C8, R2 2lr2017 CF SB 516

By: Delegates J. Lewis, Korman, and Solomon

Introduced and read first time: January 31, 2022

Assigned to: Environment and Transportation and Ways and Means

A BILL ENTITLED

1 AN ACT concerning

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Equitable and Inclusive Transit-Oriented Development Enhancement Act

- 3 FOR the purpose of altering the More Jobs for Marylanders Program to allow certain 4 business entities located in certain transit-oriented developments to qualify for 5 certain Program benefits; extending the deadline after which the Department of 6 Commerce may not certify certain business entities to participate in the Program; 7 establishing the Transit-Oriented Development Capital Grant and Revolving Loan 8 Fund as a special, nonlapsing fund; requiring interest earnings of the Fund to be credited to the Fund; authorizing the Department of Transportation to use the Fund 9 to provide financial assistance to local jurisdictions to be used for certain purposes 10 11 within a transit-oriented development; and generally relating to transit-oriented 12 development in the State.
- 13 BY repealing and reenacting, with amendments,
- 14 Article Economic Development
- 15 Section 6–801 and 6–805
- 16 Annotated Code of Maryland
- 17 (2018 Replacement Volume and 2021 Supplement)
- 18 BY repealing and reenacting, without amendments,
- 19 Article Economic Development
- 20 Section 6–804
- 21 Annotated Code of Maryland
- 22 (2018 Replacement Volume and 2021 Supplement)
- 23 BY repealing and reenacting, without amendments,
- 24 Article Transportation
- 25 Section 7–101(a), (l), (m), and (o)
- 26 Annotated Code of Maryland
- 27 (2020 Replacement Volume and 2021 Supplement)

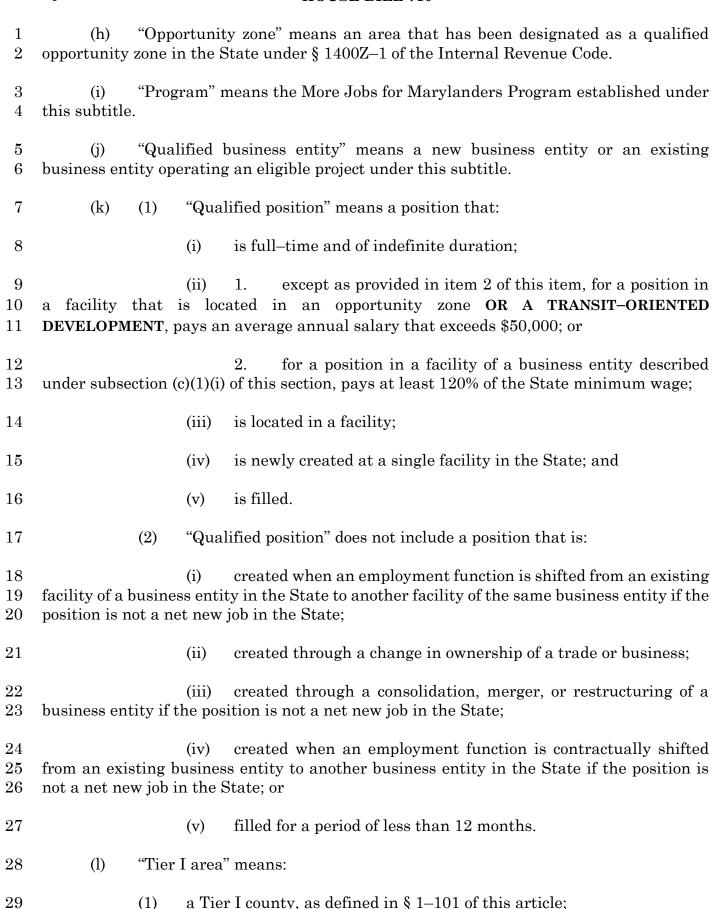
EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 2 3 4 5	BY repealing and reenacting, with amendments, Article – Transportation Section 7–102(a) Annotated Code of Maryland (2020 Replacement Volume and 2021 Supplement)						
6 7 8 9 10	BY adding to Article – Transportation Section 7–103; and 7–1201 through 7–1205 to be under the new subtitle "Subtitle 12 Transit–Oriented Development Capital Grant and Revolving Loan Fund" Annotated Code of Maryland (2020 Replacement Volume and 2021 Supplement)						
12 13 14 15	BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) and 10–306(a) Annotated Code of Maryland (2021 Replacement Volume)						
17 18 19 20 21	BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)144. and 145. and 10–306(c) Annotated Code of Maryland (2021 Replacement Volume)						
22 23 24 25 26	BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)146. Annotated Code of Maryland (2021 Replacement Volume)						
27 28	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:						
29	Article – Economic Development						
30	6-801.						
31	(a) In this subtitle the following words have the meanings indicated.						
32 33	(b) "Benefit year" means a taxable year in which a qualified business entity claims a program benefit established under § 6–805 of this subtitle.						
34 35	(c) (1) "Business entity" means a person conducting or operating a trade or business that is:						

