HOUSE BILL 1058

G2 1lr0969

By: Delegate Stewart

Introduced and read first time: February 5, 2021 Assigned to: Environment and Transportation

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 6, 2021

CHAPTER

1 AN ACT concerning

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Public Ethics – Disclosures, Training, and Use of Confidential Information (Integrity in High Office Act)

FOR the purpose of requiring the State Ethics Commission to provide a certain training course to a certain State official on or after a certain date; requiring a certain official to send a copy of a certain disclosure of a certain conflict of interest to the presiding officers of the General Assembly and the Ethics Commission; requiring a certain official who takes a certain executive action and has a certain interest to provide certain information to the Ethics Commission and the Joint Committee on Legislative Ethics, except under certain circumstances; requiring the Ethics Commission to provide certain information regarding certain employment or financial interests of certain State officials to the Joint Ethics Committee; providing that the Ethics Commission is not required to provide certain documents to the Joint Ethics Committee under certain circumstances; prohibiting a former official or State employee from disclosing or using certain confidential information for certain purposes; requiring a legislator to report certain information related to a certain contractual or financial relationship with a governmental or entity, a quasi-governmental entity, including those involving or a certain business entity; to the Joint Ethics Committee; prohibiting the Ethics Commission and the Joint Ethics Committee from posting certain information on the Internet; requiring an individual required to disclose the name of a certain business to disclose certain information; requiring that a certain statement include a certain schedule of a certain financial contractual relationship with a certain governmental or entity, a quasi-governmental entity, or business entity; prohibiting a certain individual from

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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(1)

$\frac{1}{2}$	being required to disclose the individual's employment as a public official on a financial disclosure statement; requiring a certain financial disclosure statement
3	statements of certain State officials to include certain information; altering the types
4	of interests attributable to a certain individual filing a financial disclosure
5	statement; defining a certain term; and generally relating to disclosures, confidential
6	information, and public ethics.
7	BY renumbering
8	Article – General Provisions
9	Section 5–607(j) and (k), respectively
10	to be Section 5–607(l) and (m), respectively
11	Annotated Code of Maryland
12	(2019 Replacement Volume and 2020 Supplement)
13	BY repealing and reenacting, without amendments,
14	Article – General Provisions
15	Section 5–101(a), (l), (t), and (ll), 5–502(a), (b), and (c), and 5–607(a)
16	Annotated Code of Maryland
17	(2019 Replacement Volume and 2020 Supplement)
18	BY adding to
19	Article – General Provisions
20	Section 5–101(gg–1), 5–502(f), and 5–607(a–1), (j), and (k)
21	Annotated Code of Maryland
22	(2019 Replacement Volume and 2020 Supplement)
23	BY repealing and reenacting, with amendments,
24	Article – General Provisions
25 26	Section 5–205(d), 5–301, 5–303, 5–501, 5–507, 5–514(b), 5–606(a), and 5–608
26	Annotated Code of Maryland
27	(2019 Replacement Volume and 2020 Supplement)
28	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
29	That Section(s) 5-607(j) and (k), respectively, of Article - General Provisions of the
30	Annotated Code of Maryland be renumbered to be Section(s) 5–607(l) and (m), respectively.
31	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read
32	as follows:
33	Article - General Provisions
34	5–101.
35	(a) In this title the following words have the meanings indicated unless:

