G1, F2

ENROLLED BILL

— Education, Health, and Environmental Affairs/Ways and Means — Introduced by Senator Elfreth

Read and Examined by Proofreaders:

										Proofreader.			
											Proofre	ader.	
Sealed	with	the	Great	Seal	and	presented	to	the	Governor,	for his	approval	this	
	day	of				at				o'clocl	k,	M.	
											Presi	dent.	

CHAPTER _____

1 AN ACT concerning

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Student and Military Voter Empowerment Act

3 FOR the purpose of requiring a local board of elections to contact and obtain input from 4 certain large residential institutional communities when establishing precinct boundaries and designating the location of polling places; requiring the State Board $\mathbf{5}$ 6 of Elections to maintain a page on its website that includes certain information about 7 and links regarding voter registration and voting by students enrolled in institutions of higher education; requiring the State Board to establish a process for an individual 8 9 to submit a certain federal post card application electronically and use a certain common access card to sign a certain federal post card application; providing that a 10 11 certain process may allow the use of a common access card only for certain purposes; 12prohibiting a certain process from allowing an individual to apply to register to vote solely using the card; requiring a public institution of higher education to designate 13 14a staff member as the student voting coordinator; requiring the student voting 15coordinator to develop and implement a student voting plan to increase student voter

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

Italics indicate opposite chamber/conference committee amendments



(1lr0789)

1 registration and voting in collaboration with certain persons at the institution; $\mathbf{2}$ requiring the student voting plan to cover a certain period and be updated at a 3 certain time; requiring the student voting plan to include certain elements relating 4 to dissemination of information about voter registration and voting, provision of $\mathbf{5}$ voter registration materials on campus, accommodation of early voting centers and 6 precinct polling places on campus, and collaboration with the local board regarding $\overline{7}$ certain factors, and encouragement of student organizations engaged in voter 8 registration and voting activities, and a policy allowing a student to be excused from 9 class or absent from a job with the institution for the purpose of voting; prohibiting 10 the student voting plan from being used to disseminate certain information regarding certain information; requiring a public institution of higher education to 11 make the student voting plan available to the public and provide the plan to the 1213 Maryland Higher Education Commission and the State Board; applying the 14requirement that a public institution of higher education provide a certain link to 15the online voter registration system from a certain online student portal to private 16 nonprofit institutions of higher education that receive funding from the State; 17requiring public institutions of higher education and private institutions of higher 18 education that receive funding from the State to relocate a certain link to the online 19 voter registration system and take certain steps if there are fewer than a certain 20number of clicks on the link in any calendar year; requiring public institutions of 21higher education to include certain information in a certain report if there were fewer 22than a certain number of clicks on a certain link to the online voter registration 23system in the preceding calendar year; requiring certain private nonprofit 24institutions of higher education that receive funding from the State to submit a 25certain report to the Maryland Independent College and University Association 26regarding voter registration on or before a certain date each year; requiring the 27Maryland Independent College and University Association to submit a certain report 28summarizing information regarding voter registration at certain private nonprofit 29institutions of higher education to certain committees of the General Assembly on or 30 before a certain date each year; defining certain terms; making conforming changes: 31and generally relating to voter registration and voting.

- 32 BY repealing and reenacting, without amendments,
- 33 Article Election Law
- 34 Section 1–101(a) and 3–204(a)
- 35 Annotated Code of Maryland
- 36 (2017 Replacement Volume and 2020 Supplement)
- 37 BY adding to
- 38 Article Election Law
- 39 Section 1–101(bb–1), 3–103, 3–202.1, 3–204(c), and 3–204.2(f)
- 40 Annotated Code of Maryland
- 41 (2017 Replacement Volume and 2020 Supplement)
- 42 BY repealing and reenacting, with amendments,
- 43 Article Election Law
- 44 Section 1–101(bb–1), 2–303(a), and 3–204(b)

- 1 Annotated Code of Maryland
- 2 (2017 Replacement Volume and 2020 Supplement)
- 3 BY repealing
- 4 Article Election Law
- 5 Section 3–204(c)
- 6 Annotated Code of Maryland
- 7 (2017 Replacement Volume and 2020 Supplement)
- 8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 9 That the Laws of Maryland read as follows:
- 10 Article Election Law
- 11 1-101.

12 (a) In this article the following words have the meanings indicated unless a 13 different meaning is clearly intended from the context.

14 (BB-1) "INSTITUTION OF HIGHER EDUCATION" HAS THE MEANING 15 STATED IN § 10–101 OF THE EDUCATION ARTICLE.

