N1 2lr2613

By: Delegates Charles, Henson, R. Jones, Landis, Toles, and Turner

Introduced and read first time: February 10, 2022

Assigned to: Judiciary

## A BILL ENTITLED

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L	AN	ACT	concerning

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## Foreclosure Proceedings – Residential Mortgagors and Grantors – Access to Counsel

4 FOR the purpose of requiring that certain individuals have access to legal representation 5 in certain foreclosure proceedings; establishing the Access to Counsel in Foreclosure 6 Proceedings Program and requiring the Maryland Legal Services Corporation, under 7 the Program, to provide access to legal representation to certain individuals in 8 foreclosure proceedings under certain circumstances; requiring the Maryland Legal 9 Services Corporation to develop a certain pamphlet and the Office of Administrative Hearings to provide individuals in foreclosure proceedings with the pamphlet; 10 11 requiring the Maryland Legal Services Corporation to designate certain community 12 groups for a certain purpose; establishing the Access to Counsel in Foreclosure 13 Proceedings Task Force; establishing the Access to Counsel in Foreclosure 14 Proceedings Special Fund as a special, nonlapsing fund; increasing the filing fee in 15 a foreclosure action and requiring that a portion of that filing fee be distributed to 16 the Access to Counsel in Foreclosure Proceedings Special Fund; authorizing a local jurisdiction to adopt certain local laws; and generally relating to the right to counsel 17 18 in housing proceedings.

- 19 BY repealing and reenacting, with amendments,
- 20 Article Real Property
- 21 Section 7–105.1(e)(2)
- 22 Annotated Code of Maryland
- 23 (2015 Replacement Volume and 2021 Supplement)
- 24 BY repealing and reenacting, without amendments,
- 25 Article Real Property
- 26 Section 7–105.1(m)
- 27 Annotated Code of Maryland
- 28 (2015 Replacement Volume and 2021 Supplement)



BY adding to  Article – Real Property Section 7–3A–01 through 7–3A–11 to be under the new subtitle "Subtitle 3A. Access to Legal Representation in Foreclosure Proceedings" Annotated Code of Maryland (2015 Replacement Volume and 2021 Supplement)				
BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) Annotated Code of Maryland (2021 Replacement Volume)				
BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)144. and 145. Annotated Code of Maryland (2021 Replacement Volume)				
BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)146. Annotated Code of Maryland (2021 Replacement Volume)				
SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND That the Laws of Maryland read as follows:				
Article - Real Property				
7–105.1.				
(e) An order to docket or a complaint to foreclose a mortgage or deed of trust on residential property shall:				
(2) Be accompanied by:				
(i) The original or a certified copy of the mortgage or deed of trust				
(ii) A statement of the debt remaining due and payable supported be an affidavit of the plaintiff or the secured party or the agent or attorney of the plaintiff of secured party;				
(iii) A copy of the debt instrument accompanied by an affidave certifying ownership of the debt instrument;				

(iv)

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If applicable, the original or a certified copy of the assignment of