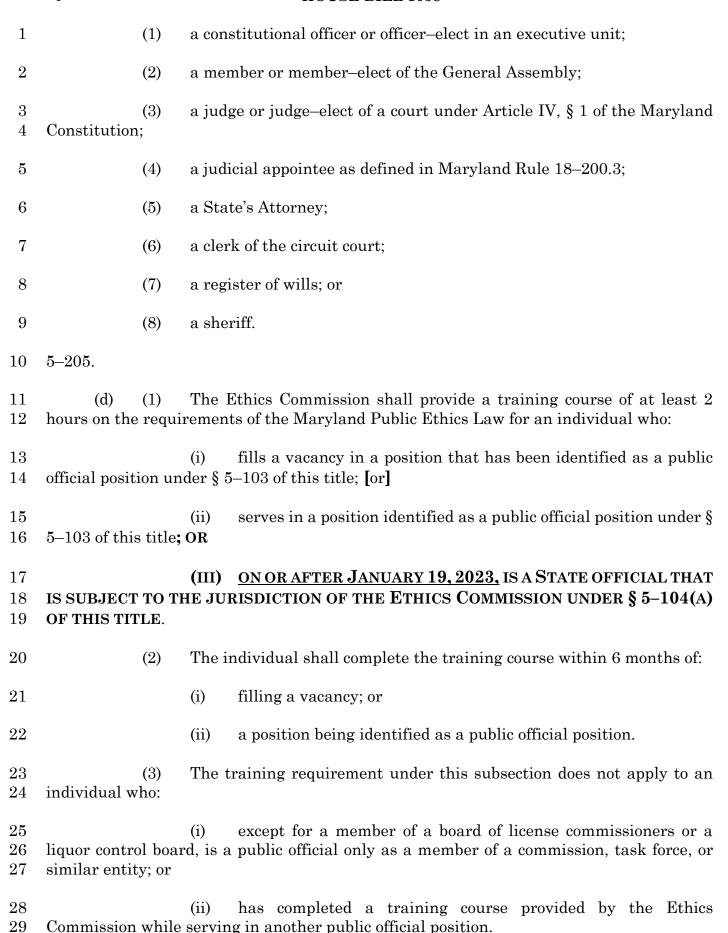
the context clearly requires a different meaning; or

1		(2)	a different definition is adopted for a particular provision.
2	(1)	"Execu	ative action" means an act:
3		(1)	for which the Executive Branch of State government is responsible; and
4		(2)	that is taken by an official or employee of the Executive Branch.
5 6 7		or par	"Interest" means a legal or equitable economic interest that is owned or tly, jointly or severally, or directly or indirectly, whether or not the s subject to an encumbrance or condition.
8		(2)	"Interest" does not include:
9 10 11	personal resubject mate	presenta	(i) an interest held in the capacity of agent, custodian, fiduciary, ative, or trustee, unless the holder has an equitable interest in the
2			(ii) an interest in a time or demand deposit in a financial institution;
13 14 15		der whic	(iii) an interest in an insurance policy, endowment policy, or annuity ch an insurer promises to pay a fixed amount of money in a lump sum ife or a specified period;
16 17	profit–shari		(iv) a common trust fund or a trust that forms part of a pension or a that:
18			1. has more than 25 participants; and
19 20 21	-		2. is determined by the Internal Revenue Service to be a er the Internal Revenue Code or a qualified tuition plan established 529 of the Internal Revenue Code; or
22 23 24 25		ıl scale ı of stock	(v) a mutual fund or exchange—traded fund that is publicly traded unless the mutual fund or exchange—traded fund is composed primarily as and interests in a specific sector or area that is regulated by the mental unit.
26 27 28		BY ST	(1) "QUASI-GOVERNMENTAL ENTITY" MEANS AN ENTITY THAT PATE STATUTE, THAT PERFORMS A PUBLIC FUNCTION, AND THAT WHOLE OR IN PART BY THE STATE BUT IS MANAGED PRIVATELY.
29 30	Universit	Y OF M	(2) "QUASI-GOVERNMENTAL ENTITY" INCLUDES THE

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(ll)

"State official" means:



