D5, F5, F1 HB 155/21 – W&M 2lr0941 CF SB 666

By: **Delegates Wilkins and Charles** Introduced and read first time: February 7, 2022 Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

Schools, Prekindergarten Programs, and County Boards of Education – Discrimination

- 4 FOR the purpose of prohibiting county boards of education and certain schools and $\mathbf{5}$ prekindergarten programs from taking certain discriminatory actions because of a 6 person's race, ethnicity, color, religion, sex, age, national origin, marital status, 7 sexual orientation, gender identity, or disability; authorizing a person alleging 8 discrimination under this Act to file a complaint with the State Superintendent of 9 Schools; requiring the State Superintendent, on receipt of a complaint, to take certain actions including providing notice of the complaint to certain parties, 10 11 attempting to mediate an agreement, and issuing a decision if a mediation 12agreement is not reached; providing for the reopening of a complaint and for an 13 appeal to the Office of Administrative Hearings; authorizing the State 14 Superintendent to require the Comptroller to withhold funding from a program or 15school in certain circumstances; requiring certain schools and programs to publish a 16 certain statement as the policy of the State in student handbooks; and generally 17relating to discrimination by schools, prekindergarten programs, and county boards 18 of education.
- 19 BY repealing and reenacting, with amendments,
- 20 Article Education
- 21 Section 2–303(b) and 4–108
- 22 Annotated Code of Maryland
- 23 (2018 Replacement Volume and 2021 Supplement)
- 24 BY adding to
- 25 Article Education
- Section 26–701 through 26–705 to be under the new subtitle "Subtitle 7.
 Discrimination in Education"
- 28 Annotated Code of Maryland
- 29 (2018 Replacement Volume and 2021 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



$rac{1}{2}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
3	Article – Education
4	2-303.
5	(b) (1) The State Superintendent shall enforce the provisions of:
6	(i) This article that are within his jurisdiction; and
7	(ii) The bylaws, rules, and regulations of the State Board.
8 9 10 11 12	(2) If an educational institution [or], A county board, OR A NONPUBLIC PREKINDERGARTEN PROGRAM, OR NONPUBLIC SCHOOL SUBJECT TO THE REQUIREMENTS OF § 26–704 OF THIS ARTICLE violates any of these provisions, the State Superintendent, by written notice, may require the State Comptroller to withhold from that institution [or], board, PROGRAM, OR SCHOOL:
13 14	(i) All or any part of an appropriation made by the General Assembly; and
$\begin{array}{c} 15\\ 16\end{array}$	(ii) All or any part of any other payment from funds budgeted by the State.
17	4–108.
18	Each county board shall:
19 20	(1) To the best of its ability carry out the applicable provisions of this article and the bylaws, rules, regulations, and policies of the State Board;
21 22 23	(2) Maintain throughout its county a reasonably uniform system of public schools that is designed to provide quality education and equal educational opportunity for all children;
$\begin{array}{c} 24\\ 25\\ 26 \end{array}$	(3) Subject to this article and to the applicable bylaws, rules, and regulations of the State Board, determine, with the advice of the county superintendent, the educational policies of the county school system; [and]
27 28 29	(4) Adopt, codify, and make available to the public bylaws, rules, and regulations not inconsistent with State law, for the conduct and management of the county public schools; AND

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1 (5) ADOPT AND MAINTAIN A WRITTEN ANTIDISCRIMINATION POLICY 2 FOR THE COUNTY SCHOOL SYSTEM THAT, IN ACCORDANCE WITH TITLE 26, 3 SUBTITLE 7 OF THIS ARTICLE, PROHIBITS A SCHOOL FROM:

4 (I) DISCRIMINATING AGAINST ANY PERSON BECAUSE OF THE 5 INDIVIDUAL'S RACE, ETHNICITY, COLOR, RELIGION, SEX, AGE, NATIONAL ORIGIN, 6 MARITAL STATUS, SEXUAL ORIENTATION, GENDER IDENTITY, OR DISABILITY;

7 (II) REFUSING ENROLLMENT OF A PROSPECTIVE STUDENT, 8 EXPELLING A CURRENT STUDENT, OR WITHHOLDING PRIVILEGES FROM ANY 9 INDIVIDUAL BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR, RELIGION, 10 SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, GENDER 11 IDENTITY, OR DISABILITY; AND

12 (III) DISCIPLINING, INVOKING A PENALTY AGAINST, OR TAKING 13 ANY OTHER RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN 14 OF A STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE SCHOOL 15 DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE 16 COMPLAINT.

