HOUSE BILL 222

G1 HB 568/20 – W&M & JUD (PRE–FILED) CF SB 224

By: Delegate Wilkins

Requested: November 1, 2020

Introduced and read first time: January 13, 2021 Assigned to: Ways and Means and Judiciary

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 9, 2021

CHAPTER _____

1 AN ACT concerning

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Value My Vote Act

FOR the purpose of requiring the Department of Public Safety and Correctional Services to provide each individual who is released from a correctional facility with a voter registration application and documentation with certain papers, display a certain sign in each parole and probation office, and post a certain notice on the Department's website; requiring correctional facilities to display certain signs in certain areas; requiring correctional facilities to provide a certain drop box that incarcerated individuals may use to submit election-related materials to election officials; requiring correctional facilities to return ballots addressed to certain individuals to the local board of elections; requiring correctional facilities to designate an employee who will serve as a certain point of contact between the State Board of Elections and the correctional facility for the implementation of certain provisions of this Act; requiring each correctional facility to cooperate fully with the State Board and the local boards in implementing certain requirements; requiring the State Board of Elections to adopt certain regulations establishing a program to inform eligible voters incarcerated in correctional facilities of upcoming elections and how to exercise the right to vote; requiring the regulations to require the State Board or local boards of elections to disseminate certain information and instructions, provide certain opportunities for eligible voters to register to vote and to vote, and provide for the timely return of certain applications and ballots, and pick up certain materials on a certain basis; requiring each correctional facility to cooperate fully with the State Board and the local boards in implementing the program; prohibiting the State Board or a local board from being required to disclose certain information

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

1	concerning an incarcerated individual; requiring the State Board to engage certain
2	organizations to facilitate voting by eligible voters; requiring the State Board to
3	submit a certain report on or before a certain date each year to certain committees
4	of the General Assembly; establishing a Voting Rights Ombudsman for Incarcerated
5	Individuals; providing for the appointment and removal of the Ombudsman:
6	requiring the Ombudsman to perform certain functions; authorizing the
7	Ombudsman to conduct certain visits to correctional facilities to facilitate
8	implementation of certain provisions of this Act; authorizing the Department and
9	correctional facilities to limit the Ombudsman's access to certain areas within
10	correctional facilities under certain circumstances; requiring the Ombudsman to
11	comply with certain security requirements before gaining access to a correctional
12	facility; requiring the Ombudsman to submit a certain report to the State Board each
13	year; requiring the State Board to provide a certain voter hotline for incarcerated
14	individuals; requiring the State Board and the local boards to adopt certain
15	regulations in collaboration with the Department and correctional facilities; defining
16	certain terms; and generally relating to voter registration and voting by eligible
17	voters who are released from a correctional facility or incarcerated in a correctional
18	facility.
19	BY adding to
20	Article – Correctional Services
21	Section 2-501 and 2-502 to be under the new subtitle "Subtitle 5 Voting Rights of

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- 21Section 2-501 and 2-502 to be under the new subtitle "Subtitle 5. Voting Rights of
- 22Incarcerated and Released Individuals"
- Annotated Code of Maryland 23
- 24(2017 Replacement Volume and 2020 Supplement)
- 25BY adding to
- 26 Article – Election Law
- 27 Section 1–303.1 through 1–303.3
- 28 Annotated Code of Maryland
- 29 (2017 Replacement Volume and 2020 Supplement)
- 30 BY repealing and reenacting, without amendments,
- Article Election Law 31
- 32 Section 3–102
- Annotated Code of Maryland 33
- (2017 Replacement Volume and 2020 Supplement) 34
- 35 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- That the Laws of Maryland read as follows: 36
- **Article Correctional Services** 37
- 38 SUBTITLE 5. VOTING RIGHTS OF INCARCERATED AND RELEASED INDIVIDUALS.
- 2-501. 39

THE DEPARTMENT SHALL:

- 2 (1) PROVIDE EACH INDIVIDUAL WHO IS RELEASED FROM A 3 CORRECTIONAL FACILITY WITH A VOTER REGISTRATION APPLICATION AND
- 4 DOGGERSON MICHAEL WITH MY VOICE REGISTRATION MITERIALISM MADE
- 4 DOCUMENTATION WITH THE INDIVIDUAL'S DISCHARGE PAPERS THAT INFORMS THE
- 5 INDIVIDUAL THAT THE INDIVIDUAL'S VOTING RIGHTS HAVE BEEN RESTORED;
- 6 (2) DISPLAY A SIGN IN EACH PAROLE AND PROBATION OFFICE, IN A
- 7 CONSPICUOUS LOCATION WHERE NOTICES TO THE PUBLIC ARE CUSTOMARILY
- 8 POSTED, INDICATING THAT ANY INDIVIDUAL WHO IS NO LONGER INCARCERATED
- 9 HAS THE RIGHT TO VOTE; AND
- 10 (3) POST A NOTICE, IN A CONSPICUOUS LOCATION ON THE
- 11 DEPARTMENT'S WEBSITE, INDICATING THAT ANY INDIVIDUAL WHO IS NO LONGER
- 12 INCARCERATED HAS THE RIGHT TO VOTE.
- 13 **2–502.**