5-301.1 2 (a) (1) Subject to subsection (b) of this section, on written request of an entity 3 subject to this title, the appropriate advisory body shall issue an advisory opinion regarding 4 the application of this title. 5 On written request of any other entity, the appropriate advisory body 6 may issue an advisory opinion. 7 (b) The appropriate advisory body may issue informal advice instead of an advisory opinion. 8 9 (2)[Information] EXCEPT AS PROVIDED IN § 5-502(F) OF THIS TITLE, **INFORMATION** related to informal advice provided under this subsection shall remain 10 confidential and is not subject to the requirements of § 5–303 of this subtitle. 11 12 5-303.13 Each advisory opinion shall be: (a) 14 (1) in writing; and published in the Maryland Register, subject to subsection (b) of this 15 (2) 16 section. 17 (b) (1) [Before] EXCEPT AS PROVIDED IN § 5-502(F) OF THIS TITLE, **BEFORE** an advisory opinion may be made public, the advisory body shall delete: 18 19 (i) the name of the entity that is the subject of the opinion; and 20 to the fullest extent possible, any other information that may (ii) 21identify the entity. 22(2) The identity of the entity that is the subject of the opinion may not be 23revealed. 245-501.25 Except as otherwise provided in subsection (c) of this section, an official or 26employee may not participate in a matter if: 27 the official or employee or a qualifying relative of the official or 28employee has an interest in the matter and the official or employee knows of the interest;

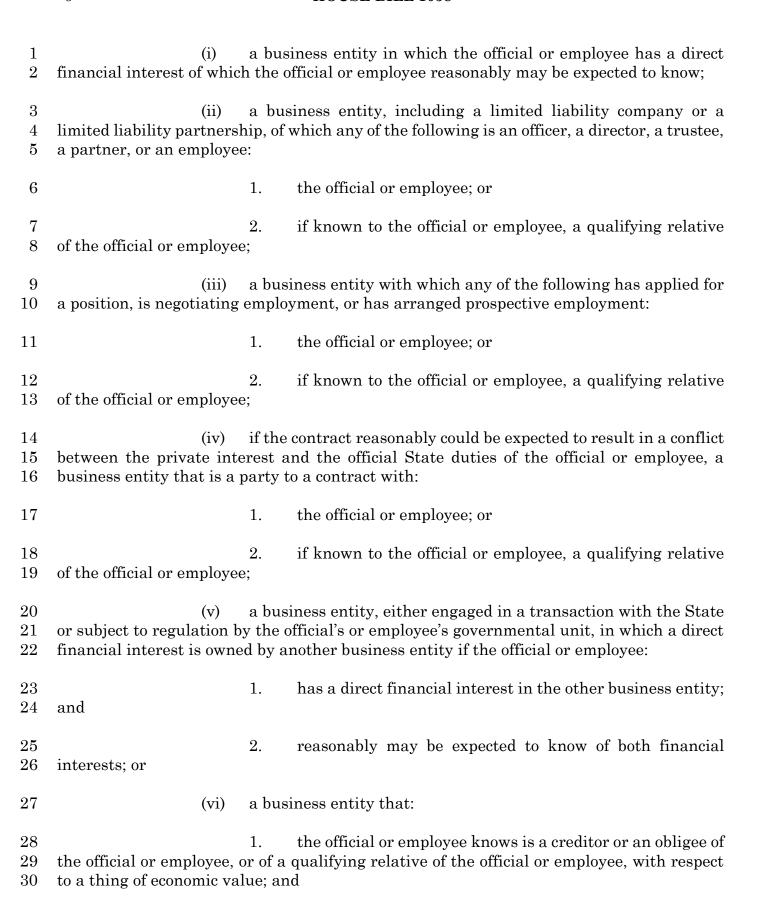
any of the following is a party to the matter:

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or

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- 2. as a creditor or an obligee, is in a position to affect directly and substantially the interest of the official, employee, or qualifying relative.
- 3 (a-1) (1) This subsection does not apply to an individual who is a public official only as a member of a board and who receives annual compensation that is less than 25% of the lowest annual compensation at State grade level 16.
 - (2) A former regulated lobbyist who is or becomes subject to regulation under this title as a public official or employee may not participate in a case, contract, or other specific matter as a public official or employee for one calendar year after the termination of the registration of the former regulated lobbyist if the former regulated lobbyist previously assisted or represented another party for compensation in the matter.
- 11 (b) (1) The prohibitions of subsection (a) of this section do not apply if 12 participation is allowed:
- 13 (i) as to officials and employees subject to the authority of the Ethics 14 Commission, by regulation of the Ethics Commission;
- 15 (ii) by the opinion of an advisory body; or