1 2 3 4			ial Cla	arily engaged in activities that, in accordance with the ssification System (NAICS), United States Manual, United and Budget, 2012 Edition, would be included in Sector 31, 32,		
5		(ii)	locate	ed in an opportunity zone; OR		
6		(III)	LOCA	ATED IN A TRANSIT-ORIENTED DEVELOPMENT.		
7	(2)	"Busi	ness e	ntity" does not include:		
8 9	Article;	(i)	a ref	iner, as defined in § 10–101 of the Business Regulation		
10		(ii)	a per	son conducting or operating a trade or business that is:		
11 12	Department;		1.	providing adult entertainment, as determined by the		
13 14 15	operating a groce DEVELOPMENT;		2. re loca	primarily engaged in retail activities, unless the person is ated in an opportunity zone OR A TRANSIT-ORIENTED		
16 17	beverages; or		3.	primarily engaged in the sale or distribution of alcoholic		
18		(iii)	the fo	ollowing entities:		
19			1.	a private or commercial golf course or country club;		
20			2.	a tanning salon; or		
21			3.	a bail bondsman.		
22 23	(d) "Eligible project" means a facility operated by a business entity in a Tier I area or Tier II area.					
24 25	(e) "Existing business entity" means a business entity that is located in the State at the time it notifies the Department under § 6–803(c) of this subtitle.					
26 27	(f) "Grocery store" has the meaning stated in § 9–254 of the Tax – Property Article.					
28 29	,			city" means a business entity that is not located in the State rtment under § 6–803(b) of this subtitle.		



- 1 (2) a county designated by the Department that is not a county described in item (1) of this subsection, not to exceed three counties: [or] 2 3 (3)an opportunity zone; OR 4 **(4)** A TRANSIT-ORIENTED DEVELOPMENT. "Tier II area" means an area that is not an area described in subsection (1) of 5 (m) 6 this section. "TRANSIT-ORIENTED DEVELOPMENT" HAS THE MEANING STATED IN § 7 (N) 7-101 OF THE TRANSPORTATION ARTICLE. 8 9 6-804.10 The Program benefits authorized under this section may be claimed by a 11 qualified business entity for up to 10 consecutive benefit years. 12 (b) On enrollment in the Program: 13 (1) a new business entity in a Tier I area is eligible for: 14 (i) a credit against the State income tax, established under § 10–741(b) of the Tax – General Article; 15 16 a credit against the State property tax, established under § (ii) 9–110 of the Tax – Property Article; 17 18 a refund of sales and use tax paid during the immediately 19 preceding taxable year, as provided under § 11–411 of the Tax – General Article; and 20 a waiver of fees charged by the State Department of Assessments (iv) 21and Taxation, established under § 1–203.1 of the Corporations and Associations Article; 22and 23(2)except as provided in subsection (c) of this section, an existing business
- 26 (c) The income tax credit established under § 10–741(b) of the Tax General Article is not available to an existing business entity if the entity moves its facility to another county in the State on or after June 1, 2017.

established under § 10–741(b) of the Tax – General Article.

entity that operates an eligible project is eligible for a credit against the State income tax,

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29 (d) If the number of qualified positions at the eligible project decreases to a 30 number less than the number established in the first benefit year, the project shall be 31 removed from the Program and all program benefits terminate.

