Health and Social Services Subcommittee House Appropriations Committee Delegate Kirill Reznik, Subcommittee Chair

Public Health and Minority Disparities Subcommittee Delegate Joseline Pena-Melnyk, Subcommittee Chair

Thursday, November 4, 2021 11:00a.m. Virtual Meeting

Agenda

I. Call to Order and Opening Remarks

II. Maryland Department of Health

- Webster Ye, Assistant Secretary, Maryland Department of Health
- Steven R. Schuh, Deputy Secretary, Health Care Financing & Medicaid Director

III. Optum

• Chad Burkholder, Chief Operating Officer, Optum Behavioral Health

IV. Provider Feedback

- Lori Doyle, Community Behavioral Health Association of Maryland
- Michael Oliver, Maryland Association for the Treatment of Opioid Dependence
- Craig Lippens, Maryland Addictions Directors Council
- Dan Martin, Maryland Behavioral Health Coalition

V. Closing Remarks and Adjournment



Behavioral Health Administrative Services Organization Update

Webster Ye, Assistant Secretary
Steven R. Schuh, Deputy Secretary, Health Care Financing & Medicaid Director
Chad Burkholder, Chief Operating Officer, Optum Behavioral Health

System Improvement Update

- Continued System Improvements
 - 17 million claims from Jan. 2020 Sept. 2021
 - \$2.9 billion in payments to over 2,600 providers
 - Average of \$30-40 million a week for actual claims for care - in line with historical averages
- 98% of all provider claims adjudicated within 14 days - industry standards



Recoupment

- Reconciliation steady progress in 2021
- October 24 Weekend -Release of "835s"
- Recoupment process begins December 2021
- Recoupment forgiveness for \$10,000 for 900 smaller providers

Table 1: Distribution of providers and outstanding balances

Provider Outstanding Balance	Provider Count	Total Outstanding
Providers Owing < \$10K	910	\$3,525,142.19
Providers Owing \$10K < \$50K	612	\$14,413,238.64
Providers Owing \$50K < \$100K	174	\$12,365,362.29
Providers Owing \$100K < \$500K	351	\$81,565,224.71
Providers Owing \$500K < \$1M	67	\$45,340,672.53
Providers Owing \$1M < \$5M	44	\$82,604,655.13
Providers Owing Over \$5M	1	\$6,791,771.70
Totals	2,159	\$246,604,952.89



Request for Proposal (RFP) Development

- Current contract ends Dec. 31, 2024
- New RFP development Summer/Fall 2021:
 - Procurement 2022
 - Design, Development, and Implementation -2023
 - Testing and Acceptance 2023-24
- MDH welcomes provider input via upcoming survey



Larry Hogan, Governor · Boyd K. Rutherford, Lt. Governor · Dennis R. Schrader, Secretary

TO: All Medicaid Providers Participating in MDH Behavioral Health

FROM: Dennis R. Schrader, Secretary Dennis C. Alhaden

DATE: October 4, 2021

TOPIC: Reconciliation and Recoupment Plans for Estimated Claims

Payment Period for United Health Group (UHG) / Optum

Behavioral Health Providers (Optum)

The Maryland Department of Health (MDH) is preparing to enter into the next phase of reconciliation to resolve the differences in the estimated claims paid from January 1, 2020 through August, 3, 2020, with actual claims submitted for those dates of service.

In contrast to the initial rollout, the UHG/Optum Maryland system has improved dramatically – additional enhancements continue to be made to ensure that providers are accurately and promptly paid for all services provided, and the vast majority of providers are successfully submitting authorizations and claims and are getting paid for the vital services they provide.

UHG/Optum has so far received nearly 17 million claims between January 2020 through August 2021 and has successfully paid nearly \$2.9 billion associated with those claims to over 2,600 providers who participate in the Public Behavioral Health System. UHG /Optum is currently paying out an average of \$30-\$40 million a week to providers based on actual claims for care.

Overall, 98 percent of all provider claims are being adjudicated within 14 days – numbers that are consistent with the experience with the old payment system and are within industry standards.

Beginning on October 24, 2021, MDH anticipates that all of the remaining 835 and Provider Remittance Advice (PRA) reports required for providers to complete any internal reconciliation needed between actual claims submitted and payments from the estimated claims payment period will have been delivered.

The state has a legal and moral responsibility to Maryland taxpayers to recoup these funds, and the time has come to enact a repayment plan that both recognizes this responsibility while making the appropriate allowances to providers. With that in mind, we do not plan to initiate formal recoupment of balances owed until providers have had a reasonable amount of time to reconcile their internal accounting. We estimate that recoupment will begin on or around December 1, 2021.

Moving Forward on Reconciliation

Currently, providers have received approximately \$237 million in excess payments during this process, which some have already repaid and many others are working to repay.

In recognition of the challenge caused by repayment, MDH will be forgiving the debt for eligible providers owing \$10,000 or less. As a result, more than 42 percent of providers with outstanding balances due will owe nothing. Hopefully, this will eliminate the burden on small, community-based providers. All providers owing \$10,000 or less will have their balances cleared with the exception of the following provider types:

- 1. Hospitals
- 2. Laboratories
- 3. Somatic BH Health Providers
- 4. Out-of-state providers
- 5. Providers who have not yet submitted claims against any of the estimated claims paid.

This plan will have repayment options for those providers owing more than \$10,000. They will have one of three options for repayment:

- 1. Payment in full at time of notice.
- 2. A 12-month, interest-free repayment plan.
- 3. The option to credit current claims paid to offset all or some of the balances owed over a 12-month period, with final payment to be completed within twelve months.

For providers with outstanding or fully paid balances of between \$10,001 and \$50,000, we will engage the provider community and will evaluate providing additional relief.

We value our relationship with the Behavioral Health Community and are thankful for the critical services you have continued to provide during this challenging time for all Marylanders in need, especially our most vulnerable populations.

For additional questions please go here: https://health.maryland.gov/Pages/contactus.aspx



Larry Hogan, Governor · Boyd K. Rutherford, Lt. Governor · Dennis R. Schrader, Secretary

October 1, 2021

The Honorable Guy Guzzone.
Chair
Senate Budget and Taxation Committee
3 West Miller Senate Office Bldg.
Annapolis, MD 21401-1991

The Honorable Maggie McIntosh Chair House Appropriations Operations 121 House Office Bldg. Annapolis, MD 21401-1991

Re: 2021 Joint Chairmen's Report (p. 101-102) Report on the Status of ASO Functionality 2021 Joint Chairmen's Report (p. 90-91) Report on BHASO Reconciliation Process

Dear Chairs Guzzone and McIntosh:

Pursuant to the 2021 Joint Chairmen's Report (p. 101-102), and the 2021 Joint Chairmen's Report (p. 90-91) Report on BHASO Reconciliation Process, the Maryland Department of Health respectfully submits the attached report.

Specifically, the committees requested the following for ASO functionality:

"Given the reports of ongoing struggles with the new BHASO over a year after the initial go-live date, the budget committees request ongoing status updates of its functionality. The budget committees are requesting a series of reports, the first of which, in consultation with the providers in the Public Behavioral Health System, identifies which reports and features are required for a fully functional ASO. Subsequent reports should identify progress made on each of these features, identify what is not fully functional, the steps needed to reach functionality, and the estimated completion date. The first report should be submitted by July 1, 2021, and subsequent reports shall be submitted quarterly through fiscal 2022, or until full functionality is achieved."

The committees also requested that we address steps made by MDH during the reconciliation process, including:

1. Affirming that MDH and the BHASO have provided behavioral health providers with a comprehensive claims history in an up loadable 835 format. These reports to providers shall comply with Health Insurance Portability and Accountability Act (HIPAA) standards and include HIPAA-standardized denial codes. The 835 reports shall also include the original submission date of each claim, as well as reprocessing and denials.

The claims history report shall also include corresponding check number and accurate check date for the full or partial amount paid on the claim;

- 2. Providing detail on a neutral, independent third-party reconciliation mediator used during the process. This reconciliation mediator shall be selected in consultation with behavioral health providers and shall provide oversight and mediation in disputes of the reconciliation amounts between MDH and individual providers; and
- 3. Outlining contract management steps employed by MDH in response to challenges with the ASO. This shall include any liquidated damages and other fees and fines against the current BHASO under the ASO contract, including the totality of damages, fees, and fines that could be levied against BHASO as outlined under the contract as well as the total amount that has actually been imposed by the department, and, if applicable, why MDH did not impose the maximum amount."

If you have questions or need more information, please contact Heather Shek, Director, Office of Governmental Affairs at heather.shek@maryland.gov or 410-767-5282.