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- 14 (A) EACH CORRECTIONAL FACILITY SHALL:
- 15 (1) DISPLAY SIGNS DEVELOPED BY THE STATE BOARD OF ELECTIONS
- 16 UNDER § 1-303.1 OF THE ELECTION LAW ARTICLE IN ALL AREAS WHERE
- 17 INDIVIDUALS ARE PROCESSED DURING INTAKE OR FOR RELEASE AND IN
- 18 APPROPRIATE AREAS WHERE THERE IS HIGH VISIBILITY;
- 19 (2) PROVIDE A SECURE, DESIGNATED DROP BOX THAT
- 20 INCARCERATED INDIVIDUALS MAY USE TO EASILY SUBMIT ELECTION-RELATED
- 21 MATERIALS TO ELECTION OFFICIALS;
- 22 (3) IF THE CORRECTIONAL FACILITY RECEIVES A BALLOT
- 23 ADDRESSED TO AN INDIVIDUAL WHO HAS BEEN RELEASED FROM INCARCERATION,
- 24 RETURN THE BALLOT TO THE LOCAL BOARD; AND
- 25 (4) DESIGNATE AN EMPLOYEE WHO WILL SERVE AS THE PRIMARY
- 26 POINT OF CONTACT BETWEEN THE STATE BOARD OF ELECTIONS AND THE
- 27 CORRECTIONAL FACILITY FOR THE IMPLEMENTATION OF THIS SUBSECTION.
- 28 (B) EACH CORRECTIONAL FACILITY SHALL COOPERATE FULLY WITH THE
- 29 STATE BOARD OF ELECTIONS AND THE LOCAL BOARDS OF ELECTIONS IN
- 30 IMPLEMENTING THIS SECTION.
- 31 Article Election Law
- 32 **1–303.1.**

- 1 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 2 INDICATED.
- 3 (2) "CORRECTIONAL FACILITY" MEANS A FACILITY FOR DETAINING 4 OR CONFINING INDIVIDUALS THAT IS OPERATED BY A CORRECTIONAL UNIT.
- 5 (3) "CORRECTIONAL UNIT" HAS THE MEANING STATED IN § 2–401(B) 6 OF THE CORRECTIONAL SERVICES ARTICLE.
- 7 (4) "ELIGIBLE VOTER" MEANS AN INDIVIDUAL WHO:
- 8 (I) IS INCARCERATED IN A CORRECTIONAL FACILITY; AND
- 9 (II) HAS THE RIGHT TO VOTE UNDER STATE LAW.
- 10 (B) THE STATE BOARD SHALL ADOPT REGULATIONS ESTABLISHING A
 11 PROGRAM TO INFORM ELIGIBLE VOTERS OF UPCOMING ELECTIONS AND HOW
 12 ELIGIBLE VOTERS MAY EXERCISE THE RIGHT TO VOTE.
- 13 (C) THE REGULATIONS ADOPTED UNDER SUBSECTION (B) OF THIS SECTION 14 SHALL REQUIRE THE STATE BOARD OR LOCAL BOARDS TO:
- 15 (1) DISSEMINATE INFORMATION ON ELIGIBILITY REQUIREMENTS TO
- 16 REGISTER TO VOTE AND VOTER REGISTRATION APPLICATIONS TO ELIGIBLE VOTERS
- 17 AT LEAST TWICE DURING THE PERIOD BEGINNING AT LEAST 30 60 DAYS BEFORE THE
- 18 DEADLINE TO REGISTER TO VOTE BEFORE EACH ELECTION AND ENDING ON THE
- 19 DEADLINE TO REGISTER TO VOTE BEFORE EACH ELECTION;
- 20 (2) DISSEMINATE INSTRUCTIONS ON ABSENTEE VOTING, ABSENTEE
- 21 BALLOT APPLICATIONS, AND ABSENTEE BALLOTS BEFORE EACH ELECTION IN A
- 22 TIMELY MANNER;
- 23 (3) PROVIDE FREQUENT OPPORTUNITIES FOR ELIGIBLE VOTERS TO
- 24 REGISTER TO VOTE AND TO VOTE; AND
- 25 (4) PROVIDE FOR THE TIMELY RETURN OF VOTER REGISTRATION
- 26 APPLICATIONS, ABSENTEE BALLOT APPLICATIONS, AND ABSENTEE BALLOTS
- 27 COMPLETED BY ELIGIBLE VOTERS; AND
- 28 (5) PICK UP ON A REGULAR BASIS ELECTION-RELATED MATERIALS
- 29 THAT HAVE BEEN PLACED IN A DROP BOX UNDER § 2-502(A)(3) OF THE
- 30 CORRECTIONAL SERVICES ARTICLE.