16 [(bb-1)] (BB-2) "Legislative party caucus committee" means a political 17 committee that is established to promote the election of candidates of a single political party 18 to one of the two Houses of the General Assembly.

19 2–303.

20 (a) (1) Subject to [paragraph] **PARAGRAPHS** (2) **AND** (3) of this subsection, as 21 it deems it expedient for the convenience of voters, a local board may:

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(i) create and alter the boundaries for precincts in the county;

(ii) designate the location for polling places in any election district,
 ward, or precinct in the county; and

25 (iii) combine or abolish precincts.

26 (2) (i) Except as provided under subparagraph (iii) of this paragraph, a 27 local board shall establish a separate precinct on campus or within one-half mile of the 28 campus to specifically serve a public or private institution of higher education if the local 29 board determines that at least 500 students, faculty, and staff who attend or work at the 30 institution are registered voters in the precinct in which the institution is located.

1 (ii) If, in accordance with subparagraph (i) of this paragraph, a 2 polling place is established at an institution of higher education that receives State funds, 3 that institution shall:

1. provide without charge to the local board a facility for use as a polling place that meets all applicable requirements under this article and as established by the State Board; and

7 2. provide assistance to the local board in recruiting election8 judges to staff the polling place.

9 (iii) A local board may not be required to establish a separate precinct 10 as provided under subparagraph (i) of this paragraph if there is an established precinct 11 within one-half mile of the public or private institution of higher education's campus that 12 serves the voters who attend or work at the public or private institution of higher education.

(3) WHEN A LOCAL BOARD IS ESTABLISHING PRECINCT BOUNDARIES
AND DESIGNATING THE LOCATION OF POLLING PLACES, THE LOCAL BOARD SHALL
CONTACT AND OBTAIN INPUT FROM LARGE RESIDENTIAL INSTITUTIONAL
COMMUNITIES INCLUDING INSTITUTIONS OF HIGHER EDUCATION, CONTINUING
CARE RETIREMENT COMMUNITIES, SENIOR COMMUNITIES, AND MILITARY
INSTALLATIONS.

19 **3–103.**

20 THE STATE BOARD SHALL MAINTAIN A PAGE ON ITS WEBSITE THAT:

(1) EXPLAINS IN PLAIN, EASILY UNDERSTANDABLE LANGUAGE THE
 REQUIREMENTS FOR STUDENTS ENROLLED IN INSTITUTIONS OF HIGHER
 EDUCATION TO REGISTER TO VOTE IN THE STATE; AND

(2) INCLUDES LINKS TO INFORMATION REGARDING VOTER
 REGISTRATION REQUIREMENTS AND VOTING BY ABSENTEE BALLOT IN OTHER
 STATES IN WHICH STUDENTS ENROLLED IN INSTITUTIONS OF HIGHER EDUCATION
 MAY RESIDE.

28 **3–202.1.**

29 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 30 INDICATED.

(2) "COMMON ACCESS CARD" MEANS THE IDENTIFICATION CARD
 ISSUED BY THE U.S. DEPARTMENT OF DEFENSE TO ACTIVE-DUTY MILITARY
 PERSONNEL, ELIGIBLE RESERVE PERSONNEL, DEPARTMENT OF DEFENSE CIVILIAN
 EMPLOYEES, AND ELIGIBLE DEPARTMENT OF DEFENSE CONTRACTOR PERSONNEL.

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1 (3) "FEDERAL POST CARD APPLICATION" MEANS THE FORM 2 PRESCRIBED UNDER 52 U.S.C. § 20301(B)(2) THAT MAY BE USED BY ABSENT 3 UNIFORMED SERVICES VOTERS AND OVERSEAS VOTERS TO SIMULTANEOUSLY 4 APPLY TO REGISTER TO VOTE AND APPLY FOR AN ABSENTEE BALLOT.

5 (B) THE STATE BOARD SHALL ESTABLISH A PROCESS FOR AN INDIVIDUAL 6 TO:

7 (1) SUBMIT THE FEDERAL POST CARD APPLICATION 8 ELECTRONICALLY; AND

9 (2) USE A COMMON ACCESS CARD TO SIGN THE FEDERAL POST CARD 10 APPLICATION.