Sincerely,

Dennis R. Schrader

Dennis R. Schoolen

Secretary

cc: Steven R. Schuh, Deputy Secretary, Health Care Financing and Medicaid Aliya Jones, M.D., MBA, Deputy Secretary, Behavioral Health Administration

Webster Ye, Assistant Secretary, Health Policy Heather Shek, Director, Office of Governmental Affairs Sarah Albert, Department of Legislative Services (5 copies)

TABLE OF CONTENTS

INTRODUCTION	4
SYSTEM FUNCTIONALITY REPORT DISCUSSION	5
RECONCILIATION PROCESS	6
Reconciliation Actions	9
Recoupment Plans and Process	10
Reconciliation Mediator	11
Contract Management Steps	11
Conclusion	13

Attachment A: Operations Improvement System Functionality Report

Introduction

On January 1, 2020, the Maryland Department of Health (MDH) transitioned to United Health Group/Optum Maryland (UHG/Optum) for its Behavioral Health Administrative Services Organization (BHASO). At its initial launch, the UHG/Optum system had technical and system failures that impacted behavioral health providers. As a result, MDH directed UHG/Optum to make weekly estimated payments to behavioral health providers beginning on January 23, 2020 and continuing through August 3, 2020. During the estimated payment period, UHG/Optum made weekly estimated payments to providers of approximately \$35 million, for a total of \$1.06 billion.

Despite those initial difficulties, UHG/Optum has received nearly 17 million claims between January 2020 through August 2021 and successfully paid nearly \$2.9 billion associated with those claims to over 2,600 providers who participate in the Public Behavioral Health System.

While acknowledging deficiencies at the commencement of the contract, UHG/Optum has made significant progress to correct issues and began real-time processing of claims in July 2020. UHG/Optum and MDH continue to work together to improve the system and to deliver on the functionality that providers need to render services to Marylanders within the Public Behavioral Health System. Since real-time processing began in July 2020, UHG/Optum has maintained a weekly average of \$30 to \$40 million in payments to providers.

MDH and UHG/Optum continue to engage with providers to address system issues and functionality. As a starting point, a fully functional BHASO can be summarized as a BHASO that pays valid claims from providers accurately, consistently, efficiently, and transparently. Each of these four areas are defined below:

- Accurately Claims are properly processed according to the rules of the system and the clinical judgments contained with medical necessity criteria.
- Consistently Claims with the same characteristics process in the same manner such that providers can resolve issues within their claims submission.
- Efficiently Claim processing occurs with minimal human intervention and without additional inputs beyond those needed to process the claims.
- Transparently Providers are given visibility into the status and details of their claim relevant to processing in a timely manner.

MDH and UHG/Optum consistently collaborate and communicate with providers through a standing Operations Improvement Meeting to discuss their needs and concerns about perceived functionality gaps with the BHASO. This report, along with the presentation deck discussed with providers (Attachment A), outlines the Operation Improvement Committee and provider discussions so far, as well as next steps for continuing engagement and addressing functionality gaps.

Provider Engagement - Operations Improvement

Starting in December of 2019, as part of the transition to UHG/Optum as Maryland's BHASO, MDH organized a series of meetings with key providers and provider associations to submit direct input to UHG/Optum regarding user experience and administrative issues. Since their inception, these meetings have become the core of the Operations Improvement Committee in which MDH, UHG/Optum, and provider staff regularly interact about feature implementation and issue resolution. Community participants in this meeting include:

- Community Behavioral Health Association of Maryland;
- Maryland Association for the Treatment of Opioid Disorders;
- Maryland Addictions Directors Council;
- Maryland Hospital Association; and
- A broad array of active providers ranging from large to midsize programs throughout the State.

The Operations Improvement Committee meets regularly on the first and third Tuesday of each month. Presentations from UHG/Optum often include information about customer service, upcoming operational fixes, feedback regarding recent changes or issues encountered, and other concerns affecting the provider community. The Operations Improvement Committee meeting is intended to allow for an involved discussion of issues affecting groups of providers generally. This meeting is in addition to the monthly Provider Council meeting where MDH and UHG/Optum provide routine updates to over 200 attendees each session.

System Functionality Report Discussion

Through the Operations Improvement Committee meetings, MDH and UHG/Optum have engaged the providers and provider associations on issues of system functionality, efficiency, and efficacy. UHG/Optum has identified items, current status of efforts for those items, and any additional notes or explanations into Attachment A. The level of specificity in Attachment A is necessary due to the breadth of provider types and sizes in the Public Behavioral Health System. Issues may impact some providers differently than others while having no impact on other providers.

For example, several providers noted a lack of reports needed to resolve claims in their accounting systems. These are known as 835 Health Care Claim Payment transactions for Electronic Data Interchange (EDI) claims. While providers who use EDI represent a small number of providers, they are often large entities responsible for the majority of services rendered in Maryland. As such, a missing 835 could be caused by a technical issue between UHG/Optum and the provider, UHG/Optum and a clearing house, or a temporary transmission failure. This complexity can create a different picture of the system functionality, thus starting from a single shared document is critical.

12

UHG/Optum shares regular updates with the Operations Improvement Committee members for discussion in the twice monthly meetings. During the meetings, UHG/Optum walks through a presentation to obtain clarification on specific issues and whether UHG/Optum has addressed it accurately, efficiently, and transparently. The meeting also includes a product roadmap which has been integrated into UHG/Optum's website so providers can readily access it. Functional areas covered in the document are wide-ranging and include:

- Claims processing
- Reporting claim status for claims payment/provider interaction
- Additional functionality related to claims export, download, and history (revenue cycle management)
- System Status Notifications and Outage Report
- Authorization and Eligibility Processing
- Responsiveness and Timeliness of Communications and Provider Relations
- Privacy and Security

Out of these ongoing discussions, the providers have requested more clarity on the status of raised concerns. Rather than a yes or no response to the issue, the providers requested a more concise measure of progress and/or agreed upon metrics that would reflect the performance on that issue. As a result, Attachment A incorporates more of those measures as the terminology and issues are further refined. Blanks in Attachment A indicate that further clarification was needed to respond. For example, items that listed what evidence of non-compliance providers should submit to MDH will require a clear definition of the issue to make sure the submission is useful.

Reconciliation Process

As discussed in the introduction, due to the inability of UHG/Optum to pay claims when the system launched on January 1, 2020, MDH instituted estimated payments for providers based on their calendar year 2019 average weekly claims. Providers were informed at the time that the estimated payments would have to be reconciled against processed claims after the system went live. For the estimated payment period, UHG/Optum received \$1.6 billion worth of claims that have since been processed against the estimated payment total. In October 2020, UHG/Optum instituted a dual checkwrite cycle, in which claims for dates of service during the estimated payment period are used to "offset" a provider's estimated payment balance, while claims for dates of service after the estimated payment period are processed normally. Providers generally have a year to submit claims from the date of service, and a service rendered in June 2020, during the estimated payment period, may be submitted in January 2021. In this example, the payment for that claim would be used to "offset" the provider's outstanding estimated payment

balance. The "offset" would also apply if there was reprocessing of a June 2020 claim in October 2020 as part of a retroactive rate increase or special project.

Payments made prior to the establishment of the dual checkwrite for claims were not applied to the outstanding balance as providers would essentially receive double "payment" for the same claim. With that in mind, the outstanding balance in October 2020 was approximately \$359,610,797 across both Medicaid and State Only programs. That balance is currently down to \$240,875,346.04 as of September 2, 2021. Figure 1 below shows the Estimated Payment Balance reduction over time, with Medicaid accounting for \$206,389,720.66 of the current outstanding balance, and State Only programs accounting for the rest.

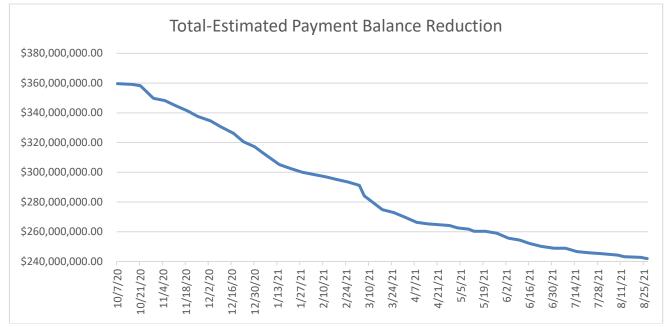


Figure 1: Estimated payment balance over time

The distribution of outstanding balances is highly concentrated among a few providers. Fortyfour (44) providers account for approximately \$83 million of the outstanding balance. These providers are typically large entities, such as hospitals, large community substance use disorder providers, and large community health providers. UHG/Optum has focused their reconciliation efforts on these larger providers and is engaged with 100% of the providers who have an outstanding balance of more than \$1 million. Of the 2,149 providers who have outstanding balances, 907 have balances below \$10,000. These smaller balances are generally held by individual practitioners, such as licensed social workers and professional drug counselors. Additional information regarding the distribution of the outstanding balances and providers is in Table 1 below.