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1	6-805.							
2	(a)	The Department shall provide to a qualified business entity a certificate that						
3		(1) certifies the eligible project that is enrolled in the Program;						
4		(2) provides the duration of the certification; and						
5 6	Department	(3) provides any additional information necessary for the Comptroller and to administer the Program.						
7 8	(b) or after Jun	The Department may not provide a qualified business entity a certificate on ane 1, [2022] 2025 .						
9		Article - Transportation						
0	7–101.							
1	(a)	In this title the following words have the meanings indicated.						
12 13 14 15 16	(l) "Transit facility" includes any one or more or combination of tracks, rights—of—way, bridges, tunnels, subways, rolling stock, stations, terminals, ports, parking areas, equipment, fixtures, buildings, structures, other real or personal property, and services incidental to or useful or designed for use in connection with the rendering of transit service by any means, including rail, bus, motor vehicle, or other mode of transportation, but does not include any railroad facility.							
18 19 20		"Transit-oriented development" means a mix of private or public parking mmercial and residential structures, and uses, improvements, and facilities appurtenant to such facilities and uses, that:						
21		(1) Is part of a deliberate development plan or strategy involving:						
22 23	location of a	(i) Property that is adjacent to the passenger boarding and alighting planned or existing transit station; or						
24 25	passenger b	(ii) Property, any part of which is located within one—half mile of the parding and alighting location of a planned or existing transit station;						
26 27	residents ar	(2) Is planned to maximize the use of transit, walking, and bicycling by d employees; and						
28		(3) Is designated as a transit-oriented development by:						

(i) The Secretary, after considering a recommendation of the Smart Growth Subcabinet established under \S 9–1406 of the State Government Article; and

- 1 (ii) The local government or multicounty agency with land use and 2 planning responsibility for the relevant area. 3 "Transit station" means any facility, the primary function of which (o) relates to the boarding and alighting of passengers from transit vehicles. 4 5 "Transit station" includes platforms, shelters, passenger waiting (2)6 facilities, parking areas, access roadways, and other real property used to facilitate passenger access to transit service or railroad service. 7 8 7-102.9 (a) (1) **(I)** The development of improved and expanded railroad facilities, 10 railroad services, transit facilities, and transit services operating as a unified and coordinated regional transportation system, and the realization of transit-oriented 11 12 development throughout the State, represent transportation purposes that are essential for the satisfactory movement of people and goods, the alleviation of present and future traffic 13 14 congestion, the economic welfare and vitality, and the development of the metropolitan area of Baltimore and other political subdivisions of the State. 15 16 IN ORDER TO REALIZE TRANSIT-ORIENTED DEVELOPMENT (II) 17 AS A TRANSPORTATION PURPOSE, IT IS THE INTENT OF THE GENERAL ASSEMBLY 18 THAT THE DEPARTMENT MAKE ALL REASONABLE ATTEMPTS TO INCLUDE 19 TRANSIT-ORIENTED DEVELOPMENT AS PART OF THE PREFERRED PLAN FOR 20 DEVELOPMENT IN AREAS SERVED BY TRANSIT SERVICES BY PROVIDING 21PREFERENCE TO PROPOSALS THAT FURTHER THIS PURPOSE WHEN: 22 1. **DISTRIBUTING FUNDS FROM:** 23 Α. STATE PROGRAMS OFFERING GRANTS AND LOANS 24FOR DEVELOPMENT AND INFRASTRUCTURE INVESTMENT; В. 25FEDERAL COMMUNITY DEVELOPMENT BLOCK 26 **GRANTS**; AND 27 C. THE PROCEEDS OF GENERAL OBLIGATION BOND AND 28 GRANT ANTICIPATION REVENUE VEHICLE ISSUANCES; AND
- 30 (2) The establishment of the realization of transit—oriented development as 31 a transportation purpose under paragraph (1) of this subsection may not be construed to:

AWARDING STATE TAX CREDITS.

2.