- 1 (D) (1) EACH CORRECTIONAL FACILITY SHALL COOPERATE FULLY WITH 2 THE STATE BOARD AND THE LOCAL BOARDS IN IMPLEMENTING THE PROGRAM 3 REQUIRED UNDER THIS SECTION.
- 4 (2) NOTWITHSTANDING TITLE 4 OF THE GENERAL PROVISIONS
 5 ARTICLE, THE STATE BOARD OR A LOCAL BOARD MAY NOT BE REQUIRED TO
- 6 DISCLOSE ANY IDENTIFYING INFORMATION CONCERNING AN INCARCERATED
- 7 INDIVIDUAL THAT THE STATE BOARD OR A LOCAL BOARD OBTAINS FROM A
- 8 CORRECTIONAL FACILITY FOR THE PURPOSE OF IMPLEMENTING THE PROGRAM
- 9 UNDER THIS SECTION.
- 10 (3) THE STATE BOARD SHALL ENGAGE NONPARTISAN COMMUNITY
 11 ORGANIZATIONS TO FACILITATE VOTING BY ELIGIBLE VOTERS.
- 12 (E) ON OR BEFORE JANUARY 15 EACH YEAR, THE STATE BOARD SHALL
- 13 SUBMIT A REPORT TO THE SENATE EDUCATION, HEALTH, AND ENVIRONMENTAL
- 14 AFFAIRS COMMITTEE AND THE HOUSE WAYS AND MEANS COMMITTEE, IN
- 15 ACCORDANCE WITH § 2-1257 OF THE STATE GOVERNMENT ARTICLE, THAT
- 16 INCLUDES THE FOLLOWING INFORMATION, DISAGGREGATED BY CORRECTIONAL
- 17 **FACILITY:**
- 18 (1) THE NUMBER OF ELIGIBLE VOTERS WHO REGISTERED TO VOTE,
- 19 ATTEMPTED TO VOTE, AND VOTED SUCCESSFULLY BY ABSENTEE BALLOT DURING
- 20 THE IMMEDIATELY PRECEDING CALENDAR YEAR;
- 21 (2) THE NUMBER OF TIMES THE STATE BOARD OR A LOCAL BOARD OF
- 22 ELECTIONS VISITED EACH CORRECTIONAL FACILITY DURING THE IMMEDIATELY
- 23 PRECEDING CALENDAR YEAR, THE DURATION OF EACH VISIT, AND A DESCRIPTION
- 24 OF THE WORK DONE AT EACH CORRECTIONAL FACILITY;
- 25 (3) A DESCRIPTION OF ANY OBSTACLES TO IMPLEMENTING THIS
- 26 SECTION OR § 2-501 OF THE CORRECTIONAL SERVICES ARTICLE; AND
- 27 (4) ANY RECOMMENDATIONS FOR IMPROVING THE IMPLEMENTATION
- 28 OF THIS SECTION OR § 2-501 OF THE CORRECTIONAL SERVICES ARTICLE; AND
- 29 (5) A DESCRIPTION OF ANY VIOLATIONS OF THIS SECTION OR
- 30 <u>VIOLATIONS OF TITLE 2, SUBTITLE 5 OF THE CORRECTIONAL SERVICES ARTICLE</u>
- 31 THAT WERE REPORTED BY THE VOTING RIGHTS OMBUDSMAN FOR INCARCERATED
- 32 INDIVIDUALS UNDER § 1–303.2(F) OF THIS SUBTITLE.
- 33 **1–303.2.**