Table 1: Distribution of Provider Outstanding Payments as of September 9, 2021

Provider Outstanding Balance	Provider Count	Total Outstanding
Providers Owing < \$10K	907	\$3,530,634,34
Providers Owing \$10K < \$50K	609	\$14,380,896.44
Providers Owing \$50K < \$100K	173	\$12,316,019.86
Providers Owing \$100K < \$500K	351	\$81,156,975.60
Providers Owing \$500K < \$1M	65	\$44,756,621.18
Providers Owing \$1M < \$4M	40	\$70,292,041.34
Providers Owing Over \$4M	4	\$13,443,631.04
Totals	2,149	\$240,875,346.04

Providers currently have the option of reconciling their balances either by remitting all or part of the amount of the outstanding balance or by submitting claims with dates of service during the estimated payment period. In addition to automatically applying those claims to the outstanding balance as processed, UHG/Optum has conducted significant outreach to providers with outstanding balances, with a focus on those providers who have an outstanding balance of \$1 million or more. 100% of providers owing \$1 million or more are currently engaged in the reconciliation process.

However, the level of engagement declines as the outstanding balance becomes lower, with only 42% of providers with an outstanding balance of \$10,000 or less engaging with UHG/Optum on reconciliation. The drop-off in engagement is not unexpected, as the providers with lower outstanding balances either already submitted claims for the relevant period, have a low volume of or intermittent claims, or view the value of their claims to be less than the administrative cost to recover.

Of the total 2,149 providers, 363 of them have not submitted any claims to offset the estimated payments received (i.e., "No-Offset Providers") during the initial period of January–August 2020. These are detailed in Table 2.

Table 2: Distribution of No-Offset Providers as of September 2, 2021

Provider Outstanding Balance	Provider Count	Total Outstanding
Providers Owing < \$10K	229	\$679,505.05
Providers Owing \$10K < \$50K	101	\$2,355,714.42
Providers Owing \$50K < \$100K	14	\$1,006,148.89
Providers Owing \$100K < \$500K	17	\$3,359,307.71
Providers Owing \$500K < \$1M	1	\$869,633.00
Providers Owing \$1M < \$5M	1	\$1,599,542.33
Totals	363	\$9,869,851.40

Of these 363 No-Offset Providers, 240 of them have NOT been engaged, and of these non-engaged providers, 86 have balances over \$10,000 for a total outstanding balance of \$4,471,402 for the period of January 1, 2020—August 3, 2020. It is likely that these provider accounts will have to be worked through individually and pursued through collections.

UHG/Optum (via their vendor Incedo / InfoMC) has been unable from the outset to generate a "clean" 835 for many providers, and at one point had to re-issue missing 835's for hundreds of providers, further compounding the issues. Until this issue is resolved, most providers do not yet have the information they need to perform basic reconciliation and to verify the overpayment amounts being requested. As a result, many payers will be unlikely to settle their balances willingly.

UHG/Optum had targeted 9/01/21 as the date that 835's would be in production. This date was not met, and currently the targeted production date is now 10/24/21. Once the providers have 30 days to review and reconcile their records, this will trigger official notification of negative balance letters to be sent to providers requesting payments.

Reconciliation Actions

Recognizing that reconciling estimated payments against claims was too much for providers to handle all at once, MDH and UHG/Optum established the Assisted Reconciliation process to reduce the effort on providers and to offer them additional support. Previous efforts consolidated all claims into a single document that was not easily digestible in an electronic format. The Assisted Reconciliation process divided the effort into six separate reports. UHG/Optum also

provided an additional report, requested by providers, regarding rejected claims that were not able to be processed. The reports were uploaded to the provider's Downloads folder in the Incedo Provider Portal so that providers could download, and review as needed.

Phase 1 of the Assisted Reconciliation process was focused on ensuring that providers' claims were in the system, as well as the Rejection Report. UHG/Optum instructed providers to review the report for the relevant period for any missing claims, regardless of the claim status and/or timely filing deadlines to ensure that UHG/Optum had their claims. Missing claims can still be submitted and will be processed against the outstanding estimated payment balance through the dual checkwrite cycle "offset".

Phase 2 of the Assisted Reconciliation process shifted the focus to resubmission and correction of claims that were denied with a date of service during the estimated payment. Phase 2 is still underway, and there are an estimated \$17 million of outstanding claims that can still be processed for correction and payment.

In addition to making the electronic reports more manageable by reducing the scope of each report, UHG/Optum added specific reconciliation resources to assist providers by hiring Reconciliation Managers. The Reconciliation Managers serve as the central points of contact for providers regarding estimated payment balances and reconciliation. Providers can send their questions to maryland.provpymt@UHG/UHG/Optum.com or request a Reconciliation Manager through that email address. This is in addition to the normal route of contacting customer service or UHG/Optum Provider Relations. The Reconciliation Manager then establishes contact with the provider to better understand their questions and to schedule a follow up meeting with the appropriate UHG/Optum resources to resolve the issue. The Reconciliation Team consists of 60 providers per Reconciliation Manager and receives an average of 400 to 450 emails a week which includes those issues that are resolved via email.

Although all the Assisted Reconciliation Reports are currently available to providers, UHG/Optum and MDH are continuing the Assisted Reconciliation process to allow providers time to review the denied claims and submit any follow up information. As such, MDH provided for certain flexibility to continue during the Assisted Reconciliation process. The first is that timely filing for claims with dates of service within the Estimated Payment period is waived so that providers receive credit for those claims. Second, MDH continues to waive the reconsideration and appeal timelines that would normally apply to claims, recognizing that the estimated payments period created significant information challenges for providers.

Recoupment Plans and Process

The reconciliation process through the BHASO is time consuming for everyone involved. To provide equity where the reconciliation process may be onerous for providers, MDH will be exempting *de minimis* outstanding balances from the reconciliation process.

After carefully evaluating a variety of options developed, the recommended option allows eligible providers to participate in the process and provides some level of relief. The providers impacted and the cost to MDH can be calculated using the data currently available.

17

As a result, MDH plans to forgive a *de minimis* amount of \$10,000 from providers who owe <\$10,000 with the exception of:

- 1. Hospitals
- 2. Laboratories
- 3. Out of State Providers
- 4. Somatic Non-BH Providers

Although an exact figure will not be available until the recoupment process begins, it is estimated that based on current outstanding balances and amounts already paid, this will cost on the order of \$3.5 million, and that more than 42% of all providers who currently have an outstanding balance (>900) will have their balances cleared.

For providers with outstanding or fully paid balances of between \$10,001 and \$50,000, we will engage the provider community and will evaluate providing additional relief.

Reconciliation Mediator

To meet the third-party mediator requirement, MDH has engaged the Office of Administrative Hearings (OAH) to provide third-party mediation for the reconciliation process. Engaging any other third-party mediator would have required a lengthy state procurement process and added months of delays to the reconciliation efforts. Providers will be required to work with an UHG/Optum Reconciliation Manager to resolve any disputed claims and/or denials prior to engaging with OAH.

Contract Management Steps

Based on our current experience and issues endured under the current contract with UHG/Optum, to correct deficiencies in the current contract to meet responsible fiscal and IT development timelines, and to ensure compliance with all state procurement requirements in a timely fashion, MDH initiated a new Request for Proposal process in July, with the goal to have a new contract signed no later than 12/31/23, to allow for an entire year of development and implementation. The key finding from the failure of the current system, was the lack of time required to design, develop, and implement the UHG/Optum system thoroughly. MDH will use the lessons learned from the current contract, input from the behavioral health community, and the need to include an evaluation of past performance in similar contracts, to construct a robust RFP and procurement process that results in a superior product than we currently have.

In addition to the new RFP, MDH has four main authorities within the BHASO contract for damages/breach: service-level agreements, liquidated damages, withholds, and termination.

Service-level agreements are contract terms that require UHG/Optum to meet certain requirements, such as customer-service response times, system availability, staffing, and claims processing. Failing to meet service-level agreements allows MDH to withhold a percentage of the total invoice based on the number of service level agreements not met. Since the contract started, MDH has withheld a total of 4% from UHG/Optum invoices for failing to meet 11 of the

12 service levels. The only service level agreement determined to be met at this time is the requisite number of staffing. A total of \$907,401.28 has been withheld under this authority.

Liquidated damages are additional authorities to withhold and keep funds and are available only for specific reasons. The four reasons allowed in the contract are:

- Minority Business Enterprise (MBE) requirements,
- late delivery of a Root Cause Analysis or Corrective Action Plan,
- downtime occurrences, and
- failure to deliver a working system.

As UHG/Optum has maintained their MBE requirements, MBE damages are not applicable. Late delivery of a Root Cause Analysis and Corrective Action Plans allow for liquidated damages of \$200 to \$500 per day for failure to deliver the associated analysis or plan. However, these damages are not available if a Root Cause Analysis or Corrective Action Plan is delivered. UHG/Optum has in fact delivered Corrective Action Plans. Accordingly, no liquidated damages under this section have been exercised. Downtime occurrences are available if the system experiences an outage and is not available under certain conditions and allows for \$1,000 per occurrence with a \$4,000 per day maximum. Although there has been only a very small number (fewer than five) of downtime occurrences, to date, MDH has not assessed the liquidated damages under this section. The final form of liquidated damages is for failure to deliver a working system; damages of up to \$25,000 per day may be assessed under this section. While the January 1, 2020, delivery did not go well, MDH determined that there had not been enough implementation time and permitted estimated payments for providers while the system configuration continued. As UHG/Optum did deliver a system that paid claims starting in August 2020, the decision was made to focus on UHG/Optum deploying additional resources rather than assessing damages that would not provide a direct benefit to providers.