- 1 the mortgage for purposes of foreclosure or the deed of appointment of a substitute trustee; 2 If any defendant is an individual, an affidavit that is in 3 compliance with § 521 of the Servicemembers Civil Relief Act, 50 U.S.C. App. § 501 et seq.; 4 (vi) If applicable, a copy of the notice of intent to foreclose: (vii) If the secured party and mortgagor or grantor have elected to 5 6 participate in prefile mediation, the report of the prefile mediation issued by the Office of 7 Administrative Hearings; 8 (viii) If the secured party and the mortgagor or grantor have not 9 elected to participate in prefile mediation, a statement that the parties have not elected to 10 participate in prefile mediation; 11 In addition to any other filing fees required by law, a filing fee in the amount of [\$300] \$600, OF WHICH \$300 SHALL BE DISTRIBUTED TO THE ACCESS 12 TO COUNSEL IN FORECLOSURE PROCEEDINGS SPECIAL FUND ESTABLISHED 13 UNDER SUBTITLE 3A OF THIS TITLE: and 14 15 (x) 1. If the loss mitigation analysis has been completed subject 16 to subsection (g) of this section, a final loss mitigation affidavit in the form prescribed by 17 regulation adopted by the Commissioner of Financial Regulation; and 18 If the loss mitigation analysis has not been completed, a preliminary loss mitigation affidavit in the form prescribed by regulation adopted by the 19 20Commissioner of Financial Regulation. 21If the parties do not reach an agreement at the postfile mediation, or 22 the 60-day mediation period expires without an extension granted by the Office of Administrative Hearings, the foreclosure attorney may schedule the foreclosure sale. 23 24(2)In the case of postfile mediation, subject to subparagraphs (ii) and (iii) of this paragraph, the mortgagor or grantor may file a motion to stay the 25foreclosure sale. 26 27 (ii) A motion to stay under this paragraph shall be filed within 15 28 days after: 29 1. The date the postfile mediation is held; or 30 2. If no postfile mediation is held, the date the Office of Administrative Hearings files its report with the court. 31
- 32 (iii) A motion to stay under this paragraph must allege specific 33 reasons why loss mitigation should have been granted.

- 1 (3) Nothing in this subtitle precludes the mortgagor or grantor from 2 pursuing any other remedy or legal defense available to the mortgagor or grantor.
- 3 SUBTITLE 3A. ACCESS TO LEGAL REPRESENTATION IN FORECLOSURE PROCEEDINGS.
- 5 7-3A-01.
- 6 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 7 INDICATED.
- 8 (B) "COMMUNITY GROUP" MEANS A NONPROFIT ENTITY WITH THE 9 CAPACITY TO CONDUCT OUTREACH TO MORTGAGORS AND GRANTORS AND PROVIDE ENGAGEMENT, EDUCATION, AND INFORMATION.
- 11 (C) "COVERED INDIVIDUAL" MEANS A MORTGAGOR OR GRANTOR WHO:
- 12 (1) OWNS AND OCCUPIES A RESIDENTIAL PROPERTY AS THE 13 MORTGAGOR OR GRANTOR'S PRINCIPAL RESIDENCE; AND
- 14 (2) Is a member of a household with an income that is not
- 15 GREATER THAN 50% OF THE MEDIAN INCOME IN THE STATE AS DETERMINED BY THE
- 16 United States Department of Health and Human Services or its
- 17 SUCCESSOR.
- 18 (D) "DESIGNATED ORGANIZATION" MEANS A NONPROFIT ENTITY
- 19 DESIGNATED BY MLSC WITH THE ABILITY TO PROVIDE LEGAL REPRESENTATION TO
- 20 COVERED INDIVIDUALS.
- 21 (E) "FUND" MEANS THE ACCESS TO COUNSEL IN FORECLOSURE
- 22 PROCEEDINGS SPECIAL FUND.
- 23 (F) "LEGAL REPRESENTATION" INCLUDES ALL REPRESENTATION BY AN
- 24 ATTORNEY BEYOND BRIEF LEGAL ADVICE AND IS NOT LIMITED TO THE FORMAL
- 25 ENTRY OF APPEARANCE IN COURT.
- 26 (G) "MLSC" MEANS THE MARYLAND LEGAL SERVICES CORPORATION.
- 27 (H) "POSTFILE MEDIATION" HAS THE MEANING STATED IN § 7–105.1 OF 28 THIS TITLE.
- 29 (I) "PROGRAM" MEANS THE ACCESS TO COUNSEL IN FORECLOSURE 30 PROCEEDINGS PROGRAM.