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SUBTITLE 7. DISCRIMINATION IN EDUCATION.

18 **26–701.**

19 IN THIS SUBTITLE, "RACE" HAS THE MEANING STATED IN § 20–101 OF THE 20 STATE GOVERNMENT ARTICLE.

21 **26–702.**

22 THIS SUBTITLE DOES NOT APPLY TO:

(1) WITH RESPECT TO DISCRIMINATION ON THE BASIS OF SEX, A
PREKINDERGARTEN PROGRAM OR SCHOOL THAT LIMITS, AND CONTINUALLY SINCE
THE TIME OF ITS ESTABLISHMENT HAS LIMITED, ADMISSION TO STUDENTS OF ONLY
ONE SEX;

(2) WITH RESPECT TO DISCRIMINATION ON THE BASIS OF RELIGION,
 A NONPUBLIC PREKINDERGARTEN PROGRAM OR NONPUBLIC SCHOOL THAT IS
 AFFILIATED WITH A RELIGIOUS INSTITUTION DECLINING TO INSTRUCT STUDENTS
 IN THE TENETS OF A RELIGION THAT IS DIFFERENT FROM THE RELIGION WITH
 WHICH THE PROGRAM OR SCHOOL IS AFFILIATED; AND

32 (3) WITH RESPECT TO DISCRIMINATION ON THE BASIS OF 33 DISABILITY, A NONPUBLIC PREKINDERGARTEN PROGRAM OR NONPUBLIC SCHOOL

1 THAT PROVIDES A STUDENT WITH A REASONABLE ACCOMMODATION UNDER 2 FEDERAL LAW.

3 **26–703.**

4 THIS SUBTITLE DOES NOT REQUIRE A NONPUBLIC PREKINDERGARTEN 5 PROGRAM OR NONPUBLIC SCHOOL TO ENROLL, RETAIN, OR EXTEND PRIVILEGES TO 6 A STUDENT OR PROSPECTIVE STUDENT WHO DOES NOT MEET THE USUAL AND 7 REGULAR QUALIFICATIONS, REQUIREMENTS, AND STANDARDS OF THE PROGRAM OR 8 SCHOOL, PROVIDED THAT THE DENIAL IS NOT BASED ON DISCRIMINATION ON THE 9 GROUNDS OF RACE, ETHNICITY, COLOR, RELIGION, SEX, AGE, NATIONAL ORIGIN, 10 MARITAL STATUS, SEXUAL ORIENTATION, GENDER IDENTITY, OR DISABILITY.

11 **26–704.**

12 (A) THIS SECTION APPLIES TO:

- 13 **(1) A** COUNTY BOARD;
- 14 (2) A PUBLIC PREKINDERGARTEN PROGRAM;
- 15 (3) A PUBLIC PRIMARY OR SECONDARY SCHOOL;
- 16 (4) A NONPUBLIC PREKINDERGARTEN PROGRAM THAT RECEIVES 17 STATE FUNDS; AND

18(5)A NONPUBLIC PRIMARY OR SECONDARY SCHOOL THAT RECEIVES19STATE FUNDS.

20 (B) AN ENTITY LISTED UNDER SUBSECTION (A) OF THIS SECTION MAY NOT:

(1) DISCRIMINATE AGAINST A CURRENT STUDENT, A PROSPECTIVE
 STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR PROSPECTIVE STUDENT
 ON THE BASIS OF RACE, ETHNICITY, COLOR, RELIGION, SEX, AGE, NATIONAL ORIGIN,
 MARITAL STATUS, SEXUAL ORIENTATION, GENDER IDENTITY, OR DISABILITY;

(2) REFUSE ENROLLMENT OF A PROSPECTIVE STUDENT, EXPEL A
CURRENT STUDENT, OR WITHHOLD PRIVILEGES FROM A CURRENT STUDENT, A
PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR
PROSPECTIVE STUDENT BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR,
RELIGION, SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION,
GENDER IDENTITY, OR DISABILITY; OR

1 (3) DISCIPLINE, INVOKE A PENALTY AGAINST, OR TAKE ANY OTHER 2 RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN OF A 3 STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE PROGRAM OR SCHOOL 4 DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE 5 COMPLAINT.