State contracts also have two other penalty measures within their basic structure that are also in the BHASO contract: withholding of payments and termination of the contract. Payment of an invoice can be withheld if the vendor fails to provide a required deliverable, typically associated with the invoice itself. MDH reserves the right to withhold payment of an invoice, but once the requested deliverable is provided, UHG/Optum BH would receive payment for that invoice. MDH has withheld one half of the implementation amount, retaining approximately \$4 million for UHG/Optum's failure to deliver on critical claims adjudication tools, including the 835 forms as referenced above, and other necessary configurations to support BHASO operation of the Public Behavioral Health System.

The final contract management measure would be termination of the contract with UHG/Optum. MDH, as required by the State Finance and Procurement Articles, reserves the right to terminate a contract for convenience. However, MDH would still be required to make payments to the vendor associated with costs incurred due to the terminated contract. Furthermore, MDH would have to make alternate arrangements to continue the services the current vendor provides. Terminating the contract with UHG/Optum would also require an emergency contract with an unidentified vendor, subject providers and participants to another difficult transition, and potentially create lengthy litigation that may not provide relief to the providers impacting their service delivery.

19

Conclusion

MDH and UHG/Optum remain focused on ensuring that the BHASO system is improved so that behavioral health providers can successfully continue their participation in the Public Behavioral Health System serving the behavioral health needs of vulnerable Marylanders. Reconciliation of estimated payments is a critical part of this effort so that providers can close their books accurately, Maryland receives its share of federal match for appropriate claims, and claims data is as complete as possible. Such data is essential to enabling Maryland to capture the impact of COVID-19 through data and to perform accurate budget analysis that can be used to plan for future needs in the Public Behavioral Health System. MDH and UHG/Optum recognize that, despite the amount of effort on all sides, there is still more work to be done before reconciliation is complete and all funds owed can be recouped. MDH and UHG/Optum will continue to work with all stakeholders and will provide updates on the process as issues are resolved.

Next Steps

MDH continues to make sure that UHG/Optum and MDH understand and meet the needs presented by providers. This report will focus on actionable improvements to BHASO operations, as well as steps taken and progress made to resolve all outstanding balances owed to, and from, providers. UHG/Optum and MDH will continue the discussions with providers through the Operations Improvement Committee meeting to further refine the issues and to present solutions or explanations for how the BHASO does and should function.

Attachment A: System Functionality



Standard 1A: Claims Processing

Includes all functionality necessary to support providers' revenue cycle management and is consistent with industry- standard practices.

Reported Item	Performance	Optum Response	Action
a) Optum will publish and maintain a companion guide	a) See Optum response	a) Industry standard companion guides are available on www.maryland.optum.com which have been modified any applicable information related to the Maryland ASO Additionally, Optum Maryland has created FAQ and QRG to support provider questions related to the 277CA file Optum Maryland has conducted training webinars and Post Go live drop in webinars to support implementation of 277CA transaction file	a) Optum will continue to provide educational opportunities in response to inquiries regarding this transaction. There have been no requests for further training on this topic since the last report
b) Claims will be paid or denied within clearly defined contractual expectations, which has historically been 14 days from submission, but was re-interpreted under Optum to be 21 days from submission;	b) See Optum response	b) The BHASO contract requirements is for Optum to process electronic claims within 14 calendar days of receipt, Optum is reporting this metric at 99.7%. Our data further shows that on average checks are released for payment within 8 calendar days.	b) Progress in first reporting period: Optum is now sharing performance on contractual requirements with Providers on a monthly basis. Refer to claim performance metric report next slide
c) System will generate an accurate 835 that fully describes the status of every encounter, claim, and payment adjustment, and deliver it to provider at the same time as the claim payment, retraction, or payment adjustment;	c) See actions	c) 835 files are being generated for all activity going through a check write on a weekly basis. Including payments, encounters, and payment adjustments. The industry standard file contains information necessary for a provider to understand the actions applied to a claim during the adjudication process.	c) Steps to reach functionality: refer to 835 Issue resolution slide in this report



835 Issue Resolution Summary – New for this reporting period

Item	Item Description	Actio	n Plan
Negative Balance	Inability to see negative balance transaction on the PRA Pilot with a few providers	2. 7	The change in the 835 to show negative transactions was delivered in the Incedo 6.6 Release on 8/28 with functionality turned off Testing with pilot providers to begin week of 9/13 As transactions occur the 835 will reflect the negative balance
Review of CARC Codes	Expired CARC Codes and provide replacement codes	2. F	Testing and validation complete Provider communication in final stages of review Production delivery dependent on final communication approval (in progress)
CARC vs. Incedo Reason Codes	To correctly identify CARC vs. Incedo codes on 835 and PRA	2. F	Testing and validation complete Provider communication in final stages of review Production delivery dependent on final communication approval (in progress)
Missing 835	To ensure providers receive denials on 835 and PRA to be able to reconcile their A/R	2. (3. F	Root cause analysis completed Quality audit underway Regeneration of missing 835s to parallel completed audit segments. Targeted completion is end of September
CAS Reason code for Reversals	Reversal claim lines do not provide the reason codes.		Updates to correct this issue will be placed in production along with Negative Balance changes.
RSA Information on PRA (impacting minimal# of providers)	A column for RSA information will be added to the PRA		Production delivery of this PRA , 9/6/21 Provider alert posted



Performance: Claims Insights for Providers – Month of August

New for Second Quarterly Report

Definitions

- Claims the new day volume of claims each week
- First pass rate ratio of first pass claim lines (or claims) to the total claim of claim lines (or claims) adjudicated/processed/touched within the week of reporting
- First Pass < 14 day % Percentage of claim lines/claim adjudicated/touched in less than 14 days to the total of First Pass claims (denials included, pended excluded)

Adjustment Rate and Volume, these show claims reprocessed based on defect fixes or provider resubmissions

As of 9.7.21

Month	Week ending date	Claim Lines	First Pass	First Pass Rate	First Pass < 14 day %	Adjusted
May-2021	05/09/2021	420,257	356,891	84.9%	99.98%	43,823
May-2021	05/16/2021	365,007	303,130	83.0%	99.94%	40,204
May-2021	05/23/2021	338,478	278,161	82.2%	99.97%	46,798
May-2021	05/30/2021	346,776	292,912	84.5%	99.50%	37,856
May 20	21 total	1,470,518	1,231,094	83.7%	99.85%	168,681
Jun-2021	06/06/2021	372,995	290,392	77.9%	99.44%	54,542
Jun-2021	06/13/2021	395,053	328,917	83.3%	98.97%	45,878
Jun-2021	06/20/2021	334,636	270,907	81.0%	99.49%	36,948
Jun-2021	06/27/2021	307,441	250,667	81.5%	99.89%	40,454
Jun-2021	07/04/2021	376,985	311,012	82.5%	99.91%	46,379
Jun 202	21 total	1,787,110	1,451,895	81.2%	99.52%	224,201
Jul-2021	07/11/2021	385,216	320,397	83.2%	99.85%	38,560
Jul-2021	07/18/2021	349,137	280,825	80.4%	99.93%	49,824
Jul-2021	07/25/2021	325,899	256,543	78.7%	99.96%	42,646
Jul-2021	08/01/2021	351,037	290,238	82.7%	99.96%	42,669
Jul 202	1 total	1,411,289	1,148,003	81.3%	99.92%	173,699
Aug-2021	08/08/2021	395,639	325,927	82.4%	99.98%	43,884
Aug-2021	08/15/2021	430,944	353,078	81.9%	99.81%	53,968
Aug-2021	08/22/2021	347,717	290,300	83.5%	99.96%	42,778
Aug-2021	08/29/2021	324,909	262,518	80.8%	99.93%	44,267
Aug 20	21 total	1,499,209	1,231,823	82.2%	99.91%	184,897



Standard 1A: Claims Processing continued

includes all functionality necessary to support providers' revenue cycle management and is consistent with industry- standard practices.