- 1 (J) "TASK FORCE" MEANS THE ACCESS TO COUNSEL IN FORECLOSURE 2 PROCEEDINGS TASK FORCE.
- 3 **7–3A–02.**
- 4 A COVERED INDIVIDUAL SHALL HAVE ACCESS TO LEGAL REPRESENTATION AS
- 5 PROVIDED UNDER THIS SUBTITLE.
- 6 **7-3A-03.**
- 7 (A) THERE IS AN ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS
- 8 PROGRAM ADMINISTERED BY MLSC.
- 9 (B) THE PURPOSE OF THE PROGRAM IS TO ORGANIZE AND DIRECT
- 10 SERVICES AND RESOURCES IN ORDER TO PROVIDE ALL COVERED INDIVIDUALS IN
- 11 THE STATE WITH ACCESS TO LEGAL REPRESENTATION AS REQUIRED UNDER THIS
- 12 SUBTITLE.
- 13 **7–3A–04.**
- 14 (A) UNDER THE PROGRAM, MLSC SHALL PROVIDE FOR ACCESS TO LEGAL
- 15 REPRESENTATION BY A COVERED INDIVIDUAL FOR A JUDICIAL PROCEEDING UNDER
- 16 § 7–105.1(M)(2) OF THIS TITLE, INCLUDING THE FIRST APPEAL OF A DECISION IN
- 17 THE PROCEEDING IF THE DESIGNATED ORGANIZATION DETERMINES THAT THERE
- 18 ARE SUFFICIENT LEGAL GROUNDS FOR THE APPEAL.
- 19 (B) (1) UNDER THE PROGRAM, A DESIGNATED ORGANIZATION SHALL
- 20 ENSURE THAT A COVERED INDIVIDUAL RECEIVES ACCESS TO LEGAL
- 21 REPRESENTATION BY AN ATTORNEY IN A PROCEEDING AS REQUIRED UNDER THIS
- 22 SUBTITLE AS SOON AS POSSIBLE AFTER:
- 23 (I) THE DATE A POSTFILE MEDIATION CONCLUDES; OR
- 24 (II) IF NO POSTFILE MEDIATION IS HELD, THE DATE THE
- 25 OFFICE OF ADMINISTRATIVE HEARINGS FILES A REPORT WITH THE COURT.
- 26 (2) IF FEASIBLE, LEGAL REPRESENTATION REQUIRED UNDER THIS
- 27 SUBSECTION SHOULD BEGIN NOT LATER THAN 5 DAYS AFTER THE DATE THAT A
- 28 POSTFILE MEDIATION CONCLUDES OR THE DATE THAT THE OFFICE OF
- 29 ADMINISTRATIVE HEARINGS ISSUES A REPORT UNDER PARAGRAPH (1) OF THIS
- 30 SUBSECTION.

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(C) MLSC MAY CONTRACT WITH A DESIGNATED ORGANIZATION TO

- 1 PROVIDE ALL OR PART OF THE SERVICES REQUIRED UNDER THIS SECTION.
- 2 **7–3A–05**.
- 3 (A) MLSC SHALL DEVELOP AN INFORMATIONAL PAMPHLET IN BOTH 4 ENGLISH AND OTHER LANGUAGES MLSC DETERMINES APPROPRIATE:
- 5 (1) DESCRIBING THE LEGAL RIGHTS OF MORTGAGORS AND
- 6 GRANTORS AND THE ACCESS TO COUNSEL ESTABLISHED UNDER THIS SUBTITLE;
- 7 AND
- 8 (2) PROVIDING INFORMATION ON RESOURCES AVAILABLE TO
- 9 MORTGAGORS AND GRANTORS.
- 10 (B) THE OFFICE OF ADMINISTRATIVE HEARINGS SHALL PROVIDE A COPY
- 11 OF THE PAMPHLET DESCRIBED UNDER SUBSECTION (A) OF THIS SECTION TO
- 12 MORTGAGORS AND GRANTORS:
- 13 (1) AT POSTFILE MEDIATION; OR
- 14 (2) If NO POSTFILE MEDIATION IS HELD:
- 15 (I) By First-class mail postmarked not later than 5
- 16 DAYS BEFORE THE DATE THE OFFICE OF ADMINISTRATIVE HEARINGS FILES ITS
- 17 REPORT WITH THE COURT; AND
- 18 (II) BY ELECTRONIC DELIVERY ON THE DATE THE OFFICE OF
- 19 ADMINISTRATIVE HEARINGS FILES ITS REPORT WITH THE COURT.
- 20 (C) MLSC SHALL POST A LINK TO AN ELECTRONIC VERSION OF THE
- 21 PAMPHLET DESCRIBED UNDER SUBSECTION (A) OF THIS SECTION ON ITS WEBSITE.
- 22 **7–3A–06.**
- 23 MLSC SHALL DESIGNATE AND CONTRACT WITH APPROPRIATE COMMUNITY
- 24  $\,$  GROUPS TO CONDUCT OUTREACH AND PROVIDE EDUCATION TO MORTGAGORS AND
- 25 GRANTORS LOCALLY AND THROUGHOUT THE STATE REGARDING THE RIGHTS OF
- 26 MORTGAGORS AND GRANTORS AND THE ACCESS TO LEGAL REPRESENTATION
- 27 UNDER THIS SUBTITLE.
- 28 **7–3A–07.**
- ON OR BEFORE AUGUST 31 EACH YEAR, MLSC SHALL REPORT TO THE