11(C)THE PROCESS REQUIRED TO BE ESTABLISHED UNDER SUBSECTION (B)12OF THIS SECTION:

13(1)MAY ALLOW THE USE OF A COMMON ACCESS CARD ONLY FOR THE14PURPOSE OF VERIFYING IDENTITY AND ALLOWING AN INDIVIDUAL TO FULFILL THE15SIGNATURE REQUIREMENT ON THE FEDERAL POST CARD APPLICATION; AND

16(2)MAY NOT ALLOW AN INDIVIDUAL TO APPLY TO REGISTER TO VOTE17SOLELY USING THE COMMON ACCESS CARD.

18 3–204.

(a) (1) The State Board shall designate public agencies and nongovernmental
 agencies as voter registration agencies where qualified individuals may apply to register to
 vote.

22 (2) The State Board shall designate the following offices as voter 23 registration agencies:

24 (i) all offices in the State that provide public assistance;

(ii) all offices in the State that provide State-funded programs
 primarily engaged in providing services to individuals with disabilities;

27 (iii) all public institutions of higher education in the State; and

28 (iv) all one-stop career centers in the Maryland Department of

29 Labor.

1 (3) The State Board and the Secretary of Defense shall jointly develop and 2 implement procedures for persons to apply to register to vote at recruitment offices of the 3 armed forces of the United States, which shall be deemed voter registration agencies.

4 (b) Except for a public institution of higher education in the State, which 5 institution shall comply with the requirements of subsection (c) of this section AND § 6 **3-204.2(F) OF THIS SUBTITLE**, each voter registration agency, as provided in subsection 7 (a)(2) and (3) of this section, shall:

8 (1) distribute a voter registration application approved by the State Board 9 or the Federal Election Commission with each application for service or assistance it 10 renders and with each recertification, renewal, or change of address form relating to such 11 service or assistance;

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(2) provide a document to prospective registrants that includes:

13 (i) the question, "If you are not registered to vote where you live14 now, would you like to apply to register to vote here today?";

(ii) if the agency provides public assistance, the statement,
"Applying to register or declining to register to vote will not affect the amount of assistance
that you will be provided by this agency.";

18 (iii) boxes for the applicant to check to indicate whether the applicant 19 would like to register or declines to register to vote together with the statement (in close 20 proximity to the boxes and in prominent type), "If you do not check either box, you will be 21 considered to have decided not to register to vote at this time.";

(iv) the statement, "If you would like help in filling out the voter
registration application form, we will help you. The decision whether to seek or accept help
is yours. You may fill out the application form in private.";

(v) the statement, "If you believe that someone has interfered with your right to register or to decline to register to vote, your right to privacy in deciding whether to register or in applying to register to vote, or your right to choose your own political party or other political preference, you may file a complaint with the State Board of Elections."; and

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(vi) the address and toll free telephone number of the State Board;

31 (3) provide each applicant who does not decline to register to vote and who 32 accepts assistance the same degree of assistance with regard to completion of the 33 registration application as is provided by the office with regard to the completion of its own 34 applications, unless the applicant refuses such assistance;

35 (4) ensure that each application for service or assistance from the agency 36 and each recertification, renewal, or change of address form relating to the service or

1 assistance may not be completed until the applicant has indicated whether the applicant 2 wishes to register to vote and is informed that if the applicant does not select a political 3 party affiliation, the individual will be designated as not affiliated with a political party 4 and will be unable to vote in a party primary election; and

5 (5) accept the completed voter registration application for transmittal to 6 the appropriate election board.

7 [(c) (1) (i) In this subsection the following words have the meanings 8 indicated.

9 (ii) "Commission" means the Maryland Higher Education 10 Commission.

(iii) "Institution of higher education" has the meaning stated in §
10-101(h) of the Education Article.

13 (2) (i) On or before July 1, 2017, a public institution of higher education 14 shall provide a link to the online voter registration system on the home page of the online 15 portal used by students to register for course work.

16 (ii) The link to the online voter registration system shall be 17 prominently placed on the home page in a location where it may be easily viewed by 18 students registering for course work.

19 (3) On or before January 1, 2019, and each year thereafter, a public 20 institution of higher education shall submit a report to the Commission that describes:

(i) the number of students who are residents of the State and
registered for course work in the preceding calendar year at the public institution of higher
education and the number of those students who clicked on the link required under
paragraph (2) of this subsection; and

(ii) any efforts the public institution of higher education plans to
make to improve access to voter registration for students at the institution.

(4) On or before January 15, 2019, and each year thereafter, the
Commission shall compile and summarize the information reported by public institutions
of higher education under paragraph (3) of this subsection, in a single report and submit
the report to the Senate Education, Health, and Environmental Affairs Committee and the
House Committee on Ways and Means, in accordance with § 2–1257 of the State
Government Article.]