Reported Item	Performance	Optum Response	Action
d) If claims are not paid within 30 days, Optum will automatically include interest payment on such claims without provider demand, as required by Maryland law;	d) no	d) Optum Maryland is working to operationalize the interest payment requirement in accordance with MIA requirements	d) Interest payment is not currently a system functionality built into Incedo. <i>Progress in first reporting period :</i> Optum is in the process of defining requirements for system functionality.
e) Upon an update in service fee schedules, Optum will pay claims at the updated rate within 30 days of the effective date of the rate change;	e) Yes	e) Optum can not update rates until the Department approves the update, and that is not always notified by MDH and CMS within 30 days of the effective date. We can initiate claims processing within 7 days but claims reprocessing may take 30 to 60 days based on the volume of claims impacted	e) No further action
f) MDH defines evidentiary requirements and reporting mechanism for providers to report non- compliance with deadlines by Optum to the Department.		f) MDH	



Standard 1B: Claims Processing

If a claim fails to process and/or pay in Optum's system, providers will receive timely automated reports at each step in the process.

Reported Item

- a. System will generate accurate 999 reports for all claims batches that fail to upload;
- System will generate accurate 277 reports (claim response on front-door edits) that accurately identifies rejected claims and contains all necessary data required to submit a clean claim without requiring supplementary reports;
- c. System will generate an accurate 835 on every encounter, claim, and payment adjustment, and deliver it to provider at the same time as the claim payment, retraction, or payment adjustment;

Performance

a. See action

b. See action

c. See action

Optum Response

- a. 999 was in place at go-live, however an enhancement was made to provide 999's for rejected batches, this was implemented in December 2020. One outstanding modification to correct the HC code is in development.
- b. 277CA file exchange was implemented on Monday 4/12/2021. Additional modification to the file exchange was made on April 25, 2021 allowing 8 additional provider to utilize the information. Currently a total of 70 providers have requested this report, however it is available to ALL providers who request it. On 5/13/2021 Optum published the 277CA Edits Spreadsheet that facilitates a comprehensive understanding of your claims and their processing lifecycle
- c. PRA reporting for historical and current H2016 was completed as of May 2021. Deliver missing 835 CAS segment into production

Action

- Progress in first reporting period: On 7/10/21 the correction to the HC code was delivered into production. In addition, Optum has begun sharing performance with providers on generation of 999 reports for all claim batches. See next slide for report.
- b) Steps to reach functionality: complete reject messaging & reporting for specific (missing member/ provider NPI errors. To be completed in next reporting period
- c) Progress in first reporting period: on 8/16/21 the missing CAS segment was added to the 835 transaction and delivered into production. Please refer to 835 improvement table in this report for summary on efforts to improve the 835



Standard 1B: Claims Processing – Transaction reconciliation

EDI KPI 8/1/21 thru 9/1/21

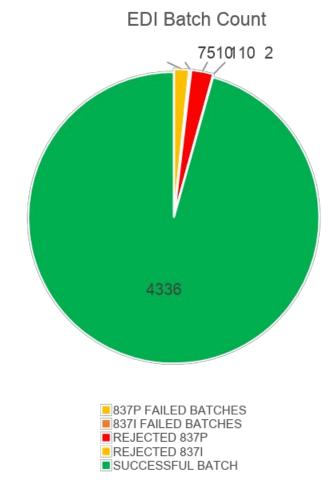
EDI 837 BATCH CATEGORIES	Count	%
837P FAILED BATCHES	75	
837I FAILED BATCHES	10	1.9
REJECTED 837P	110	
REJECTED 837I	2	2
SUCCESSFUL BATCH	4336	96
TOTAL	4533	
number of claims 772303		

Rejected batches generate 999s with reject status codes. Also followed up with a manual email from EDI Support.

Failed batches may or may not generate a 999 with accepted status. Failed batches are followed up on by the EDI Support team to determine corrective action.

A ticket has been submitted to address the failed batches mentioned above

999 (and 277CA if requested) are generated for ALL successful and failed batches





Standard 1B: Claims Processing continued

If a claim fails to process and/or pay in Optum's system, providers will receive timely automated reports at each step in the process.

Reported Item

- d. System will use industry standard denial codes and denial explanations. Each denial code will identify a singular and distinct denial reason and its correlating denial explanation will accurately and completely describes the reason for the claim denial and offer sufficient information for the provider to correct the claim
- e. If there are multiple reasons for a claim denial, the system will include each of the distinct denial reasons and their correlating industry standard explanations on the 835.

Performance

d. Yes

e. See action

Optum Response

d. Incedo platform does currently use industry standard CARC codes however there is not a unique CARC code that can cross walked to each Incedo denial reason. However, Optum has *not* supplied providers with a Denial reason cross walk as it is pending approval for publication.

. Optum is in the process of aligning the denials codes so the same codes would appear on both PRA and 835 (1:1). Today they multiple denial reasons are viewable in claim status.

Actions

- d. Progress in first reporting period: To help with the distinction between industry standard CARC codes and Incedo codes, a two-letter indicator was added to the CARC codes so they can be identified. Steps to reach functionality: Obtain approval to publish Incedo to CARC code crosswalk with denial explanation. Targeting publication by 9/30
- e. Progress in first reporting period: Optum has been supplying multiple denial reasons for a claim denial and provides the Incedo denial description as well as the CARC code description on the 835 and PRA. On 9/12 Optum added a CO Prefix to the Incedo denial to further distinguish it from the industry standard CARC code.



Standard 1C: Claim statuses impacting claim payment

Reported Item

- i. Client naming convention errors (A.Smith vs A.Smyth);
- ii Insurance indexing errors (i.e., selecting incorrect primary insurance or displaying inactive insurance);
- iii. Secondary payer processing errors
- iv. Denials of add-on codes when underlying code is appropriately authorized
- v. Duplicate client records
- vi. Erroneous duplicate claims denials;

Performance

- i. Yes
- ii. Yes
- iii. See Optum response

iv. Yes

- /. See actions
- vi. See Optum response

Optum Response

- i. Optum uses the information supplied by the State of Maryland on the MMIS files to validate participant information. Optum has edits in place that result in review of claims that are received with different naming conventions on claims vs. what MMIS has provided Incedo.
- iii. Item 1: Optum acknowledges the secondary processing errors for Supported Employment and PRP claims, as well as secondary payer processing errors related to TPL file processing (item 2)
- iv. The Incedo platform was updated as of May 1, 2021 to support this requirement
- v. All activities related to merging Beacon eligibility records has been completed.
- vi. Optum does have duplicate claim criteria coded in Incedo. The logic is working today as expected. In February we performed an audit to identify incorrect denials (i.e., if denied as a duplication in error). The identified claims were reprocessed and we enhanced the duplicate logic to prevent this from happening in the future.

Action

- i. No further action
- ii. No further action
- iii. Item 1: No further action. Item 2: *Progress in first reporting period.* As of 8/28 Optum is only loading one TPL file, so there is no longer a mismatch between primary coverage in MMIS/Incedo.
- iv. Progress in first reporting period . In July and August, Optum has completed an analysis of old claims. Minimal denials found that were associated with terminated sites A ticket was entered to correct these. Steps for functionality: complete ticket to correct denials
- v. Progress in first reporting period: All Denied claims that were caused as a result of duplication will be processed at the end of September.
- vi Optum will continue to monitor duplicate denial rates. *No update since last report*



Standard 1C: Claim statuses impacting claim payment continued

Reported Item vii. Unfunded spans without end dates;

viii. Service portal and data errors including incorrect NPI numbers;

ix. All errors caused by manual processing by Optum

Performance

vii. See Action

viii. N/A

ix. See Optum response

Optum Response

vii. The unfunded spans without end dates is being addressed.

viii. Optum is not aware of this issues and would require additional information to respond.

ix. Optum has a quality control program in place that pulls a statistically valid sample of random audits for both auto adjudicated and manually processed claims. Furthermore, Optum continuously reviews manual processing policy and procedures to increase clean processing of claims. As defects are identified additional system enhancements are reviewed and/or implemented. All identified defects have a root cause analysis completed to improve the overall health of claims processing.

Action

vii. *Progress in first reporting period:* Delivery of functionality did not occur as planned due to failure during testing. *Steps to reach functionality:* Deliver functionality in release targeted for 9/25/21

viii. No action

ix continued adherence to quality control program. *New update this reporting period:*

- Claim accuracy goal is 95%
- for July Optum achieved 98.89% (approximately 4,700 claims audited)



Standard 1D: System functionality to enable revenue cycle management

Reported Item

- Full export and download capacity for claims and authorizations (not max of 500);
- b. Void and resubmit capacity for individual and batch claims:
- c. Reporting and search capacity that meets basic industry standards and includes eligibility statuses; uninsured requests; claims data by processed dates, service dates, and claims status; search capability should identify the full array of client and/or claims data present in the system at any and all times;

Performance

- a. See action for claims, Yes authorizations
- b. yes
- c. See Actions

Optum Response

- a. Providers are currently able to export authorization information beyond 500 records. Very large providers may need to split into smaller timeframes (e.g., each month) due to extremely large volume. Optum is expanding functionality to support the Full export and download capacity for claims.
- b. Optum supports standard EDI processing and practices which includes the ability to VOID or REPLACE a previously accepted claim. An entire batch can be voided by submitting all claims in a particular batch as a void transaction
- On April 2, there was an Incedo release that included the ability to view eligibility statuses

Action

- a. *Progress in first reporting period :* 7/31 delivered export functionality into production.
- b No further action

c item 1: System functionality has been requested to supply a census type view uninsured eligibility requests. Progress in first reporting period none. Steps to reach functionality: In the next reporting period Optum will ask for additional clarity on goals for this feature and this input will be used in the solution to reach this functionality

c item 2: Progress in first reporting period: 7/31 Partial delivery of expanded claim search capability. 8/28 expanded claim search capability delivered. Steps to reach functionality: Providers have given Optum additional clarity on goals for this feature and this input will be used in the solution to reach this functionality



Standard 1D: System functionality to enable revenue cycle management

Reported Item

- d. Full and accurate reporting capacity on claims' processing history including dates of each reprocessing, check numbers and check dates associated with every reprocessing of a claim
- e. Capability to save draft/in progress authorizations

f. When applying retroactive funding switches for eligibility changes, the system will remit retraction and repayment info for a single claim simultaneously and on the same 835.