6 (C) AN ENTITY LISTED UNDER SUBSECTION (A) OF THIS SECTION SHALL 7 PRINT IN ITS STUDENT HANDBOOK THE FOLLOWING STATEMENT:

8 "IT IS THE POLICY OF THE STATE OF MARYLAND THAT ALL PUBLIC AND 9 PUBLICLY FUNDED SCHOOLS AND SCHOOL PROGRAMS OPERATE IN COMPLIANCE 10 WITH:

11

(1) TITLE VI OF THE FEDERAL CIVIL RIGHTS ACT OF 1964; AND

12 (2) TITLE 26, SUBTITLE 7 OF THE EDUCATION ARTICLE OF THE 13 MARYLAND CODE, WHICH STATES THAT PUBLIC AND PUBLICLY FUNDED SCHOOLS 14 AND PROGRAMS MAY NOT:

15 (I) DISCRIMINATE AGAINST A CURRENT STUDENT, A 16 PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR 17 PROSPECTIVE STUDENT ON THE BASIS OF RACE, ETHNICITY, COLOR, RELIGION, SEX, 18 AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, GENDER 19 IDENTITY, OR DISABILITY;

(II) REFUSE ENROLLMENT OF A PROSPECTIVE STUDENT, EXPEL
A CURRENT STUDENT, OR WITHHOLD PRIVILEGES FROM A CURRENT STUDENT, A
PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR
PROSPECTIVE STUDENT BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR,
RELIGION, SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION,
GENDER IDENTITY, OR DISABILITY; OR

(III) DISCIPLINE, INVOKE A PENALTY AGAINST, OR TAKE ANY
OTHER RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN OF A
STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE PROGRAM OR SCHOOL
DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE
COMPLAINT.".

31 **26–705.**

32(A)(1)A PERSON ALLEGING DISCRIMINATION IN VIOLATION OF § 26–70433OF THIS SUBTITLE MAY FILE A COMPLAINT WITH THE STATE SUPERINTENDENT.

1 (2) A COMPLAINT FILED UNDER PARAGRAPH (1) OF THIS 2 SUBSECTION SHALL SPECIFY THE RELIEF OR REMEDY REQUESTED.

3 (3) A PARENT OR GUARDIAN OF A MINOR ALLEGING DISCRIMINATION
 4 MAY SUBMIT A COMPLAINT UNDER THIS SUBSECTION ON BEHALF OF THE MINOR.

5 (B) ON RECEIPT OF A COMPLAINT UNDER SUBSECTION (A) OF THIS 6 SECTION, THE STATE SUPERINTENDENT SHALL PROVIDE NOTICE OF THE 7 COMPLAINT TO:

8 (1) THE PROGRAM OR SCHOOL THAT IS THE SUBJECT OF THE 9 COMPLAINT; AND

10 (2) THE COUNTY BOARD FOR THE COUNTY IN WHICH THE PUBLIC 11 PREKINDERGARTEN PROGRAM OR PUBLIC PRIMARY OR SECONDARY SCHOOL IS 12 LOCATED.

13 (C) WITHIN 30 DAYS OF RECEIVING A NOTICE UNDER SUBSECTION (B) OF 14 THIS SECTION, THE PROGRAM OR SCHOOL AND, IF APPROPRIATE, COUNTY BOARD 15 SHALL SUBMIT A RESPONSE TO THE STATE SUPERINTENDENT.

16 **(D) (1) (I)** THE STATE SUPERINTENDENT SHALL ATTEMPT TO 17 MEDIATE AN AGREEMENT BETWEEN THE COMPLAINANT AND RESPONDENT TO 18 REMEDY AND ELIMINATE THE DISCRIMINATION.

19 (II) IF MEDIATION UNDER SUBPARAGRAPH (I) OF THIS 20 PARAGRAPH RESULTS IN AN AGREEMENT BETWEEN THE PARTIES, THE STATE 21 SUPERINTENDENT SHALL ISSUE TO BOTH PARTIES A WRITTEN STATEMENT OF THE 22 MEDIATION FINDINGS AND AGREEMENT, INCLUDING THE TIMELINE WITHIN WHICH 23 ANY AGREED ACTIONS MUST BE TAKEN.

(2) (I) IF A MEDIATION AGREEMENT IS NOT REACHED UNDER
PARAGRAPH (1) OF THIS SUBSECTION WITHIN 60 DAYS AFTER THE COMPLAINT IS
FILED, THE STATE SUPERINTENDENT SHALL ISSUE A DECISION ON THE COMPLAINT
TO BOTH PARTIES.