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- 16 (iii) by another provision of this subtitle.
- 17 (2) This section does not prohibit participation by an official or employee 18 that is limited to the exercise of an administrative or ministerial duty that does not affect 19 the decision or disposition with respect to the matter.
- 20 (c) (1) An official or employee who otherwise would be disqualified from 21 participation under subsection (a) of this section shall disclose the nature and 22 circumstances of the conflict, and may participate or act, if:
- 23 **[**(1)**] (I)** the disqualification would leave a body with less than a quorum 24 capable of acting;
- [(2)] (II) the disqualified official or employee is required by law to act; or
- [(3)] (III) the disqualified official or employee is the only individual authorized to act.
- 28 (2) IF THE GOVERNOR, LIEUTENANT GOVERNOR, ATTORNEY
 29 GENERAL, TREASURER, OR COMPTROLLER IS REQUIRED TO MAKE A DISCLOSURE
 30 UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE GOVERNOR, LIEUTENANT
 31 GOVERNOR, ATTORNEY GENERAL, TREASURER, OR COMPTROLLER, AS
 32 APPROPRIATE, SHALL SEND A COPY OF THE DISCLOSURE TO THE PRESIDING
- 33 OFFICERS OF THE GENERAL ASSEMBLY AND TO THE ETHICS COMMISSION.

1	(D) (1)	THIS SUBSECTION APPLIES ONLY TO:
2		(I) THE GOVERNOR;
3		(II) THE LIEUTENANT GOVERNOR;
4		(III) THE ATTORNEY GENERAL;
5		(IV) THE TREASURER;
6		(V) THE COMPTROLLER; AND
7 8	EXECUTIVE BRA	(VI) A SECRETARY OF A PRINCIPAL DEPARTMENT IN THE NCH.
9 10 11 12 13	FINANCIAL IMPA ATTRIBUTABLE T THE ETHICS COM	(I) AN OFFICIAL WHO TAKES EXECUTIVE ACTION THAT THE S OR REASONABLY SHOULD KNOW WOULD HAVE A MATERIAL ACT ON THE OFFICIAL OR A PERSON WHOSE INTERESTS ARE TO THE OFFICIAL UNDER § 5–608 OF THIS TITLE SHALL PROVIDE MISSION AND THE JOINT ETHICS COMMITTEE A DESCRIPTION OF ACTION AND THE CIRCUMSTANCES OF THE POTENTIAL IMPACT.
15 16	UNDER THIS PAR	(II) AN OFFICIAL IS NOT REQUIRED TO MAKE A DISCLOSURE AGRAPH IF THE IMPACT IS COMMON TO ALL MEMBERS OF:
17 18	GENERAL PUBLIC	1. THE GENERAL PUBLIC OR A LARGE CLASS OF THE C; OR
19 20	OFFICIAL IS A MI	2. A PROFESSION OR OCCUPATION OF WHICH THE
21	5–502.	
22	(a) This	section does not apply to members of the General Assembly.
23 24	(b) Exception employee may not	ot as provided in subsections (c) and (d) of this section, an official or
25	(1)	be employed by or have a financial interest in:
26 27	of the government	(i) an entity subject to the authority of that official or employee or