- 1 (A) IN THIS SECTION, "OMBUDSMAN" MEANS THE VOTING RIGHTS
 2 OMBUDSMAN FOR INCARCERATED INDIVIDUALS.
- 3 (B) There is a Voting Rights Ombudsman for Incarcerated 4 Individuals.
- 5 (C) (1) THE STATE ADMINISTRATOR FOR THE STATE BOARD SHALL 6 APPOINT THE OMBUDSMAN.
- 7 (2) THE OMBUDSMAN MAY BE REMOVED FROM OFFICE BY THE STATE 8 ADMINISTRATOR AFTER A FINDING OF INCOMPETENCY OR OTHER GOOD CAUSE.
- 9 (D) THE OMBUDSMAN SHALL:
- 10 OVERSEE THE IMPLEMENTATION OF §§ 1–303.1 AND 1–303.3 OF
- 11 THIS SUBTITLE AND TITLE 2, SUBTITLE 5 OF THE CORRECTIONAL SERVICES
- 12 ARTICLE; AND
- 13 (2) MAKE RECOMMENDATIONS TO THE STATE BOARD, THE
- 14 DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES, AND
- 15 CORRECTIONAL FACILITIES ON APPROPRIATE COMMUNITY ORGANIZATIONS AND
- 16 PARTNERSHIPS TO ASSIST IN FACILITATING VOTING BY INCARCERATED
- 17 INDIVIDUALS.
- 18 (E) (1) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, THE
- 19 OMBUDSMAN MAY CONDUCT SCHEDULED VISITS TO CORRECTIONAL FACILITIES TO
- 20 FACILITATE IMPLEMENTATION OF §§ 1–303.1 AND 1–303.3 OF THIS SUBTITLE AND
- 21 TITLE 2, SUBTITLE 5 OF THE CORRECTIONAL SERVICES ARTICLE.
- 22 (2) THE DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL
- 23 SERVICES AND CORRECTIONAL FACILITIES MAY LIMIT ACCESS TO AREAS WITHIN
- 24 CORRECTIONAL FACILITIES WHEN RESTRICTIONS ARE REQUIRED FOR THE SAFETY
- 25 OF THE OMBUDSMAN OR FOR THE EFFICIENT FUNCTIONING OF THE CORRECTIONAL
- 26 FACILITIES.
- 27 (3) THE OMBUDSMAN SHALL OBTAIN A SECURITY CLEARANCE IF
- 28 REQUIRED AND COMPLY WITH ALL OTHER SECURITY REGULATIONS BEFORE
- 29 GAINING ACCESS TO A CORRECTIONAL FACILITY.
- 30 (F) ON OR BEFORE JANUARY 1 EACH YEAR, THE OMBUDSMAN SHALL
- 31 SUBMIT A WRITTEN REPORT TO THE STATE BOARD ON THE IMPLEMENTATION OF §§
- 32 1-303.1 AND 1-303.3 OF THIS SUBTITLE AND TITLE 2, SUBTITLE 5 OF THE
- 33 CORRECTIONAL SERVICES ARTICLE.

1 **1–303.3.**

- 2 (A) THE STATE BOARD SHALL PROVIDE A TOLL-FREE VOTER HOTLINE FOR
 3 INCARCERATED INDIVIDUALS TO RECEIVE INFORMATION ABOUT VOTING, REQUEST
- 4 VOTING MATERIALS, AND REPORT VOTING RIGHTS VIOLATIONS.
- 5 (B) THE STATE BOARD SHALL ADOPT REGULATIONS IN COLLABORATION
 6 WITH THE DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES AND
 7 CORRECTIONAL FACILITIES FOR THE ADMINISTRATION OF THE VOTER HOTLINE.
- 8 3–102.
- 9 (a) (1) Except as provided in subsection (b) of this section, an individual may 10 become registered to vote if the individual:
- 11 (i) is a citizen of the United States;
- 12 (ii) is at least 16 years old;
- 13 (iii) is a resident of the State as of the day the individual seeks to 14 register; and
- 15 (iv) registers pursuant to this title.
- 16 (2) Notwithstanding paragraph (1)(ii) of this subsection, an individual 17 under the age of 18 years:
- 18 (i) may vote in a primary election in which candidates are 19 nominated for a general or special election that will occur when the individual is at least 20 18 years old; and
- 21 (ii) may not vote in any other election.
- 22 (b) An individual is not qualified to be a registered voter if the individual:
- 23 (1) has been convicted of a felony and is currently serving a court—ordered 24 sentence of imprisonment for the conviction;
- 25 (2) is under guardianship for mental disability and a court of competent 26 jurisdiction has specifically found by clear and convincing evidence that the individual 27 cannot communicate, with or without accommodations, a desire to participate in the voting 28 process; or
- 29 (3) has been convicted of buying or selling votes.

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SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June 2 1, 2021. Approved: Governor. Speaker of the House of Delegates. President of the Senate.