28 (II) A DECISION ISSUED UNDER SUBPARAGRAPH (I) OF THIS 29 PARAGRAPH SHALL:

30 1. BE IN WRITING;

CONTAIN ANY FINDINGS OF FACT DETERMINED BY
 THE STATE SUPERINTENDENT; AND

13.SPECIFY ANY ACTIONS NECESSARY TO REMEDY OR2ELIMINATE THE DISCRIMINATION, INCLUDING THE TIMELINE WITHIN WHICH THE3ACTIONS MUST BE TAKEN.

4 (III) IF THE STATE SUPERINTENDENT FINDS THAT A COUNTY 5 BOARD, PROGRAM, OR SCHOOL VIOLATED § 26–704 OF THIS SUBTITLE, A DECISION 6 ISSUED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY REQUIRE THE 7 COMPTROLLER TO WITHHOLD FUNDING FROM THE PROGRAM OR SCHOOL IN AN 8 AMOUNT DETERMINED BY THE STATE SUPERINTENDENT IN ACCORDANCE WITH § 9 2–303(B) OF THIS ARTICLE.

10 (E) (1) A COMPLAINANT ALLEGING THAT A COUNTY BOARD, PROGRAM, 11 OR SCHOOL DID NOT REMEDY OR ELIMINATE THE DISCRIMINATION AS AGREED OR 12 REQUIRED UNDER SUBSECTION (D) OF THIS SECTION MAY REOPEN A COMPLAINT 13 MADE UNDER THIS SECTION WITHOUT:

14(I)FILING A NEW COMPLAINT UNDER SUBSECTION (A) OF THIS15SECTION; OR

16 (II) ENGAGING IN MEDIATION UNDER SUBSECTION (D)(1) OF 17 THIS SECTION.

18 (2) IF THE STATE SUPERINTENDENT FINDS THAT A COUNTY BOARD, 19 PROGRAM, OR SCHOOL DID NOT REMEDY OR ELIMINATE THE DISCRIMINATION AS 20 AGREED OR REQUIRED UNDER SUBSECTION (D) OF THIS SECTION, THE STATE 21 SUPERINTENDENT SHALL ISSUE AN UPDATED WRITTEN DECISION TO BOTH PARTIES 22 REQUIRING THE COMPTROLLER TO WITHHOLD FUNDING FROM THE PROGRAM OR 23 SCHOOL IN AN AMOUNT DETERMINED BY THE STATE SUPERINTENDENT IN 24 ACCORDANCE WITH § 2–303(B) OF THIS ARTICLE.

25 (F) A COMPLAINANT OR RESPONDENT MAY APPEAL TO THE OFFICE OF 26 Administrative Hearings:

27(1) WITHIN 10 DAYS AFTER RECEIVING A DECISION ISSUED BY THE28STATE SUPERINTENDENT UNDER SUBSECTION (D)(2) OF THIS SECTION; OR

(2) IF THE STATE SUPERINTENDENT DOES NOT ISSUE A DECISION AS
 REQUIRED UNDER SUBSECTION (D)(2) OF THIS SECTION, WITHIN 10 DAYS AFTER
 THE DATE BY WHICH THE DECISION SHOULD HAVE BEEN ISSUED.

32 (G) (1) AN APPEAL HEARING SHALL BE HELD IN THE COUNTY WHERE THE 33 ALLEGED DISCRIMINATORY ACT OCCURRED.

1 (2) IF, AFTER REVIEWING ALL OF THE EVIDENCE, THE 2 ADMINISTRATIVE LAW JUDGE FINDS THAT THE RESPONDENT HAS ENGAGED IN 3 DISCRIMINATION, THE ADMINISTRATIVE LAW JUDGE SHALL:

4 (I) ISSUE A DECISION AND ORDER STATING THE JUDGE'S 5 FINDINGS OF FACT AND CONCLUSIONS OF LAW; AND

6 (II) ISSUE AND CAUSE TO BE SERVED ON THE RESPONDENT AN 7 ORDER REQUIRING THE RESPONDENT TO:

8 **1.** CEASE AND DESIST FROM ENGAGING IN THE 9 DISCRIMINATION; AND

102.TAKE AFFIRMATIVE ACTION TO EFFECTUATE THE11PURPOSES OF THIS SUBTITLE.

12 (H) THE STATE BOARD, IN CONSULTATION WITH THE STATE 13 SUPERINTENDENT, SHALL ADOPT REGULATIONS TO ESTABLISH PROCEDURES FOR 14 COMPLAINT PROCESSING, MEDIATION, AND ENFORCEMENT AND OTHERWISE CARRY 15 OUT THE REQUIREMENTS OF THIS SECTION.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July1, 2022.