1 an entity that is negotiating or has entered a contract with that 2 governmental unit or an entity that is a subcontractor on a contract with that governmental 3 unit; or hold any other employment relationship that would impair the 4 (2) impartiality and independent judgment of the official or employee. 5 6 The prohibitions of subsection (b) of this section do not apply: (c) 7 to employment or a financial interest allowed by regulation of the (1) Ethics Commission if: 8 9 the employment does not create a conflict of interest or the (i) appearance of a conflict of interest; or 10 11 (ii) the financial interest is disclosed; 12 to a public official who is appointed to a regulatory or licensing unit in 13 accordance with a statutory requirement that entities subject to the jurisdiction of the unit 14 be represented in appointments to it; 15 as allowed by regulations adopted by the Ethics Commission, to an employee whose government duties are ministerial, if the private employment or financial 16 17 interest does not create a conflict of interest or the appearance of a conflict of interest; or 18 to a member of a board who holds the employment or financial interest when appointed if the employment or financial interest is disclosed publicly to the 19 20 appointing authority, the Ethics Commission, and, if applicable, the Senate of Maryland 21 before Senate confirmation. 22**(F) (1)** NOTWITHSTANDING §§ 5–301 AND 5–303 OF THIS TITLE, IF THE ETHICS COMMISSION AUTHORIZES, BY REGULATION, EMPLOYMENT OR 23FINANCIAL INTEREST UNDER SUBSECTION (C) OF THIS SECTION BY THE GOVERNOR, 24LIEUTENANT GOVERNOR, ATTORNEY GENERAL, TREASURER, OR COMPTROLLER, 25THE ETHICS COMMISSION SHALL: 26 27 PROMPTLY NOTIFY THE JOINT ETHICS COMMITTEE; AND **(I)** 28 (II) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF **THIS** 29 SUBSECTION, PROVIDE THE JOINT ETHICS COMMITTEE A COPY OF ANY 30 AGREEMENT, OR MEMORANDUM OF UNDERSTANDING, BETWEEN THE ETHICS COMMISSION AND THE STATE OFFICIAL OR OTHER SUMMARY OF ETHICS 31

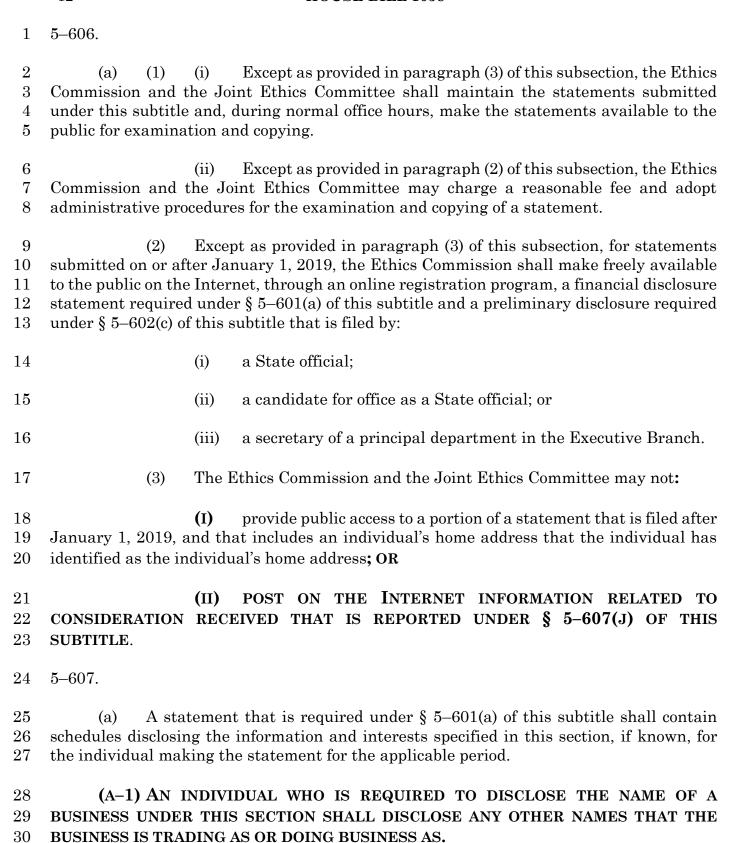
COMMISSION ADVICE ASSOCIATED WITH THE EXCEPTION.