Performance

d. See action

e. N/A

f. See action

Optum Response

- Claims Status are visible in Incedo Portal, other functionality is not
- e. Capability to save draft/in progress authorizations is not supported on our platform and was intentional in design. If a form was saved as draft, it could be submitted with an authorization request without being updated, possibly resulting in an admin denial. We believe it causes more administrative burden for providers if they do not complete the clinical information in a timely manner
- f. There are situations where retractions will not appear on an 835 until the outstanding receivable is off set

Action

- d. Progress in first reporting period. 7/31 production delivery of feature to show most recent check number and check date on paid claims. Steps to reach full functionality: Providers have given Optum additional clarity on goals for this feature and this will be used in the solution to reach this functionality
- e. No further action
- f. Step to reach functionality: refer to 835 improvements slide in this report



Standard 1E: System outage reporting

Optum will provide prompt and adequate notice to providers of planned and unplanned system outages

Reported Item	1
---------------	---

a. For unplanned outages:

- b. For unplanned outages: Within 30 minutes of a reported outage of authorization or claims processing functionality by more than two providers, Optum will release a notice to the provider community;
- c. Planned outages: Optum will provide 48-hour advance notice to provider community of planned upgrades that may result in system outages or reduced functionality, including date, duration and functions impacted

Performance

a. Yes

b. See Action

c. See action

Optum Response

- a. Optum provides notice to provider of planned an unplanned systems outages via posted notification on the Incedo Provider Portal and provider portal. Provider alerts. As Optum researches and resolves any unplanned outages periodic updates are supplied as outlined above. MDH contract Monitors are fully informed through the outage
- b. Optum recognizes a provider needs to be informed regarding system availability and will do its best efforts to notify as soon as possible
- c. Optum will ensure providers receive notification 48 hours prior to system upgrades

Action

- a. *Progress in first reporting period* . Optum is now sharing performance on this item to providers. Refer to next page
- b) *Progress in first reporting period* . Optum is now reporting performance on this item to providers.
- c) Progress in first reporting period: Optum is now reporting performance on this item to providers. Step to reach functionality: reviewing current processes to determine root cause for delays in notification and share this information with Providers.



Standard 1E: System outage reporting for

• Planned system outage reporting (Goal: 48-hour advanced notice)

As of 9/12/21

Planned System Outage				
Scheduled Outage Date	Notification to Provider	Impacted Systems	Reason	GOAL: 48-hr TAT
9/11/2021	9/8/2021	Incedo Provider and Web Portal	System Maintenance	у
8/28/2021	8/27/2021	Incedo Provider and Web Portal	System Maintenance	N
8/14/2021	8/13/2021	Incedo Provider and Web Portal	System Maintenance	N
8/7/2021	8/6/2021	Incedo Provider and Web Portal	System Maintenance	N
7/30/2021	7/31/2021	Incedo Provider and Web Portal	System Maintenance	N
7/24/2021	7/25/2021	Payspan	System Maintenance	N
7/10/2021	7/9/2021	Incedo Provider and Web Portal	System Maintenance	N
6/25/2021	6/26/2021	Incedo Provider and Web Portal	System Maintenance	N
6/12/2021	6/10/2021	Incedo Provider and Web Portal	System Maintenance	N
6/5/2021	6/4/2021	Incedo Provider and Web Portal	System Maintenance	N
5/29/2021	5/26/2021	Incedo Provider and Web Portal	System Maintenance	Υ

- Give notice via posting on Incedo Provider Dashboard, and via Provider Alerts
- Optum is currently reviewing Incedo release process, to ensure more consistency, timeliness and communication



Standard 1E: System outage reporting

Unplanned system outage reporting

As of 9/12/21

Title	▼ Who was impacted	▼ Problem Description	Date Identified 🔻	Resolution Dat	Resolution Notes
Error Message when entering	Providers and other users entering	504 gateway error when attempting to submit an authorization	3/5/2021	3/5/2021	After large loads and large processing, the statistics on an Incedo table needed to be reset,
authorizations	authorizations				this occurred and the error messages were no longer returned.
Call Center Down	Anyone contacting the call center	internal telecom move from Protocall to Optum, resulted in 1-800# being	3/4/2021	3/4/2021	
		unavailable to callers. Added a temporary line until fixed, alerted providers			Service Provider issue was corrected
Incedo Web and IPC down	Providers and Internal Optum Staff	Provider and Optum Staff received error when loggin in, could not continue	4/9/2021	4/9/2021	ran out of disc spaced/added more disc space
Payspan down	Providers and Optum Staff	could not access payspan	5/24/2021	5/25/2021	Hardware failure, Hardware replaced
No access to Incedo	Providers and Optum Staff	exception error logging in preventing access	6/9/2021	6/9/2021	Resource intenstive job that normally was complete by 8am did not, this was causing exception errors. More monitoring to take place to ensure job completes before business
CMS 1500 form Box 33	Providers	new NPI to Site Location check to ensure no mismatch and to prevent down stream claim denials. Information about the feature and new step needed for NPI/Site selection was not communicated in advance which caused Provider confusion during Incedo claim entry	8/30/2021		Leaving resolution open until posting of alert, however, instructions posted in Incedo dashboard for Provider visibility, Call Center/PR have information to instruct providers if needed



Standard 2: Authorizations accurately and timely processed

Reported Item

a. Authorization requests for crisis services are approved accurately on first review and responded to within 24 hours of request;

b. Authorization requests for non-crisis services are approved accurately upon first review and within14 days; If additional documentation is requested by Optum, approval is made within 3 calendar days of provider submission of requested documentation;

Performance

a. Yes

b. Yes, see clarification in Optum response

Optum Response

a. All authorization requests for urgent LOC are authorized within 24 hours of receipt of request. Previously crisis OP sessions were considered under the 14-day time period as those requests were received after the service had taken place. In response to concern regarding this delay, they are now processed within 24 hours.

b. Routine requests are turned around within 14 days of request in over 99% of cases. If documentation is missing from a request and is provided prior to a determination being made, then the request will still be completed within the 14 days TAT. If the missing documentation is provided after a determination has been made, then that is considered to be a new request and will be turned around within the 14-day time frame. Due to back dating grace period ending a backlog was created but we are now compliant with the 14 days.

Action

- a. Optum will continue to perform Daily monitoring / analysis of our turn around times to ensure we meeting requirements. If we are missing turn around times, we will investigate the root cause and implement an appropriate control.
- b. Optum will continue to perform Daily monitoring / analysis of our turn around times to ensure we meeting requirements. If we are missing turn around times, we will investigate the root cause and implement an appropriate control.

Progress in first reporting period—providers have visibility into Optum Performance on turn around times



Performance: Authorization: Insights for Providers

Definitions

- Category/Measure
 - Emergent is if the participant is in the ER when the request is being made for one of those LOC
 - Urgent: IMD 4.0, ASAM* 3.7, ASAM 3.7WM,
 Inpatient Mental Health, Inpatient Substance use disorder, Inpatient Detox and Residential Crisis Services
 - Routine is everything else that requires auth

TAT for All Authorizations			
Auth Month	Category/Measure	MET % of Auths	NOT MET % of Auths
1000111001	EMERGENT/60 MINUTES	100.00%	0.00%
August	URGENT/24 HOURS	97.84%	2.16%
	ROUTINE/14 DAYS	97.76%	2.249
	March Control of the	97.79%	2.219
	EMERGENT/60 MINUTES	100.00%	0.009
July	URGENT/24 HOURS	97.61%	2.399
	ROUTINE/14 DAYS	98.91%	1.099
		98.79%	1.219
June	EMERGENT/60 MINUTES	100.00%	0.009
	URGENT/24 HOURS	96.83%	3.179
	ROUTINE/14 DAYS	99.27%	0.739
		99.03%	0.979

Updated 9.13

TAT for Clinically Reviewed Authorizations			
Auth Month	Category/Measure	MET % of Auths	NOT MET % of Auths
AND A COMPANY OF	EMERGENT/60 MINUTES	100.00%	0.00%
August	URGENT/24 HOURS	99.12%	0.88%
	ROUTINE/14 DAYS	90.83%	9.17%
	AMERICAN AND AND AND AND AND AND AND AND AND A	93.54%	6.46%
1 F 5 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	EMERGENT/60 MINUTES	100.00%	0.00%
July	URGENT/24 HOURS	99.04%	0.96%
	ROUTINE/14 DAYS	95.82%	4.18%
	Manual Ma	96.93%	3.07%
June	EMERGENT/60 MINUTES	100.00%	0.00%
	URGENT/24 HOURS	98.73%	1.27%
	ROUTINE/14 DAYS	98.63%	1.37%
		98.71%	1.29%

^{*}American Society of Addiction Medicine



Standard 2: Authorizations accurately and timely processed continued

Reported Item

c. If authorization is pended for reasons other than routine approval (i.e. for overlapping dates spans), provider should receive notification of the pended authorization within 5 days of submission as well as justification for the pend;

f. Split authorizations are appropriately identified and approved; conflicting authorizations are appropriately identified and prevented.