- 1 GOVERNOR AND, IN ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT
- 2 ARTICLE, THE GENERAL ASSEMBLY:
- 3 (1) THE NUMBER OF COVERED INDIVIDUALS PROVIDED LEGAL
- 4 REPRESENTATION DURING THE PREVIOUS CALENDAR YEAR;
- 5 (2) Information on and metrics evaluating case outcomes:
- 6 AND
- 7 (3) A SUMMARY OF THE ENGAGEMENT AND EDUCATION OF
- 8 MORTGAGORS AND GRANTORS.
- 9 **7-3A-08.**
- 10 (A) THERE IS AN ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS
- 11 TASK FORCE.
- 12 (B) (1) THE TASK FORCE CONSISTS OF UP TO 15 MEMBERS APPOINTED
- 13 BY THE OFFICE OF THE ATTORNEY GENERAL AND SHALL INCLUDE:
- 14 (I) AT LEAST TWO REPRESENTATIVES OF THE MARYLAND
- 15 STATE BAR ASSOCIATION;
- 16 (II) AT LEAST TWO REPRESENTATIVES OF HOUSING ADVOCACY
- 17 GROUPS OR DESIGNATED ORGANIZATIONS;
- 18 (III) AT LEAST TWO REPRESENTATIVES OF THE MARYLAND
- 19 **JUDICIARY**;
- 20 (IV) AT LEAST TWO REPRESENTATIVES OF COMMUNITY GROUPS;
- 21 (V) AT LEAST TWO REPRESENTATIVES OF MORTGAGE LENDERS
- 22 OR BANKING INSTITUTIONS:
- 23 (VI) REPRESENTATIVES OF MLSC; AND
- 24 (VII) MORTGAGORS, GRANTORS, AND OTHER INTERESTED
- 25 CITIZENS.
- 26 (2) AT LEAST THREE MEMBERS OF THE TASK FORCE MUST BE
- 27 MORTGAGORS OR GRANTORS WHOSE INCOME DOES NOT EXCEED 50% OF THE STATE
- 28 MEDIAN INCOME ADJUSTED FOR HOUSEHOLD SIZE.