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- 1 (i) Limit the authority of local governments to govern land use as 2 established under any other law; or
- 3 (ii) Grant the State or a department of the State additional authority 4 to supersede local land use and planning authority.
- 5 **7–103**.
- 6 (A) ON OR BEFORE NOVEMBER 30, 2023, AND ON OR BEFORE NOVEMBER
- 7 30 EACH YEAR THEREAFTER, THE SECRETARY SHALL SUBMIT A REPORT TO THE
- 8 GENERAL ASSEMBLY IN ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT
- 9 ARTICLE ON EFFORTS TO INCREASE TRANSIT-ORIENTED DEVELOPMENT
- 10 THROUGHOUT THE STATE.
- 11 (B) THE REPORT SHALL INCLUDE AN ANALYSIS OF THE FOLLOWING ISSUES
- 12 FOR EACH TRANSIT-ORIENTED DEVELOPMENT IN THE STATE:
- 13 (1) THE DEMOGRAPHIC AND SOCIOECONOMIC INDICATORS PRESENT
- 14 IN THE TRANSIT-ORIENTED DEVELOPMENT AND THE SURROUNDING AREAS;
- 15 (2) DEVELOPMENT ACTIVITY OCCURRING IN THE
- 16 TRANSIT-ORIENTED DEVELOPMENT DURING THE PERIOD THAT THE REPORT
- 17 COVERS; AND
- 18 (3) Transit station utilization rates for the
- 19 TRANSIT-ORIENTED DEVELOPMENT.
- 20 (C) THE DEPARTMENT SHALL CONSIDER THE FINDINGS OF THE REPORT
- 21 REQUIRED UNDER THIS SECTION FOR PURPOSES OF UPDATING THE SCORING
- 22 STANDARDS FOR APPLICATIONS FOR FINANCIAL ASSISTANCE FROM THE
- 23 TRANSIT-ORIENTED DEVELOPMENT CAPITAL GRANT AND REVOLVING LOAN
- 24 FUND ESTABLISHED UNDER SUBTITLE 12 OF THIS TITLE.
- 25 SUBTITLE 12. TRANSIT-ORIENTED DEVELOPMENT CAPITAL GRANT AND
- 26 REVOLVING LOAN FUND.
- 27 **7–1201.**
- 28 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
- 29 INDICATED.
- 30 (B) "FINANCIAL ASSISTANCE" MEANS A GRANT OR LOAN FROM THE FUND.

- 1 (C) "FUND" MEANS THE TRANSIT-ORIENTED DEVELOPMENT CAPITAL 2 GRANT AND REVOLVING LOAN FUND.
- 3 (D) "GAP FUNDING" MEANS FUNDING PROVIDED TO COMPENSATE FOR A 4 SHORTFALL BETWEEN THE EXPECTED DEVELOPMENT COSTS OF A PROJECT AND
- 5 THE AVAILABLE FUNDS FOR THE PROJECT.
- 6 (E) "LOCAL JURISDICTION" MEANS A COUNTY OR A MUNICIPAL 7 CORPORATION.
- 8 (F) "MUNICIPAL CORPORATION" MEANS A MUNICIPALITY AS DEFINED IN § 9 1–101 OF THE LOCAL GOVERNMENT ARTICLE.
- 10 **7–1202.**
- 11 (A) THERE IS A TRANSIT-ORIENTED DEVELOPMENT CAPITAL GRANT AND 12 REVOLVING LOAN FUND.
- 13 (B) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.
- 15 **7–1203.**
- 16 (A) THE PURPOSE OF THE FUND IS TO PROMOTE THE EQUITABLE AND
- 17 INCLUSIVE DEVELOPMENT OF TRANSIT-ORIENTED DEVELOPMENTS THROUGHOUT
- 18 THE STATE.
- 19 (B) THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY, AND THE 20 COMPTROLLER SHALL ACCOUNT FOR THE FUND.
- 21 (C) (1) THE FUND CONSISTS OF:
- 22 (I) MONEY APPROPRIATED IN THE STATE BUDGET TO THE
- 23 **FUND**;
- 24 (II) MONEY MADE AVAILABLE FOR QUALIFYING USES BY THE
- 25 FUND FROM OTHER GOVERNMENTAL SOURCES, INCLUDING COMMUNITY
- 26 DEVELOPMENT BLOCK GRANTS AND THE TRANSPORTATION TRUST FUND;
- 27 (III) GROUND RENTS OR LAND SALE PROCEEDS IN ACCORDANCE
- 28 WITH § 10–306(C)(2) OF THE STATE FINANCE AND PROCUREMENT ARTICLE;