33(C)(1)APUBLICINSTITUTIONOFHIGHEREDUCATIONSHALL34DESIGNATE A STAFF MEMBER AS THE STUDENT VOTING COORDINATOR.

THE STUDENT VOTING COORDINATOR SHALL DEVELOP AND 1 (2) $\mathbf{2}$ IMPLEMENT A STUDENT VOTING PLAN TO INCREASE STUDENT VOTER 3 REGISTRATION AND VOTING IN COLLABORATION WITH FACULTY, STAFF, 4 STUDENT ORGANIZATIONS, RECOGNIZED AND OTHER APPROPRIATE STAKEHOLDERS AT THE INSTITUTION. $\mathbf{5}$

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(3) THE STUDENT VOTING PLAN SHALL:

7 (I) COVER THE 2-YEAR PERIOD IMMEDIATELY PRECEDING 8 EACH STATEWIDE GENERAL ELECTION; AND

- 9 (II) BE UPDATED AFTER EACH STATEWIDE GENERAL ELECTION.
- 10 (4) THE STUDENT VOTING PLAN SHALL INCLUDE:

11(I) WIDE DISSEMINATION OF INFORMATION ABOUT VOTER12REGISTRATION AND VOTING OPPORTUNITIES TO ALL STUDENTS, INCLUDING:

131. THE VOTER REGISTRATION PROCESS AND14DEADLINES;

152.THE PROCESS AND DEADLINES FOR REQUESTING AND16RETURNING A BALLOT BY MAIL;

173.LOCATIONS AND DATES FOR EARLY VOTING AND18ELECTION DAY VOTING, INCLUDING TRANSPORTATION OPTIONS TO THE VOTING19LOCATIONS;

204. INFORMATION ABOUT VOTER REGISTRATION AT21EARLY VOTING CENTERS UNDER § 3–305 OF THIS TITLE AND VOTER REGISTRATION22AT PRECINCT POLLING PLACES ON ELECTION DAY UNDER § 3–306 OF THIS TITLE;23AND

5. A LINK FROM THE INSTITUTION'S ONLINE STUDENT PORTAL TO THE WEBPAGE CONCERNING STUDENT VOTER REGISTRATION AND VOTING THAT IS MAINTAINED BY THE STATE BOARD UNDER § 3–103 OF THIS TITLE OR A WEBPAGE ON THE STUDENT PORTAL THAT INCLUDES THE SAME INFORMATION AS THE WEBPAGE MAINTAINED BY THE STATE BOARD;

29(II) PROVISION OF VOTER REGISTRATION MATERIALS AT30CENTRAL LOCATIONS AND HIGH-TRAFFIC AREAS ON CAMPUS;

31(III) REASONABLEACCOMMODATIONANDCOLLABORATION32WITH THE LOCAL BOARD REGARDING:

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27	<u>(I)</u>	<u>HOW</u>	A STUDENT	SHOULD V	<u>/OTE; OR</u>					
28	<u>(II)</u>	<u>WHO</u>	A STUDENT	SHOULD V	OTE FOR	<u>.</u>				
29) <u>(5) (6)</u>		A PUBLIC INSTITUTION OF HIGHER EDUCATION SHALL:							

1(I) MAKE THE INSTITUTION'S STUDENT VOTING PLAN2AVAILABLE TO THE PUBLIC ON THE INSTITUTION'S WEBSITE; AND

3 (II) PROVIDE THE INSTITUTION'S STUDENT VOTING PLAN TO 4 THE MARYLAND HIGHER EDUCATION COMMISSION AND THE STATE BOARD.

5 3-204.2.

6 (F) (1) (I) IN THIS SUBSECTION THE FOLLOWING WORDS HAVE THE 7 MEANINGS INDICATED.

8 (II) "ASSOCIATION" MEANS THE MARYLAND INDEPENDENT 9 COLLEGE AND UNIVERSITY ASSOCIATION.

10 (III) "COMMISSION" MEANS THE MARYLAND HIGHER 11 EDUCATION COMMISSION.

12 (2) (I) EACH PUBLIC INSTITUTION OF HIGHER EDUCATION AND 13 EACH PRIVATE NONPROFIT INSTITUTION OF HIGHER EDUCATION THAT RECEIVES 14 OPERATING OR CAPITAL FUNDING FROM THE STATE SHALL PROVIDE A LINK TO THE 15 ONLINE VOTER REGISTRATION SYSTEM ON THE HOME PAGE OF THE ONLINE PORTAL 16 USED BY STUDENTS TO REGISTER FOR COURSE WORK.