- 1 (C) (1) THE ATTORNEY GENERAL SHALL DESIGNATE THE CHAIR OF THE 2 TASK FORCE.
- 3 (2) THE OFFICE OF THE ATTORNEY GENERAL SHALL PROVIDE STAFF 4 FOR THE TASK FORCE.
- 5 (D) A MEMBER OF THE TASK FORCE:
- 6 (1) MAY NOT RECEIVE COMPENSATION AS A MEMBER OF THE TASK 7 FORCE; BUT
- 8 (2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE 9 STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.
- 10 **(E)** THE TASK FORCE SHALL:
- 11 (1) EVALUATE THE PROVISION OF SERVICES UNDER THIS SUBTITLE,
- 12 INCLUDING THE PERFORMANCE OF DESIGNATED ORGANIZATIONS AND COMMUNITY
- 13 GROUPS;
- 14 (2) IDENTIFY AND STUDY ADDITIONAL FUNDING SOURCES;
- 15 (3) IDENTIFY ADDITIONAL LEGAL SERVICES THAT MAY BE PROVIDED
- 16 TO COVERED INDIVIDUALS FACING FORECLOSURE PROCEEDINGS; AND
- 17 (4) MAKE RECOMMENDATIONS ON NECESSARY POLICY AND
- 18 STATUTORY CHANGES NEEDED TO IMPROVE THE IMPLEMENTATION OF THIS
- 19 SUBTITLE.
- 20 (F) ON OR BEFORE JANUARY 1, 2023, AND EACH JANUARY 1 THEREAFTER,
- 21 THE TASK FORCE SHALL REPORT ITS FINDINGS AND RECOMMENDATIONS TO THE
- 22 GOVERNOR AND, IN ACCORDANCE WITH § 2-1257 OF THE STATE GOVERNMENT
- 23 ARTICLE, THE GENERAL ASSEMBLY.
- 24 (G) THE TASK FORCE MAY APPLY FOR GRANTS FROM PUBLIC AND PRIVATE
- 25 ENTITIES TO CARRY OUT THE DUTIES OF THE TASK FORCE.
- 26 **7–3A–09**.
- 27 (A) THERE IS AN ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS
- 28 SPECIAL FUND.
- 29 (B) THE PURPOSE OF THE FUND IS TO PROVIDE FUNDING TO FULLY

- 1 IMPLEMENT ACCESS TO LEGAL REPRESENTATION IN FORECLOSURE PROCEEDINGS
   2 IN THE STATE.
   3 (C) MLSC SHALL ADMINISTER THE FUND.
- 4 (D) (1) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT 5 SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.
- 6 (2) THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY, 7 AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.
- 8 (E) THE FUND CONSISTS OF:
- 9 (1) REVENUE DISTRIBUTED TO THE FUND UNDER § 7–105.1(E) OF 10 THIS TITLE;
- 11 (2) MONEY APPROPRIATED IN THE STATE BUDGET TO THE FUND;
- 12 (3) INTEREST AND INVESTMENT EARNINGS OF THE FUND; AND
- 13 (4) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED FOR 14 THE BENEFIT OF THE FUND.
- 15 **(F)** THE FUND MAY BE USED ONLY FOR:
- 16 (1) SERVICES PROVIDED BY A DESIGNATED ORGANIZATION OR
  17 ACTIVITY BY A COMMUNITY GROUP TO IMPLEMENT THE PROGRAM AS PROVIDED IN
  18 THIS SUBTITLE, INCLUDING ALL COSTS ASSOCIATED WITH REQUIRED LEGAL
  19 REPRESENTATION IN ANY PROCEEDING AND ANY OUTREACH AND EDUCATION
- 19 REPRESENTATION IN ANY PROCEEDING AND ANY OUTREACH AND EDUCATION
- 20 ACTIVITIES;
- 21 (2) IF A LOCAL JURISDICTION ENACTS A PROGRAM AUTHORIZED
- 22 UNDER THIS SUBTITLE, SERVICES PROVIDED BY THE LOCAL JURISDICTION TO
- 23 IMPLEMENT ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS AS PROVIDED
- 24 FOR IN THIS SUBTITLE, INCLUDING ALL COSTS ASSOCIATED WITH REQUIRED LEGAL
- 25 REPRESENTATION IN ANY PROCEEDING AND ANY OUTREACH AND EDUCATION
- 26 ACTIVITIES;
- 27 (3) ADMINISTRATIVE EXPENSES OF MLSC; AND
- 28 (4) EXPENSES RELATED TO THE STUDY AND EVALUATION OF:
- 29 (I) SERVICES AND ACTIVITIES PROVIDED UNDER THIS