- 1 (IV) PAYMENTS OF PRINCIPAL OF AND INTEREST ON LOANS 2 MADE UNDER THIS TITLE;
- 3 (V) INVESTMENT EARNINGS OF THE FUND; AND
- 4 (VI) ANY OTHER MONEY FROM ANY OTHER SOURCE, PUBLIC OR 5 PRIVATE, ACCEPTED FOR THE BENEFIT OF THE FUND.
- 6 (2) CONTRIBUTIONS TO THE FUND UNDER PARAGRAPH (1)(III) OF 7 THIS SUBSECTION SHALL:
- 8 (I) BE SEPARATELY ACCOUNTED FOR IN THE FUND; AND
- 9 (II) BE USED ONLY FOR THE BENEFIT OF TRANSIT-ORIENTED DEVELOPMENTS IN THE SAME COUNTY WHERE THE REAL PROPERTY SUBJECT TO THE GROUND RENT OR LAND SALE IS LOCATED.
- 12 (D) FOR EACH FISCAL YEAR, THE GOVERNOR SHALL INCLUDE IN THE 13 ANNUAL BUDGET BILL AN APPROPRIATION SUFFICIENT TO ENSURE A FUND
- 14 BALANCE OF AT LEAST \$10,000,000 AT THE START OF THE FISCAL YEAR.
- 15 **7–1204**.
- 16 (A) (1) THE FUND MAY BE USED BY THE DEPARTMENT TO PROVIDE 17 FINANCIAL ASSISTANCE TO LOCAL JURISDICTIONS FOR:
- 18 (I) DESIGN PLANS FOR A TRANSIT-ORIENTED DEVELOPMENT,
- 19 PROVIDED THAT THE TRANSIT-ORIENTED DEVELOPMENT WILL BE DESIGNED TO
- 20 MEET EQUITY GOALS ESTABLISHED BY THE DEPARTMENT;
- 21 (II) PUBLIC INFRASTRUCTURE IMPROVEMENTS WITHIN A 22 TRANSIT-ORIENTED DEVELOPMENT; OR
- 23 (III) GAP FUNDING FOR PUBLIC OR PRIVATE DEVELOPMENT 24 WITHIN A TRANSIT-ORIENTED DEVELOPMENT.
- 25 (2) A PRIVATE ENTITY, INCLUDING A NONPROFIT ENTITY,
- 26 PARTICIPATING IN THE DEVELOPMENT OF A TRANSIT-ORIENTED DEVELOPMENT
- 27 MAY PARTNER WITH A LOCAL JURISDICTION TO SUBMIT AN APPLICATION FOR
- 28 FINANCIAL ASSISTANCE UNDER PARAGRAPH (1)(III) OF THIS SUBSECTION.
- 29 (B) (1) THE DEPARTMENT SHALL:

- 1 (I) ESTABLISH ELIGIBILITY REQUIREMENTS AND SCORING 2 STANDARDS FOR THE REVIEW OF APPLICATIONS FOR FINANCIAL ASSISTANCE; AND 3 (II) PUBLISH THE ELIGIBILITY REQUIREMENTS AND SCORING STANDARDS ON THE DEPARTMENT'S WEBSITE. 4 **(2)** THE DEPARTMENT MAY ESTABLISH: 5 6 DIFFERENT ELIGIBILITY REQUIREMENTS AND SCORING 7 STANDARDS FOR DIFFERENT TYPES OF FINANCIAL ASSISTANCE; AND 8 SCORING PREFERENCES FOR (II)APPLICATIONS THAT 9 DEMONSTRATE THAT THE PROPOSED PROJECT WILL: 10 1. ENHANCE ACCESS TO TRANSIT FOR LOW-INCOME 11 AND MINORITY RESIDENTS OF THE LOCAL JURISDICTION; 12 ENHANCE ACCESS TO TRANSIT IN AREAS WITH AFFORDABLE HOUSING AND A DIVERSITY 13 OF JOB AND EDUCATIONAL 14 **OPPORTUNITIES; OR** 15 3. **ENCOURAGE DEVELOPMENT AROUND** 16 **UNDERUTILIZED** UNDERDEVELOPED AND TRANSIT **STATIONS** IN 17 TRANSIT-ORIENTED DEVELOPMENTS. 18 (C) AN APPLICATION FOR FINANCIAL ASSISTANCE SHALL INCLUDE: 19 **(1)** COMMITMENTS FROM THE LOCAL JURISDICTION TO: 20**(I)** ESTABLISH TRANSIT-SUPPORTIVE LAND USE 21DESIGNATIONS FOR REAL PROPERTY WITHIN A TRANSIT-ORIENTED DEVELOPMENT; 22 **AND** 23 IMPLEMENT, WHERE PRACTICABLE, IMPROVEMENTS TO THE TRANSIT-ORIENTED DEVELOPMENT THAT PROMOTE THE COMPLETE STREETS 24POLICY ADOPTED IN ACCORDANCE WITH § 2–112 OF THIS ARTICLE; 25 26 IF A PRIVATE ENTITY PARTNERS WITH A LOCAL JURISDICTION TO 27SUBMIT AN APPLICATION FOR FINANCIAL ASSISTANCE, COMMITMENTS FROM KEY
- 29 (3) IF THE APPLICATION IS FOR A GRANT TO SUPPORT THE DESIGN 30 OR CONSTRUCTION OF A PROPOSED ENHANCEMENT TO A TRANSIT-ORIENTED