Performance

c. Yes

f. Yes, see Optum clarification in response

Note: Auth's for other providers will not pend, a warning is generated

only, and they can proceed if they believe the overlap is not genuine

Optum Response

c. Authorizations for participants who have active coverage will only pend when an authorization request overlaps with an approved auth for the same participant, provider and code for at least one date of service. Providers are able to see that an authorization is pended for overlap as soon as they hit submit and the auth is processed. See example below. Instructions regarding this situation are found in the August 11, 2020 alert

f. No authorizations have been split since the relaunch on July 1, 2020. Whenever a request is being entered for an authorization that overlaps with an approved authorization already on file for another provider, a message is displayed to the user. These have been resolved. When providers see the message, they should speak with their clients to ensure that they are not in overlapping services. There was a period of time during which this message was not displaying. This along with the allowance for auths to be backdated back to July 1, 2020 through April 30, 2021 contributed to some overlapping auths being approved but we should not see that occurring going forward. See additional note below

Action

c. No further action

f. *Progress in first reporting period:* we are currently working to inform providers on the correct procedures for this.

Service Request Information
Authorization Status: Pended
Processed by: System,
Benefits: In Network

Reason: Overlaps Existing Authorization. on: 6/4/2021

Rates: In Network

Units: 26 Insurer: Medicaid - Medicaid

Dates: 5/26/20

Frequency: 1 Session Per Day Lasting
40 min Everyday

Dates: 5/26/2021-11/21/2021

and a

uoм: Session



c: example

Standard 2: Eligibility accurately and timely processed

Reported Item

d. Requested uninsured spans are approved or renewed within 5 days of submission;

e. Requested unfunded spans are approved within 3 days

Performance

d. See action

e. Yes

Optum Response

d. Eligibility requests that meet criteria for the first and second request are automatically approved by Incedo. The 3rd request must go through the exception process. Individuals meeting special criteria are handled via Optum and for new requests we are achieving five-day turnaround. If further research is required than it has taken longer.

e. Functionality exists today for providers to add an unfunded span when they are adding a new member to the system, these updates are approved in real time. If it's an existing member, the Provider contacts the Call Center and we enter the update in real time.

Action

d. Progress in first reporting period: Optum is reporting performance on this metric, refer to next slide. Steps to reach functionality: complete automation of uninsured eligibility approval, targeting completion in next reporting period.

e. No further action



Performance: Average Turn Around time Uninsured Eligibility

Definitions (workstream)

- Approval of uninsured eligibility application meets criteria
- Approval of uninsured exception does not meet criteria
- Creation of uninsured eligibility line after determination made
- Impacts to turn around time
 - Providers not completing uninsured exception forms, or was not needed
 - Uninsured exception requests remain open
 - County code discrepancies
- Opportunities for improvement
 - September Uninsured exception training for CSA/LBHAs
 - · Monthly Uninsured training for providers

Month: June		
Workstream	TAT Avg.	Volume
Approval of uninsured eligibility application	0.3	432
Approval of uninsured exception request	20.7	246
Creating approved uninsured eligibility line	0.4	149
Total	6.4	827

As of 9/12/21

Month: July		
Workstream	TAT Avg.	Volume
Approval of uninsured eligibility application	0.5	525
Approval of uninsured exception request	0.1	67
Creating approved uninsured eligibility line	2.5	150
Total	0.9	742

Month: August		
Workstream	TAT Avg.	Volume
Approval of uninsured eligibility application	1.2	437
Approval of uninsured exception request	0.2	198
Creating approved uninsured eligibility line	9.3	268
Total	3.4	903



2B: Transparency and Accountability

Reported Item	Performance	Optum Response	Action
a. Monthly report on the average time from request to decision for authorization requests (by Provider type)	a. See action	Optum uses a daily report to monitor turn around times by level of care.	 a. Progress in this reporting period – Optum is sharing performance with Providers on this item.
b. Monthly on the average time from request to decision for uninsured eligibility	b. See action	b. Optum uses a daily report to identify outstanding requests and processes them each day. Acknowledging prior delays in processing, our current turn around time on the requests that are not auto approved is 1-2 days.	b. Progress in this reporting period— Optum is sharing performance with Providers on this item.
g. Authorization process for every provider type matches the workflow and clinical requirements described in the provider manual;	g. See action	g. Optum reviews the Provider manual on an annual basis	g. Progress in this reporting period – Optum has been working on completion of updates to the provider manual: Steps to reach functionality: Complete updates, targeting completion next reporting period
h. MDH clearly defines evidence necessary to document non-compliance with time standards and provides a mechanism to report it			



Standard 3: Response to Provider inquiries, Timeliness

Reported Item

- a. Respond to provider inquiries within one business day
- b. Resolve claims problems and open tickets within same week, or report to Contract Monitor
- c. Optum will track timeframe for provider problem resolution and share with MDH
- d. MDH will have a reporting mechanism for providers to submit evidence to MDH of Optum's noncompliance with the contractual performance standards in terms of timeframes and/or issue resolution; and
- e. MDH will report this data to the provider community monthly.

Performance

- a. Yes, see clarification in Optum response
- b. See clarification in Optum response
- c. See Optum response
- d. MDH

e. MDH

Optum Response

- a. Optum acknowledges receipt of inquiries within one business day. Resolution times vary based upon the type and complexity of the issue. A reduction in the time it takes to resolve Provider inquiries is our goal.
- b. Although every effort is made to resolve problems and open tickets within the same week, there are contributing factors that delay this such as complexity of the issue.
- c. Optum does employ several tools to track inquiries and problems received from Providers. Inquiries received via the Call Center are logged into Incedo and assigned a unique reference number for tracking. The Call Center triages the inquiry and sends it via Incedo tasking to the responsible department for resolution. Depending upon the nature or complexity of the issue, it may involve review by multiple departments. Each handoff to other departments is also tracked. We have existing reports to show the aging of issues, and have reoccurring meetings with MDH to discuss any reported issue trends or escalated issues with MDH on our recurring meetings

Action

- a. Planned next reporting period: Optum plans to share performance on this item with Providers, targeting October to begin reporting on this item
- Planned for next reporting period: Optum plans to share performance on this item in October with Providers
- c. Progress in this reporting period: Optum has been reviewing the provider issue intake and resolution flow from end to end to identify gaps and or inefficiencies. In the next reporting period, we will be reporting performance on provider issue resolution, and assist Providers by documenting the escalation process should issues remain unresolved



Standard 4: Ability to identify and mediate *privacy* violations in a timely manner

Reported Item

The ASO issues payments only to those providers who have billed the ASO for providing treatment to a patient.

Performance

See Optum Response

Optum Response

Today there are current system edits that require human intervention to adjudicate claims and that may lead to errors.

Action

To avoid errors in processing, Optum has developed additional staff training and controls to prevent incorrect disclosures. For example, a recent system modification provides the Claims Examiner with a prompt that they are attempting to link a claim to an incorrect provider

New this reporting period: Reporting on incidents, timeliness of identification and mediation, refer to next page in this report



Standard 4: Ability to identify and mediate *privacy* violations in a timely manner, metrics

Month	Total # of Privacy Incidents Reported	Notification to MDH within 24 hours of discovery	Initial Analysis within 15 days determining potential breach upon discovery	Average # of days to resolution
January	1	100%	100%	7
February	1	100%	100%	3
March	3	100%	100%	21
April	5	100%	100%	20
May	2	100%	100%	1.5
June	3	100%	100%	**Open-1 2 closed
July	3	100%	100%	35
August	2	100%	100%	10.5

^{**}June presently averages 33 days due to 1 incident requiring more extensive research and date the incident was closed by MDH. Another incident was closed in 1 day.