## 1 SUBTITLE;

- 2 (II) ADDITIONAL LEGAL SERVICES THAT MAY BE PROVIDED TO
- 3 COVERED INDIVIDUALS FACING FORECLOSURE PROCEEDINGS; AND
- 4 (III) FUNDING AMOUNTS AND SOURCES NECESSARY TO FULLY
- 5 EFFECTUATE ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS.
- 6 (G) THE STATE TREASURER SHALL INVEST THE MONEY OF THE FUND IN THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.
- 8 (H) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN ACCORDANCE
- 9 WITH THE STATE BUDGET.
- 10 (I) MONEY EXPENDED FROM THE FUND IS SUPPLEMENTAL TO AND IS NOT
- 11 INTENDED TO TAKE THE PLACE OF FUNDING THAT OTHERWISE WOULD BE
- 12 APPROPRIATED FOR CIVIL LEGAL SERVICES FROM ANY OTHER SOURCE.
- 13 **7–3A–10.**
- 14 (A) LEGAL REPRESENTATION AS REQUIRED UNDER THIS SUBTITLE SHALL
- 15 BE PHASED IN OVER TIME IN A MANNER THAT MLSC DETERMINES APPROPRIATE
- 16 WITH THE GOAL OF FULL IMPLEMENTATION BEFORE OCTOBER 1, 2026.
- 17 (B) Priority in funding during the phase-in period will be given
- 18 TO MORTGAGORS AND GRANTORS IN A LOCAL JURISDICTION THAT PROVIDES OR
- 19 AGREES TO PROVIDE SIGNIFICANT ADDITIONAL LOCAL FUNDING TO EFFECTUATE
- 20 ACCESS TO COUNSEL IN FORECLOSURE PROCEEDINGS IN THE LOCAL JURISDICTION.
- 21 (C) ACCESS TO LEGAL REPRESENTATION UNDER THIS SUBTITLE IS
- 22 SUBJECT TO THE AVAILABILITY OF FUNDING.
- 23 **7–3A–11.**
- 24 (A) A LOCAL JURISDICTION MAY ENACT A LOCAL LAW PROVIDING FOR
- 25 LEGAL REPRESENTATION IN FORECLOSURE PROCEEDINGS FILED IN THE LOCAL
- 26 JURISDICTION.
- 27 (B) IF A LOCAL JURISDICTION ENACTS A LOCAL LAW UNDER SUBSECTION
- 28 (A) OF THIS SECTION PROVIDING FOR LEGAL REPRESENTATION IN FORECLOSURE
- 29 PROCEEDINGS SUBSTANTIALLY SIMILAR TO THAT DESCRIBED IN THIS SUBTITLE,
- 30 MLSC SHALL DIRECT FUNDING THAT WOULD HAVE BEEN ALLOCATED UNDER THIS
- 31 SUBTITLE FOR THE BENEFIT OF COVERED INDIVIDUALS IN THE LOCAL

## 1 JURISDICTION TO THE LOCAL PROGRAM.

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2	Article – State Finance and Procurement		
3	6–226.		
4	(a) (2) (i) Notwithstanding any other provision of law, and unless		
5	inconsistent with a federal law, grant agreement, or other federal requirement or with the		
6	terms of a gift or settlement agreement, net interest on all State money allocated by the		
7	State Treasurer under this section to special funds or accounts, and otherwise entitled to		
8 9	receive interest earnings, as accounted for by the Comptroller, shall accrue to the General Fund of the State.		
10 11	(ii) The provisions of subparagraph (i) of this paragraph do not apply to the following funds:		
12	144. the Health Equity Resource Community Reserve Fund;		
13	[and]		
14	145. the Access to Counsel in Evictions Special Fund; AND		
15	146. THE ACCESS TO COUNSEL IN FORECLOSURE		
16	PROCEEDINGS SPECIAL FUND.		
17	SECTION 2. AND BE IT FURTHER ENACTED, That, if any provision of this Act or		
18	the application thereof to any person or circumstance is held invalid for any reason in a		
19	court of competent jurisdiction, the invalidity does not affect other provisions or any other		
20	application of this Act that can be given effect without the invalid provision or application,		

22 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 23 October 1, 2022.

and for this purpose the provisions of this Act are declared severable.