(II) THE LINK TO THE ONLINE VOTER REGISTRATION SYSTEM
 SHALL BE PROMINENTLY PLACED ON THE HOME PAGE IN A LOCATION WHERE IT MAY
 BE EASILY VIEWED BY STUDENTS REGISTERING FOR COURSE WORK.

(III) IF THERE ARE FEWER THAN 15 CLICKS ON THE LINK IN ANY
CALENDAR YEAR, THE INSTITUTION OF HIGHER EDUCATION SHALL RELOCATE THE
LINK TO A DIFFERENT, MORE CONSPICUOUS LOCATION FOR THE IMMEDIATELY
FOLLOWING CALENDAR YEAR AND TAKE ANY OTHER APPROPRIATE STEPS TO
ENCOURAGE STUDENTS TO USE THE LINK.

25 (3) (I) ON OR BEFORE JANUARY 1 EACH YEAR, EACH PUBLIC 26 INSTITUTION OF HIGHER EDUCATION SHALL SUBMIT A REPORT TO THE 27 COMMISSION THAT INCLUDES:

281.THE NUMBER OF INDIVIDUALS WHO CLICKED ON THE29LINK REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION IN THE IMMEDIATELY30PRECEDING CALENDAR YEAR;

312.IF THERE WERE FEWER THAN 15 CLICKS ON THE LINK32REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION IN THE IMMEDIATELY

1 PRECEDING CALENDAR YEAR A DESCRIPTION OF ANY APPROPRIATE STEPS THE 2 INSTITUTION IS TAKING TO ENCOURAGE STUDENTS TO USE THE LINK; AND

3 3. ANY EFFORTS THE PUBLIC INSTITUTION OF HIGHER
4 EDUCATION PLANS TO MAKE TO IMPROVE ACCESS TO VOTER REGISTRATION FOR
5 STUDENTS AT THE INSTITUTION.

6 (II) ON OR BEFORE JANUARY 15 EACH YEAR, THE COMMISSION 7 SHALL COMPILE AND SUMMARIZE THE INFORMATION REPORTED BY PUBLIC 8 INSTITUTIONS OF HIGHER EDUCATION UNDER SUBPARAGRAPH (I) OF THIS 9 PARAGRAPH IN A SINGLE REPORT AND SUBMIT THE REPORT TO THE SENATE 10 EDUCATION, HEALTH, AND ENVIRONMENTAL AFFAIRS COMMITTEE AND THE 11 HOUSE COMMITTEE ON WAYS AND MEANS IN ACCORDANCE WITH § 2–1257 OF THE 12 STATE GOVERNMENT ARTICLE.

(4) (I) ON OR BEFORE JANUARY 1 EACH YEAR, EACH PRIVATE
 NONPROFIT INSTITUTION OF HIGHER EDUCATION THAT RECEIVES OPERATING OR
 CAPITAL FUNDING FROM THE STATE AND IS A MEMBER OF THE ASSOCIATION SHALL
 SUBMIT A REPORT TO THE ASSOCIATION THAT INCLUDES:

THE NUMBER OF INDIVIDUALS WHO CLICKED ON THE
 LINK REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION IN THE IMMEDIATELY
 PRECEDING CALENDAR YEAR;

20 2. IF THERE WERE FEWER THAN 15 CLICKS ON THE LINK 21 REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION IN THE IMMEDIATELY 22 PRECEDING CALENDAR YEAR, A DESCRIPTION OF ANY APPROPRIATE STEPS THE 23 INSTITUTION IS TAKING TO ENCOURAGE STUDENTS TO USE THE LINK; AND

243.ANY EFFORTS THE PRIVATE NONPROFIT INSTITUTION25OF HIGHER EDUCATION PLANS TO MAKE TO IMPROVE ACCESS TO VOTER26REGISTRATION FOR STUDENTS AT THE INSTITUTION.

(II) ON OR BEFORE JANUARY 15 EACH YEAR, THE ASSOCIATION
SHALL COMPILE AND SUMMARIZE THE INFORMATION REPORTED BY ITS MEMBERS
UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH IN A SINGLE REPORT AND SUBMIT
THE REPORT TO THE SENATE EDUCATION, HEALTH, AND ENVIRONMENTAL
AFFAIRS COMMITTEE AND THE HOUSE COMMITTEE ON WAYS AND MEANS IN
ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT ARTICLE.

33 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June
 34 1, 2021.