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1 2 3	(2) THE ETHICS COMMISSION IS NOT REQUIRED TO PROVIDE THE JOINT ETHICS COMMITTEE WITH INTERNAL DELIBERATIVE DOCUMENTS THAT THE STAFF OF THE ETHICS COMMISSION PROVIDED TO THE ETHICS COMMISSION.
4	5–507.
5 6 7 8	Except in the discharge of an official duty, an official or employee OR A FORMER OFFICIAL OR EMPLOYEE may not disclose or use confidential information acquired by reason of the [official's or employee's] INDIVIDUAL'S public position OR FORMER PUBLIC POSITION and not available to the public:
9	(1) for personal economic benefit; or
10	(2) for the economic benefit of another.
11	5–514.
12 13 14	(b) (1) A legislator shall report the following information in writing to the Joint Ethics Committee at the times and in the manner required by the Joint Ethics Committee:
15 16 17 18	(i) subject to paragraph (2) of this subsection, if representing a person for compensation before a State or local government agency, except in a judicial proceeding or in a quasi-judicial proceeding, the name of the person represented, the services performed, and the consideration;
19 20	(ii) if representing a State or local government agency for compensation, the name of the agency, the services performed, and the consideration;
21 22 23	(iii) the name of any business enterprise subject to regulation by a State agency in which the legislator and a member of the legislator's immediate family (spouse and children living with the legislator), together or separately, have:
24	1. the lesser of:
25	A. 10% or more of the capital stock of any corporation; or
26 27	B. capital stock of any corporation with a cumulative value of \$35,000 or more; and
28 29	2. any interest in a partnership, limited liability partnership, or limited liability company;
30 31 32	(iv) EXCEPT FOR EMPLOYMENT AS A LEGISLATOR, details, INCLUDING THE SUBJECT MATTER AND CONSIDERATION, of any FINANCIAL OR contractual relationship, INCLUDING A FINANCIAL OR CONTRACTUAL RELATIONSHIP

$1\\2$	Involving a business entity whose interests are attributable to the legislator under § 5–608 of this title, with:
3	1. THE UNIVERSITY OF MARYLAND MEDICAL SYSTEM;
4 5	
6 7	<u>3.</u> <u>A QUASI-GOVERNMENTAL</u> entity of the State or a local government in the State[, including the subject matter and the consideration];
8 9	(v) details of any transaction with a governmental entity of the State or a local government in the State involving a monetary consideration;
10	(vi) except for employment as a legislator, the name of any:
11	1. primary employer of the legislator;
12	2. primary employer of the legislator's spouse; and
13 14	3. business from which the legislator or the legislator's spouse receives earned income as a result of an ownership interest in the business;
15 16 17	(vii) except in a judicial or quasi-judicial proceeding, the name of any client of the legislator or of a business entity in which the legislator has an ownership interest if the legislator:
18 19	1. is assisting the client in seeking a State or local government contract, license, or other competitive award; and
20 21 22	2. will receive or expects to receive a direct financial benefit as a result of the award of the contract, license, or other competitive award to the client; and
23 24	(viii) if the legislator's spouse is an individual regulated lobbyist, the name of each entity that has engaged the lobbyist for lobbying purposes.
25 26 27	(2) A legislator, on the written advice of the Counsel to the Joint Ethics Committee, is not required to report any information under this subsection if reporting the information would violate standards of client confidentiality or professional conduct.
28 29 30	(3) The Joint Ethics Committee may adopt procedures to keep confidential the name of the person represented in a report filed under paragraph (1)(i) of this subsection if that information is privileged or confidential under any law governing

proceedings before that State or local government agency.



