the plan of action on or before [January
32 1, 2023] **FEBRUARY 1, 2022**, Section 2 of this Act, with no further action required by the
33 General Assembly, shall be abrogated and of no further force and effect and Section 3 of
34 this Act shall be null and void.

35 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June
36 1, 2021.