STAKEHOLDERS TO DEVELOP THE TRANSIT-ORIENTED DEVELOPMENT; AND

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- 1 DEVELOPMENT, CREDIBLE FUNDING STRATEGIES THAT DEMONSTRATE FULL
- 2 FUNDING OF THE DESIGN OR CONSTRUCTION COSTS FOR THE PROPOSED
- 3 ENHANCEMENT ON AWARD OF THE GRANT.
- 4 **7–1205.**
- 5 (A) THE STATE TREASURER SHALL INVEST THE MONEY OF THE FUND IN 6 THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.
- 7 (B) ANY INVESTMENT EARNINGS OF THE FUND SHALL BE PAID INTO THE 8 FUND.
- 9 Article State Finance and Procurement
- 10 6-226.
- 11 (a) (2) (i) Notwithstanding any other provision of law, and unless
- 12 inconsistent with a federal law, grant agreement, or other federal requirement or with the
- 13 terms of a gift or settlement agreement, net interest on all State money allocated by the
- 14 State Treasurer under this section to special funds or accounts, and otherwise entitled to
- 15 receive interest earnings, as accounted for by the Comptroller, shall accrue to the General
- 16 Fund of the State.
- 17 (ii) The provisions of subparagraph (i) of this paragraph do not apply
- 18 to the following funds:
- 19 144. the Health Equity Resource Community Reserve Fund;
- 20 [and]
- 21 145. the Access to Counsel in Evictions Special Fund; AND
- 22 146. THE TRANSIT-ORIENTED DEVELOPMENT CAPITAL
- 23 GRANT AND REVOLVING LOAN FUND.
- 24 10–306.
- 25 (a) In this section, "capital asset" means an asset of a substantial permanent 26 nature.
- (c) (1) Except as provided in paragraphs (2) and (3) of this subsection, if cash is received as consideration for the disposition of a capital asset of the State or any unit of the State government, the cash shall be applied to the State Annuity Bond Fund Account for the payment of the principal of and interest on the bonded indebtedness of the State.
- 31 (2) If the capital asset is real property that is being leased or sold to a 32 private party for the purpose of realizing a transit—oriented development as defined under

- § 7–101 of the Transportation Article, at the discretion of the State agency that is disposing
 of the property, all or a portion of the cash proceeds resulting from the transaction shall be
 deposited in:
- 4 (I) the Baltimore City Community Enhancement Transit-Oriented 5 Development Fund established under Title 15 of the Economic Development Article for the 6 purposes of that Fund; OR
- 7 (II) THE TRANSIT-ORIENTED DEVELOPMENT CAPITAL GRANT 8 AND REVOLVING LOAN FUND ESTABLISHED UNDER TITLE 7 OF THE 9 TRANSPORTATION ARTICLE FOR THE PURPOSES OF THAT FUND.
- 10 (3) (i) If cash is received as consideration for the disposition of a capital asset, and if the capital asset was originally purchased with special funds, the cash shall be applied to the special fund.
- 13 (ii) Notwithstanding subparagraph (i) of this paragraph, cash 14 received as consideration for the disposition of helicopters, auxiliary helicopter equipment, 15 ground support equipment, or other capital equipment related to helicopters shall be 16 applied to the State Annuity Bond Fund Account for the payment of the principal of and 17 interest on the bonded indebtedness of the State.
- 18 (4) If cash is received as consideration for the disposition of any real or personal property of the State or any unit of the State government, other than a capital asset, the cash shall be accounted for and paid into the State Treasury.
- 21 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 22 1, 2022.