31 (J) (1) THE STATEMENT SHALL INCLUDE A SCHEDULE OF ANY FINANCIAL 32 OR CONTRACTUAL RELATIONSHIP WITH:

1 **(I)** THE UNIVERSITY OF MARYLAND MEDICAL SYSTEM; 2 (II)A GOVERNMENTAL OR ENTITY OF THE STATE OR A LOCAL 3 GOVERNMENT IN THE STATE; OR 4 (III) A QUASI-GOVERNMENTAL ENTITY OF THE STATE OR LOCAL GOVERNMENT IN THE STATE. 5 6 **(2)** EXCEPT AS PROVIDED IN PARAGRAPH (3) OF THIS SUBSECTION, FOR EACH FINANCIAL OR CONTRACTUAL RELATIONSHIP, THE SCHEDULE SHALL 7 INCLUDE A DESCRIPTION OF THE RELATIONSHIP, THE SUBJECT MATTER OF THE 8 9 RELATIONSHIP, AND THE CONSIDERATION. 10 AN INDIVIDUAL, OTHER THAN A STATE OFFICIAL OR CANDIDATE **(3)** 11 TO BE A STATE OFFICIAL, MAY NOT BE REQUIRED TO DISCLOSE THE INDIVIDUAL'S 12 EMPLOYMENT AS A PUBLIC OFFICIAL. 13 TO THE EXTENT NOT REPORTED UNDER SUBSECTIONS (A) THROUGH (J) 14 OF THIS SECTION, A STATEMENT FILED ON OR AFTER JANUARY 1, 2023 BY THE GOVERNOR, LIEUTENANT GOVERNOR, ATTORNEY GENERAL, TREASURER, OR 15 COMPTROLLER SHALL INCLUDE: 16 17 **(1)** THE NAME OF EACH FOR-PROFIT BUSINESS ENTITY IN WHICH THE 18 INDIVIDUAL HAS A 10% OR GREATER INTEREST; AND 19 THE NAME OF EACH PERSON WHO OWNS A 10% OR GREATER **(2)** 20 INTEREST IN ANY ENTITY DISCLOSED UNDER ITEM (1) OF THIS SUBSECTION. 215-608.22The following are deemed to be interests of the individual under § 5–607(b), (c), [and] (d), (J), AND (K) of this subtitle: 2324an interest held by a spouse or child of the individual, if the interest 25was controlled, directly or indirectly, by the individual at any time during the applicable 26period; 27(2)an interest held, AT ANY TIME DURING THE APPLICABLE PERIOD, 28by: 29 (I)a business entity in which the individual held a [30%] 10% or 30 greater interest [at any time during the applicable period];

31 (II) A BUSINESS ENTITY DESCRIBED IN ITEM (I) OF THIS ITEM IN 32 WHICH THE BUSINESS ENTITY HELD A 25% OR GREATER INTEREST;

$1\\2$	(III) A BUSINESS ENTITY DESCRIBED IN ITEM (II) OF THIS ITEM IN WHICH THE BUSINESS ENTITY HELD A 50% OR GREATER INTEREST; AND
3 4 5	(IV) A BUSINESS ENTITY IN WHICH THE INDIVIDUAL DIRECTLY OR INDIRECTLY, THROUGH AN INTEREST IN ONE OR A COMBINATION OF OTHER BUSINESS ENTITIES, HOLDS A 10% OR GREATER INTEREST; and
6 7	(3) an interest held by a trust or an estate in which, at any time during the applicable period, the individual:
8	(i) held a reversionary interest;
9	(ii) was a beneficiary; or
10	(iii) if a revocable trust, was a settlor.
11	(b) Subsection (a)(2) of this section does not affect:
12 13 14	(1) the requirement under \S 5–607(b) of this subtitle of disclosure of real estate interests held in the name of a partnership, limited liability partnership, or limited liability company in which the individual holds an interest; or
15 16 17	(2) the requirement under \S 5–607(c) of this subtitle of disclosure of all partnerships, limited liability partnerships, or limited liability companies in which the individual holds an interest.
18 19 20 21	(c) For the purposes of \S 5–607 of this subtitle, interests held by a blind trust may not be considered to be interests of the person making the statement if the blind trust is approved by the Ethics Commission in accordance with regulations adopted under \S 5–501(b) or \S 5–502(c) of this title and is operated in compliance with those regulations.
22 23	SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2021.
	Approved:
	$\qquad \qquad \text{Governor.}$
	Speaker of the House of Delegates.

President of the Senate.