There have been no further instances where claims have been processed to incorrect provider

Increased times for resolution are impacted by the complexity of individual reports during a specific



^{*}To date 100% of the reported privacy incidents were determined not be reportable breaches under the HIPAA Notification Rule.

^{*} The remaining incidents are either pending formal closure by MDH or are still being investigated.

Standard 4: Ability to identify and mediate *privacy* violations in a timely manner, continued

Reported Item

ASO demonstrates the ability to identify and mediate privacy violations in a timely manner

Performance

See Action

Optum Response

All Optum Employees are trained on an annual basis on how to identify what constitutes a breach or inappropriate disclosure of PHI or PII. They are also trained on the process for reporting potential disclosures to the Optum Privacy Office. Optum MD has a local Privacy lead to which employees can report BH ASO specific potential privacy incidents to. The local Privacy Lead works in concert with the Optum Privacy office

Optum follows established processes designed in concert with MDH that informs the reporting of potential inappropriate disclosures. Optum investigates each reported item and explores the root cause of each disclosure. The root causes and remediations are documented and communicated.

Privacy incidents maybe reported from external partners 24/7 to privacy@optum.com; During business hours external partners and internal Optum parties may report privacy incidents to OMD Local Privacy Lead tamisha.smith@optum.com or privacy@optum.com. If a security event is identified by Optum Privacy or reported externally, a call to Optum Security Response at 1-888-255-2554 or email SIR@optum.com

Action

Optum to continue with annual Employee trainings as well as adhoc trainings as needed and continue with current process of identifying and mediating violations.

No update in this reporting period



Standard 4: Ability to identify and mediate *security* violations in a timely manner, continued

Reported Item

ASO demonstrates the ability to identify and mediate security violations in a timely manner

Performance

See Action

Optum Response

All Optum Employees are trained on an annual basis on security and privacy. They are trained on the process for reporting potential data breaches to Optum Leadership, Security Officer/Security Incident response team and/or the Optum Privacy Office.

Optum process for notification and responding to security events is consistent with contractual, State and Federal regulations

Privacy/Security incidents may be reported from external partners 24/7 to privacy@optum.com; During business hours external partners and internal Optum parties may report privacy incidents to OMD Local Privacy Lead tamisha.smith@optum.com or privacy@optum.com. If a security event is identified by Optum Privacy or reported externally, a call to Optum Security Response at 1-888-255-2554 or email SIR@optum.com

Action

Optum is enhancing their security response process in the event of a security incident that impacts the MD Public Behavior Health System

No update this reporting period



Thank you.



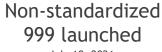


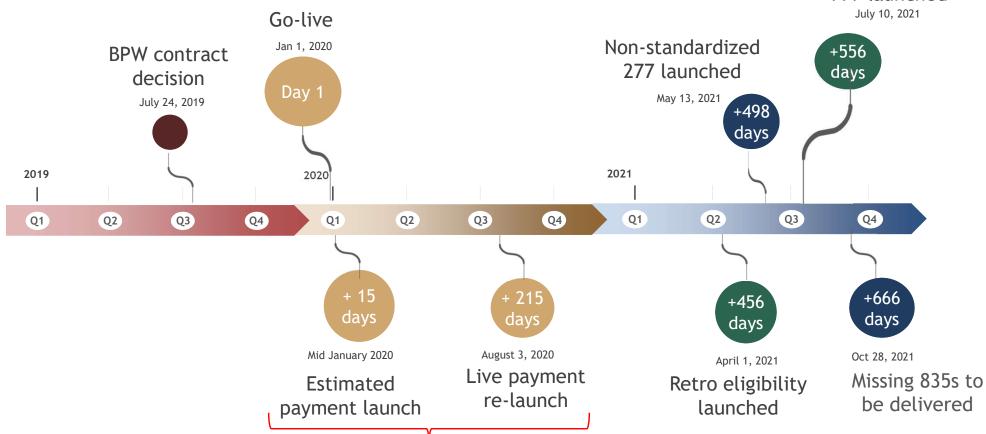
House Appropriations HHS & House HGO Public Health Subcommittees

November 4, 2021



ASO | Timeline





Reconciliation of claims to estimated payments

ASO | Current Status

More than 670 days since Optum went live:

- System continues to deny or retract claims incorrectly.
 - Incedo's current functioning remains insufficient. This vendor cannot do the job.
- Critical functions related to eligibility, authorization and claims payment remain unreliable, with at least one program (residential crisis) still almost wholly dysfunctional.
- Functionality launched or corrected <u>after</u> system re-launch on August 3, 2020, does not apply retroactively to claims submitted during estimated payment period, leaving errors uncorrected in many cases.

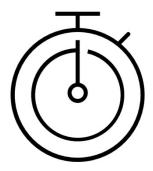


Reconciliation | Budget Language

Budget Language	Current Status
Providers receive complete claims history in uploadable format.	No. Reports have to be manually reconciled to claims.
Reports shall comply with Health Insurance Portability and Accountability Act (HIPAA) standards and include HIPAA-standardized denial codes.	No. Standardized functionality for 999s, 277s, 835s for encounters developed subsequent to relaunch and not applied retroactively. Work to standardize and correct denial codes incomplete and not retroactive.
The 835 report shall also include the original submission date of each claim, as well as reprocessing and denials.	No. Providers have to manually re-construct the history for each claim.
Appointment of a neutral, independent third-party mediator, selected in consultation providers, to provide oversight and mediation in disputes of the reconciliation amounts.	No. MDH announced the use of Office of Administrative Hearings to appeal demand letters for overpayments.
Liquidated damages or fines imposed on Optum.	No. No detailed information shared with providers to date.

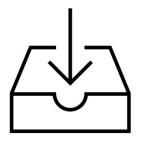
Reconciliation | Missing Elements

Time



Without required functions and data, providers need **much more time** to complete a labor-intensive manual reconciliation.

Accountability



Optum has not corrected all erroneous denials or identified all missing claims, inflating providers' repayment amounts.



Reconciliation | MDH's Timeline



Oct 28	Missing 835s delivered. Providers begin manual reconciliation.
Dec 1	Repayment demand letters disseminated (per JCR).
Dec 27	COMAR deadline for providers to submit corrected claims based on assumption of electronic reconciliation. Optum's manual system requires more time.
Dec 30	Deadline for providers to appeal demand letter and dispute disposition of claims making up demand letter.
Jan 21	Date that providers would be paid for any corrected claims submitted by Dec 27, whose payments should be deducted from demand letter.
Feb 25	Earliest date by which providers believe they may be done manually reconciling 835s sent on Oct 28 and are ready to submit claim corrections and identify missing claims.
	CBH

Reconciliation | Accountability



2019 claims retracted in error

Claims marked paid but no receipt or payment to provider

Claims denied in error

Duplicate claims, Feb – Mar 2021

Duplicate claims, Aug – Oct 2020

Variance between 2020 paid claim revenue and estimated payment

Repayment inflation

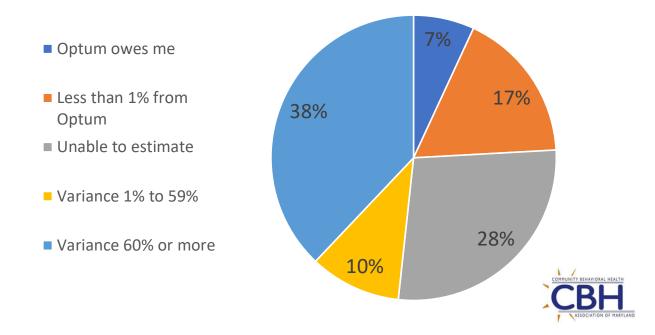
What Optum says providers owe



Reconciliation | Balances Are Inflated

For 38% of respondents, variance is 60% or more.

Estimated Gap between Optum & Provider Reconciliation Numbers, n = 29
Survey conducted Oct 14, 2021



Reconciliation | CBH Proposal

2019 claims retracted in error

Claims marked paid but no receipt or payment to provider

Claims denied in error

Duplicate claims, Feb – Mar 2021

Duplicate claims, Aug – Oct 2020

Variance between 2020 paid claim revenue and estimated payment

CREDIT. All claims in system during reconciliation payment period are credited to provider's repayment balance regardless of disposition.

REPAY. Provider repays duplicate claims.

FORGIVE. MDH should forgive variances between estimated payments and all submitted claims. A variance may exist because COVID dropped utilization in 2020.

Reconciliation | Advantages of CBH Proposal

- 1. More equitable than MDH's current forgiveness policy, which favors smaller providers, despite the fact that larger providers often operate on the same razor thin margins.
- 2. Eliminates Optum vs. provider error identification.
- 3. Allows sufficient time to work 835s; no scramble to verify amounts owed.
- 4. Repayments could begin in the 12-month timeframe desired by MDH
- Excludes providers who did not submit claims under the estimated payment period.
- 6. Avoids the appeals process.
- 7. Greatly reduces the time and administrative expenses incurred by MDH, Optum, and providers.

